

January 27, 2022
File No. 25221209.00

Ms. Cindy Koepke
Wisconsin Department of Natural Resources
3911 Fish Hatchery Road
Fitchburg, WI 53711

Subject: Contained Out Determination Request
Former Classic Cleaners, 3918 Monona Drive, Madison
BRRTS #02-13-368525

Dear Ms. Koepke:

The purpose of this letter is to request a “contained out” determination for tetrachloroethylene (PCE)-contaminated soil that will be displaced during the redevelopment of the former Classic Cleaners site at 3900-3920 Monona Drive in Madison. The PCE in soil is assumed to be a listed waste (F002) under the Resource Conservation and Recovery Act (RCRA) due to a release of spent dry cleaning solvent on the property. SCS Engineers (SCS) is requesting a contained-out determination to allow the excavated soil to be managed off-site in a solid waste landfill based on the as-found PCE (and Trichloroethene [TCE]) concentrations in the soil.

The proposed redevelopment of the property and contaminated soil management approach are described in the Material Management Plan (MMP) and Post-Closure Modification Request that SCS submitted to the Wisconsin Department of Natural Resources (WDNR) on behalf of Threshold Development on November 17, 2021. WDNR approved the MMP and initial post-closure modification in a letter dated December 10, 2021.

The WDNR’s publication RR-705, “Guidance for Hazardous Waste Remediation,” indicates that industrial direct contact residual contaminant levels (RCLs) are the appropriate health-based levels for soil contained-out determinations. The applicable industrial direct contact RCLs are 145 milligrams per kilogram (mg/kg) for PCE and 8.41 mg/kg for TCE. SCS therefore requests that WDNR issue a “contained-out” determination for all soil at the site with PCE concentrations less than 145 mg/kg and TCE concentrations less than 8.41 mg/kg.

Soil with PCE and TCE concentrations that exceed the RCRA limits of 0.7 and 0.5 milligrams per liter (mg/L), respectively, via the toxicity characteristic leaching procedure (TCLP) is considered hazardous for the purposes of disposal regardless of whether the PCE (or TCE) is considered a “listed” waste. Furthermore, soil with a total concentration of PCE or TCE greater than 60 mg/kg is banned from land disposal under RCRA land disposal restrictions (LDRs).

As shown in the attached **Table 1** summarizing volatile organic compound (VOC) testing results for the former Classic Cleaners site, only one of the soil samples (GB3-S1) contains PCE greater than either the 60 mg/kg LDR or 145 mg/kg “contained-out” limits. Under the 20 times dilution rule for total contaminant concentrations, three soil samples (GB3-S1, GB6-S2, and GB15-S1) are assumed to contain PCE concentrations 0.7 mg/L TCLP limit based on the results of total VOC analyses. None of the soil samples showed TCE concentrations in excess of the TCLP or LDR limits. Sample locations



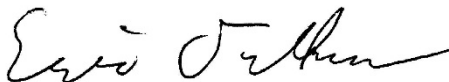
Ms. Cindy Koepke
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Page 2

are shown on **Figure 1**. The area of soil assumed to be hazardous based on total PCE concentrations is shown on the attached **Figure 2**.

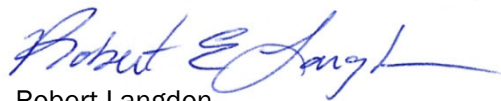
Considering that some of the soil testing results are nearly 20 years old, the developer has requested that SCS resample the most contaminated soil for testing via the TCLP procedure. The sample(s) from the location of GB3 will also be analyzed for total VOCs to identify whether the contamination in this area still exceeds the “contained-out” and LDR limits. The soil will be profiled for disposal based on the updated testing results and soil will be considered hazardous for disposal only if total PCE concentrations exceed the 60 mg/kg LDR or TCLP concentrations exceed 0.7 mg/L.

SCS requests the WDNR provide a written response regarding the “contained-out” determination requested in this letter. Please contact Eric at 608-216-7341 or eoelkers@scsengineers.com if you have any questions.

Sincerely,



Eric Oelkers, PG
Senior Project Manager
SCS Engineers



Robert Langdon
Senior Project Manager
SCS Engineers

EO/AJR/REL

cc: Tyler Krupp, Threshold Development

Encl. \$700 Check for Review Fee
Table 1 – Soil Analytical Results
Figure 1 – Residual Soil Contamination
Figure 2 – Excavation Area Estimates

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Table 1
Soil Analytical Results

Table 1 - Soil Analytical Results
3918 Monona Drive, Madison, WI / SCS Engineers Project #25221209
 (Results are in µg/kg, except where noted otherwise)

Sample	Date	Depth (feet)	FID/PID	Lab Notes	Benzene	Ethylbenzene	Toluene	Xylenes	1,2,4-TMB	1,3,5-TMB	MTBE	PCE	Other VOCs**
GB1 S1	9/17/2002	0-2	1	(1)	<200	<200	<200	<400	<200	<200	<200 CSL	<u>5,910</u>	ND
GB1 S3	9/17/2002	4-6	1	(1)	<25	<25	<25	<50	<25	<25	<25 CSL	<u>50.9</u>	ND
GB2 S5	9/17/2002	8-10	3	(2)	<25	<25	<25	<50	<25	<25	<25 CSL	<u>166</u>	ND
GB3 S1	9/17/2002	0-2	400	(3)	<20,000	<20,000	<20,000	<40,000	<20,000	<20,000	<20,000 CSL	<u>605,000</u>	ND
GB4 S2	4/7/2004	4	2	(4)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB4 S6	4/7/2004	12	0	(4)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB5 S2	4/7/2004	4	2	(4)	<25	<25	<25	<50	<25	<25	<25	<u>40.2</u>	ND
GB5 S8	4/7/2004	16	0	(4)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB6 S2	4/7/2004	4	70	(4)	<25	<25	<25	<50	<25	<25	<25	<u>15,800</u>	ND
GB6 S6	4/7/2004	12	8	(4)	<25	<25	<25	<50	<25	<25	<25	<u>187</u>	ND
GB7 S2	4/7/2004	4	1	(4)	<25	<25	<25	<50	<25	<25	<25	<u>69.5</u>	ND
GB7 S4	4/7/2004	6	2	(4)	<25	<25	<25	<50	<25	<25	<25	<u>186</u>	ND
GB8 S2	4/7/2004	4	1	(5)	<25	<25	<25	<50	<25	<25	<25	<u>43.5</u>	ND
GB8 S6	4/7/2004	12	2	(5)	<25	<25	<25	<50	<25	<25	<25	<u>66</u>	ND
GB9 S2	4/7/2004	4	2	(5)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB9 S6	4/7/2004	12	3	(5)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB10 S2	4/7/2004	4	3	(5)	<25	<25	<25	<50	<25	<25	<25	<u>202</u>	ND
GB10 S6	4/7/2004	12	2	(5)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB11 S2	4/7/2004	4	2	(5)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB11 S6	4/7/2004	12	3	(5)	<25	<25	<25	<50	<25	<25	<25	<25	ND
GB12 S1	7/27/2004	0-2	4.4*	(6)	<25	<25	98.1	28.5	<25	<25	<25	<u>62.5</u>	ND
GB12 S5	7/27/2004	10-12	11.2*	(6)	<25	<25	130	<25	<25	<25	<25	<25	ND
GB13 S2	7/27/2004	3-5	14.8*	(6)	<25	<25	109	<25	<25	<25	<25	<u>69.8</u>	ND
GB13 S6	7/27/2004	13-15	15.1*	(6)	<25	<25	129	<25	<25	<25	<25	<u>94.1</u>	ND
GB14 S1	3/8/2007	0-2	0*	--	<27	<27	<27	<91	<27	<27	<27	<27	ND
GB14 S3	3/8/2007	4-6	0*	--	<30	<30	<30	<100	<30	<30	<30	<30	ND

Table 1 - Soil Analytical Results
3918 Monona Drive, Madison, WI / SCS Engineers Project #25221209
 (Results are in µg/kg, except where noted otherwise)

Sample	Date	Depth (feet)	FID/PID	Lab Notes	Benzene	Ethylbenzene	Toluene	Xylenes	1,2,4-TMB	1,3,5-TMB	MTBE	PCE	Other VOCs**
GB15 S1	3/8/2007	0-2	288*	--	<26	<26	<26	<90	<26	<26	<26	<u>54,000</u>	cis-1,2-Dichloroethene <u>2,000</u> Trichloroethene <u>620</u>
GB15 S5	3/8/2007	8-10	26*	--	<27	<27	<27	<91	<27	<27	<27	<u>2,700</u>	Chloroform <u>30</u>
GB16 S1	3/8/2007	0-2	3.2*	--	<26	<26	<26	<89	<26	<26	<26	<26	ND
GB16 S3	3/8/2007	4-6	0*	--	<30	<30	<30	<100	<30	<30	<30	<u>40</u>	ND
GB17 S1	3/8/2007	0-2	0*	--	<35	<35	<35	<120	<35	<35	<35	<35	ND
GB17 S5	3/8/2007	8-10	1.1*	--	<29	<29	<29	<98	<29	<29	<29	<29	ND
GB18 S1	3/8/2007	0-2	4*	(8)	<28	<28	<28	<96	<28	<28	<28	<u>2,500</u>	Trichloroethene <u>110</u>
GB18 S5	3/8/2007	8-10	5.9*	(8)	<28	<28	<28	<95	<28	<28	<28	<u>210</u>	ND
GB19 S1	3/8/2007	0-2	10.7*	(8)	<28	<28	<28	<95	<28	<28	<28	<u>11,000</u>	Trichloroethene <u>200</u>
GB19 S5	3/8/2007	8-10	2.6*	(8)	<26	<26	<26	<87	<26	<26	<26	<u>180</u>	ND
GB20 S1	3/8/2007	0-2	1.1*	(8)	<32	<32	<32	<110	<32	<32	<32	<u>1,400</u>	ND
GB20 S3	3/8/2007	4-6	0.7*	(8)	<31	<31	<31	<100	<31	<31	<31	<u>42</u>	ND
GB21 S1	3/8/2007	0-2	0*	(8)	<33	<33	<33	<110	<33	<33	<33	<u>88</u>	ND
GB21 S4	3/8/2007	6-8	0*	(8)	<28	<28	<28	<94	<28	<28	<28	<28	ND
GB22 S2	3/8/2007	2-4	0	(9)	<31	<31	<31	<100	<31	<31	<31	<31	ND
GB22 S5	3/8/2007	8-10	0.7*	(10)	<26	<26	<26	<88	<26	<26	<26	<u>34</u>	ND
MW1 S2	7/27/2004	3-5	1.4*	(6)	<25	<25	92.5	28.8	<25	<25	<25	<u>52</u>	ND
MW1 S5	7/27/2004	10-12	1.6*	(6)	<25	<25	92.2	<25	<25	<25	<25	<25	ND

Table 1 - Soil Analytical Results
3918 Monona Drive, Madison, WI / SCS Engineers Project #25221209
 (Results are in µg/kg, except where noted otherwise)

Sample	Date	Depth (feet)	FID/PID	Lab Notes	Benzene	Ethylbenzene	Toluene	Xylenes	1,2,4-TMB	1,3,5-TMB	MTBE	PCE	Other VOCs**
MeOH Blank	9/17/2002	--	--	(3)	<25	<25	<25	<50	<25	<25	<25 CSL	<25	ND
	4/7/2004	--	--	(5)	<25	<25	<25	<50	<25	<25	<25	<25	ND
	7/27/2004	--	--	(6) (7)	<25	<25	<25	<25	<25	<25	<25	<25	ND
	3/8/2007	--	--	(11)	<25	<25	<25	<85	<25	<25	<25	<25	ND
NR 720 Groundwater Pathway RCLs with a Wisconsin-Default Dilution Factor of 2					5.1	1,570	1,107.20	3,960	(a)		27	4.5	cis-1,2-Dichloroethene 41.2 Chloroform 3.3 Trichloroethene 3.6
NR 720 Non-Industrial Direct Contact RCLs					1,600	8,020	818,000	260,000	219,000	182,000	63,800	33,000	cis-1,2-Dichloroethene 156,000 Chloroform 454 Trichloroethene 1,300
NR 720 Industrial Direct Contact RCLs					7,070	35,400	818,000	260,000	219,000	182,000	282,000	145,000	cis-1,2-Dichloroethene 2,340,000 Chloroform 1,980 Trichloroethene 8,410

Abbreviations:

µg/kg = micrograms per kilogram or parts per billion (ppb)
 MTBE = Methyl-tert-butyl ether
 ND = Not Detected

VOCs = Volatile Organic Compounds
 TMB = Trimethylbenzene
 RCLs = Residual Contaminant Levels

FID = Flameionization Detector
 PID = Photoionization Detector
 PCE = Tetrachloroethene

Notes:

*=Measured with a photoionization detector.

**=Samples analyzed for full VOCs list.

Bold+underlined values exceed an NR 720 RCL, as of December 2018.

(a) NR 720 Groundwater Pathway RCLs for 1,2,4 and 1,3,5 Trimethylbenzene Combined = 1,378.7

Soil samples within the excavation area are highlighted as follows:

Clean soil within excavation area

Contaminated soil within excavation area

PCE contamination assumed to exceed TCLP or LDR

Table 1 - Soil Analytical Results
3918 Monona Drive, Madison, WI / SCS Engineers Project #25221209.00

Laboratory Notes:

CSL = Check standard for this analyte exhibited a low bias. Sample results may also be biased low.

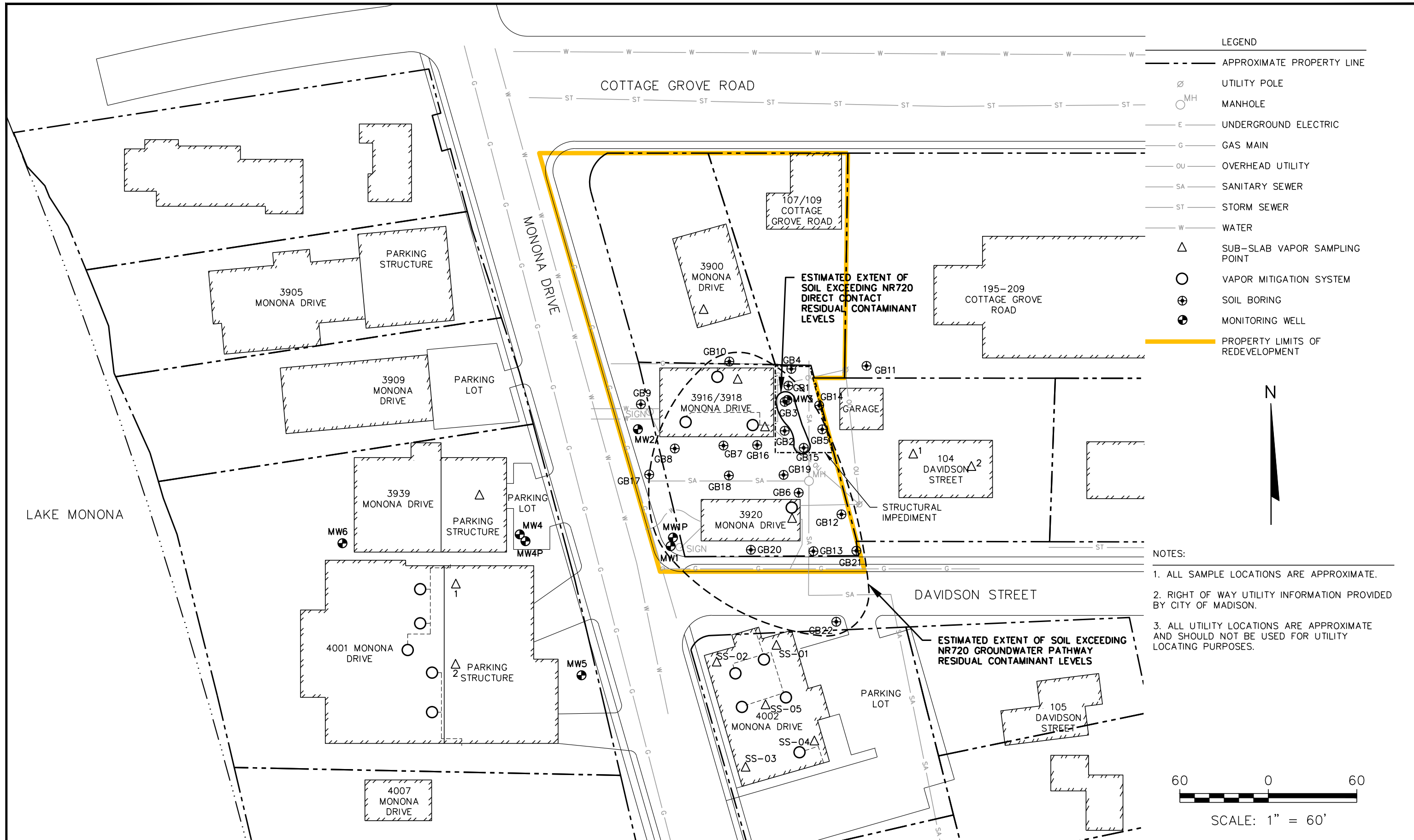
- (1) Chloroethane, chloromethane, dichlorodifluoromethane, 1,1-dichloroethane, 1,2-dichloroethane, naphthalene, and trichlorofluoromethane analyses - Check standard for this analyte exhibited a high bias. Sample results may also be biased high. Dichlorodifluoromethane analysis - The laboratory control sample for this analyte exhibited a low bias. Sample results may also be biased low. Dichlorodifluoromethane, 1,2,3-trichlorobenzene, and trichlorofluoromethane analyses - Results of duplicate analysis in this quality assurance batch exceeds the limits for precision. 1,2-Dichloroethane analysis - The laboratory control sample for this analyte exhibited a high bias. Sample results may also be biased high. 2,2-Dichloropropane analysis - Check standard for this analyte exhibited a low bias. Sample results may also be biased low.
- (2) Chloroethane, chloromethane, dichloromethane, 1,1-dichloroethane, 1,2-dichloroethane, methylene chloride, naphthalene, and trichlorofluoromethane analyses - Check standard for this analyte exhibited a high bias. Sample results may also be biased high. Chloromethane, dichlorofluoromethane, 2,2-dichloropropane, and trichlorofluoromethane analyses - Results of duplicate analysis in this quality assurance batch exceeds the limits for precision. Dichlorodifluoromethane and 2,2-dichloropropane analyses - The laboratory control sample for this analyte exhibited a low bias. Sample results may also be biased low. 1,2-Dichloroethane and naphthalene analyses - The laboratory control sample for this analyte exhibited a high bias. Sample results may also be biased high. 2,2-Dichloropropane analysis - Check standard for this analyte exhibited a low bias. Sample results may also be biased low.
- (3) Chloroethane, chloromethane, 1,2-dichloroethane, 1,1-dichloroethylene, 1,3-dichloropropane, naphthalene, trichlorofluoromethane, and vinyl chloride analyses - Check standard for this analyte exhibited a high bias. Sample results may also be biased high. Chloromethane, 2,2-dichloropropane, isopropyl ether, trichlorofluoromethane, and vinyl chloride analyses - The laboratory control sample for this analyte exhibited a low bias. Sample results may also be biased low. Chloromethane analysis - Results of duplicate analysis in this quality assurance batch exceeds the limits for precision. Isopropyl ether analysis - Check standard for this analyte exhibited a low bias. Sample results may also be biased low.
- (4) Chloroethane, chloromethane, and 2,2-dichloropropane analyses - Check standard for this analyte exhibited a low bias. Sample results may also be biased low. Chloroethane, chloromethane, dichlorodifluoromethane, 2,2-dichloropropane, trichlorofluoromethane, and vinyl chloride analyses - The laboratory control sample for this analyte exhibited a low bias. Sample results may also be biased low. Chloroethane and chloromethane analyses - Results of duplicate analysis in this quality assurance batch exceeds the limits for precision. 1,2-Dibromo-3-chloropropane analysis - Check standard for this analyte exhibited a high bias. Sample results may also be biased high. The laboratory control sample for this analyte exhibited a high bias. Sample results may also be biased high.
- (5) Bromodichloromethane, 1,2-dibromo-3-chloropropane analyses - Check standard for this analyte exhibited a high bias. Sample results may also be biased high. The laboratory control sample for this analyte exhibited a high bias. Sample results may also be biased high. Chloroethane, chloromethane, and 2,2-dichloropropane analyses - Check standard for this analyte exhibited a low bias. Sample results may also be biased low. Chloroethane, chloromethane, dichlorofluoromethane, trichlorofluoromethane, and vinyl chloride analyses - The laboratory control sample for this analyte exhibited a low bias. Sample results may also be biased low. Chloroethane analysis - Results of duplicate analysis in this quality assurance batch exceeds the limits for precision.
- (6) VOCs analysis - The result for one or more quality control measurements associated with this sample did not meet the laboratory and/or source method acceptance criteria. Vinyl chloride analysis - The recovery of this analyte in the check standard is below the method specified acceptance criteria.
- (7) Surrogate: Dibromofluoromethane analysis - This quality control measurement is below the laboratory established limit.
- (8) Bromoform, Bromomethane, Chloroethane, Dichlorodifluoromethane - Laboratory Control Sample and/or Laboratory Control Sample Duplicate recovery was above acceptance limits. Bromoform, 1,2-Dichloroethane - The RPD exceeded the acceptance limit. Chloroethane - Calibration Verification recovery was above the method control limit for this analyte. Analyte not detected, data not impacted.
- (9) Carbon Tetrachloride - The RPD exceeded the acceptance limit. Chloroethane, Chloromethane, Dichlorodifluoromethane - Laboratory Control Sample and/or Laboratory Control Sample Duplicate recovery was above acceptance limits. Surrogate: Toluene - Surrogate recovery was below acceptance limits.
- (10) Carbon Tetrachloride - The RPD exceeded the acceptance limit. Chloroethane, Chloromethane, Dichlorodifluoromethane - Laboratory Control Sample and/or Laboratory Control Sample Duplicate recovery was above acceptance limits.
- (11) 1,2,4-Trichlorobenzene - Calibration Verification recovery was outside the method control limits for this analyte. The LCS for this analyte met CCV acceptance criteria, and was used to validate the batch.

Created by:	<u>LMH</u>	Date:	<u>5/10/2004</u>
Last revision by:	<u>JSN</u>	Date:	<u>5/8/2017</u>
Checked by:	<u>LMH</u>	Date:	<u>5/9/2017</u>
Proj Mgr QA/QC:	<u>REL</u>	Date:	<u>9/23/2019</u>

I:\25221209.00\Data and Calculations\Tables\[211111_Soil Results within excavation.xls]Notes

Figures

1. Residual Soil Contamination
2. Excavation Area Estimates

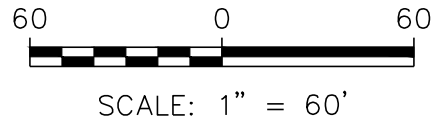


LEGEND

---	APPROXIMATE PROPERTY LINE
∅	UTILITY POLE
○	MANHOLE
—E—	UNDERGROUND ELECTRIC
—G—	GAS MAIN
—OU—	OVERHEAD UTILITY
—SA—	SANITARY SEWER
—ST—	STORM SEWER
—W—	WATER
△	SUB-SLAB VAPOR SAMPLING POINT
○	VAPOR MITIGATION SYSTEM
⊕	SOIL BORING
⊕	MONITORING WELL
—	PROPERTY LIMITS OF REDEVELOPMENT



- NOTES:**
1. ALL SAMPLE LOCATIONS ARE APPROXIMATE.
 2. RIGHT OF WAY UTILITY INFORMATION PROVIDED BY CITY OF MADISON.
 3. ALL UTILITY LOCATIONS ARE APPROXIMATE AND SHOULD NOT BE USED FOR UTILITY LOCATING PURPOSES.



PROJECT NO. 25221209.00	DRAWN BY: KP/JMO	<p>ENGINEER</p>	<p>CLIENT</p> <p>THRESHOLD DEVELOPMENT GROUP 1954 ATWOOD AVENUE MADISON, WI 53704</p>	<p>SITE</p> <p>THRESHOLD DEVELOPMENT 3900 MONONA DRIVE MADISON, WISCONSIN</p>	<p>FIGURE</p> <p>1</p>
DRAWN: 01/06/2004	CHECKED BY: REL				
REVISED: 11/15/2021	APPROVED BY: EO				

ISSUED
 Issued for Review - October 22, 2021

PROJECT TITLE

SHEET TITLE
 Site Plan

SHEET NUMBER

C-1.1

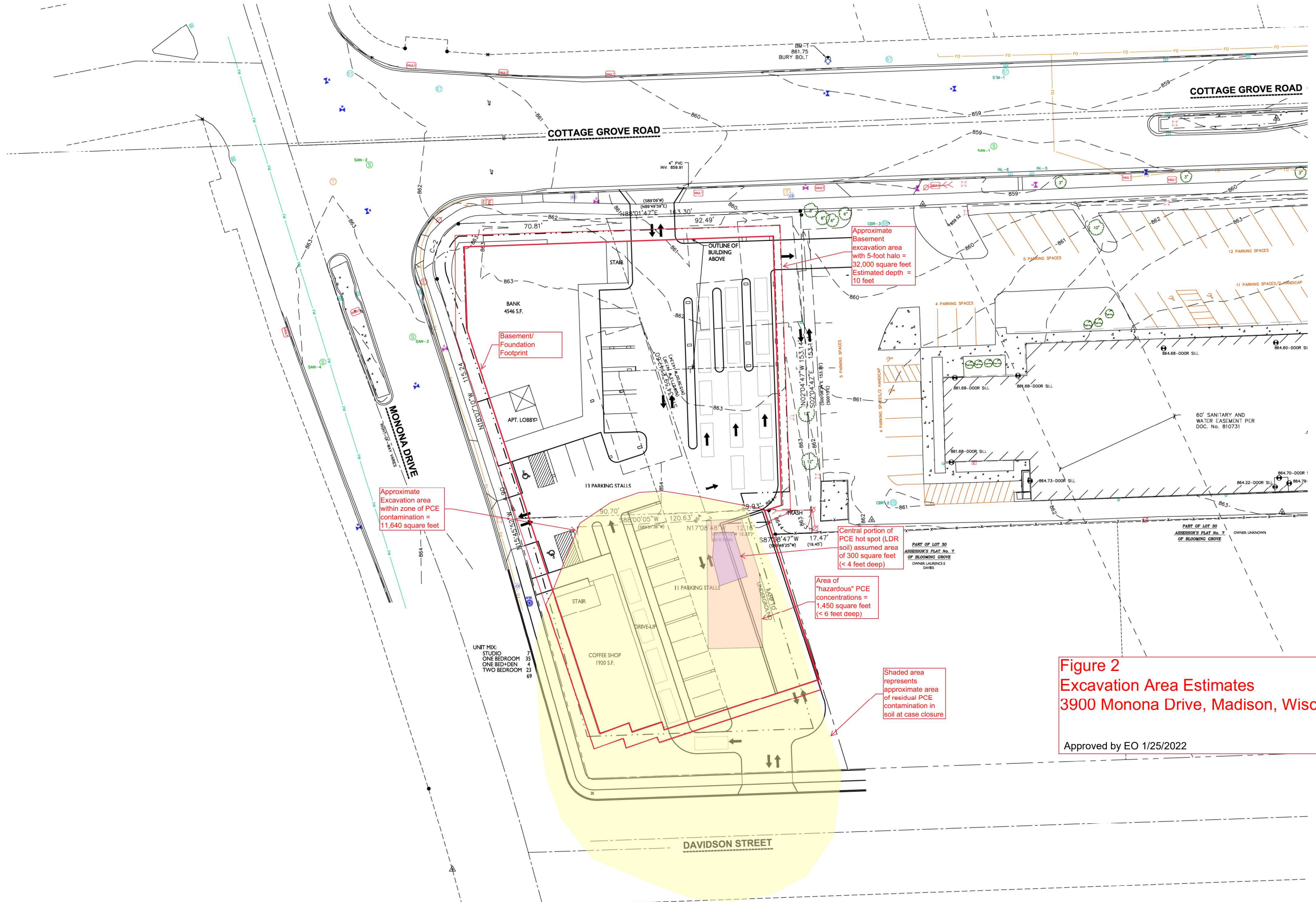


Figure 2
Excavation Area Estimates
3900 Monona Drive, Madison, Wisconsin
 Approved by EO 1/25/2022

SITE PLAN
 C-1.1 1" = 20'-0"

