

# SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION

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## SEWRPC Staff Memorandum

### GROUNDWATER INVESTIGATION FOR GILBERT LAKE WASHINGTON COUNTY, WISCONSIN

#### INTRODUCTION

Gilbert Lake is a 43-acre lake, with a maximum depth of nine feet, located in the Town of West Bend in Washington County, Wisconsin. It is a spring lake, meaning that its water is supplied primarily by groundwater inputs including through springs, as well as, to a lesser extent, by direct precipitation on the Lake's surface and on the surrounding lands. Gilbert Lake lies within the Milwaukee River watershed and is within easy reach of the Milwaukee metropolitan area. The entire Lake is considered a Wisconsin Department of Natural Resources (WDNR) sensitive area, although access channels are maintained in the Lake (as shown on Map 1). Access to the Lake can be obtained from Big Cedar Lake (which has adequate public access), through the outlet channel of Gilbert Lake. Canoes, kayaks, speed boats, and pontoon boats regularly access the Lake through this channel.

Gilbert Lake is the headwaters to Big Cedar Lake, and as such, its hydrology (see Table 1) has been an ongoing concern of the Lake's residents and the Big Cedar Lake Protection and Rehabilitation District (BCLPRD), especially in light of ongoing and planned urban-density development within the areas tributary to the Lakes and in the Lakes' groundwatersheds.<sup>1</sup> This concern was further exacerbated by observations made by Lake users which indicated that one of the well-known springs within Gilbert Lake appeared to have reduced flow. As a result of this concern, the BCLPRD applied for and received a WDNR Lake Management Planning Grant for the specific purpose of monitoring the springs that were known to contribute to Gilbert Lake's water supply and for the purpose of further developing management and monitoring suggestions that will help protect the groundwater that feeds Gilbert Lake, and in turn, Big Cedar Lake.

This report details all the components that went into completing this planning project and describes the next steps in terms of management and monitoring efforts. This project was undertaken as a collaborative effort between U.S. Geological Survey (USGS) staff, Southeastern Wisconsin Regional Planning Commission (SEWRPC) staff, and the BCLPRD.

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<sup>1</sup>SEWRPC Community Assistance Planning Report No. 287, A Multi-Jurisdictional Comprehensive Plan for Washington County: 2035, April 2008.

## PROJECT SCOPE AND OBJECTIVES

The purpose of this study was to acquire the baseline knowledge necessary for characterizing groundwater and surface water interactions affecting Gilbert and Big Cedar Lakes. The project was also undertaken to develop a future program of monitoring and management that would protect the water quantity and quality in Gilbert Lake and, in turn, Big Cedar Lake. In order to accomplish this purpose, specific goals were developed, including:

1. To identify the thermal “signature” of groundwater entering Gilbert Lake (and flowing into Big Cedar Lake) from two springs located at the northern extreme of the Lake;
2. To estimate flows from the two springs known to contribute groundwater to Gilbert Lake (and Big Cedar Lake) as a prerequisite for ultimately documenting the water budgets of the Lakes; and
3. To locate other major points of groundwater flow into the Lakes.

In addition to these goals, SEWRPC staff added an additional goal: To develop an inventory of all the relevant information that is presently available about the groundwater resources of Gilbert Lake. This additional component was used to interpret the monitoring data that was obtained as a part of this study, as well as to develop future management and monitoring recommendations.

## PROJECT COMPONENTS

To accomplish the goals of this project, seven tasks were undertaken by SEWRPC and USGS staff. These were:

1. Acquisition and analysis of flow and water chemistry data for sites of interest in Gilbert Lake (including at the spring that was observed as an issue of concern).
2. Acquisition and analysis of temperature data for sites of interest throughout Gilbert Lake (including at the spring that was observed as an issue of concern).
3. Review of historical information and completion of a field reconnaissance to determine the location of known and unknown springs within the Gilbert and Big Cedar Lake watersheds.
4. Delineation of a surface watershed based on two-foot contour interval elevation maps to determine if there are any “internally drained areas”<sup>2</sup> as well as to determine where inventories should be focused. This was undertaken because groundwatersheds (i.e., the areas where infiltrated water contributes to the groundwater supply of a lake) can often be influenced by surface topography.<sup>3</sup>

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<sup>2</sup>“Internally drained areas” are areas which, as a result of their surface topography, trap surface waters and prevent them from entering Gilbert Lake via surface runoff (although the water entering these areas may still drain to the Lake through a groundwater connection).

<sup>3</sup>Surface watersheds are the areas that drain through overland flow toward the waterbody being investigated. A groundwatershed (i.e., an area that contributes groundwater to the waterbody) can sometimes mimic the surface watershed, as long as there are no complicating factors such as semi-permeable or impermeable subsurface formations or fractures and fissures that redirect the flow of groundwater.

5. Inventory of the “watershed characteristics” that could provide insight into the dynamics of the groundwater contributing to Gilbert Lake’s water supply.
6. Review of land use plans and proposals to determine current and potential future risks to groundwater recharge in the areas that are expected to contribute to the groundwater supply to Gilbert Lake.
7. Compilation of the relevant information obtained within this study to determine future management and monitoring recommendations.

The methodologies and results associated with each of the first six components are described below. The seventh component is discussed in the “Summary and Recommendations” section of this report.

### **Component 1: Flow and Chemistry Data for Gilbert Lake**

Flow and water chemistry data was obtained at specific sites of interest for the purpose of producing baseline information that can be used for comparison with future monitoring efforts. Additionally, the information obtained was used to provide an approximate estimate of the contribution of groundwater (either via springs or diffuse discharge) to the Lake water budget.<sup>4</sup> While the scope of this study was not designed to be sufficient to compute a water budget directly, the measured data provides significant information for evaluating the importance of groundwater to the Lake’s hydrology. This estimate is further described in the “Analysis” subsection below.

#### ***Water Chemistry Measurements***

Water quality samples were collected by USGS staff on four occasions between April 2012 and April 2013 at four locations of interest for this study. These locations include the Gilbert Lake deep hole site, the vents for two springs which discharge to the tributary of Gilbert Lake (“Spring #2” was observed to have reduced flow), and a tributary stream at a point located between Spring #1 and Spring #2. The location and pictures of the sites sampled for water chemistry are shown on Map 2.

During each sample trip, field measurements of pH, specific conductance, dissolved oxygen, and Secchi depth were made. The water samples were also analyzed for total phosphorus, chlorophyll-*a*, calcium (Ca), and magnesium (Mg) for each quarterly sample. Table 2 describes the importance of each of these parameters. Additionally, the water samples were analyzed for nutrients, cations, and dissolved solids for one sample in April 2012 to provide a baseline for comparison with future monitoring efforts.<sup>5</sup>

A summary of minimum, median, and maximum values for select field parameters, TSI results, and Ca and Mg concentrations are reported for each site in Table 3. Appendix A includes and explains the baseline nutrient, cation and dissolved solid data that was collected in April 2012. The information provided in Appendix A is not relevant to the scope of this study but could be used for comparison in future studies with further monitoring.

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<sup>4</sup>Generally a lake water budget will note where all water that enters a lake is coming from (e.g., groundwater flow, precipitation, runoff, inlet streams), and how it is leaving the lake (e.g., outlet streams, evaporation, groundwater seepage). Development in the watershed can alter the natural supply of water to a lake. A water budget is needed to determine the magnitude of these impacts and to evaluate possible mitigation actions. More information can be found at: [http://www.michigan.gov/documents/deq/lwm-waterbudget\\_202791\\_7.pdf](http://www.michigan.gov/documents/deq/lwm-waterbudget_202791_7.pdf).

<sup>5</sup>Standard USGS field methods (U.S. Geological Survey, variously dated) were followed for all samples collected as part of this study.

### ***Flow Measurements***

Flow measurements (i.e., the volume of water per unit of time that is discharged at different sites) were also planned to be taken for the tributary stream, the outlet of each spring pond, and the Gilbert Lake outlet (also shown on Map 2). Flows were measured by USGS staff at the tributary stream site during each quarterly visit; however, flow measurements at the other sites were limited by shallow depths, a high degree of interference from vegetation, and low water velocities that were often affected by surface winds. As consequence, no flow measurements were attainable at the Gilbert Lake outlet, and flows were only attainable at the springs during the July 2012 sampling trip. Each flow measurement was rated as poor<sup>6</sup> and ranged from 0.05 to 0.67 cubic feet per second. All measured streamflows for this study are provided in Table 4.

Given the limited data that was obtained from this portion of the study, including only one data point from the springs, it is not possible to draw any conclusions about loss of flow in Spring #2. However, these measurements (especially those taken at the tributary) could potentially be used as a comparative point if any flow measurements are taken in the future.

### ***Analysis***

#### ***Water Chemistry***

Reviewing at the different water chemistry parameters that were obtained for this study, it is possible to develop conclusions about the four sites that were sampled. For example, the two spring sites clearly have a groundwater signature, as can be seen when looking at the dissolved oxygen levels at those sites, as shown in Figure 1 (dissolved oxygen is characteristically low in groundwater because it comes from subterranean environments). Additionally, all four sites, including the Lake itself, appear to have similar water chemistry as it pertains to calcium, magnesium, specific conductance, and hardness as shown in Figure 2. Given that two of the sample sites are springs, these results indicate that the water throughout the system is dominated by groundwater sources (as surface water sources would have different chemical signatures with respect to these parameters).

Additionally, as shown in Figure 3, the parameters used to determine trophic status<sup>7</sup> (i.e., phosphorus, chlorophyll-*a*, and Secchi depth) indicate that the springs provide a clean nonpolluted water source to Gilbert Lake, which is likely a major contributor to the Lake being considered mesotrophic (i.e., a lake with moderate amounts of nutrients) despite its marsh-like nature. This helps further emphasize the importance of the groundwater contributing to this system relative to the water quality of the Lake.

#### ***Groundwater Contributions***

Though the flow measurements were primarily inconclusive, they can be used in conjunction with the water chemistry information obtained from the study to quantify the importance of groundwater to Gilbert Lake as a source of Lake water. As discussed above, for example, the high specific conductance, hardness, calcium, and magnesium values (see Table 2) indicate a high degree of dissolved minerals in both the groundwater (spring water) and the surface water (both the tributary stream and Gilbert Lake). These similarly high values in both groundwater and surface water indicate only moderate dilution of the Lake water due to overland runoff and precipitation (i.e., the water itself has characteristics of groundwater rather than surface water runoff). Thus, it was concluded that the solute mass balance

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<sup>6</sup>A poor rating indicates poor site conditions (e.g., excessive wind and excessive muck) that restricted the accuracy of the flow measurements.

<sup>7</sup>Trophic status refers to lake classification categories. The classifications include eutrophic (nutrient rich), mesotrophic (moderate nutrients), and oligotrophic (nutrient poor). These classifications are determined by interpreting water quality data (see Figure 3 and Table 5).

equation developed by Stauffer in 1985<sup>8</sup> (which uses solute tracers, such as calcium and magnesium, to estimate the amount of groundwater inflow) could be used to roughly estimate the percentage of groundwater contributions to the Lake.<sup>9</sup> The Stauffer equation is as follows:

$$Q_i = \frac{(P - E)C_o + EC_e - PC_p - F}{C_i - C_o}$$

*Where  $Q_i$  is the net groundwater inflow to the lake,  $P$  is precipitation on the lake surface,  $E$  is evaporation from the lake surface,  $C_o$  is the concentration of the solute tracer in lake water,  $C_e$  is the concentration in evaporating water,  $C_p$  is the of the tracer concentration in precipitation,  $C_i$  is the concentration of the tracer in groundwater flowing into the lake, and  $F$  represents a source-sink function for sediment-water exchanges, etc. For strictly conservative solutes, such as Mg,  $F = 0$ . In addition,  $C_e$  is typically negligible for large atoms, such as Ca and Mg. Long-term average precipitation ( $P = 32$  inches per year) and evaporation ( $E = 29$  inches per year) rates were obtained from Ray Linsley, *Hydrology for Engineers*, 1982.*

Application of the Stauffer (1985) equation (using conservatively low and moderate estimates of the magnesium terms in the equation to define a possible range of flow),<sup>10</sup> estimated Gilbert Lake's groundwater flow as between 25 inches per year (44 percent of the total water budget), or 1.5 cubic feet per second (cfs), and 120 inches per year over the area of the Lake (79 percent of the total water budget), or about 7.0 cfs. As the total stream flow from the tributary stream and springs (one of the major sources of water to the Lake) was about 0.71 cfs on July 31, 2012, the lower estimate appears to be more likely, although more studies would be needed to make a definitive conclusion. Nonetheless, these calculations help definitively determine that groundwater provides a substantial portion of the water supply to Gilbert Lake and that further monitoring and investigations should be aimed at monitoring and protecting this source of water.

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<sup>8</sup>Stauffer, R.E., 1985, Use of Solute Tracers Released by Weathering to Estimate Groundwater Inflow to Seepage Lakes: *Environmental Science and Technology*, v. 19, no 5, p. 405-411.

<sup>9</sup>The Stauffer (1985) methodology was meant to be applied to seepage lakes. However, the use of the Stauffer equation on Gilbert Lake is justified because it is assumed that the tributary stream is fed solely by groundwater. To the extent that this assumption is in error, the estimated groundwater contribution will be overestimated.

<sup>10</sup>When calculating the groundwater inflow, the magnesium concentration in precipitation ( $C_p$ ) was obtained from the estimated value (0.1 mg/L) for south-central Wisconsin by Stauffer (1985) while the remaining two variables,  $C_i$  and  $C_o$  were based on concentrations of water samples collected as part of this study (see Table 3). To make a conservative estimate of the groundwater inflow, the maximum Mg concentration among the tributary stream and spring samples (44.2 mg/L from Spring #2 on April 26, 2012) was used for the groundwater inflow concentration ( $C_i$ ), while the median Mg concentration for Gilbert Lake (39.55 mg/L) was used for  $C_o$ . Alternatively, the moderate estimate used the median Mg concentration in Gilbert Lake (39.55 mg/L) for  $C_o$ , and the median (40.5 mg/L) of the median values for the tributary stream, Spring #1, and Spring #2 for  $C_i$ . The use of these conservative and moderate estimates provides a reasonable range of groundwater inputs.

## **Component 2: Temperature Data for Gilbert Lake**

Temperature is a very important factor in surface water systems. This is often because certain aquatic organisms can only survive in specific temperature conditions or because warm temperatures can indicate standing or polluted waters. In this study, however, temperature was also considered to be an important indicator of groundwater flow. This connection was made because groundwater naturally remains at a constant temperature throughout the year in a more consistent manner than surface waters. Consequently, when groundwater consistently flows, the temperature in the surface waterbody area near the discharge tends to remain constant, even with changing air temperatures.

To evaluate these thermal signatures and detect the influence of groundwater flows at certain points in Gilbert Lake, SEWRPC staff deployed five temperature loggers at five separate sites including the two tributary springs (Spring #1 and #2 from the water chemistry sampling sites), a site on the shore of Gilbert Lake, the outlet to Gilbert Lake, and at the outflow from a detention basin located upstream from the Lake which periodically stops discharging (see Map 3). The loggers recorded hourly temperature data from 6:00 p.m. on July 25, 2012, until 9:00 a.m. on May 9, 2013. In addition to these five sites, SEWRPC staff also deployed an air temperature logger at a nearby lake in Washington County (as a part of a separate project). This logger recorded hourly air temperature data on the dates mentioned above. This data was, therefore, included in this dataset for comparative purposes. A time series of the data obtained at each site is included in Figure 4.

### ***Analysis***

Through comparing the time series of the temperature data at each site, it is possible to see patterns. The upstream detention basin site (which has been observed as not flowing at times), for example, often closely mimics the air temperature, with some periodic, less extreme fluctuations, as shown in Figure 5. Review of this data enables identification of potential periods where this discharge was flowing and not flowing (i.e., when the temperature mimics air temperature closely, it is likely that this site is not flowing).

Another comparison can be made between the temperatures at the two spring sites and the air temperature site (see Figure 6). By looking at this time series it is possible to see that the water temperatures of the two springs stay significantly more constant than the air temperature site. In fact, throughout the year both of these sites have similar thermal signatures, with the Spring #2 site (southern spring) remaining slightly warmer than the Spring #1 site (northern spring) on a fairly consistent basis. This signature indicates that these two sites, as expected, are influenced by groundwater discharges to a greater extent than they are influenced by air temperature; thereby leading to the conclusion that these springs are constantly flowing. However, in the spring of 2013, the southern spring site (the one that sometimes appeared to stop flowing based on local observations) mimics the air temperature to a much greater extent than it did previously in the sampling period and to a much greater extent than the northern spring site. Given this change in temperature influences, it is possible that the southern spring site had a lower groundwater input during this recorded period (thereby allowing air temperature to have a greater influence on its temperature).

These conclusions, though they would need to be reproduced with further study to be conclusive, appear to indicate that the southern spring site appears to have periods of reduced flow in comparison to both previous measurements at that spring and the northern spring. Consequently, it is possible that this spring is being influenced by a factor that is reducing the groundwater that feeds its supply.

## **Component 3: Spring Locations in Gilbert and Big Cedar Lakes**

The identification of additional springs is an important factor for future monitoring of groundwater flows to the Lakes. As changes occur in the watershed, the monitoring of the water supply to Gilbert and Big Cedar Lakes will be a crucial step in identifying water quantity and quality issues as soon as possible. Additionally, if management needs to be undertaken, the data obtained from monitoring spring sites will provide justification for actions that would be potentially difficult to identify without supporting data.

A first step toward identifying the location of additional springs around Gilbert and Big Cedar Lakes involved a search of historical datasets, including the Macholl database, which attempted to compile all known spring sites within the state of Wisconsin.<sup>11</sup> The Macholl (2007) database did not contain information about any springs previously located and documented adjacent to Gilbert Lake or Big Cedar Lake.

In recognition that the historical springs database was incomplete in the area around Gilbert Lake and Big Cedar Lake, a reconnaissance survey was conducted by USGS staff in collaboration with a long-time resident of Gilbert Lake, Dr. Ralph Olsen. In addition to the two monitored spring vents documented in this report, four additional springs on Gilbert Lake and two springs on Big Cedar Lake were located and documented in the USGS National Water Information System database (NWIS; Dempster, 1990).<sup>12</sup> Map 4 shows the location of these identified springs. Photographs of select springs are provided in Appendix B.

#### **Component 4: Watershed Delineation for Gilbert and Big Cedar Lake**

Generally, a watershed is defined as the land area that contributes surface runoff to a waterbody. Sometimes the area is referred to as a drainage basin because the area drains toward the waterbody. Delineating this area is important because it helps managers to understand the factors that influence their lake (i.e., the conditions, activities, and land use within the watershed), as well as to understand the factors that do not influence their watershed (e.g., if an area is internally drained, the land use in that area is unlikely to contribute to surface runoff pollution).

It is important to note, however, two types of watersheds affect lakes and rivers. These are surface watersheds (i.e., the surface area which drains to the lake or river) and the groundwatershed (i.e., the area that supplies the groundwater which moves toward, and supplies, the Lake). Though both of these watersheds are important, the groundwatershed can be influenced by more complicating factors such as rock formations, soil types, and fractures. In short, groundwater is not always contributed by the same area as surface water, thereby complicating the process of determining the groundwatershed boundary.

Given the complicating factors that influence the delineation of a groundwatershed, and due to the limited scope of this study, SEWRPC staff focused this component on delineating the surface watershed, which can be determined using ground elevation contours. This surface watershed was then used to determine an area on which to focus the inventories completed as a part of this study. The delineated Gilbert and Big Cedar Lake watersheds are shown on Maps 5 and 6. Of note in the watersheds is the newly delineated

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<sup>11</sup>A major effort was undertaken in 2007 by the Wisconsin Geological and Natural History Survey, Wisconsin Wildlife Federation, University of Wisconsin (UW), Beloit College, WDNR, and the USGS to share and compile data on springs in Wisconsin (Macholl, 2007). The resulting database compiled the location of all springs identified by previous surveys in the State. Discharge information was also available for some springs. The most extensive source of data for this database was a "Springs Survey" completed by the former Wisconsin Conservation Department between 1956 and 1962. Washington County was not included in the survey. The database compiled by Macholl (2007) incorporated additional sources of information on spring locations, including: Surface Water Resources Publications (1961-85) by the WDNR, several UW studies, USGS topographic maps, and a survey by the Wisconsin Land Economic Inventory (1927-47) which is also referred to as the "Bordner Survey" after the Director of the inventory.

<sup>12</sup>G.R. Dempster, Jr., National water information system user's manual, U.S. Geological Survey, 1990.

internally drained area located at the northern end of the Gilbert Lake watershed.<sup>13</sup> This area is not contributing to surface water flow (although it may still contribute to groundwater flow to the Lake).

### **Component 5: Watershed Characteristic Inventory for Gilbert Lake**

Watershed factors that influence the groundwater supply to a lake or river can be used to guide management and monitoring recommendations. To ensure that the recommendations of this plan are as accurate as possible, SEWRPC staff undertook an inventory of the available information that could improve the understanding of the groundwater contributing to the Lake, and of the factors affecting that groundwater.

To obtain this inventory, SEWRPC staff reviewed available studies completed near the Lake and databases that were created for the State of Wisconsin. This review helped SEWRPC staff obtain:

1. The groundwater elevation contours in the areas surrounding Gilbert and Big Cedar Lakes;
2. The groundwater recharge potential in the areas surrounding Gilbert and Big Cedar Lakes; and
3. The natural areas that exist in the areas recharging the Lake.

Each of these different inventories is discussed below.

#### ***Groundwater Elevation Contours***

When attempting to ensure adequate baseflow to a lake, it is important to know where the groundwater is coming from. In fact, groundwater recharge which feeds the aquifer system (and in turn feeds the lake) does not always come from areas solely within the surface watershed. This is because subterranean geologic formations can direct the flow of groundwater in a different direction than the surface water. To make an approximate determination of this direction of flow, it is possible to analyze groundwater elevation contours established from depth measurements taken at different groundwater wells within the Region and referenced to a common datum, such as the National Geodetic Vertical Datum, 1929 adjustment (NGVD 29). These boundaries are interpreted in a similar way to surface elevation data (i.e., water flows downhill), and can be used to obtain general groundwater flow directions.

In Gilbert Lake the groundwater elevation contours, as shown on Map 7, show that groundwater flows from west to east. However, as can also be seen on the map, there is potentially a northwest to southeast flow in the northern part of the watershed. Though these flow directions do not show the whole picture as to which areas contribute groundwater to Gilbert Lake, they can provide information about where to focus further investigation and management.

#### ***Groundwater Recharge Potential***

Groundwater recharge potential is based on the presence of impervious cover and on soil characteristics of the land. An area with no impervious cover and highly permeable soils, for example, would be classified as having high or very high groundwater recharge potential, whereas an area with lower permeability (e.g., clay soils) would be classified as having low potential. Establishing areas of groundwater recharge potential enables determination of the highest priority areas for which infiltration functions should be protected (e.g., the areas where impervious surfaces should be avoided or where appropriate infiltration facilities should be implemented).

As can be seen on Map 8, the groundwater recharge potential within the Gilbert Lake watershed is moderate to very high. The potential is greatest in the areas adjacent to the Lake. This information

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<sup>13</sup>*This region was not shown to be internally drained in previous reports about the Lake.*



indicates that the entire watershed should be considered a priority area for groundwater recharge maintenance.

### ***Natural Areas***

Natural areas such as wetlands and woodlands may play a role in groundwater recharge due to their ability to slow down surface runoff, thereby causing the water to infiltrate into the ground as opposed to directly flowing to a lake or river. Given this relationship, evaluating the presence of natural landscapes around a lake can help provide insight into the areas which may contribute to groundwater recharge.

In order to look at this factor, SEWRPC staff compiled an inventory of all the wetlands, woodlands, and prairies in the Gilbert and Big Cedar watersheds and combined them to create an inventory of the “buffers”<sup>14</sup> which exist around the Lakes. This buffer layer was then completed by looking at aerial photography to determine if there were areas that were not classified as “natural areas” that could serve this function of slowing down water (e.g., manmade buffers, and wooded residential areas).

Map 9 shows the buffer map that was created for the Gilbert Lake watershed and reveals that the majority of the areas surrounding the Lake serve a buffering function. This further emphasizes the need to protect these areas to the greatest extent practical.

### **Component 6: Current and Future Land Use for Gilbert Lake Watershed**

The amount of impervious cover (e.g., driveways, rooftops, and parking lots) present in a watershed greatly influences the rate of groundwater recharge. This is because impervious cover both prevents precipitation from immediately soaking into the ground it falls on and causes water to accumulate and move faster on the landscape, thereby reducing the amount of time the water remains in contact with soils. Consequently, as some land uses characteristically contain a larger amount of impervious cover, it is important to understand the current and potential future land uses in the areas that contribute to groundwater supply.

The current land use (2010) in the Gilbert Lake watershed is shown on Map 10, while planned land use (2035) is shown on Map 11. The existing land use in the watershed, as summarized in Table 6, is primarily composed of land uses that allow for infiltration of water, such as agriculture and open spaces. However, under year 2035 planned land use conditions (also summarized in Table 6), the majority of the existing areas with little to no impervious cover would be expected to be converted to residential uses. This change potentially jeopardizes future groundwater recharge rates, indicating this land use change as an issue of concern.

Another important part of the land use data is the presence of the extractive site (quarry) located in the internally drained site on the north end of the Gilbert Lake watershed (also shown on Map 10). Extraction sites often require the pumping of water out of the excavated area created as rock and/or sand are removed. This process of pumping could potentially influence groundwater flow/supplies to Gilbert Lake. The groundwater elevation contours are not completely clear on directions of flow from that particular site; consequently, it is possible that the pumping from this site may be influencing the southern spring (Spring #2), where water flow issues were identified earlier in this report. The land use data (2010 and 2035) for this internally drained area is shown in Table 7.

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<sup>14</sup>For the purposes of this buffer analysis, a buffer is defined as a connected, well-vegetated area which could play the role of slowing down and filtering surface runoff.

## SUMMARY

This section presents relevant information for the development of management and monitoring recommendations for Gilbert Lake and its watershed. To help with this analysis, the relevant results and information developed under this study are summarized below in the order they were presented:

1. Water chemistry and flow data revealed that the groundwater flowing to Gilbert Lake represents a significant portion of the Lake's water supply and provides a clean source of water that helps contribute to the health of the Lake, indicating that maintenance of this groundwater flow is crucial to this waterbody.
2. The temperature data from the southern spring (Spring #2) indicates that there was likely reduced flow in the spring of 2013, signaling that there may be activities in the surface watershed or groundwater affecting this spring.
3. Four additional springs were identified in the Gilbert Lake watershed, as well as two springs in the Big Cedar Lake watershed, providing guidance of potential areas to monitor in the future.
4. The Gilbert Lake watershed has an area of 1,078 acres, and a large portion of that area (167 acres) is internally drained. The internally drained area would not contribute surface runoff, but could be a source of groundwater inflow to the Lake.
5. The groundwater elevation contours indicate that groundwater moves toward Gilbert Lake from the west, indicating that groundwater recharge from this area is crucial to the Lake's water supply. Additionally, the less easily interpreted contours north of the Lake indicate that the previously discussed internally drained area may be contributing to the Lake's water supply (although further investigation would be necessary to confirm this).
6. The moderate to very high groundwater recharge potential characteristics in the Gilbert Lake watershed suggest that the groundwater is a significant component of the water supply to Gilbert Lake, thereby indicating that protecting recharge in these areas is crucial to the Lake's health and resilience.
7. The buffer analysis indicates that Gilbert Lake is currently very well buffered by wetlands and woodlands adjacent to the Lake. These areas would provide water quality benefits to the Lake and, particularly in the case of the woodlands, may promote groundwater recharge,<sup>15</sup> thereby indicating that protecting these areas will help protect the Lake.
8. The comparison of existing (2010) and planned (2035) land use in the Gilbert Lake watershed indicates that future land use changes could affect the groundwater recharge rates supplying Gilbert Lake. Measures to prevent this loss of recharge should be seen as a priority by the District and by local government. The provision of adequate stormwater infiltration facilities to serve new development could help mitigate the loss of recharge potential from new impervious surfaces.

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<sup>15</sup>*Wetlands can both act as groundwater discharge and recharge areas. More study would be needed to evaluate the dynamics of the surrounding wetland to come to a definitive conclusion as to whether it is contributing to recharge of the Lake.*

## RECOMMENDATIONS

### Recommendations

Based on the information presented above, a number of recommendations have been formulated to help the BCLPRD protect the water supply to Gilbert and Big Cedar Lakes. The first set of recommendations seeks to monitor the known springs within Gilbert and Big Cedar Lakes, and also to determine the extent of the areas that contribute to the Lakes' water supply. These recommendations call for further investigation to fill gaps in knowledge of the watershed hydrology. Each of these investigation-based recommendations is eligible for a small or large-scale WDNR lake planning grant<sup>16</sup> that would cover 67 percent of the cost of the investigation up to a total of \$3,000 for a small scale grant or \$25,000 for a large scale grant. These investigative recommendations are as follows:

1. Inventory the existing springs and groundwater discharge areas to determine which ones should be monitored. This inventory could include finding and mapping gaps in ice cover during the winter, surveying land along the shorelines, and using a piezometer<sup>17</sup> or an observation well to look for groundwater discharge areas along the shorelines. This project could be undertaken for minimal cost including volunteer time and the cost of equipment (if it cannot be borrowed). The cost for a global positioning system (GPS) unit for mapping the location of possible springs and groundwater discharge areas varies; a basic handheld unit can be bought for approximately \$350. A piezometer costs between \$20 and \$50.
2. Establish a monitoring protocol to detect any changes in groundwater discharge (e.g., the permanent deployment of temperature gauges at major identified springs). This spring monitoring program would help obtain the data necessary to detect any patterns in discharge and could help determine potential sources of water loss (e.g., drought or over pumping). Additionally, it could help confirm the accuracy of the results provided in this report if similar results are found.

Continuous monitoring of spring temperature would require equipment, such as a temperature logger, at approximately \$150 each, plus one base to read-out data at about \$150, and could likely be maintained by volunteer staff. Discharge from springs that have vents above the Lake level could potentially be monitored by volunteers using a graduated bucket and stopwatch. A contract with the USGS or others could be developed to periodically measure discharge from submerged springs, with quarterly measurements costing approximately \$6,000 to \$10,000 annually, depending on the number of springs being monitored. The resulting data would provide a baseline for future analyses and potentially help with detecting changes in spring water discharge to the Lakes.

3. Establish a monitoring protocol for the water quality in Gilbert Lake. Long-term lake water quality data for Gilbert Lake, which can use the parameters measured in this study as a baseline for comparison, could be a valuable tool for understanding the Lake. For example, this effort could monitor chloride and nutrients levels, and could be used for the development

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<sup>16</sup>All WDNR Lake Planning Grants are competitive and would require the BCLPRD to go through the grant application process. SEWRPC staff is generally available to assist with this process at no cost, if needed. The applications are due on December 10<sup>th</sup> of each year. More information can be found at: <http://dnr.wi.gov/Aid/documents/SurfaceWater/LakeMgmtPlanningGrantOverview.pdf>

<sup>17</sup>A piezometer measures the pressure of groundwater at a specific point.

of a nutrient budget.<sup>18</sup> Some of this monitoring could be undertaken by volunteers through the State of Wisconsin Citizen Lake Monitoring Network (CLMN) program, which provides training and covers the cost of laboratory and equipment needed for specific measurements. This program would measure water clarity, temperature profiles, phosphorus data, and chlorophyll-a. To monitor properties or constituents not included in the CLMN program the cost would run about \$10.00 to \$30.00 per sample. Additionally, an ongoing contract with USGS, similar to the one on Big Cedar Lake, would also provide this baseline data.

4. Investigate the shallow aquifer groundwater watershed contributing to Gilbert Lake and possibly Big Cedar Lake as well. This project, which could be done in a fashion similar to the one that was completed by USGS on the nearby Silver Lake in Washington County,<sup>19</sup> could give a good indication of any areas outside of the Gilbert Lake surface watershed where groundwater recharge needs to be protected.

Monitoring efforts could include installation of water level monitoring equipment in existing wells. Associated equipment and maintenance tasks for such wells would likely involve approximately \$3,000 to \$6,000 per well per year. If there were a need for data from targeted locations that lacked access to existing wells, drilling of new monitoring wells would cost approximately \$10,000 to \$25,000 for each well installation. Aquifer characterization efforts could include evaluation of existing well construction reports and development of layered maps to make conceptual models, or inferences, about the path that groundwater takes to reach springs around Gilbert and/or Big Cedar Lakes. Generation and publication of such maps would likely involve \$40,000 to \$80,000 of funding.

5. Investigate the area which contributes groundwater to the southern spring that was monitored in this study (e.g., through the use of natural tracers, which can help provide the age of the water being discharged). This investigation should include a component to help determine why groundwater discharge seemed to decrease at this site in the spring of 2013. This study should include investigating the pumping practices of the quarry north of the Lake to determine if there are any associated issues. Such an investigation would require the cooperation of the quarry owner and management.

Sample collection and analysis costs depend on the number of sites/springs and the number of tracers to be tested. The cost for laboratory analysis of age tracers is estimated at \$1,200 to \$4,000 per spring. The cost for collecting the water samples using specialized equipment and for reporting on analyses of the results is estimated at \$18,000 to \$28,000, depending on the number of sample sites and tracer analyses.

In general, a groundwater flow simulation model is the best tool for evaluating and mapping areas that contribute flow to a well, spring, or other point of discharge. A groundwater model integrates a diverse set of information, such as measured water levels, flows, and tracers; mapped geologic characteristics and

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<sup>18</sup>*In general, a nutrient budget notes the sources of all nutrients entering a lake (e.g., shoreline properties, agricultural fields, precipitation, and internal loading). As nutrient inputs can increase algae and aquatic plant growth, a nutrient budget can help lake managers target their nutrient management efforts effectively.*

<sup>19</sup>USGS, Simulation of the Shallow Aquifer in the Vicinity of Silver Lake, Washington County, Wisconsin, Using Analytic Elements, *Water-Resources Investigations Report 02-4204, Middleton, Wisconsin, 2003.*

spatially estimated recharge rates; and groundwater pumping. This information is used to develop the model and to calibrate the model to observed conditions and simulate the physical movement of water through the ground. The construction and simulation of a groundwater flow model of the Big Cedar Lake area would require a multi-year effort and cost approximately \$150,000 to \$500,000 over the project lifetime, depending upon the project scope and previous investigations. The resulting report would map and describe the areas contributing flow to springs and/or lakes, describe the range of groundwater ages discharging from springs and relate that information to protection of the springs, and evaluate average effects on the springs caused by changes in recharge and/or nearby pumping (if local pumping data is available).

The second set of recommendations, shown on Map 12, relate to action items to protect potential groundwater recharge sources. These general recommendations are included because it may be more feasible and effective to begin action on them without further monitoring, especially given the small size of the watershed relative to the Lake size. They are as follows:

1. Encourage incorporation of groundwater recharge potential in zoning decisions (see Map 13 and Table 8 for location and zoning responsibilities of the different municipalities and Washington County). Taking groundwater recharge conditions into consideration in zoning decisions in the areas contributing groundwater to Gilbert and Big Cedar Lakes, would significantly contribute to maintaining the Lake's water supply. This project could be undertaken by District Board members at minimal cost (time and meetings). SEWRPC could provide a map of high groundwater recharge potential areas to help with these efforts.
2. Encourage the maintenance of infiltration functions (i.e., groundwater recharge) in the Gilbert Lake watershed, *with a particular focus on the high and very high recharge potential areas*. This could be undertaken simply by maintaining natural areas and open spaces by land purchase/easements. A land acquisition program would require the cost of a land purchase; securing an easement would involve a payment to the landowner without transfer of ownership of the property. In general, land purchase is eligible for a WDNR Lake Management Grant,<sup>20</sup> which would cover 75 percent of the project for a cost of up to \$200,000.
3. Enhance groundwater recharge by encouraging the additional use of best management practices (e.g., rain gardens, porous pavement, and infiltration basins) in the residential and agricultural areas that currently exist in the Gilbert Lake watershed. This could help the watershed cope with any droughts or pumping that may affect the Lake's water supply. A citizen information and education program would require some funding to cover the cost of events and educational materials; however, the University of Wisconsin-Extension and WDNR have produced many best management practice guidance documents to help with these efforts. Efforts associated with this type of program qualify for small-scale WDNR lake planning grants, which would cover 67 percent of the project cost for up to a \$3,000 State share. If the implementation of best management practices such as rain gardens were occurring on shoreline properties, the District could also apply for funding from the WDNR

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<sup>20</sup>WDNR Lake Management Grants are competitive in nature and would require the BCLPRD to go through the grant application process. SEWRPC staff is generally available to help with this process at no cost, if needed. The applications are due February 1 of each year. More information can be found at: <http://dnr.wi.gov/Aid/documents/SurfaceWater/LakeProtectionGrantOverview.pdf>

to help support these efforts through the Healthy Lakes Initiative<sup>21</sup> which would fund up to \$1,000 per management practice (with the funds being distributed by the District to private land owners).

4. Advocate and encourage the use of green technology and infiltration projects (including best management practices) in any new residential and commercial areas within the Gilbert Lake watershed, with appropriate pretreatment to protect the groundwater. This should be considered a priority to maintain current infiltration rates and ensure that future development does not jeopardize the quantity and quality of water that is supplied to the Lake. This recommendation could be implemented through zoning regulations or an educational campaign, the second of which would be eligible for the small-scale WDNR planning grant noted above.

A summary of all the recommendations provided above and their associated preliminary cost estimates<sup>22</sup> are included in Table 9. The State grants available for each of the recommendations are also summarized in Table 9.

## CONCLUSIONS

Gilbert Lake is a high-quality lake that should be protected. The Big Cedar Lake Protection and Rehabilitation District has thus far been proactive in attempting to ensure the protection of Gilbert Lake. However, there are issues of concern which require further monitoring and management efforts to ensure that Gilbert Lake remains a high-value Lake. The implementation of the recommendations set forth in this memorandum will help focus future management efforts, and maintain the Lake's water quality and quantity now and in the future.

\* \* \*

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<sup>21</sup>WDNR Healthy Lakes Initiative funds best management practices on private and municipal shoreline properties. These practices include rain gardens, rock infiltration basins, native plantings, runoff diversions, and woody debris installation. Applications for this grant are due on February 1 of each year. More information can be found at <http://www.uwsp.edu/cnr-ap/UWEXLakes/Pages/healthylakes/default.aspx>.

<sup>22</sup>The costs provided in this document are preliminary. If the recommendations were undertaken, precise cost estimates would need to be obtained by the BCLPRD.

**SEWRPC Staff Memorandum**

**GROUNDWATER INVESTIGATION FOR GILBERT LAKE  
WASHINGTON COUNTY, WISCONSIN**

**TABLES**





**Table 1**  
**HYDROLOGIC CHARACTERISTICS**  
**OF GILBERT LAKE**

Parameter	Measurement
Size	
Surface Area of Lake .....	43 acres
Total Tributary Area .....	1078 acres <sup>a</sup>
Lake Volume.....	108.1 acre-feet
Shape	
Length of Shoreline.....	2.1 miles
General Lake Orientation.....	N-S
Depth	
Maximum Depth.....	9 feet
Mean Depth .....	3 feet
Percentage of Lake Area	
Less than Three feet .....	80 percent
Greater than 20 feet.....	0 percent

<sup>a</sup>The tributary area includes the area that directly drains to Gilbert Lake (911 acres) as well as an internally drained area on the north end of the watershed (167 acres).

Source: Wisconsin Department of Natural Resources and SEWRPC.

Table 2

**DESCRIPTION OF WATER QUALITY PARAMETERS AND THEIR REGIONAL AVERAGES**

Parameter	Description
Calcium	An important component of alkalinity. <b>High values indicate groundwater inputs</b>
Chlorophyll-a	The major photosynthetic, "green," pigment in algae. The amount of chlorophyll-a present in the water is an indication of the biomass, or amount of algae, in the water. <b>Chlorophyll-a levels above 0.10 mg/l generally result in a green coloration of the water</b> that may be severe enough to impair recreational activities, such as swimming or waterskiing
Water Clarity (feet)	Measured with a Secchi disk, a black-and-white, eight-inch-diameter disk, which is lowered into the water until a depth is reached at which the disk is no longer visible. Clarity can be affected by physical factors, such as suspended particles, and by various biologic factors, including planktonic algal populations living in a lake. <b>Groundwater inputs generally tend to be clearer due to the filtration which often naturally occurs during infiltration</b>
Conductivity	The measure of how easily water conducts an electric current, thereby indirectly estimating the amount of dissolved ions in the water; <b>increased conductivity measurements can signal a potential pollution problem or can indicate a high percentage of groundwater</b>
Dissolved Oxygen	Dissolved oxygen levels are one of the most critical factors affecting the living organisms of a lake ecosystem. Generally, dissolved oxygen levels are higher at the surface of a lake, where there is an interchange between the water and atmosphere, stirring by wind action, and production of oxygen by plant photosynthesis. Dissolved oxygen levels are usually lowest near the bottom of a lake, where decomposer organisms and chemical oxidation processes deplete oxygen during the decay process. A concentration of about 5.0 mg/l is considered the minimum level below which oxygen-consuming organisms, such as fish, become stressed; fish are unlikely to survive when dissolved oxygen concentrations drop below 2.0 mg/l. <b>Groundwater inputs tend to have lower dissolved oxygen due to extended time in subterranean environments</b>
Hardness	Measure of multivalent metallic ion concentrations such as calcium and magnesium in a lake; lakes with higher hardness levels tend to produce more fish and aquatic plants
Magnesium	A fundamental building block of chlorophyll and a vital nutrient to all green plants. <b>High levels can be an indicator of groundwater contributions</b>
pH	Measures the hydrogen ion concentration on a scale from 0 (acidic) to 14 (alkaline). It influences how much nutrients (e.g., phosphorus and nitrogen) can be utilized and <b>can affect the solubility and toxicity of heavy metals</b> (e.g., lead, copper, and cadmium). These factors affect the organisms living in a lake
Total Phosphorus	Phosphorus, which can enter a lake from natural and manmade sources, is a fundamental building block for plant growth. However, excessive levels of phosphorus in lakes can lead to nuisance levels of plant growth, unsightly algal blooms, decreased water clarity, and oxygen depletion that can stress or kill fish and other aquatic life. Statewide standards exist for phosphorus concentrations in lakes. <b>According to the SEWRPC Regional Water Quality Management Plan, a concentration of less than 0.020 mg/L is considered necessary to limit algal and aquatic plant growth to levels consistent with recreational water use objectives</b>

Source: SEWRPC.

**Table 3**

**MINIMUM, MEDIAN, AND MAXIMUM VALUES FOR WATER CHEMISTRY SAMPLES TAKEN FROM GILBERT LAKE SAMPLING SITES**

Site Name	Value	Dissolved Oxygen (mg/L)	pH (S.U.)	Specific Conductance (µS/cm)	Hardness (mg/L as CaCO <sub>3</sub> )	Calcium (mg/L)	Magnesium (mg/L)	Phosphorus (mg/L)	Chlorophyll-a (mg/L)	Transparency Secchi Depth (meters)
Tributary	Median	8.95	7.80	812.5	355.5	75.75	40.40	0.0330	2.23	0.200
	Minimum	8.10	7.50	625.0	296.0	64.30	32.80	0.0190	0.88	0.200
	Maximum	15.10	8.20	900.0	380.0	82.00	42.50	0.0600	27.80	0.450
Spring #1	Median	3.70	7.70	785.0	355.0	75.15	40.50	0.0090	1.00	2.000
	Minimum	2.00	7.60	769.0	344.0	71.80	39.90	0.0060	<0.26	1.500
	Maximum	4.60	8.60	819.0	358.0	76.40	41.00	0.0120	1.84	2.000
Spring #2	Median	4.75	7.75	909.0	378.0	81.30	42.40	0.0095	0.32	1.500
	Minimum	3.10	7.60	702.0	323.0	65.50	38.80	0.0070	<0.26	1.000
	Maximum	5.70	8.40	947.0	400.0	87.10	44.20	0.0110	0.72	2.000
Deep Hole	Median	12.00	8.40	732.0	306.0	60.85	39.55	0.0285	9.05	2.025
	Minimum	7.50	7.90	682.0	277.0	40.20	34.80	0.0210	5.51	1.000
	Maximum	12.70	8.60	867.0	329.0	67.10	42.80	0.0450	28.80	2.500
State-wide Average <sup>a</sup>		10-12	7-8.5	500-600	--	36	32	--	43	1.5
State Standard <sup>b</sup>		--	--	--	--	--	--	0.04	--	--

<sup>a</sup>Regional averages are from Richard A. Lillie and John W. Mason, *WDNR Technical Bulletin No. 138, Limnological Characteristics of Wisconsin Lakes, Madison Wisconsin, 1983*. NOTE: These averages include all types of lakes, not necessarily only groundwater seepage lakes like Gilbert Lake.

<sup>b</sup>If water quality monitoring shows a lake pollutant concentration consistently exceeding the State standard, the lake would be eligible for designation as "impaired."

Source: U.S. Geological Survey.

**Table 4**

**MEASURED STREAMFLOW IN GILBERT LAKE SAMPLING SITES**

Site Name	Date	Streamflow (feet <sup>3</sup> /second)	Measurement Rating <sup>a</sup>
Tributary	04/26/2012	0.31	Poor
	07/31/2012	0.23	Poor
	11/01/2012	0.05	Poor
	04/04/2013	0.67	Poor
Spring #1	07/31/2012	0.31	Poor
Spring #2	07//31/2012	0.17	Poor

<sup>a</sup>Measurement ratings are taken to provide an idea of the conditions surrounding the sample. A poor rating indicates poor site conditions (e.g., excessive wind, excessive muck) that restricted the accuracy of the flow measurements.

Source: U.S. Geological Survey.

**Table 5**

**STANDARDS FOR CLASSIFYING TROPHIC STATUS DESIGNATIONS**

Trophic Status	Total Phosphorus (mg/L)	Chlorophyll-a (mg/L)	Secchi Depth (meters)
Oligotrophic	0.03	2.0	3.7 (12 feet)
	0.10	5.0	2.4 (8 feet)
Mesotrophic	0.18	8.0	1.8 (6 feet)
	0.27	10.0	1.8 (6 feet)
Eutrophic	0.30	11.0	1.5 (5 feet)
	0.50	15.0	1.2 (4 feet)

Source: Wisconsin Department of Natural Resources and SEWRPC.

**Table 6**

**EXISTING AND PLANNED LAND USE WITHIN THE DIRECT DRAINAGE AREA TRIBUTARY TO GILBERT LAKE: 2010 AND 2035**

Land Use Categories <sup>a</sup>	2010		2035	
	Acres	Percent of Total	Acres	Percent of Total
<b>Urban</b>				
Residential.....				
Single-Family, Suburban Density .....	5	0.5	206	22.6
Single-Family, Low Density .....	104	11.4	135	14.8
Single-Family, Medium Density .....	3	0.3	3	0.3
Single-Family, High Density.....	--	--	--	--
Multi-Family .....	--	--	--	--
Commercial .....	8	0.9	40	4.4
Industrial.....	15	1.7	18	2.0
Governmental and Institutional.....	4	0.4	4	0.4
Transportation, Communication, and Utilities.....	44	4.8	91	10.0
Recreational .....	--	--	--	--
Subtotal	183	20.0	497	54.5
<b>Rural</b>				
Agricultural and Other Open Lands .....	463	50.9	149	16.4
Wetlands .....	131	14.4	131	14.4
Woodlands .....	84	9.2	84	9.2
Water.....	50	5.5	50	5.5
Extractive.....	--	--	--	--
Landfill .....	--	--	--	--
Subtotal	728	80.0	414	45.5
<b>Total</b>	<b>911</b>	<b>100.0</b>	<b>911</b>	<b>100.0</b>

<sup>a</sup>Parking included in associated use.

Source: SEWRPC.

Table 7

**EXISTING AND PLANNED LAND USE WITHIN THE INTERNALLY DRAINED AREA  
WITHIN THE GILBERT LAKE WATERSHED: 2010 AND 2035**

Land Use Categories <sup>a</sup>	2010		2035	
	Acres	Percent of Total	Acres	Percent of Total
Urban				
Residential.....				
Single-Family, Suburban Density .....	--	--	--	--
Single-Family, Low Density .....	4	2.4	18	10.7
Single-Family, Medium Density .....	--	--	--	--
Single-Family, High Density.....	--	--	--	--
Multi-Family .....	--	--	--	--
Commercial .....	--	--	11	6.6
Industrial.....	--	--	--	--
Governmental and Institutional.....	--	--	--	--
Transportation, Communication, and Utilities.....	4	3.6	6	3.6
Recreational .....	--	--	--	--
Subtotal	10	6.0	35	20.9
Rural				
Agricultural and Other Open Lands .....	40	23.9	15	9.0
Wetlands .....	--	--	--	--
Woodlands .....	7	4.2	7	4.2
Water.....	--	--	--	--
Extractive.....	110	65.9	110	65.9
Landfill .....	--	--	--	--
Subtotal	157	94.0	132	79.1
Total	167	100.0	167	100.0

<sup>a</sup>Parking included in associated use.

Source: SEWRPC.

Table 8

**LAND USE REGULATIONS WITHIN THE AREA TRIBUTARY TO  
GILBERT LAKE IN WASHINGTON COUNTY BY CIVIL DIVISION: 2014**

Community	Type of Ordinance			
	General Zoning	Floodplain Zoning	Shoreland Zoning	Subdivision Control
Washington County	- - <sup>a</sup>	Adopted	Adopted and WDNR approved	Adopted <sup>b</sup>
Town of Barton	Adopted	Regulated under County ordinance	Regulated under County ordinance	Adopted <sup>b</sup>
Town of West Bend	Adopted	Regulated under County ordinance	Regulated under County ordinance	Adopted <sup>b</sup>

<sup>a</sup>In 1986, Washington County rescinded its general zoning ordinance. All towns in the County have adopted a town zoning ordinance. County floodplain and shoreland regulations continue to apply in unincorporated (town) areas.

<sup>b</sup>Both the Washington County and Town subdivision ordinances apply within the Towns of Barton and West Bend. In the event of conflicting regulations, the more restrictive regulation applies.

Source: SEWRPC.

**Table 9**

**REPORT RECOMMENDATIONS, COSTS, AND GRANT OPPORTUNITIES**

Recommendation	Cost	Potential Grant
Inventory springs and groundwater discharge areas	\$400 for equipment plus volunteer time	Small Scale Lake Planning Grant <sup>a</sup>
Establish a monitoring protocol for the springs	\$300 plus volunteer time and training (a summary of the data would, however, eventually need to be prepared; the summary could be incorporated into a future Lake plan at a cost of approximately \$5,000) \$6,000 to \$10,000 annually for USGS monitoring effort and report	Large Scale Lake Planning Grant <sup>b</sup>
Undertake Gilbert Lake water quality monitoring	\$300 in laboratory fees for samples besides those collected under the Citizen Lake Monitoring Program (e.g., chlorides, calcium, and magnesium) plus volunteer time Cost of an ongoing monitoring contract with USGS like that which is currently in place for Big Cedar Lake	Small <sup>a</sup> or Large <sup>b</sup> Scale Lake Planning Grant
Investigate the limits of the groundwatershed	\$3,000 to \$6,000 for monitoring each existing well and \$10,000 to \$25,000 for installing and monitoring each new well \$40,000 to \$80,000 for aquifer characterization (further scoping would need to be completed with USGS staff)	Large Scale Lake Planning Grant <sup>b</sup>
Investigate contributors to the southern spring and/or all springs	\$1,200 to \$4,000 per spring for monitoring age tracers. Approximately \$18,000 to \$28,000, total depending on the number of sample sites, and including preparation of a summary report \$150,000 to \$500,000 over the project lifetime to develop and operate a comprehensive groundwater model	Large Scale Lake Planning Grant <sup>b</sup>
Encourage rezoning to incorporate groundwater recharge	Minimal, including District board member time and SEWRPC mapping efforts	N/A
Maintain infiltration functions through easement and land acquisition	Fair market value of the land to be acquired, or agreed-upon cost of easement, plus surveying costs	Lake Management Grant <sup>c</sup>
Enhance groundwater recharge by encouraging implementation of Best Management Practices	Cost of materials and volunteer time to employ an educational campaign Varying costs to landowner of best management practices	Small Scale Lake Planning Grant <sup>a</sup> Healthy Lake Initiative Grant <sup>d</sup>
Encourage green infrastructure in new residential and commercial areas	Cost of materials and volunteer time to employ an educational campaign Varying costs to landowner of best management practices	Small Scale Lake Planning Grant <sup>a</sup>

<sup>a</sup>Large Scale Planning grants fund up to \$25,000 in State share (67 percent of the project cost). Applications are due December 10 of each year.

<sup>b</sup>Small Scale Planning grants fund up to \$3,000 in State share (67 percent of the project cost). Applications are due December 10 of each year.

<sup>c</sup>Lake Management Grants fund up to \$200,000 in State share (75 percent of the project cost). Applications are due February 1 of each year.

<sup>d</sup>Healthy Lakes Initiative Grants fund up to \$1,000 per best management practice (capped at \$25,000) in State share (75 percent of the project cost). Applications are due February 1 of each year.

Source: SEWRPC



**SEWRPC Staff Memorandum**

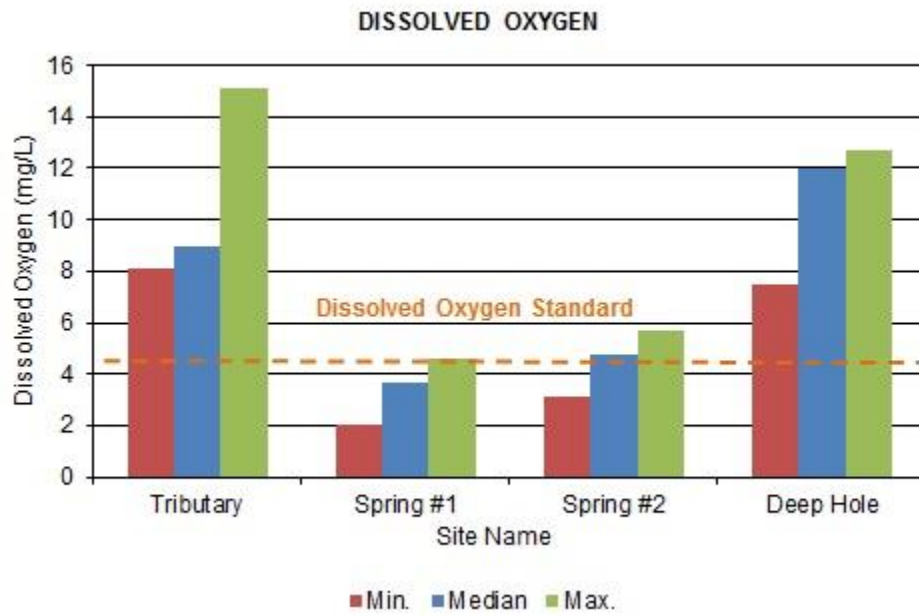
**GROUNDWATER INVESTIGATION FOR GILBERT LAKE  
WASHINGTON COUNTY, WISCONSIN**

**FIGURES**



Figure 1

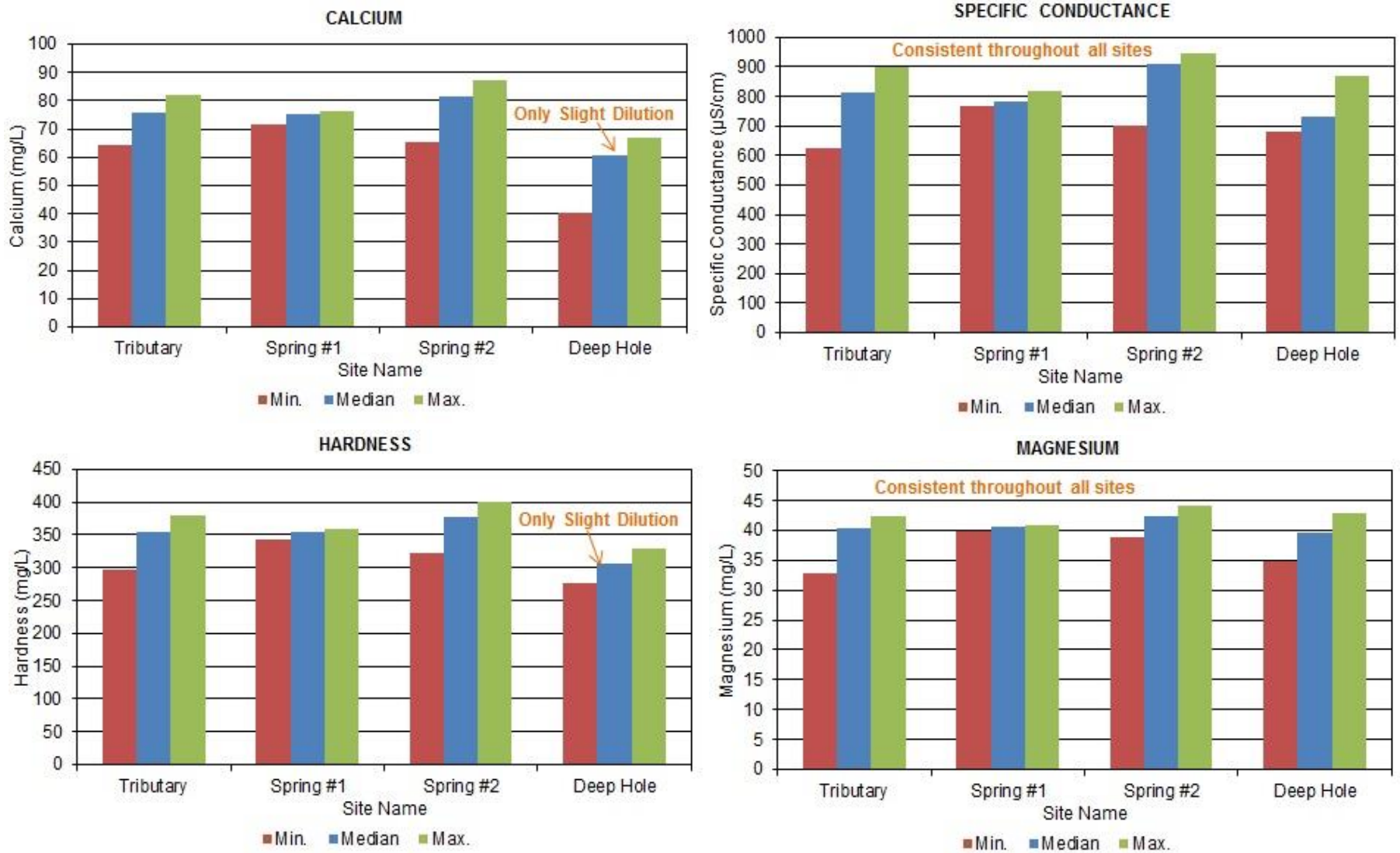
SUMMARY OF DISSOLVED OXYGEN DATA FOR GILBERT LAKE SAMPLING SITES



Source: U.S. Geological Survey and SEWRPC.

Figure 2

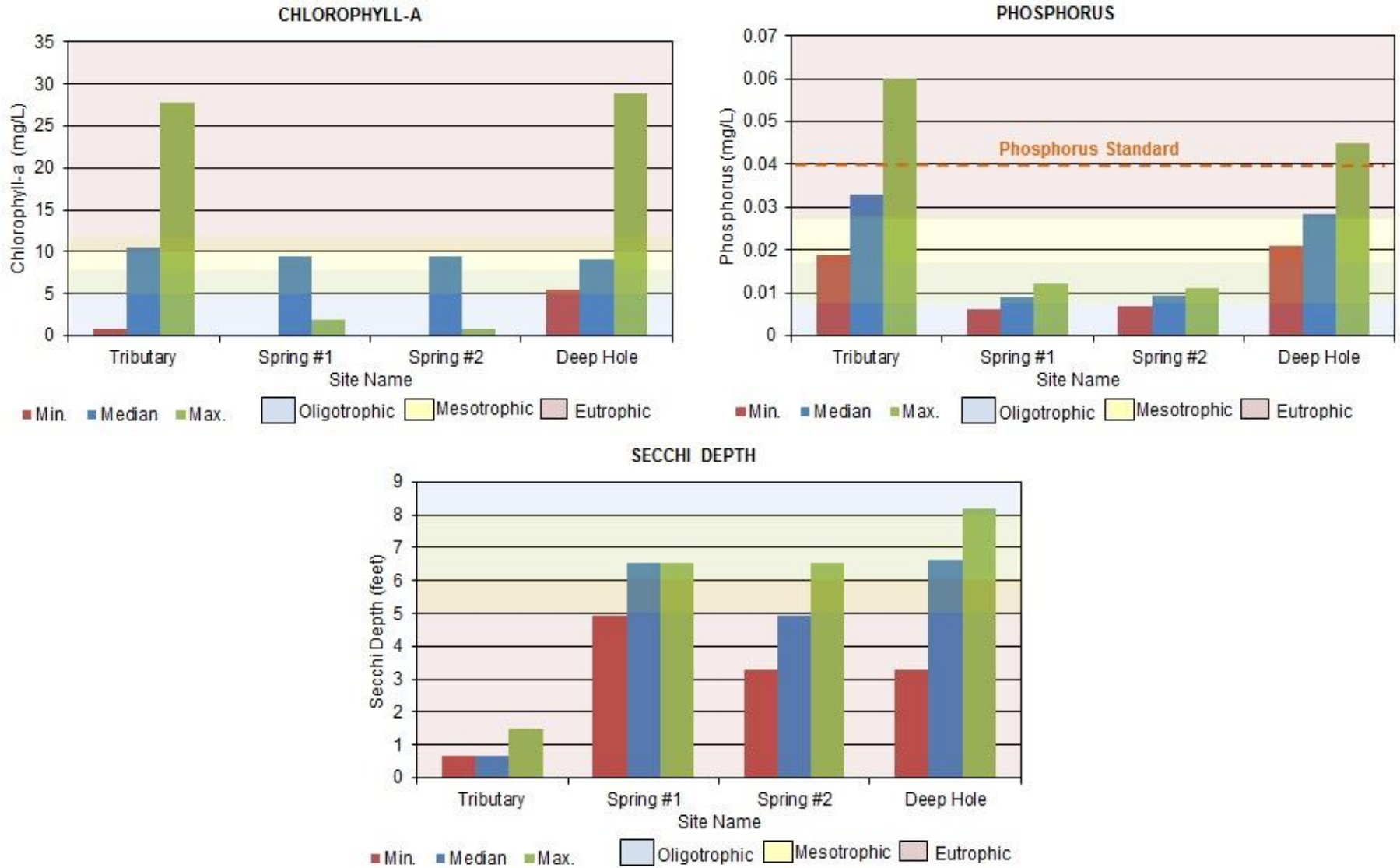
SUMMARY OF WATER CHEMISTRY DATA FOR GILBERT LAKE SAMPLING SITES



Source: U.S. Geological Survey and SEWRPC.

Figure 3

TROPHIC STATUS INDICATOR PARAMETERS FOR GILBERT LAKE SAMPLING SITES



Source: U.S. Geological Survey and SEWRPC.

Figure 4

HOURLY TEMPERATURE MEASUREMENTS FOR GILBERT LAKE SAMPLING SITES

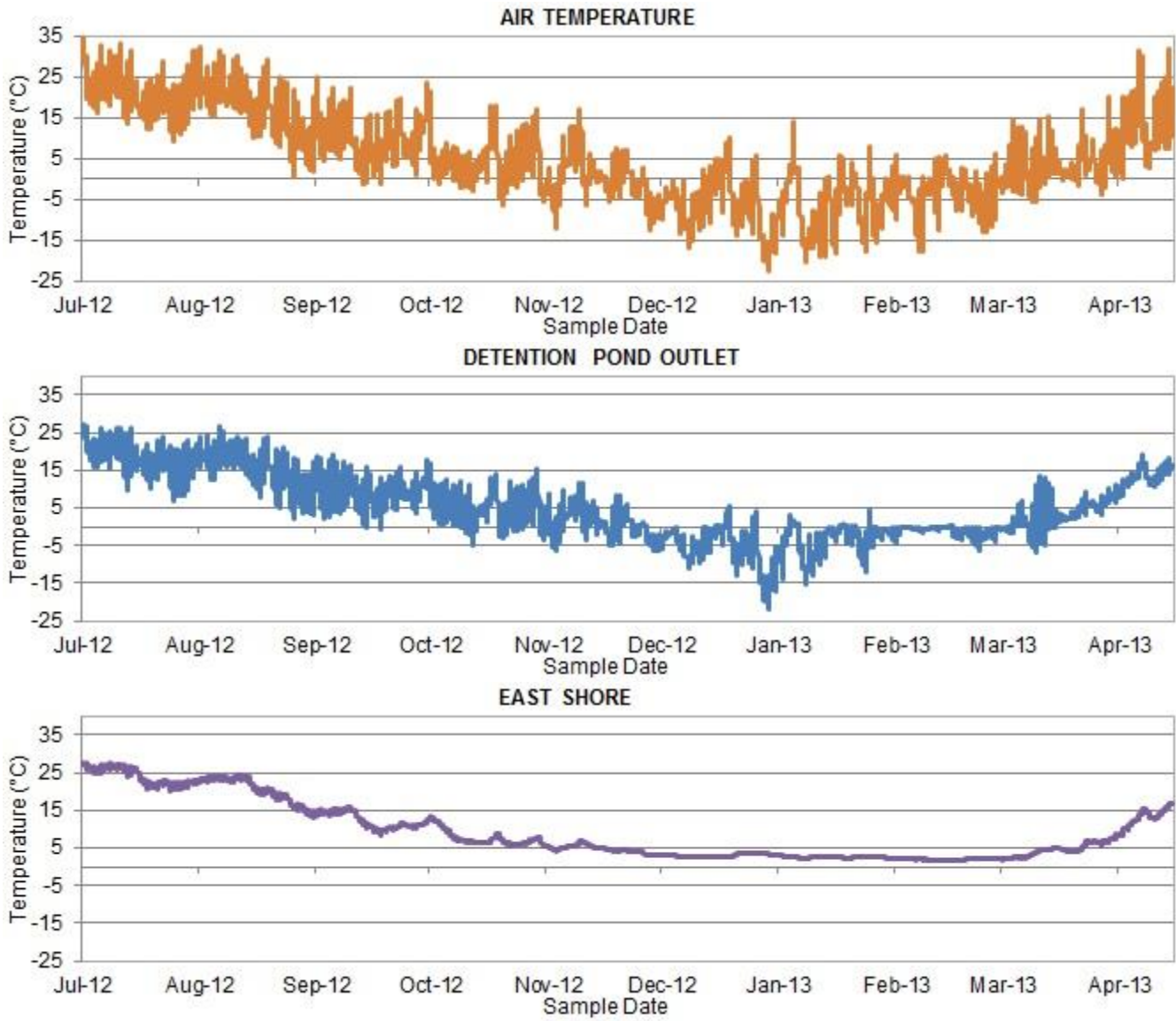
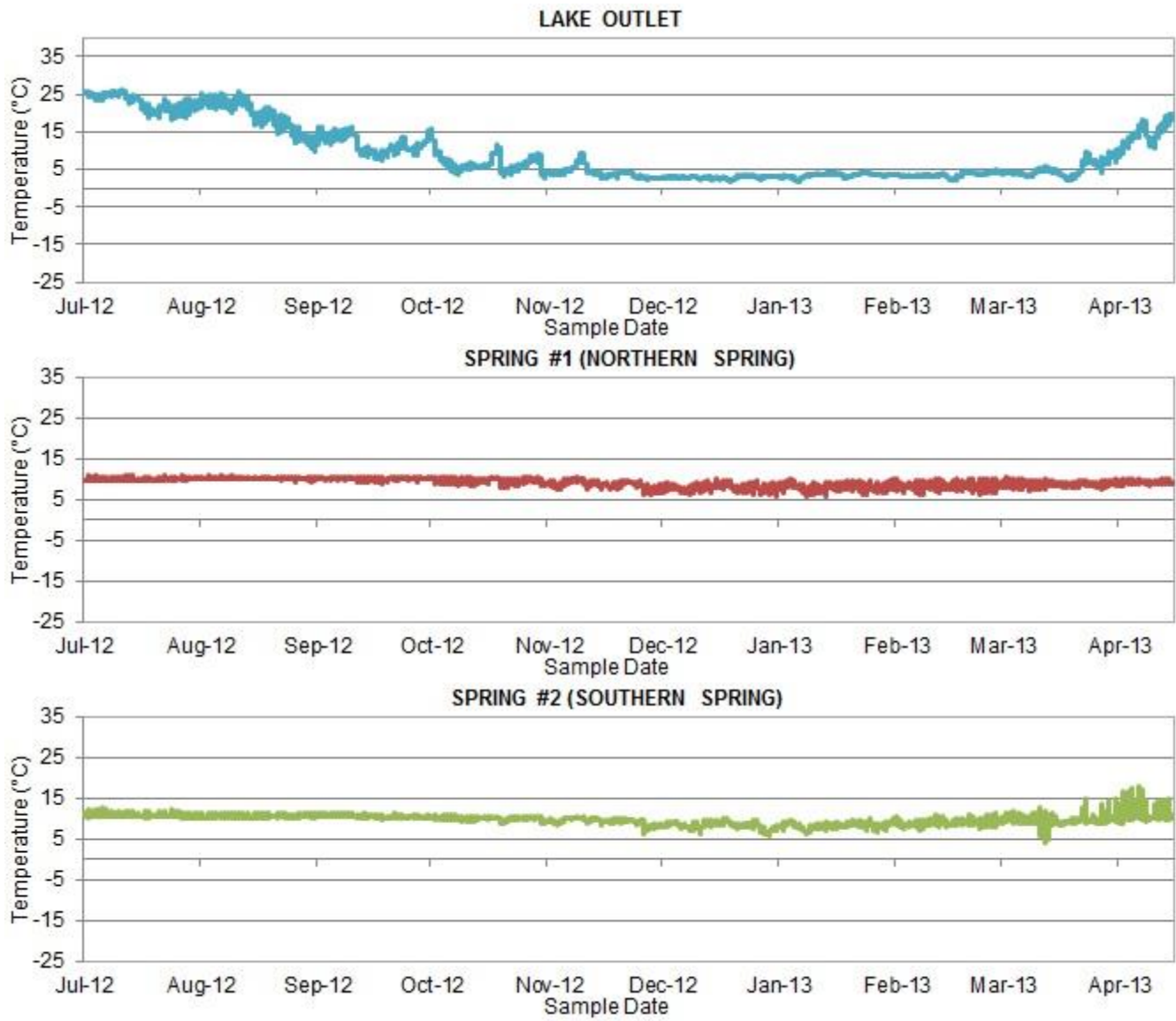


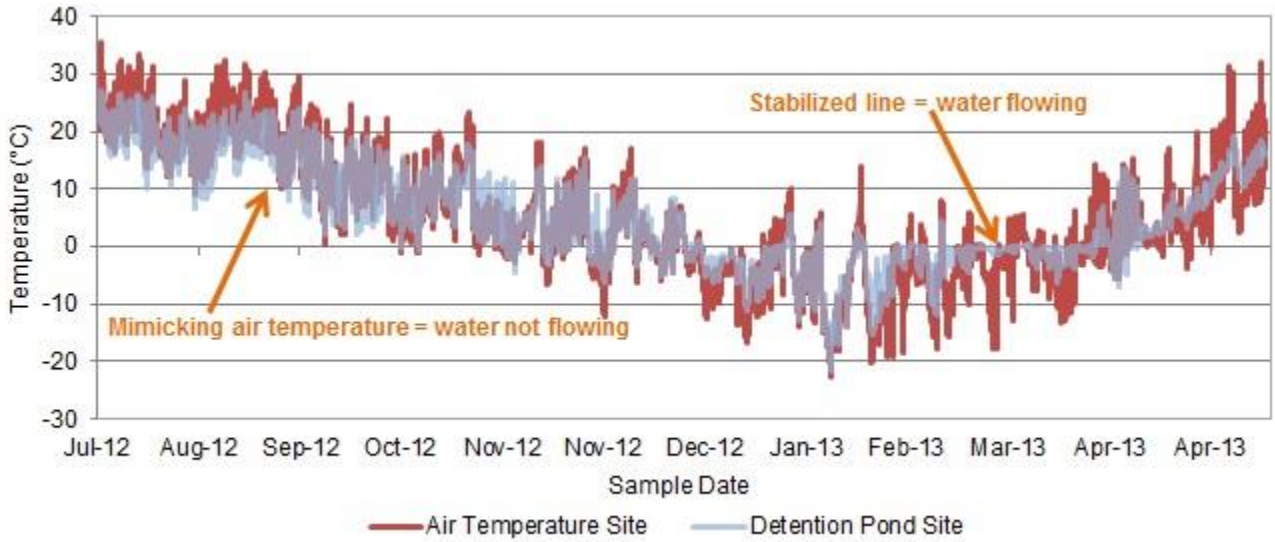
Figure 4 (continued)



Source: SEWRPC.

Figure 5

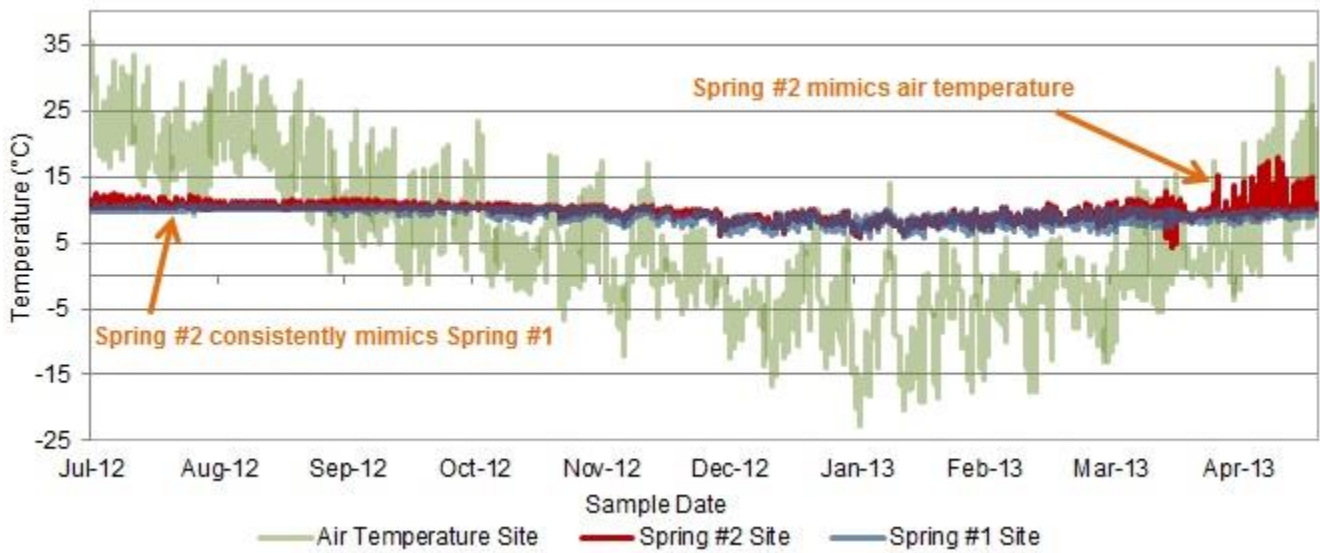
COMPARISON OF HOURLY TEMPERATURE DATA FOR THE AIR TEMPERATURE AND DETENTION POND OUTLET SITE



Source: SEWRPC.

Figure 6

COMPARISON OF HOURLY TEMPERATURE DATA FOR THE AIR TEMPERATURE AND TWO SPRING SITES



Source: SEWRPC.



**SEWRPC Staff Memorandum**

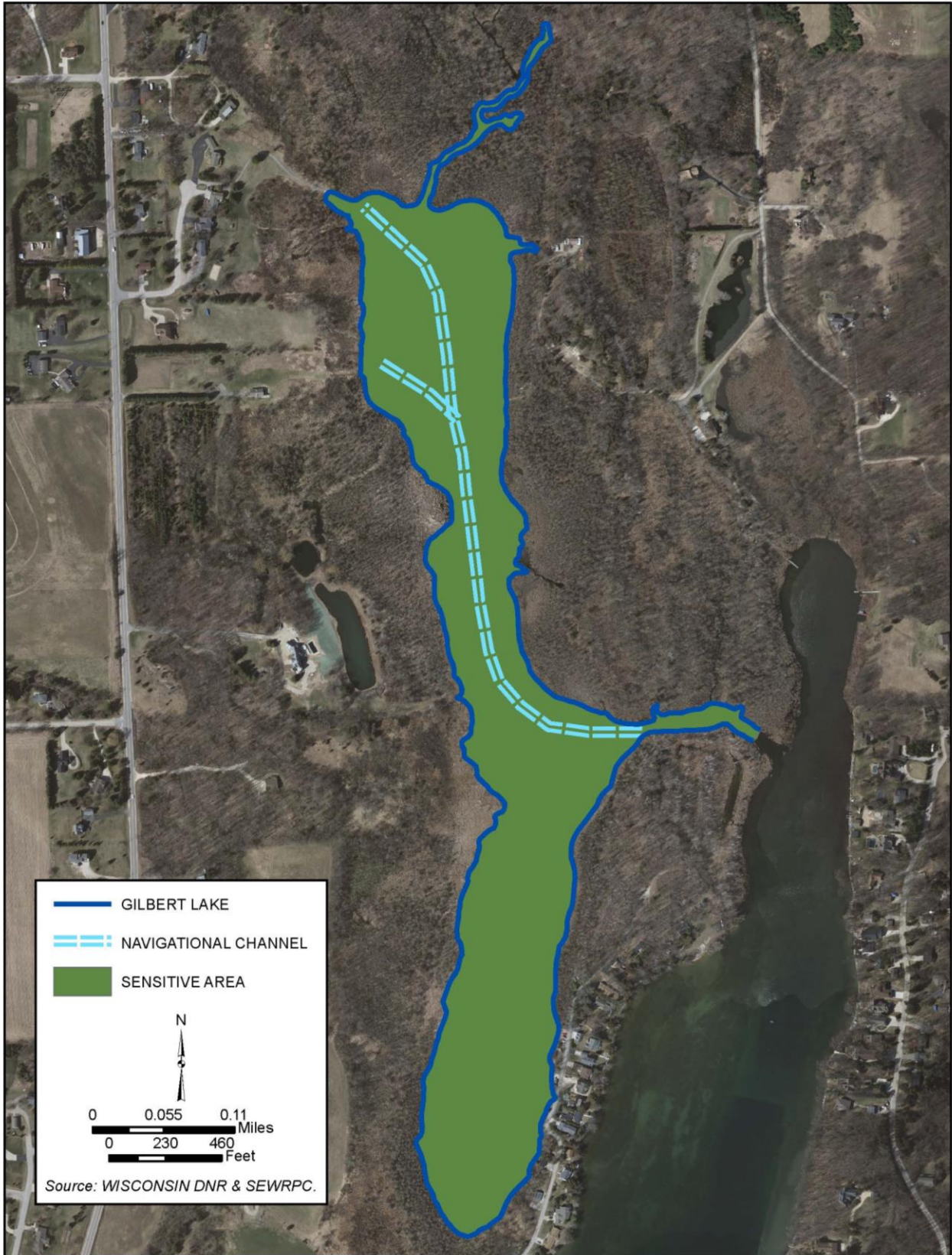
**GROUNDWATER INVESTIGATION FOR GILBERT LAKE  
WASHINGTON COUNTY, WISCONSIN**

**MAPS**



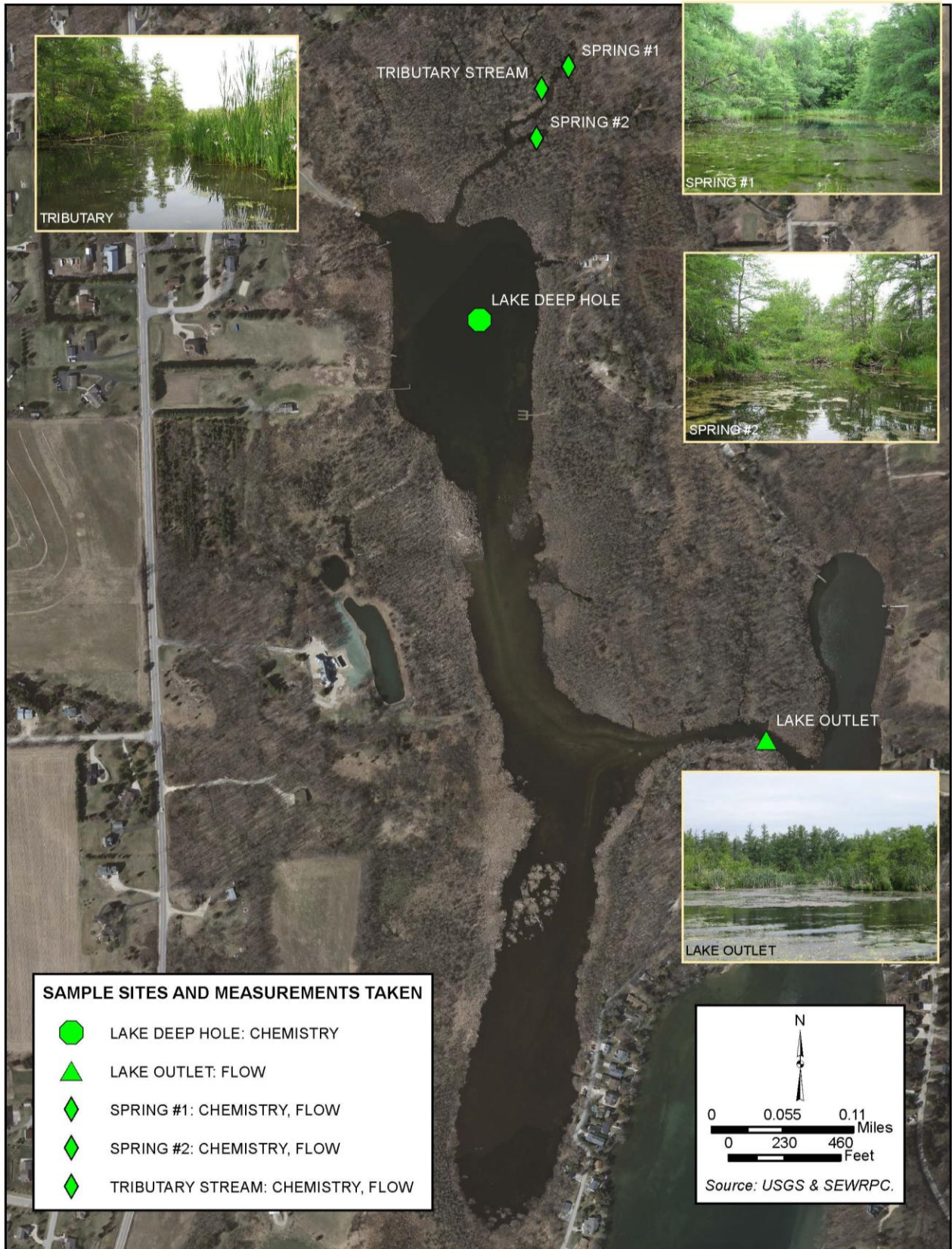
Map 1

DESIGNATED SENSITIVE AREAS IN GILBERT LAKE



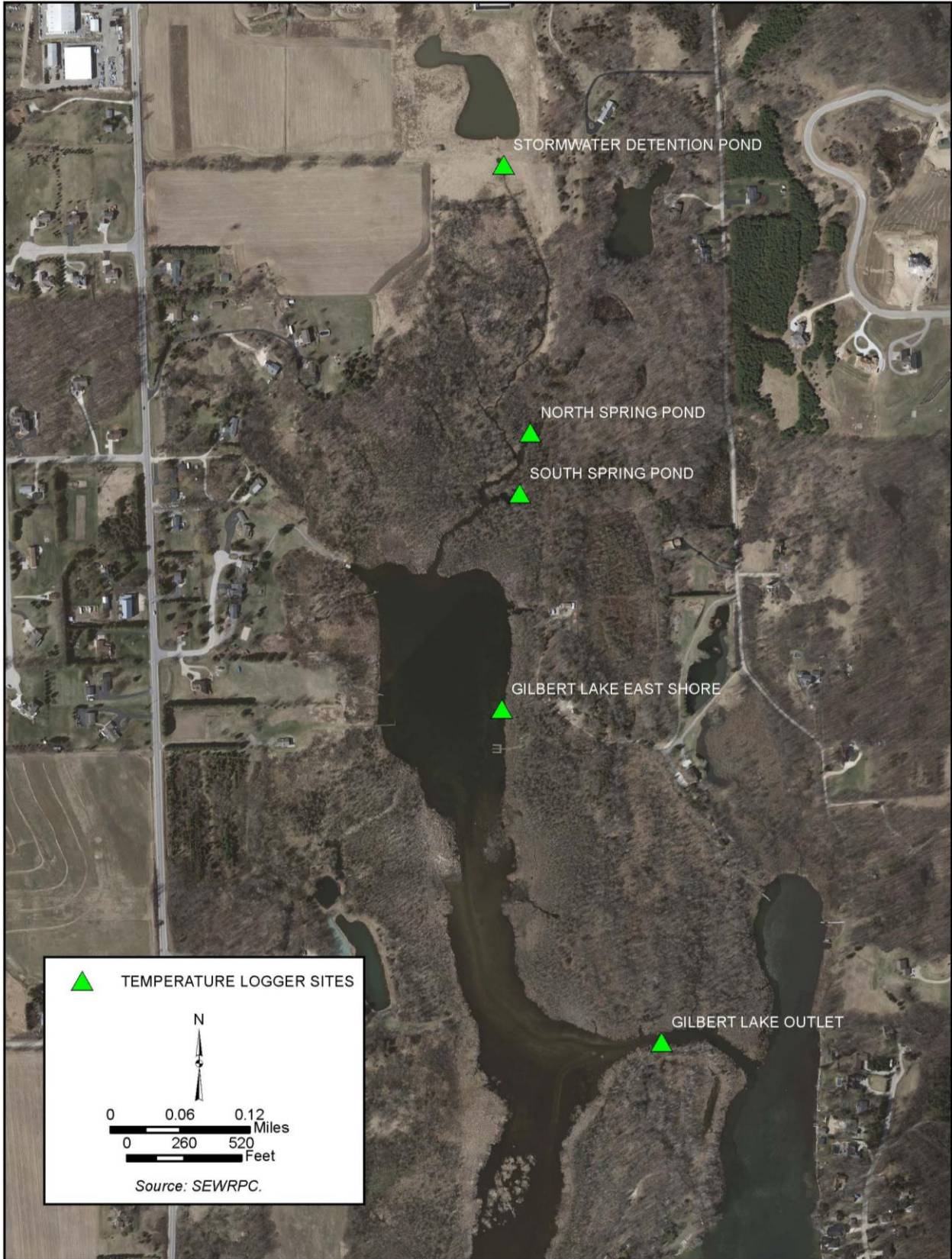
Map 2

USGS SAMPLING SITES FOR GILBERT LAKE



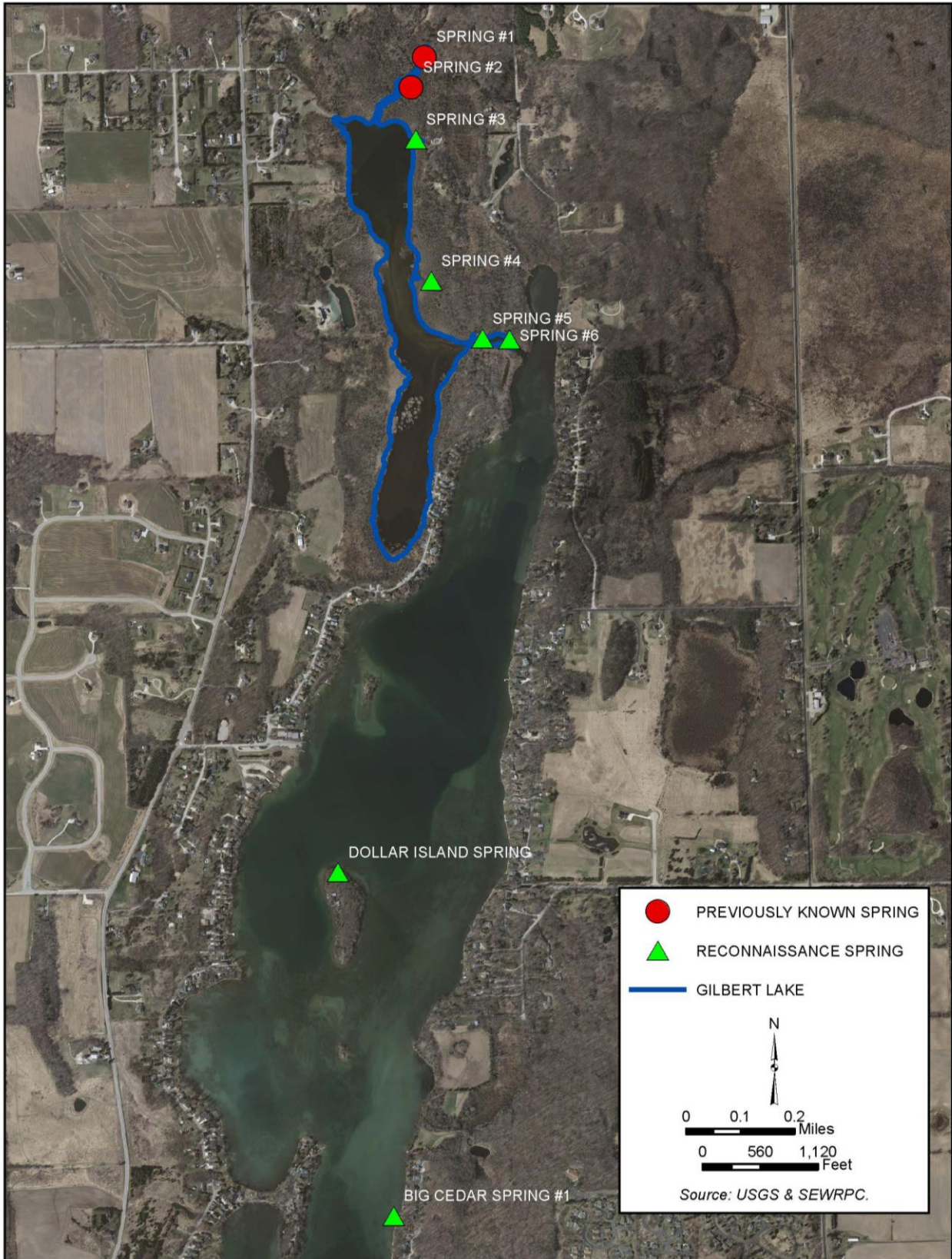
Map 3

TEMPERATURE DATA LOGGER LOCATIONS FOR GILBERT LAKE



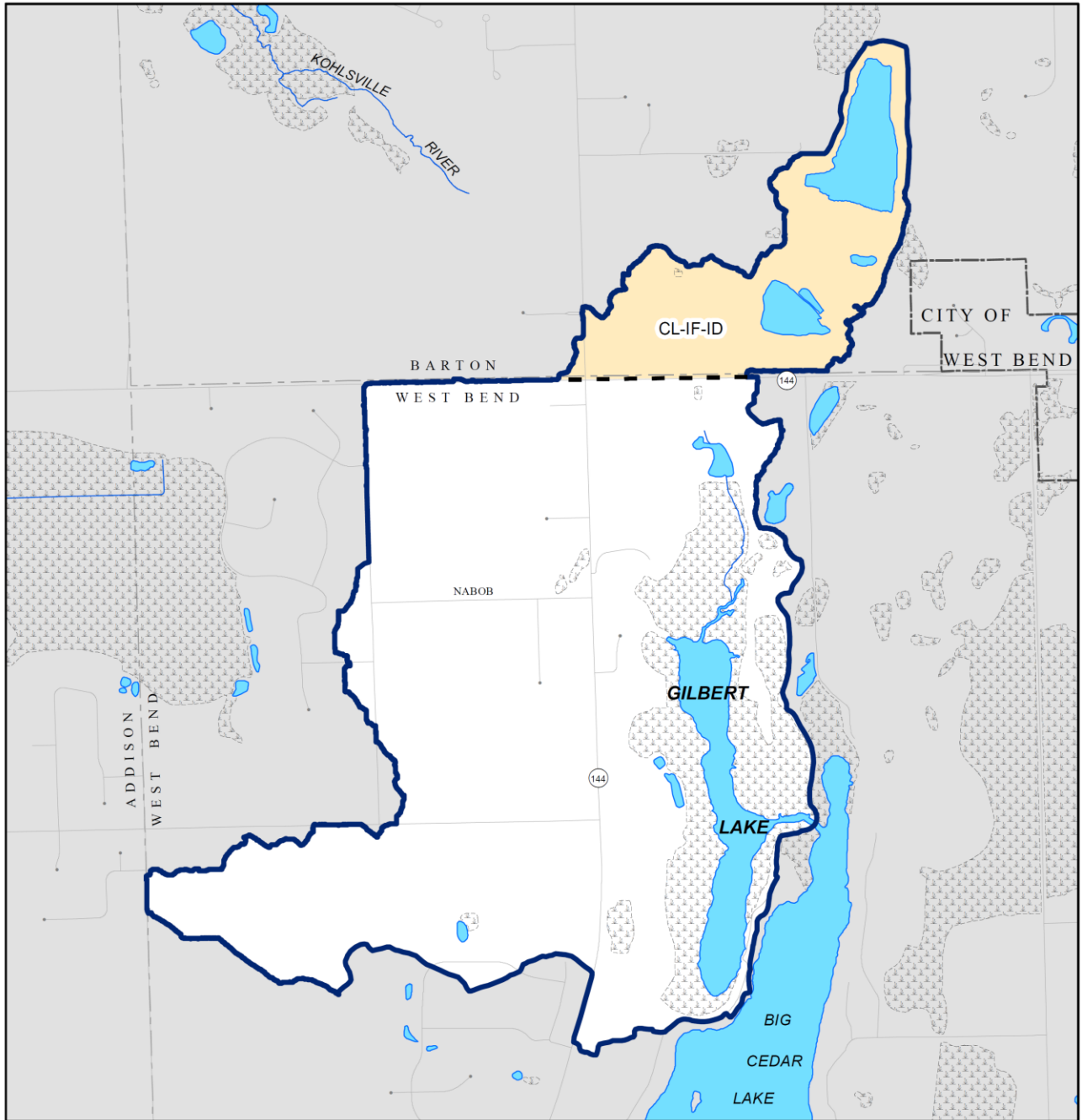
Map 4





LOCATION OF SPRINGS WITHIN THE GILBERT/CEDAR LAKE WATERSHED

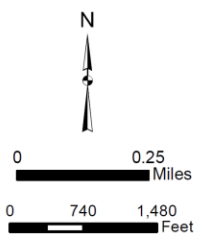


Map 5

**SURFACE WATER RESOURCES WITHIN THE GILBERT LAKE WATERSHED: 2005**



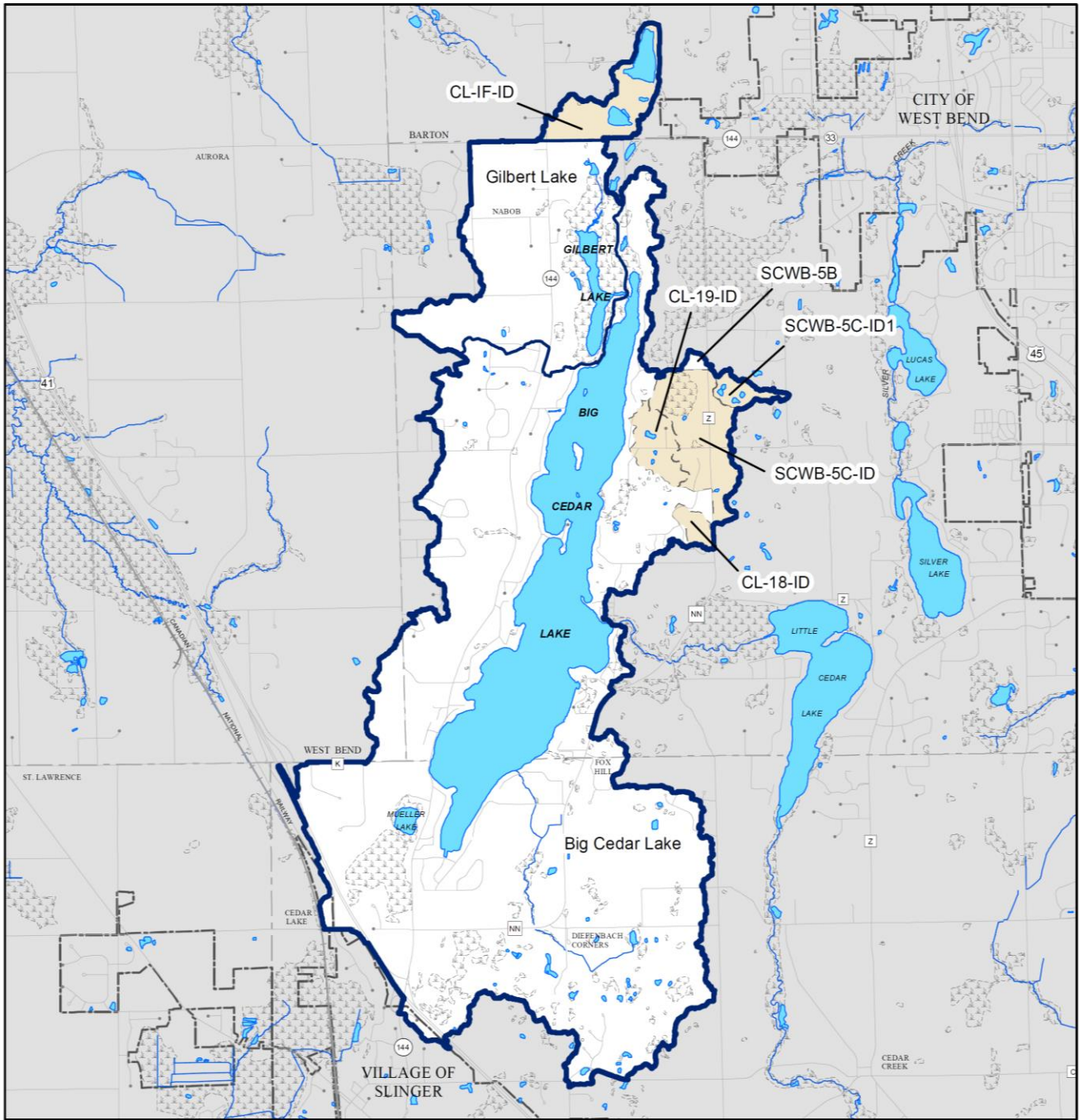
-  SURFACE WATER
-  STREAM
-  WATERSHED BOUNDARY
-  INTERNALLY DRAINED AREAS








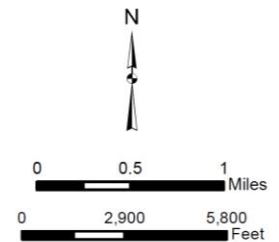
Source: SEWRPC.

Map 6

**SURFACE WATER RESOURCES WITHIN THE GILBERT/CEDAR LAKE WATERSHED: 2005**



-  SURFACE WATER
-  STREAM
-  WATERSHED BOUNDARY
-  SUBWATERSHED BOUNDARY
-  INTERNALLY DRAINED AREAS

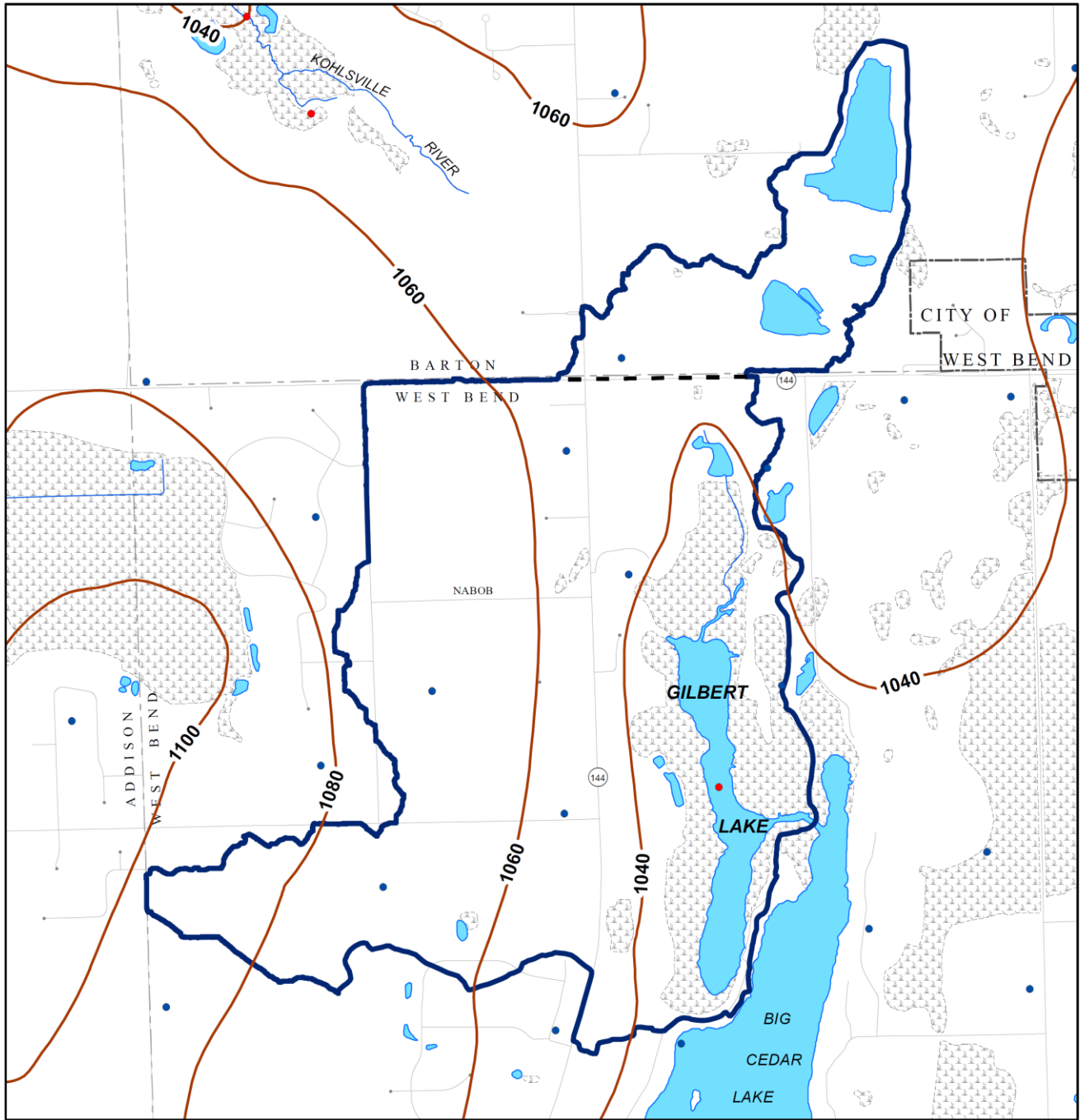


Source: SEWRPC.



Map 7

GROUNDWATER ELEVATION CONTOURS WITHIN THE GILBERT LAKE WATERSHED



— AVERAGE WATER-TABLE ELEVATION  
(FEET ABOVE NATIONAL GEODETIC VERTICAL  
DATUM, 1929 ADJUSTMENT)

1040 ELEVATION IN FEET ABOVE  
NGVD 29

• WELL DATA POINT

• SURFACE WATER POINT

■ SURFACE WATER

— STREAM

— WATERSHED BOUNDARY

- - - INTERNALLY DRAINED AREAS



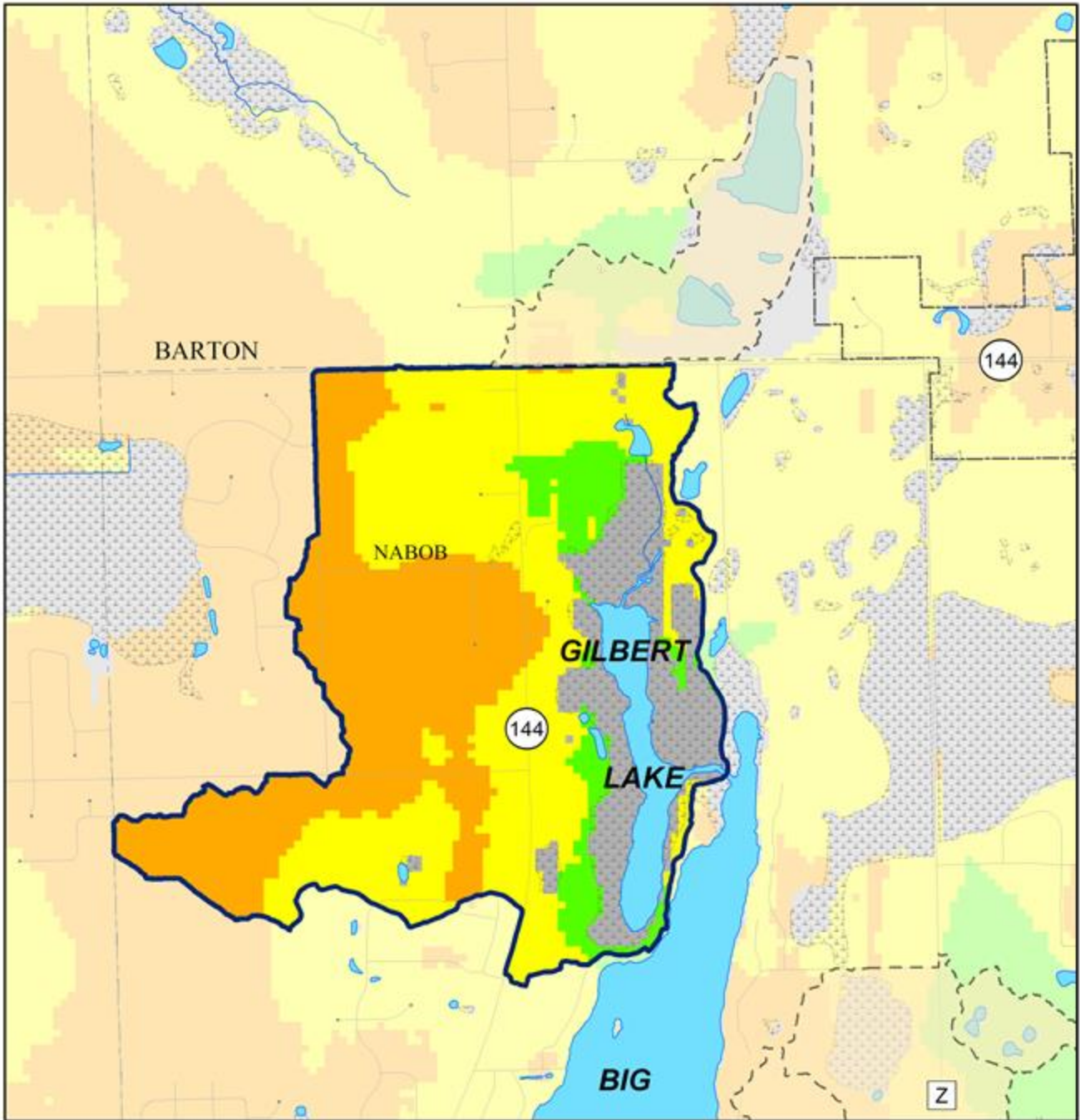
0 0.25  
Miles

0 750 1,500  
Feet

Source: Wisconsin Geological and Natural History Survey and SEWRPC.

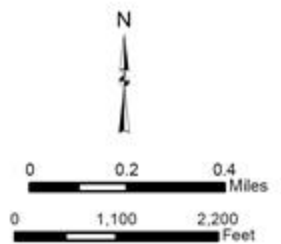
Map 8

ESTIMATES OF GROUNDWATER RECHARGE POTENTIAL WITHIN THE GILBERT LAKE WATERSHED



- MODERATE
- HIGH
- VERY HIGH
- UNDEFINED

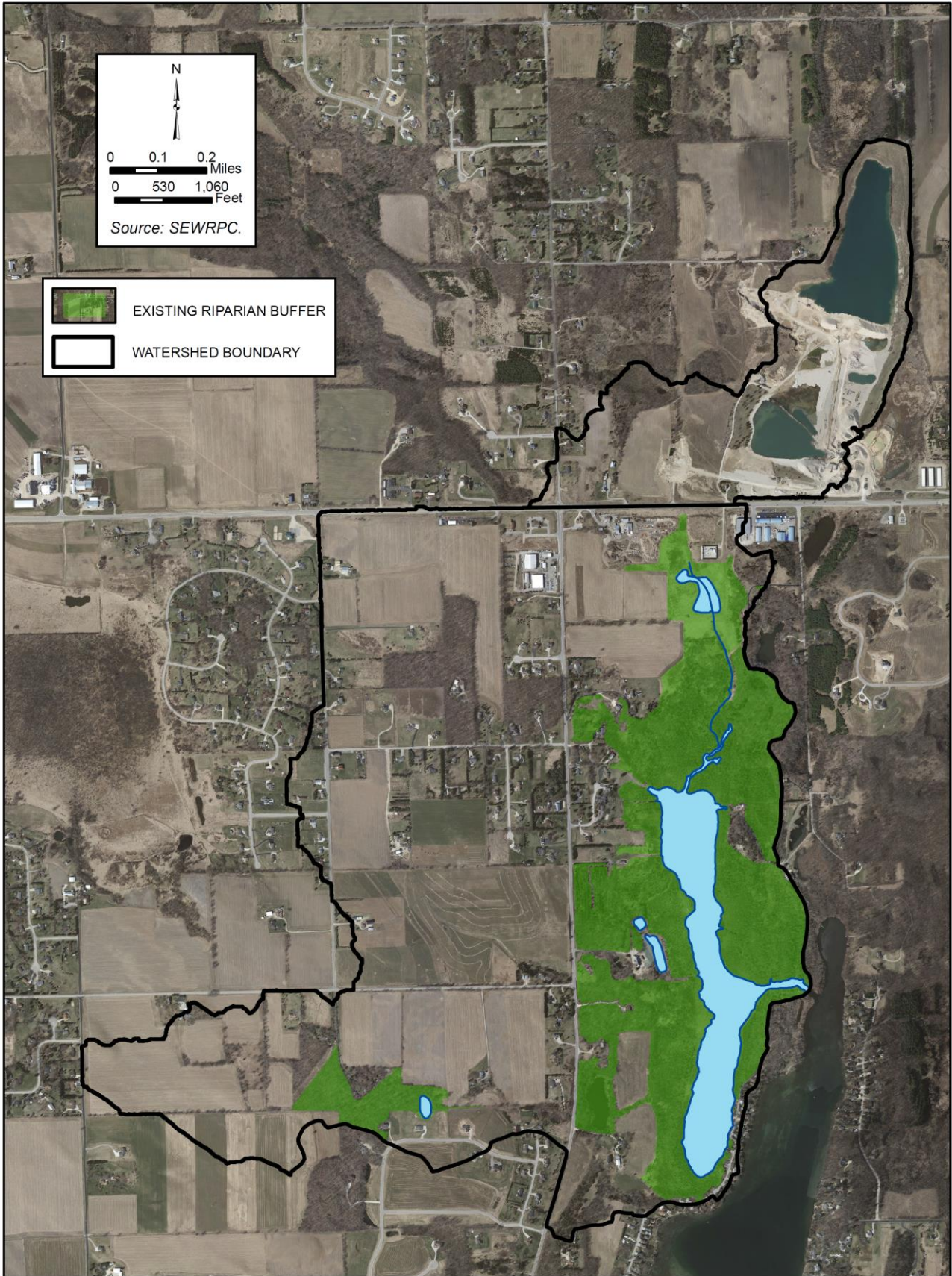
- SURFACE WATER
- STREAM
- WATERSHED BOUNDARY
- SUBWATERSHED BOUNDARY
- INTERNALLY DRAINED AREAS



Source: Wisconsin Geological and Natural History Survey and SEWRPC.

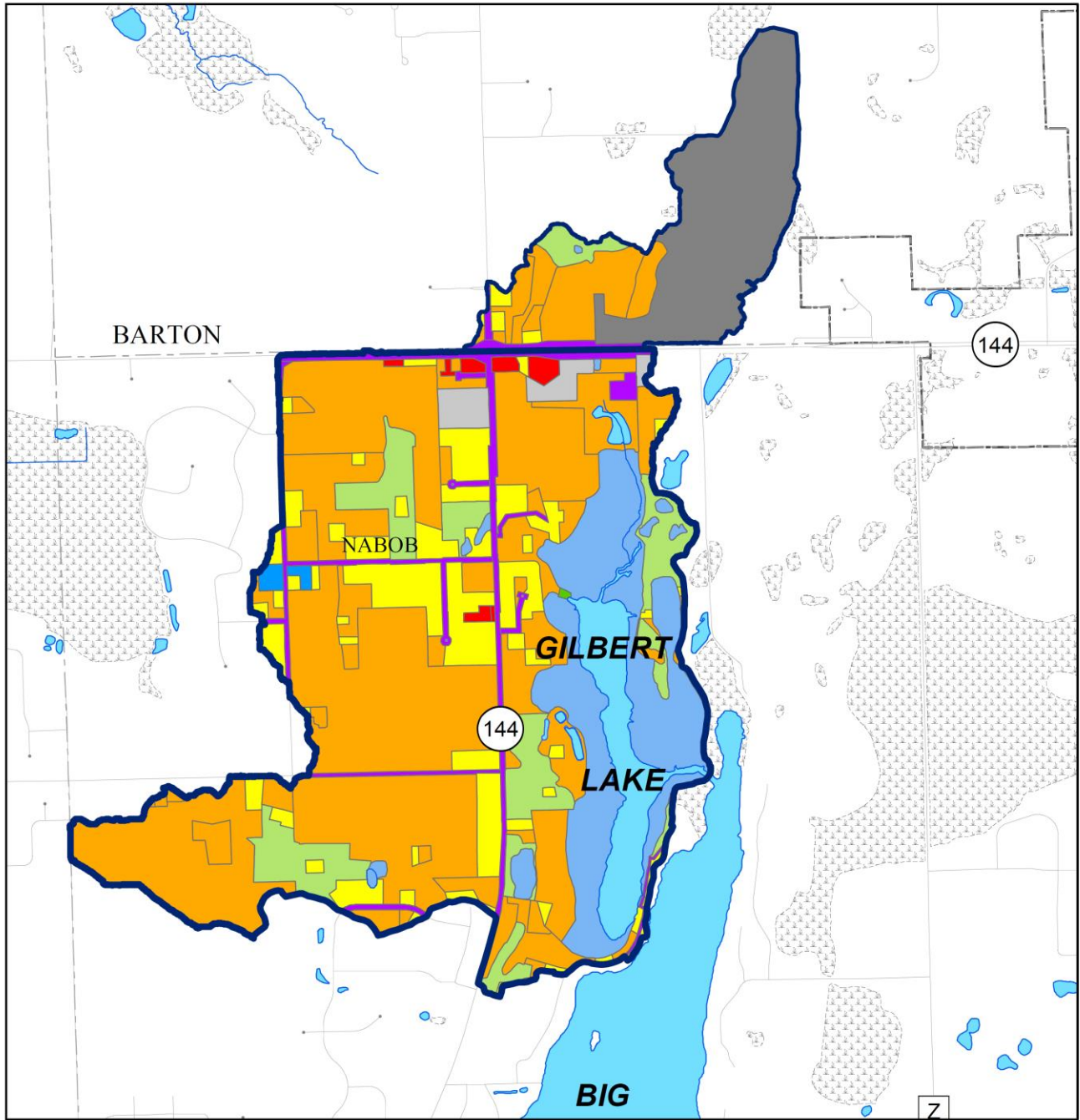
Map 9

EXISTING BUFFER AREAS IN THE GILBERT LAKE WATERSHED



Map 10

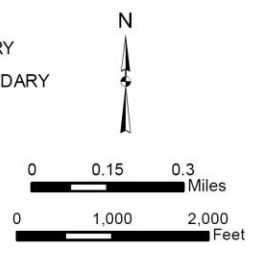
EXISTING LAND USE IN THE GILBERT LAKE WATERSHED: 2010



- SINGLE-FAMILY RESIDENTIAL
- COMMERCIAL
- INDUSTRIAL
- TRANSPORTATION, COMMUNICATIONS, AND UTILITIES
- GOVERNMENT AND INSTITUTIONAL

- RECREATION
- WETLANDS
- WOODLANDS
- AGRICULTURAL, UNUSED, AND OTHER OPEN LANDS
- EXTRACTIVE AND LANDFILL

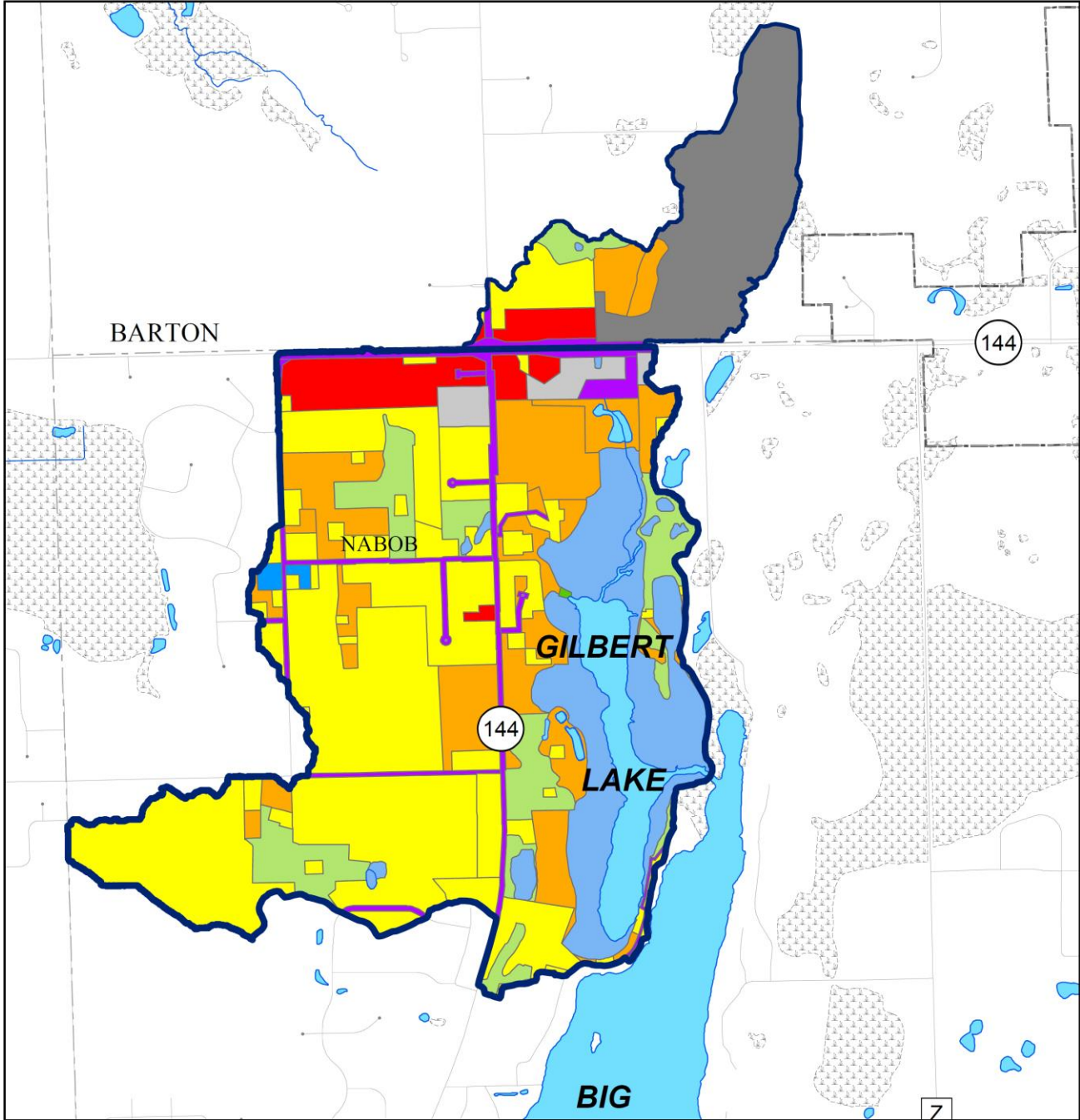
- STREAM
- WATERSHED BOUNDARY
- SUBWATERSHED BOUNDARY



Source: SEWRPC.

Map 11

PLANNED LAND USE IN THE GILBERT LAKE WATERSHED: 2035



SINGLE-FAMILY RESIDENTIAL

COMMERCIAL

INDUSTRIAL

TRANSPORTATION, COMMUNICATIONS,  
AND UTILITIES

GOVERNMENT AND INSTITUTIONAL

RECREATION

WETLANDS

WOODLANDS

SURFACE WATER

AGRICULTURAL, UNUSED, AND  
OTHER OPEN LANDS

EXTRACTIVE AND LANDFILL

STREAM

WATERSHED BOUNDARY

SUBWATERSHED BOUNDARY

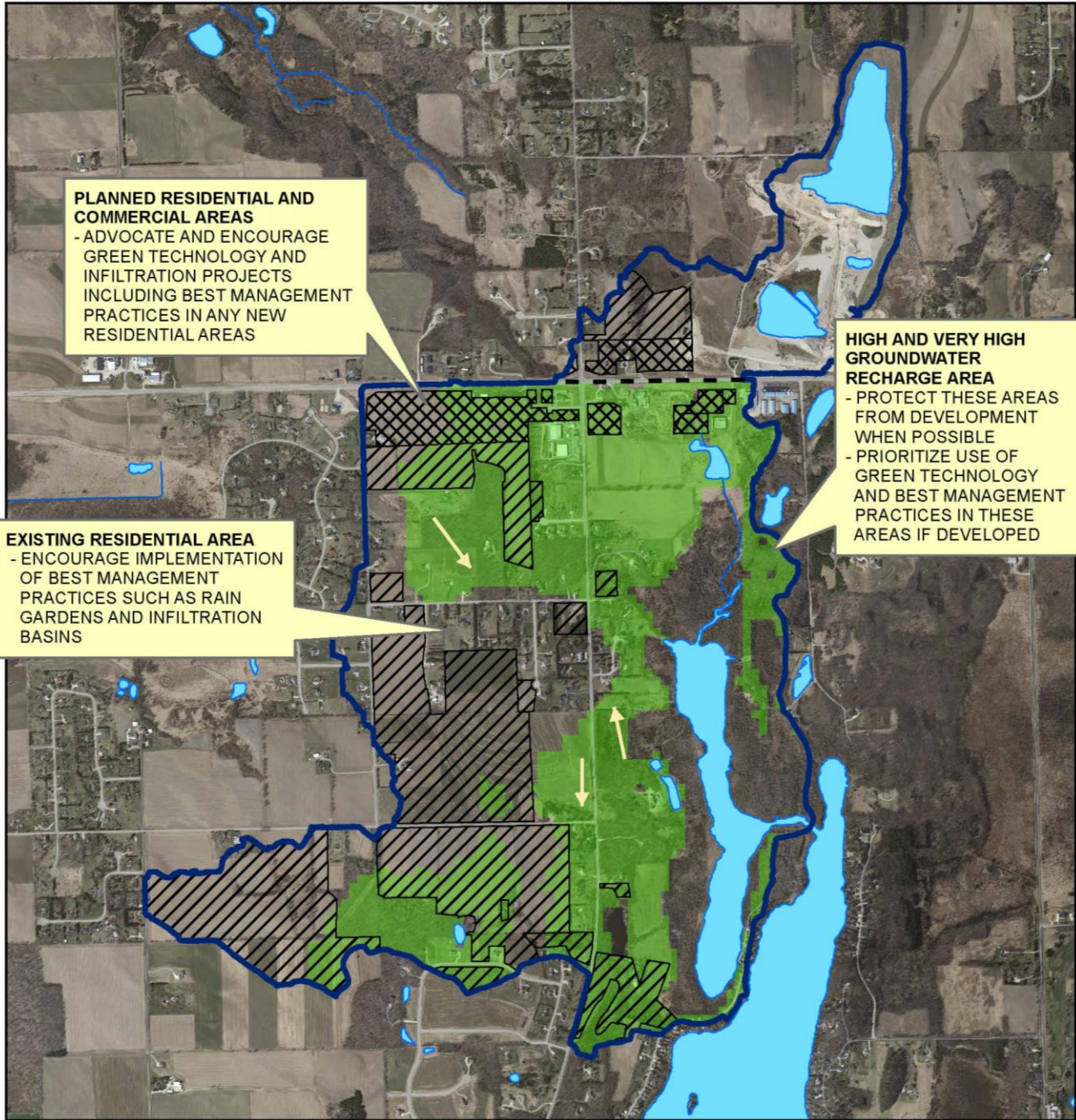


0 0.15 0.3 Miles





0 1,000 2,000 Feet

Map 12

RECOMMENDED MANAGEMENT ACTIONS FOR THE GILBERT LAKE WATERSHED



-  HIGH AND VERY HIGH GROUNDWATER RECHARGE POTENTIAL AREAS
- AGRICULTURAL, OPEN SPACE, AND NATURAL AREAS LOST IN 2035 LAND USE PLANS**
-  COMMERCIAL, INDUSTRIAL
-  RESIDENTIAL

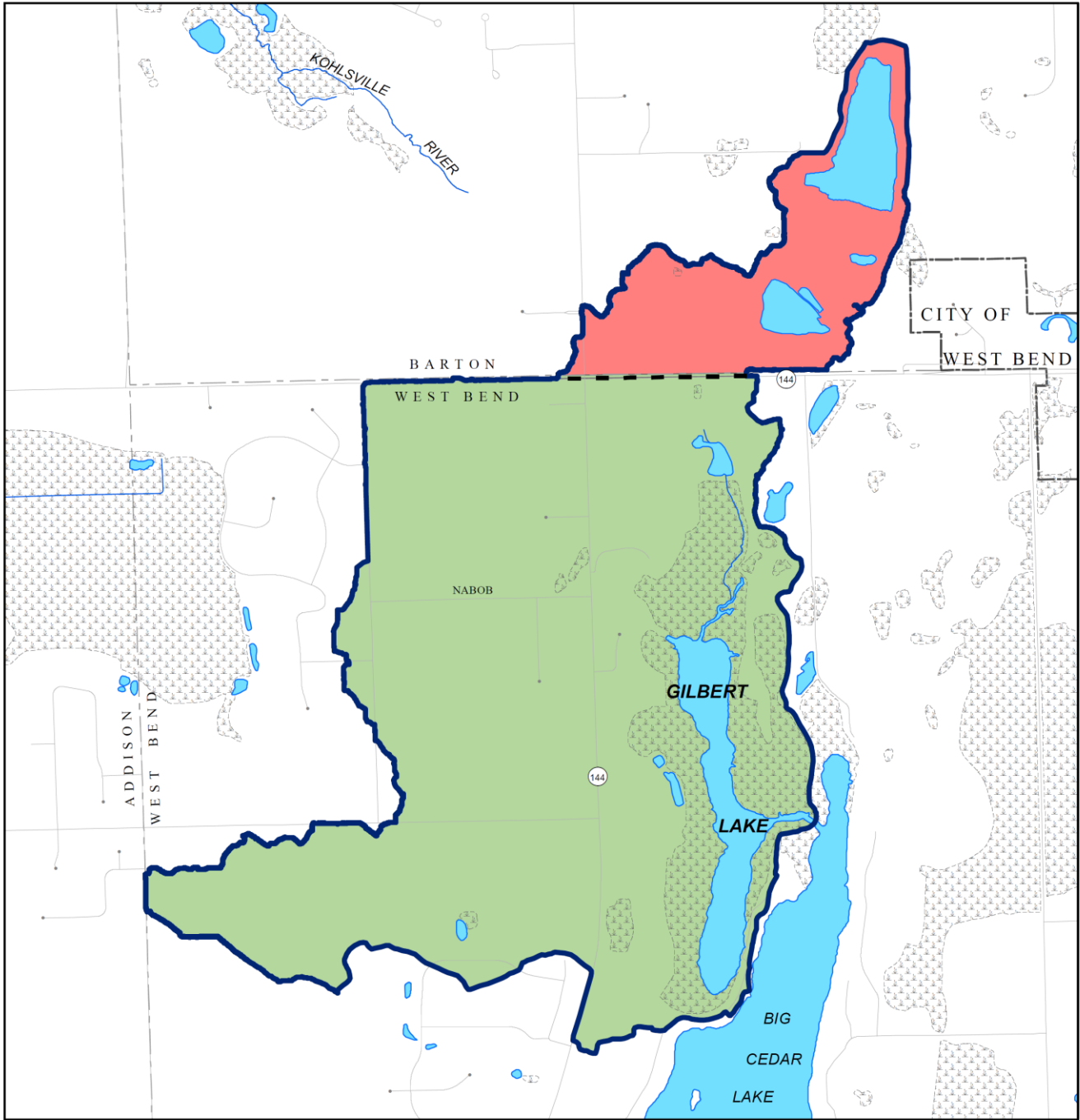
-  SURFACE WATER
-  STREAM
-  WATERSHED BOUNDARY
-  INTERNALLY DRAINED AREAS



Source: SEWRPC.

Map 13

CIVIL DIVISIONS WITHIN THE GILBERT LAKE WATERSHED: 2013



- TOWN OF BARTON
- TOWN OF WEST BEND

- SURFACE WATER
- STREAM
- WATERSHED BOUNDARY
- INTERNALLY DRAINED AREAS



0 0.25 Miles

0 750 1,500 Feet

Source: SEWRPC.





**SEWRPC Staff Memorandum**

**GROUNDWATER INVESTIGATION FOR GILBERT LAKE  
WASHINGTON COUNTY, WISCONSIN**

**Appendix A**

**GILBERT LAKE WATER QUALITY DATA**



Table A-1

**DESCRIPTION OF WATER QUALITY PARAMETERS AND THEIR REGIONAL AVERAGES**

Parameter	Description
Alkalinity	The measure of the ability of a lake to absorb and neutralize acidic loadings, aka buffering; influenced by the soils and bedrock of the watershed due to any calcium carbonates (CaCO <sub>3</sub> ) – <b>higher levels of Ca CO<sub>3</sub> indicate a more alkaline lake with a higher buffering capacity</b>
Ammonia	A gaseous biological byproduct of decomposing nitrogenous organic matter, it reacts when mixing with water producing ammonium
Chloride	Small quantities are normal in lakes due to natural weathering of bedrock and soils, while large concentrations (from road salts and effluents from wastewater treatment plants or septic systems) have an unknown impact on the ecosystem; however, <b>it can serve as an indicator of increases in other pollutants</b>
Potassium	Linked to the growth of cyanobacteria (blue-green algae), which can sometimes contain toxic byproducts
Sodium	Linked to the growth of cyanobacteria (i.e., blue-green algae), which can sometimes contain toxic byproducts
Sulfate	A form of sulfur that is an important nutrient for many aquatic organisms, it occurs in rocks and fertilizers, affecting the lake's eutrophication process. In high concentrations, especially in highly industrialized areas, it can have a deleterious effect on some aquatic plants
Total Dissolved Solids	An estimation of the total amount of inorganic solids dissolved in water due to the predominant bedrock, topography, climate, and land use in the watershed
Total Nitrogen	Essential to plant growth; natural sources include precipitation, nitrogen fixation in lake water and sediments, groundwater input, and surface runoff; manmade sources include livestock waste, fertilizers, and human sewage

Source: SEWRPC.

**Table A-2**

**SELECTED BASELINE NUTRIENT, CATION, AND DISSOLVED SOLIDS DATA<sup>a</sup> FOR GILBERT LAKE SAMPLING SITES**

Location	Dissolved Solids, Dried at 180°C (mg/l)	Potassium (mg/l)	Sodium (mg/l)	Alkalinity, CaCO <sub>3</sub> , Lab (mg/l)	Chloride (mg/l)	Sulfate (mg/l)	Total Nitrogen (mg/l)	Ammonia, N (mg/l)
Tributary	438	1.9	28.7	270	70.4	27.6	1.3	< 0.015
Spring 1	470	1.7	27	276	70.9	32.3	1.9	< 0.015
Spring 2	512	1.7	32.1	307	75.7	34.7	5.3	< 0.015
Deep Hole	410	1.5	30.4	243	73.1	26.1	1.2	0.031
State-wide Average <sup>b</sup>	--	--	--	173	19	20-40	1.4	--
Known Standards	--	--	--	--	-- <sup>c</sup>	--	10.0 <sup>d</sup>	0.02 <sup>e</sup>

NOTE: All data was taken at a depth of 0.5 meters on April 26, 2012. Additionally, only two parameters appear to exceed state-wide averages (chlorides and alkalinity), with none of them exceeding state standards. These data therefore do not appear to be cause for concern but should be further monitored.

<sup>a</sup>Data for some parameters (orthophosphate, organic nitrogen, ammonia plus organic nitrogen, nitrite and nitrate, carbon dioxide, lead, iron, and manganese) are not included in this appendix; however, they are available for download on the USGS website.

<sup>b</sup>Regional averages are from Richard A. Lillie and John W. Mason, *WDNR Technical Bulletin No. 138, Limnological Characteristics of Wisconsin Lakes, Madison Wisconsin, 1983*. NOTE: These averages include all types of lakes, not necessarily only groundwater seepage lakes like Gilbert.

<sup>c</sup>No standard exists for chlorides in Wisconsin. The chronic toxicity water quality criterion recommended by the U.S. Environmental Protection Agency is 230 mg/l.

<sup>d</sup>Nitrogen levels above 10mg/L can cause health issues for children and pregnant mothers according to Byron Shaw, Christine Mechenich, and Lowell Klessig, *Understanding Lake Data, UW-Extension, 2004*.

<sup>e</sup>The water quality standard for fish and wildlife in Wisconsin is 0.02 according to Byron Shaw, Christine Mechenich, and Lowell Klessig, *Understanding Lake Data, UW-Extension, 2004*.

Source: U.S. Geological Survey.

**SEWRPC Staff Memorandum**

**GROUNDWATER INVESTIGATION FOR GILBERT LAKE  
WASHINGTON COUNTY, WISCONSIN**

**Appendix B**

**PHOTOS OF SELECT SPRINGS SURROUNDING  
GILBERT LAKE AND BIG CEDAR LAKE**



**Figure B-1**

**SPRING #1**

USGS STATION NUMBER: 432514088151601



*Source: U.S. Geological Survey.*

**Figure B-2**

**SPRING #5**

USGS STATION NUMBER: 432447088151001



*Source: U.S. Geological Survey.*



**Figure B-3**

**SPRING #6**

USGS STATION NUMBER: 432447088151601



*Source: U.S. Geological Survey.*

**Figure B-4**

**DOLLAR ISLAND SPRING**

USGS STATION NUMBER: 432356088153001



*Source: U.S. Geological Survey.*

**Figure B-5**

**BIG CEDAR LAKE, SPRING #1**

USGS STATION NUMBER: 432323088152301



NOTE: Spring water has been routed to Big Cedar Lake through a steel pipe, as shown within the red circle.

Source: U.S. Geological Survey.