ENVIRONMENTAL & REGULATORY SERVICES DIVISION
BUREAU OF PECFA
P.O. Box 8044
Madison, Wisconsin 53708-8044

Madison, Wisconsin 53708-8044
TTY: Contact Through Relay
Scott Walker, Governor
Paul F. Jadin, Secretary



# Wisconsin Department of Commerce, Bureau of PECFA **Bid Document**

# **SECTION 1 - Scope of Work**

The Bureau of PECFA is seeking competitive bids to perform remedial services for a petroleum release from a regulated petroleum product storage tank system. This bid is for a specified work scope. The site upon which bids are being solicited is:

Bid Round: 71

Commerce #: 54635-8427-70-A BRRTS #: 03-27-100917

Site Name: Duffy Anderson Property (Former)

Site Address: W15670 State Hwy 121, Northfield, 54635

Site Manager: Amy Lesik

Address: 1300 W Clairemont Ave City, State Zip: Eau Claire, WI 54702-4001

Phone: 715-839-2906

e-mail: amyl.lesik@wisconsin.gov

Bid Manager: Brian F. Taylor Address: P.O. Box 8044

City, State Zip: Madison, Wisconsin 53708-8044

Phone: (608) 266-0593

e-mail: Brian.Taylor@Wisconsin.Gov

Bid-Start Date:	March 14, 2011
Questions must be received by (See Section 2 (B)):	March 28, 2011, 4:00 PM
Responses will be posted by (See Section 2 (B)):	April 15, 2011
Bid-End Date and Time:	April 29, 2011, 4:00 PM

The case file, including report(s) and other pertinent information upon which bids are being sought, are available for review at the Site Manager's location listed above. Please contact the Site Manager for an appointment to review the file.

Copies of report(s) and other pertinent information are available for purchase at the location listed below. If pertinent information is not available, please contact the Site Manager.

Quality Quick Print-Eau Claire, 1213 Menomonie St, Eau Claire, WI 54703 Phone: (715) 836-0049 Fax: (715) 836-7704

# **SECTION 2 – Site-Specific Bid Requirements**

### **General Comments**

The Former Duffy Anderson site is a former gas station and auto repair facility. The Duffy Anderson groundwater plume is commingled with an up-gradient plume emanating from the Northfield Cenex Townmart LUST site south across STH 121. Free product has been found in Monitoring Wells 4 and 12. The Village of Northfield now has a public water supply from two wells that are up-gradient of the site.

#### **Environmental Factors Present**

Petroleum product that is not in the dissolved phase is present with a thickness of .01 feet or more, and verified by more than one sampling event.

- MW4; 8 inches FP in Jan 07, 12 inches FP in April 07, 14 inches FP in July 07 and 2 inches of FP in Oct 07.
- MW12; 5 inches of FP in May 07, 9.6 inches of FP in August 07, and 7.2 inches of FP in Nov 07.

# **Minimum Remedial Requirements**

#### **Excavation**

This bid is for the excavation and disposal of the approximately 5 foot thick smear zone in the source area. The water table is at approximately 16' with the top 12' of soil being mostly clean overburden. Maximum excavation depth likely will not exceed 20' with several areas being significantly less based on in-field observations. The actual excavation boundaries and depths may vary based on in-field observations and professional judgment. For the purposes of bid evaluation, use a 600 ton disposal volume and 400 cubic yards of overburden. See Duffy Anderson Rnd 71 Site Map.

# **Confirmation Samples**

Confirmation soil samples shall be collected per DNR guidance. All samples should be analyzed for PVOC's, Naphthalene, 1,2-DCA and Lead.

## **Dewatering**

Include costs of dewatering of the excavation. Bid proposals must also include a description of how excavation dewatering is to be accomplished, estimated volume of water to be disposed and the final disposition of the water.

# Well Replacement

Immediately following excavation activities monitoring well MW-12 will be re-installed in the source area.

#### **Groundwater Monitoring**

3 months following excavation activities conduct the first of eight quarterly groundwater sampling events. Groundwater samples will be analyzed for PVOC analysis, plus Naphthalene, at monitoring wells (MWs) 10, 11, 12 and PZ-2.

On an annual basis include analysis of dissolved lead and Natural Attenuation (NA) parameters. At a minimum, NA parameters must include dissolved oxygen, temperature, ferrous iron, nitrate, sulfate, and oxidation-reduction potential.

During each sampling event, measure water table elevations and product thicknesses (if product is found).

# Reporting

Submit a remedial action documentation report summarizing the excavation and providing confirmation sampling results within 3 months of the completion of the excavation, including updated maps and tables.

On a semi-annual basis submit a brief letter report to both WDNR and Commerce, detailing all site activities to date and including updated maps and tables.

All other work and reporting shall be performed in accordance with Wisconsin Administrative Code, especially the NR700 series, NR140 and NR141, and Department of Natural Resources guidance documents.

#### **Closure Costs**

Although this bid is not a bid to closure, there is the possibility of attaining closure at the conclusion of the work scope conducted under this bid. If when compiling the required letter report, it appears based upon the results of the work completed under this bid and the historical soil and groundwater analytical data, that closure should be available consistent with the requirements of NR 726, then make that recommendation in the conclusions of the final report.

Closure costs shall include but not be limited to submitting a closure report, GIS Registry packet and well abandonment. The closure report must include all historical data, document all historical activities, and include the data results and documentation of the work activities completed in accordance with this bid.

# **SECTION 3 - Reporting Timeframes**

Within 60 days of the Commerce notification of the maximum reimbursement amount, the responsible party (RP) must execute a written contract with one of the firms that submitted a bid. Failure to execute the written contract within this time will result in ineligibility of interest expenses incurred from the date of the reimbursement cap letter until a contract is executed and work commences at the site. Work must commence within 45 days of signing a contract. There are specific reporting requirements in Comm 47.70 to monitor the progress of activities at each bid site and there may be additional reporting requirements outlined above. The consulting firm that is contracted to complete the scope of work is required to report the progress of this site to Commerce electronically on the web site at each of the following points:

- 1. Within fourteen days of executing or terminating a contract with the RP.
- 2. Three months after entering into the contract with the RP.
- 3. Twelve months after beginning the work in the successful bid, unless the project is completed before that time (point 6 applies).
- 4. Twelve months after submitting the previous report (point 3), unless the project is completed before that time (point 6 applies).
- 5. No later than 10 days after encountering a change in circumstances (the list of circumstances is in Comm 47.70 (3)).
- 6. No later than 30 days after completing the work.
- 7. As directed by Commerce.

If Commerce determines that the consulting firm is failing to make adequate progress to complete the scope of work, Commerce will notify the RP and may reduce the reimbursement to accurately reflect the work completed.

# Claim Submittal

A claim must be submitted to Commerce within 120 days of submitting the report described in *Reporting Timeframe*, *point #6*. If a claim is not submitted by the deadline described above, interest costs from the date the report (point #6) is submitted to the date the claim is received will not be reimbursed to the claimant. The claim preparation cost must be included in the Total Bid Amount and is considered within the reimbursement cap.

#### **Questions and Answers**

Questions, answers and interpretations will be considered an amendment of this solicitation. All questions must be submitted in writing (fax and electronic mail submittals are acceptable) to the Bid Manager identified in Section 1 of this solicitation. All answers and interpretations shall be in writing from the Bid Manager. Neither the PECFA program nor Commerce shall be legally bound by any amendments or interpretations that are not in writing. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid End Date. No further questions will be addressed after the deadline for submitting questions identified in Section 1.

#### **SECTION 4 - Conditions of Bid**

The successful bidder will be the entity that complies with all provisions of the bid and provides the lowest total cost, excluding interest, for the site-specific bid requirements described in Section 2. In preparing the bid, the bidder must assume compliance with all applicable codes, including, but not limited to, §Comm 46, §Comm 47, and §NR 700 Wis. Admin. Codes.

The bid Commerce selects to determine the least costly method of remedial action will be the least costly qualified bid. Commerce will rank the bids solely on the basis of cost. Evaluation of bids will continue until the least costly qualified bid is identified. Submittals from an individual or firm during their period of disqualification from bidding, submittals received late and for submittals without a certified commitment (performance assurance and/or signature) will not be considered as bids. Commerce may disqualify a bid for the following reasons:

- Requirements of the bid specifications have not been met.
- The remedial strategy is not appropriate to the geologic setting.
- A Total Bid Amount is insufficient to fund the activities described in the bid specifications.

Commerce reserves the right to reject any and all bids.

Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the agency with jurisdiction (Natural Resources or Commerce).

The bidder Commerce intends to select may be required to provide input to and attend a meeting with the PECFA program and the claimant to explain the bid and remedial approach.

If a bid is disqualified, Commerce will provide written notification to any individual or firm that submitted a disqualified bid. The notification shall specify the reasons for the disqualification, and inform the individual or firm of their right to protest or appeal the

decision. If a bid is more costly than the bid Commerce intends to select, the bid will not be reviewed.

The Notice of Intent will identify the least costly bid, disqualified bid(s) and bid(s) not reviewed. The Notice of Intent will be sent to the RP and will be posted on PECFA's Internet Web site.

#### **SECTION 5 - Instructions to Bidders**

Between the bid start and end dates, bidders shall not discuss or attempt to negotiate any aspects of the bid with the RP, other potential bidders or program staff without prior approval of the Bid Manager identified in Section 1. Infractions will result in rejection of the violator's bid and may result in a formal complaint being filed with the Department of Regulation and Licensing.

If access to the site is necessary for the preparation of a bid, access shall be arranged through the Bid Manager. If the Bid Manager is not able to arrange site access, this will not delay the bid process nor negate the comparison and selection from among the bids submitted. All costs associated with a site visit or preparation of a bid will be the bidder's responsibility.

The Bidding Process must conform to the following:

- 1. The Bid Response shall address all the site-specific bid requirements identified in Section 2.
- 2. The total bid amount to accomplish the stated goal must include all fees, reporting costs, pre- and post-closure costs and costs for establishing restrictions or institutional controls, when applicable (interest costs are excluded).
- The submittal must include a copy of the Bid Response document signed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin. The appropriate registration number of the professional license must be included. Registration requirements are listed in Comm 5.
- 4. Bids *cannot* be faxed or sent electronically (email) to the program. Documents received by fax or email will not be considered.
- 5. Bids, amendments thereto or withdrawal requests must be received by 4 pm on the bid end date.
- 6. The consulting firm's name must be included and all pages of the Bid Response.
- 7. All costs must be printed (ink, typewritten or computer). Errors must be crossed out, corrections entered and initialed by the person signing the bid. Correction fluid is not allowed. No bid shall be altered or amended after the time specified for the bid end date.
- 8. Each bidder shall fully acquaint themselves with conditions relating to the scope and restrictions attending to the execution of the work under the conditions of this bid. The failure of a bidder to acquaint themselves with existing documented conditions shall in no way relieve any obligation with respect to this bid.
- 9. All amendments to and interpretations of this bid shall be in writing from the Bid Manager. Neither Commerce nor the program shall be legally bound by any amendment or interpretation that is not in writing.
- 10. This bid is intended to promote competition. If the language, specifications, terms and conditions, or any combination thereof restricts or limits the requirements in

this bid to a single source, it shall be the responsibility of the interested bidders to notify the program in writing so as to be received five days prior to the opening date. The bid may or may not be changed; however a review of such notification will be made prior to award.

# **SECTION 6 - Bidder Disqualification**

Commerce may disqualify from public bidding any individual or firm that has committed any of the following (Comm 47.67 (1) (a)):

- 1. Failed to complete the scope of work within the reimbursement cost cap established through public bidding.
- 2. Failed to complete the scope of work in a bid in a timely manner.
- 3. Failed to follow DNR rules on the bid project.
- 4. Received one or more notices from Commerce under s. Comm 47.62 (2) that assess the financial management of an investigation as unacceptable.
- 5. In any prior occurrence that has been publicly bid, failed to do either of the following:
  - a. Pay subcontractors after receiving payment for them.
  - b. Obtain lien waivers on or before the date of the final payment by the RP or the PECFA program, from all subcontractors paid under subd. 5. a.
- 6. Failed to execute a contract with the RP as required in s. Comm 47.69 (1).
- 7. Failed to commence work within 45 days after executing a contract, as required in s. Comm 47.69 (3).

Commerce may disqualify any individual or firm from performing further work on a project if the individual or firm has not completed any of the six reporting points required in Comm 47.70 and outlined in Section 2 of this bid document. Commerce will review and address the issue as stated in Comm 47.70 (4).

# BID RESPONSE - BID ROUND 71

(1st Page)

Department of Commerce PECFA Program

**Site Name: Duffy Anderson Property (Former)** 

Commerce #: 54635-8427-70-A

BRRTS #: 03-27-100917

Submit Bid Response To:	Cathy Voges Public Bid Response Department of Commerce PECFA Bureau 201 W Washington Ave, Madison WI 53703-2760 or PO Box 8044, Madison WI 53708-8044
Consulting Firm Name:	
Complete Mailing	
Address:	
Telephone:	( ) -
Fax Number:	( ) -
E-mail Address:	
Bidder (check one that app	vlies):
complete the wo Total Bid Amou assurance will	Geologist  License #  License #  License #  License #  Countries to provide the performance disqualify this bid response.  License #  License #
Total Bid Amount: \$	
Print Name:	
Title:	
I certify that I have the performance of the bid I ha	authority to commit my organization or firm to the ve submitted.
Signature:	

# BID RESPONSE – BID ROUND 71

(2<sup>nd</sup> Page)

Department of Commerce PECFA Program

Consulting Firm Name:

Site Name:	Duffy	<b>Anderson</b>	<b>Property</b>	(Former)
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Commerce #: 54635-8427-70-A

BRRTS #: 03-27-100917

	id will be considered non-compliant if the bid responsarate tabulation of costs for each activity.	onse does not include a
1	Excavation	\$
2	Dewatering	\$
3	Groundwater Sampling	\$
4	Reporting	\$
5	Closure Costs	\$
6	PECFA Claim Preparation	\$
7	Total Bid Amount	\$
	NTINGENCY COSTS II be Approved and Added to the Bid Cap as Neede	d)
•	Collection and Analysis of TCLP Soil Samples for Landfill Disposal	\$

BUREAU OF PECFA

P.O. Box 8044 Madison, Wisconsin 53708-8044

TTY: Contact Through Relay Fax: (608) 267-1381

Fax: (608) 267-1381

Scott Walker, Governor

Paul F. Jadin, Secretary



March 15, 2011

Frank D Schreiner W15622 School House Ave Hixton, WI 54635

RE: Assignment to Public Bidding – Round 71

Commerce # 54635-8427-70-A DNR BRRTS # 03-27-100917

Duffy Anderson Property (Former), W15670 State Hwy 121, Northfield

#### Dear Mr. Schreiner:

It has been determined that additional activities must be conducted for the site referenced above. A cost cap for the activities will be established through the PECFA public bidding process.

The Wisconsin Department of Commerce (Commerce) will not reimburse costs for any work performed more than five business days after the date of this letter until a cost cap is established. Emergency actions, as defined in Comm 47.015, are exempt. The site will be listed in public bid round 71, scheduled to begin on March 14, 2011.

An explanation of the bidding process and a copy of the bid document are enclosed. A copy of the bid document will be available on the Commerce website at http://www.commerce.wi.gov/ER/ER-PECFA-SiteBidding.html during the bidding process.

If there are any outstanding eligible costs, including loan interest, that have been incurred to date, a **PECFA claim must be submitted no later than 120 days after the date of this letter**. Failure to file a claim by this deadline will result in ineligibility of interest expenses incurred between the date of this letter and the date a claim is filed.

This site is under the regulatory jurisdiction of the Department of Natural Resources (DNR). Please direct any questions about the remedial activities at this site to the DNR project manager, Amy Lesik, at 715-839-2906. The bidding process is the responsibility of Commerce and all correspondence throughout the bidding process will originate from Commerce.

Thank you for your continuing efforts to protect Wisconsin's environment. If you have any questions, please contact me in writing at the letterhead address or by telephone at (608) 266-0593.

Sincerely,

Brian F. Taylor Senior Hydrogeologist Site Review Section

Enclosures: PECFA Public Bidding Process

Public Bid Document

cc: Michael Neal, Tetra Tech - Environmental

Amy Lesik, DNR (via e-mail)

BUREAU OF PECFA P.O. Box 8044

Madison, Wisconsin 53708-8044 TTY: Contact Through Relay

> Fax: (608) 267-1381 Scott Walker, Governor Paul F. Jadin, Secretary



May 11, 2011

Frank D Schreiner W15622 School House Ave Hixton, WI 54635

RE: Notice of Intent to Select Least Costly Qualified Bid – Round 71

Commerce # 54635-8427-70-A DNR BRRTS # 03-27-100917 Duffy Anderson Property (Former), W15670 State Hwy 121, Northfield

Dear Mr. Schreiner:

The Wisconsin Department of Commerce (Commerce) has identified the least costly qualified bid for the site referenced above. Commerce intends to establish a reimbursement cap based on the bid submitted by Metco for \$35,670.00. The bid response is enclosed for your reference.

Per Comm 47.68 (3), Wisconsin Administrative Code, Commerce reviews the bids, starting with the least costly, to determine if all the requirements of the bid specification are met. Listed below is the review status of each firm that submitted a competitive bid.

Status	Bid Amount	Consultant Name
Intent	\$35,670.00	Metco
Not Reviewed	\$43,294.50	Tetra Tech - Environmental
Not Reviewed	\$44,879.00	Cedar Corporation
Not Reviewed	\$57,967.00	Konicek Environmental Consulting, Llc

Per Comm 47.68 (6), Wis. Admin. Code, a responsible party or bidder may protest Commerce's selection of the least costly qualified bid. If you wish to protest, refer to the enclosed PECFA Public Bidding Protest and Appeal Process flyer for guidance on the process. If a written protest is not received within 10 business days from the date of this letter, Commerce will approve the selected cost cap for completion of the scope of work.

If you have any questions, please contact me in writing at the letterhead address or by telephone at (608) 266-0593.

Sincerely,

Brian F. Taylor Senior Hydrogeologist Site Review Section

Enclosures: Least costly qualified Bid Response

PECFA Public Bidding Protest and Appeal Process

cc: Ron Anderson, Metco (w/o enclosure)
Amy Lesik, DNR (via e-mail) (w/o enclosure)

P.O. Box 8044

Madison, Wisconsin 53708-8044 TTY: Contact Through Relay Fax: (608) 267-1381

Scott Walker, Governor Paul F. Jadin, Secretary



May 31, 2011

Frank D Schreiner W15622 School House Ave Hixton, WI 54635

RE: Cost Cap Approval – Bid Round 71

Commerce # 54635-8427-70-A DNR BRRTS # 03-27-100917 Duffy Anderson Property (Former), W15670 State Hwy 121, Northfield



PUBLIC BID END DATE: April 29, 2011

The Wisconsin Department of Commerce (Commerce) has established a PECFA reimbursement cost cap (cost cap) using the bid responses from the Commerce bid process. The cost cap is effective from the date of this letter forward.

## Approved cost cap to complete a scope of work: \$35,670.00

In compliance with the invitation to bid, *Metco* provided a compliant bid response with the lowest total cost to complete the prescribed scope of work and has agreed to contract with the responsible party (RP) to furnish the items/services quoted. This consulting firm is considered the successful bidder and can be contacted at:

Metco	Phone: 608-781-8879
Attn: Ron Anderson	
1421 US Highway 16	Fax:
LaCrosse, WI 54601	E-Mail: rona@metcohq.com

You must execute a written contract with one of the firms that submitted a bid listed in the table below. Regardless of the firm you select, the cost cap is established by the least costly qualified bid. Failure to execute a written contract within 60 days of the date of this letter will result in the ineligibility of any interest expenses incurred from the date of this letter until a contract is executed. The consulting firm must notify Commerce of the written contract within 14 days of selection using Commerce's website.

Status	Bid Amount	Consultant Name
Awarded	\$35,670.00	Metco
Not Reviewed	\$43,294.50	Tetra Tech - Environmental
Not Reviewed	\$44,879.00	Cedar Corporation
Not Reviewed	\$57,967.00	Konicek Environmental Consulting, Llc

This site is under the regulatory jurisdiction of the Department of Natural Resources (DNR). Please direct any questions about the remedial activities at this site to Amy Lesik, DNR Project Manager (715-839-2906). The competitive public bidding process and PECFA funding are the responsibility of Commerce. Correspondence regarding the bidding process and/or PECFA funding should be directed to Commerce.

The PECFA fund does not relieve the RP from liability. The availability or unavailability of PECFA funding shall not be the determining factor as to whether a remediation is completed. This approval does not guarantee the reimbursement of costs. Eligibility of costs will be determined at the time of claim review.

If you have any questions, please contact me in writing at the letterhead address or by telephone at (608) 266-0593.

Sincerely,

Brian F. Taylor Senior Hydrogeologist Site Review Section

cc: Ron Anderson, Metco

Amy Lesik, DNR (via e-mail)