Wisconsin 2020 Consolidated Assessment and Listing Methodology (WisCALM)

Clean Water Act Section 303(d) and 305(b) Integrated Reporting

Wisconsin Department of Natural Resources April 2019



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BUREAU OF WATER QUALITY PROGRAM GUIDANCE

Wisconsin 2020 Consolidated Assessment and Listing Methodology (WisCALM) for CWA Section 303(d) and 305(b) Integrated Reporting

Guidance # 3200-2019-04 **Date:** April 1, 2019

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APPROVED: 4-1-2019 Adviam Stocks, Director Date

Water Quality Bureau

I have reviewed this guidance document or proposed guidance document and I certify that it complies with sections 227.10 and 227.11 of the Wisconsin Statutes. I further certify that the guidance document or proposed guidance document contains no standard, requirement, or threshold that is not explicitly required or explicitly permitted by a statute or a rule that has been lawfully promulgated. I further certify that the guidance document or proposed guidance document contains no standard, requirement, or threshold that is more restrictive than a standard, requirement, or threshold contained in the Wisconsin Statutes.

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Statutory Authority

State

- Sections 281.11 and 281.12, Wis. Stats., grant necessary powers and establish a comprehensive program under the WDNR to enhance quality management and protection of all waters of the state. It grants the WDNR general supervision and control to carry out the planning, management and regulatory programs necessary for prevention/reduction of water pollution and for improvement of water quality.
- Section 281.13, Wis. Stats., grants the department authority to research and evaluation the quality and condition of the state's natural water sources.
- Section 281.15, Wis. Stats. mandates that the department promulgate water quality standards, including water quality criteria and designated uses. It recognizes that different use categories and criteria are appropriate for different types of waterbodies, and that the department shall establish criteria which are not more stringent than reasonably necessary to assure attainment of the designated use for the water bodies in question.
- Section 281.65(4)(c) and (cd), Wis. Stats., directs the department to prepare a list of waters impaired by nonpoint source pollution.
- Section 283.83, Wis. Stats., mandates the departments establish a continuing water quality management planning process, part of which is identifying water quality status.

Federal

- Sec. 303 (d)(1)(A) of the Federal Water Pollution Control Act (Clean Water Act) requires states to develop an impaired waters list that identifies waters that are not meeting any water quality standard.
- Sec. 305(b)(1) of the Federal Water Pollution Control Act (Clean Water Act) requires states to prepare a biennial report documenting which waterbodies are attaining their designated uses.
- 40 CFR s. 130. 4 Water Quality Monitoring. This section requires water quality monitoring and assessments of state waters.
- 40 CFR s. 130.7 Total maximum daily loads (TMDLs) and individual water quality-based effluent limitations. This section provides additional information related to requirements for developing the impaired waters list.
- 40 CFR s. 130.8 Water Quality Reports. States must submit water quality reports to EPA that include a water quality assessment of state waters.
- 40 CFR s. 130.3. Water quality standards. This section defines water quality standards as setting water quality goals for a waterbody that will protect its designated uses (such as protection of fish, wildlife, recreation, and public health and welfare). Criteria will be set to protect those uses.
- 40 CFR s. 131.11 Criteria. States must adopt those water quality criteria that protect the designated use. Such criteria must be based on sound scientific rationale and must contain sufficient parameters or constituents to protect the designated use. For waters with multiple use designations, the criteria shall support the most sensitive use.

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Background

Over 15,000 lakes and 84,000 miles of streams and rivers in Wisconsin are managed to ensure that their water quality condition meets state and federal standards. Water quality standards (WQS) are the foundation of Wisconsin's water quality management program and serve to define goals for a waterbody by designating its uses, setting criteria to protect those uses, and establishing provisions to protect water quality from pollutants.

Waters are monitored to collect water quality data to determine, or *assess*, its current status or condition. Water quality monitoring results and assessment data are stored in state and federal databases and the majority of data are available online to agencies and the public. *General assessments* are known as "305(b) assessments" in the Federal CWA (CWA). Waters with available data are reviewed by Wisconsin Department of Natural Resources (WDNR) biologists and placed in one three categories: attaining, not attaining, or insufficient information. If biological data is available the water will further be placed in one of four categories: excellent, good, fair and poor, as defined in section 3.1 of this document.

Specific assessments are conducted to determine if a waterbody is "impaired" or not meeting WQS. Waters that do not meet WQS are placed on Wisconsin's Impaired Waters List—also known as the 303(d) list—under Section 303(d) of the CWA. Wisconsin is required to submit list updates every 2 years to the United States Environmental Protection Agency (EPA) for approval. WDNR has submitted Impaired Waters Lists, as required¹, every other year since 1996.

Water quality assessments aid Department staff in determining management actions that are needed to meet WQS, including anti-degradation, or maintenance, of existing water quality condition, as well as restoration of impaired waters.

Each state must document the methodology used to assess waters, including how the state makes decisions to add or delete waters from the existing Impaired Waters List. Waters may be removed from the list (delisted) when water quality data identifies that the designated use has been restored (i.e., the water is meeting WQS). The methodology for conducting general and specific assessments is outlined, and updated for 2020, in this WisCALM guidance document.

¹ EPA did not require and WDNR did not submit an Impaired Waters List in FFY 2000.

1.0 Water Quality Standards: Three Elements

Wisconsin's assessment process begins with water quality standards (WQS). WDNR is authorized to establish WQS that are consistent with the CWA (Public Law 92-500) through Chapter 281 of the Wisconsin Statutes. These WQS are explained in detail in chs. NR 102, 103, 104, 105, and 207 of the Wisconsin Administrative Code (Wis. Adm. Code).

The WQS described in the Wis. Adm. Code rely on three elements to collectively meet the goal of protecting and enhancing the state's surface waters:

- Use designations, which define the goals for a waterbody by designating its uses,
- Water quality criteria, which are set to protect the water body's designated uses, and
- *Anti-degradation provisions* to protect water quality from declining.

Waters not meeting one or more of these water quality elements are to be included on the Impaired Waters List.

Designated Uses

Designated uses are goals or intended uses for surface waterbodies in Wisconsin which are classified into the categories of: Aquatic Life, Recreation, Public Health and Welfare, and Wildlife. The following designated uses are described in ch. <u>NR 102</u>, Wis. Adm. Code:

Aquatic Life²: All surface waters are considered appropriate for the protection of fish and other aquatic life. Surface waters vary naturally with respect to factors like temperature, flow, habitat, and water chemistry. This variation allows different types of fish and aquatic life communities to be supported.

Recreation: All surface waters are considered appropriate for Recreation use unless a sanitary survey has been completed to show that humans are unlikely to participate in activities requiring full body immersion.

Public Health and Welfare: All surface waters are considered appropriate to protect for incidental contact and ingestion by humans and human consumption of fish. All waters of the Great Lakes as well as a small number of inland water bodies are also identified as public water supplies and have associated water quality criteria to account for human consumption³.

Wildlife: All surface waters are considered appropriate for the protection of wildlife that relies directly on the water to exist or rely on it to provide food for existence.



Use Designations for Aquatic Life (AL) are separated into the following subcategories: Coldwater (Cold), Warmwater Sport Fish (WWSF), Warmwater Forage

Fish (WWFF), Limited Forage Fish (LFF) and Limited Aquatic Life (LAL). More detail on these subcategories is in the <u>Streams and River Classification</u> chapter of this report.

² Aquatic Life use was formerly called 'Fish and Aquatic Life'. The word 'Fish' was removed because it was redundant.

³ Distinct water quality criteria are specified for public water supply and non-public water supply waters.

Water Quality Criteria – Numeric and Narrative

Each designated use has its own set of water quality criteria, either numeric or narrative requirements that must be met to protect the intended use. Some of these requirements relate to the amount of the physical (e.g., water temperature) or chemical (e.g., ammonia concentrations) conditions that must be met to avoid causing harm. Wisconsin's water quality criteria may be either numeric (quantitative) or narrative (qualitative) and are authorized by state statutes and enumerated in chs. NR 102, 104, and 105, Wis. Adm. Code.

Numeric criteria: Numeric criteria are quantitative and are expressed as a particular concentration of a substance or an acceptable range for a substance. For example, the pH value shall be from 6-9 standard units. Numeric surface water quality criteria have been established for conventional parameters (e.g., dissolved oxygen, pH, and temperature), toxics (e.g., metals, organics, and ammonia), and pathogens (e.g., *E. coli* and fecal coliform bacteria). These numeric criteria are established for each designated use.

Narrative criteria: All waterbodies must meet a set of narrative criteria which qualitatively describe the conditions that should be achieved. A narrative water quality criterion is a statement that prohibits unacceptable conditions in or upon the water, such as floating solids, scum, or nuisance algae blooms that interfere with public rights. These standards protect surface waters and aquatic biota from eutrophication, algae blooms, and turbidity, among other things. The association between a narrative criterion and a waterbody's designated use is less well defined than it is for numeric criteria; however, most narrative standards protect aesthetic or Aquatic Life designated uses. Wisconsin's narrative criteria are found in s. NR 102.04(1), Wis. Adm. Code.

Anti-degradation

Wisconsin's anti-degradation policy is intended to maintain and protect existing uses and high-quality waters. This part of a waterbody quality standard is intended to prevent water quality from lowering, especially when reasonable control measures are available. The anti-degradation policy in Wisconsin is stated in s. <u>NR 102.05(1) of the Wis. Adm. Code</u>:

"No waters of the state shall be lowered in quality unless it has been affirmatively demonstrated to WDNR that such a change is justified as a result of necessary economic and social development, provided that no new or increased effluent interferes with or becomes injurious to any assigned uses made of or presently possible in such waters."

One component of Wisconsin's anti-degradation policy is the designation of Outstanding Resource Waters (ORW) and Exceptional Resource Waters (ERW). These are surface waters which provide

outstanding recreational opportunities, support valuable fisheries and wildlife habitat, have good water quality, and are not significantly impacted by human activities. ORWs typically do not have any dischargers, while ERW designation offers limited exceptions for dischargers if human health would otherwise be compromised (e.g., expansion of wastewater treatment facilities to protect public health).

Inherent in the assessment and impaired waters listing process is the application of anti-degradation provisions. Anti-degradation is an important aspect of pollution control because preventing deterioration of surface waters is less costly to society than attempting to restore waters once they have become degraded.

How is a water designated ORW or ERW?

ORWs are listed in NR 102.10 and include national and state wild and scenic rivers. ERWs are listed in NR102.11. Surface waters, or portions thereof, may be added to, or deleted from, the outstanding resource waters and exceptional resources waters designations through the rule making process. This process may be changed in the future.

2.0 Wisconsin's Monitoring Program and Data Management

2.1 Water Quality Monitoring

WDNR's Surface Water Monitoring Strategy directs monitoring efforts in a manner that efficiently addresses the wide variety of information needs, while providing adequate depth of surface water knowledge to support decision making. A stratified monitoring approach to gathering information ensures that the status of Wisconsin's water resources can be determined in a

Wisconsin DNR's Water Division Monitoring Strategy is available on WDNR's website at: https://dnr.wi.gov/topic/SurfaceWater/m onitoring/strategy/Strategy_2015_2020

comprehensive manner, without depleting the capacity to conduct in-depth analyses and problem-solving where needed. Monitoring activities are grouped into three types, baseline, prescribed, and local needs, which form the basis of the integrated reporting process (Figure 1).

Baseline Monitoring – Statewide

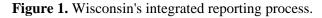
- Trends sites (Lakes, Rivers)
- Probabilistic surveys (streams, Aquatic Invasive Species (AIS), National Aquatic Resource Surveys (NARS) (coastal condition and wetlands))
- Reference sites (wadeable streams, macrophytes, large river macroinvertebrates)

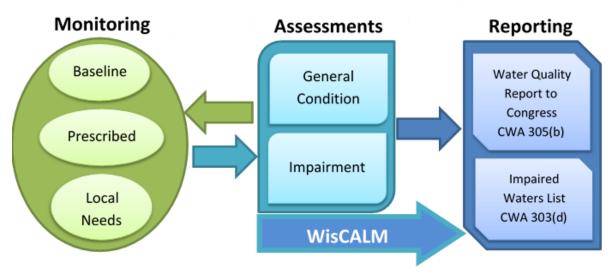
Prescribed Monitoring – Statewide and District

- Targeted Watershed Approach
- Directed Lake Assessment (including Aquatic Plant Management (APM) and Critical Habitat)
- 319 (non-point) Project Evaluation
- Follow-up for Impaired Waters

Local Needs Monitoring - District Initiated

- Cross program support
- Unique stressors, projects





2.2 Use of Monitoring Data from Other Sources

In addition to Department-generated data, WDNR biennially seeks information from partners and the public to use in its assessment of waterbodies. Partners include: the U.S. Geological Survey, EPA, U.S. Fish and Wildlife Service, other state agencies, universities, regional planning commissions and major municipal sewerage districts. Guidance is provided on how to submit third party data on the WDNR assessment website [https://dnr.wi.gov/topic/SurfaceWater/assessments.html]. GovDelivery, a web-based service used by WDNR, is also used to solicit data from citizens. This service offers the public real-time updates on topics of interest via email or text messages and is also used to provide information regarding the Integrated Reporting Process and Wisconsin's Impaired Waters Program. Any one is able to sign up for GovDelivery emails for a number of topics on WDNR's website: https://public.govdelivery.com/accounts/WIDNR/subscriber/new.

As datasets are submitted, WDNR reviews the data and the procedures used to collect and analyze the data. WDNR will review information provided by any individual or group at any time; however, the data used for listing purposes must have been obtained using documented quality assurance procedures that meet WDNR procedures. Data submitters outside of WDNR are referred to EPA's site for questions on quality assurance project plans at https://www.epa.gov/quality.

Agencies and individuals submitting data for assessment purposes must: meet minimum data requirements, demonstrate that sample collection occurred at appropriate sites, during appropriate periods, and use certified laboratories for sample analysis. If the quality assurance procedures are not adequate, staff may use this data to initiate further investigations by Department staff. If quality assurance procedures are adequate, WDNR may use this data to assess the water for possible impairment listing.

WDNR may assist outside groups in the design and implementation of data quality procedures necessary for data to be used for assessments. Department staff will consult with EPA water quality criteria guidance, state WQS, and use <u>professional judgment</u> to interpret the results of field sampling to determine whether or not WQS are achieved. Groups outside of WDNR who regularly collect and submit data to WDNR may work with staff at Central Office to upload data into the SWIMS database to be considered as part of our evaluation and assessment process.

WDNR also supports Citizen Based Monitoring Programs for rivers, streams and lakes. As stated in the WDNR's Water Resources Monitoring Strategy for Wisconsin, "If citizens follow defined methodology and quality assurance procedures, their data will be stored in a Department database and used in the same manner as any Department-collected data for status and trends monitoring defined in the Strategy." Citizen data are currently used for general water quality assessments, including broad-scale statewide assessments. If these data indicate a potential water quality problem at a specific site, additional data may be collected by Department staff to verify the extent of the problem and determine if a waterbody should be placed on the Impaired Waters List.

2.3 Quality Assurance and Laboratory Analysis

Information used for assessments must be consistent with the WDNR Quality Management Plan or have been obtained using comparable quality assurance procedures. For all baseline monitoring supporting general and statewide assessments, quality assurance measures are described within each applicable chapter of the *Wisconsin DNR Water Division Monitoring Strategy*. WDNR uses only certified laboratories sample analysis, primarily the State Lab of Hygiene and the University of Wisconsin Stevens Point Aquatic Entomology Laboratory. For targeted, or special, monitoring studies which are frequently used to discern impairment prior to listing a waterbody, quality assurance protocols, such as field blanks, duplicates or spikes, are incorporated as funds allow.

2.4 Data Management

Well organized and readily accessible data is fundamental to a smooth functioning, scientifically grounded water quality monitoring and assessment program. The WDNR has invested many resources into building and maintaining monitoring and assessment databases.

Monitoring Data – SWIMS

The Surface Water Integrated Monitoring

<u>System (SWIMS)</u> (Figure 2) is a WDNR information system that holds chemistry (water, sediment), physical (flow), and biological (macroinvertebrate, aquatic invasive) data.

SWIMS is the state's repository for water and sediment monitoring data collected for CWA work and is the source of data sharing through the federal <u>Water Quality Exchange</u> <u>Network</u>, which is an online federal repository for all states' water monitoring data. WDNR Fisheries and Water Quality Biologists use the system to document monitoring stations for both Water Quality and Fisheries Program datasets, providing a gateway to fisheries management datasets housed at the U.S. Geological Survey.

Figure 2. SWIMS database sign in screen.



The SWIMS database supports <u>Citizen Based Stream Monitoring (CBSM)</u> Level 2 Program volunteers. Level 2 volunteers come into the program with previous water monitoring experience, most volunteers having participated in the CBSM Level 1 Program (Water Action Volunteers or WAV Program). The Level 2 training focuses on the proper use of WDNR field methods and specialized equipment, such as transparency tubes, DO and pH meters. The Level 2 Program Coordinator trains volunteers to properly calibrate the instruments, use and store the equipment, record the data, etc. Volunteers chose monitoring locations on nearby streams with input from WDNR staff. The data collected by Level 2 volunteers are entered into the SWIMS database and quality assured by WDNR staff. SWIMS also supports the <u>Citizen</u> <u>Lake Monitoring Network (CLMN)</u> datasets, which are collected by citizen volunteers and used directly for lake general assessment work.

Assessment Data – WATERS

The Water Assessment, Tracking and Electronic Reporting System (WATERS) is an internal WDNR data system that includes the following water program items:

- Water Division Objectives, Goals, Performance Measures, and Success Stories;
- CWA Use Designations and Classifications (chs. NR 102 and 104, Wis. Adm. Code);
- Outstanding and Exceptional Resource Waters Designations (ch. NR 102, Wis. Adm. Code);
- CWA assessment data, including decisions about whether a waterbody is meeting its designated use or is considered "impaired";
- Impaired waters tracking information, including the methodology used for listing, the status of the Total Maximum Daily Load (TMDL) creation, and restoration implementation work;
- Fisheries Trout Classifications [s. <u>NR1.02(7)</u>, Wis. Adm. Code];
- Watershed planning recommendations, decisions, and related documents.

2.5 Data Requirements

By establishing data requirements, WDNR staff collect representative data as efficiently as possible with limited staff and fiscal resources and use those data in a manner that minimizes the chance of incorrectly characterizing the attainment status of a particular water. Extremely large datasets are neither available nor necessary for many water bodies in the state. Minimum data requirements have been established for indicators including:

Period of Record: Generally, data from the most recent 10-year period may be considered when assessing waters to ensure that the data are representative of a wide range of factors that affect water quality (i.e., weather, flow)⁴. If staff determine that older data within the 10-year period are no longer representative of recent conditions, the period may be shortened to the most recent 5 years. To make such a determination department staff will consider whether significant changes at the watershed or local scale have occurred, such as changes in land use, nonpoint source controls, or the amount of pollutants discharged from point sources.

Assessment Cycle	Period of Record (Data Date Range)	Assessment Cycle	Period of Record (Data Date Range)
2024	2013 - 2022	2010	1999 - 2008
2022	2011 - 2020	2008	1997 - 2006
2020	2009 - 2018	2006	1995 - 2004
2018	2007 - 2016	2004	1993 - 2002
2016	2005 - 2014	2002	1991 - 2000
2014	2003 - 2012	2000	1989 - 1998
2012	2001 - 2010	1998	1987 – 1996

 Table 1. Date range for data used each assessment cycle. This 10-year pattern is consistent back to the 1998 list.

Sampling Period: The WisCALM guidance document identifies the appropriate sampling period for each parameter and waterbody type. The determination of appropriate sampling period is based on seasonal variability in pollutant levels and corresponding ecological responses. Data from two sampling seasons will be needed for some assessments to account for sampling error or annual variation. Further parameter and waterbody specific details on sampling periods are included in sections 4.0 Lake Classification and Assessment Methods, 5.0 Stream & River Classification and Assessment Methods, and 6.0 Public Health and Welfare Uses Applicable to all Waterbody Types.

Representative Data:

• **Sampling Protocol**: Individual data points must have been collected according to parameterspecific protocols. Prescheduled sampling designs are often used for 305(b)/303(d)-related monitoring in order to randomly capture the range of conditions. In these cases, targeted samples that are collected for other purposes (e.g. monitoring targeted during runoff events) should not be incorporated into the 305(b)/303(d) assessment datasets. In other cases, weather and hydrologic conditions must match intended conditions specified in the sampling protocols. For example, biological samples should be collected during base flow, not following a runoff or scouring flow event, to ensure the sample is representative of normal conditions.

⁴ Total phosphorus and biological data (chlorophyll-*a*, macroinvertebrates and fish) from the most recent 5-year period are used to make impairment decisions. However, if insufficient data are available from the most recent 5-year period, data collected within the past ten years may be used.

- Extreme Weather Years: Chemical and biological parameters are likely to be affected by extreme weather conditions. If a prescribed sampling schedule falls during an extreme weather year, exhibiting unusual average air temperature, precipitation, stream flow or water levels, a determination should be made as to whether that year was an extreme weather year that resulted in unrepresentative conditions. As a very general guideline, an extreme weather year may be defined as a year where precipitation, flow, stage/elevation, and/or temperature are above the 90th or below the 10th percentile of the annual averages within the period of record. Staff may use a combination of the following sources to document their determination of whether data were collected from a particular waterbody during an extreme weather year:
 - Climate data from nearest regional weather station(s);
 - <u>Regional stream stage/flow gage(s);</u>
 - o Indices of drought severity (e.g., <u>Palmer Drought Severity Index</u>, <u>U.S. Drought Monitor</u>).

If it is determined that a year was an extreme weather year resulting in unrepresentative conditions, that year's data points should not be excluded, but rather should be supplemented with data from an additional year of monitoring. In this case, combined data from a minimum of two years should be used for assessments to account for variability between years. Gaps in assessment datasets left when samples are determined to be unrepresentative should be filled by either collecting additional data or considering data from outside the standard period of record.

<u>Best professional judgment</u> may be used to determine whether data were collected from an extreme weather year and are considered unrepresentative of normal conditions. For instance, a region may be experiencing drought, but stream flow may not be impacted significantly for those streams that are dominated by groundwater flows.

- **"Evaluated" Information:** Information that is not considered representative of current conditions or was not collected according to WDNR's Quality Management Plan cannot be used in preparation of the Impaired Waters List. WDNR classifies these types of data as "evaluated" information, which may include:
 - Information provided by groups, other agencies or individuals where collection methods are not documented and thus the data quality cannot be assured;
 - Projected surface water conditions based on changes in land use with no corresponding in-water data (i.e., desktop analyses or models);
 - Visual observations that are not part of a structured evaluation;
 - Anecdotal reports.

Though not used directly to update the impaired waters list, "evaluated" data may potentially be used to identify areas where further monitoring may be needed for future assessment cycles.

- **Sample Type:** The indicator being evaluated will dictate what type of samples should be used for an assessment decision. In some cases, samples may be collected as instantaneous measurements vs. continuous measurements. In other cases, the choice may be between a grab sample and a composite sample. In either case, the selection of the values should result in using the most representative data available.
- **Sample Size**: This document outlines sample sizes that appropriately and efficiently represent existing and relevant conditions. Sample size requirements differ by water body type and parameter. The number of samples required is commensurate with the inherent sampling error and annual variation of the parameter measured. Available representative data should be reviewed to ensure that the minimum data requirements are met. However, a waterbody may be listed as

impaired despite minimum sample size not being achieved if overwhelming evidence of impairment exists (see <u>Ch. 7.2</u>, <u>Professional Judgment</u>).

2.6 Assessment Unit Delineation and Grouping

Assessment units (AUs) represent the spatial area that data can be associated with for the purpose of categorizing a waterbody or developing management goals. Data collected within an assessment unit's boundaries may be compared when determining the health of a waterbody. When working on a project for a specific waterbody, such as assessing its monitoring data or developing a TMDL, it may be necessary to split an existing AU or beneficial to group multiple AUs for efficiency and practicality.

The following are guidelines for DNR staff to consider when determining breakpoints between AUs and AU groupings:

Existing TMDL breakpoints

Before grouping AUs, check to see if there is an existing TMDL in place. If so, try to match the breakpoints used in the TMDL, if feasible. This will avoid future difficulties with TMDL implementation on these segments.

Change in Natural Community classification and/or codified designated uses

Natural Communities (NCs) are assemblages of specific plant and animal species within a specific habitat. A waterbody's NC determines the type of assessment done. <u>Stream NCs</u> are based on temperature and flow, which are important grouping factors. However, the modeled NCs and codified designated uses are not continuously updated, so be sure to use any additional data or professional judgment when combining AUs. Other pertinent classifications may also be considered, such as <u>trout fishery classifications</u>.

- EXAMPLE: As appropriate, combine all adjacent AUs with a common NC classification; but if the NC has not been verified and is suspected to be incorrect, then take that into account in the decision to combine the AUs.
- EXAMPLE: NC verification shows a current AU has two different NCs, which means one portion is not representative of the other. This AU is a candidate for splitting.

Change in flow or assimilative capacity of waterbody

Flow is important because it impacts assimilative capacity, a waterbody's ability to carry pollutants without adverse impacts. Compliance points are also often determined just upstream of major changes in flow or assimilative capacity.

• EXAMPLE: Where a significant tributary joins a stream; or where a permittee's discharge significantly changes the flow or the concentration of the pollutant of concern.

Change in criteria

Consider establishing a breakpoint if the assessed pollutant's criteria changes.

• EXAMPLE: A stream's Total Phosphorus (TP) criterion changes from 75 µg/l to 100 µg/L; a stream flows into a lake with a lower criterion; a site specific criterion has been established; or there are variances to water quality criteria (such as listed in Ch. <u>NR 104 Wis. Adm. Code</u>).

Major Land Use changes

Using best professional judgment, consider land use changes that may alter the pollutant load or habitat being assessed.

• EXAMPLE: Major change in farming practices; rural to urban changes.

Avoid splitting existing multipart segmentation of the WDNR's 1:24,000 scale geospatial dataset

In determining where an AU grouping should end, try to match the breakpoint to the existing extent of a geodatabase hydrolayer segment, if possible. Hydrolayers can be viewed on the Surface Water Viewer.

Best Professional Judgment

Use professional judgment to account for other natural habitat changes or anthropogenic modifications that might be unique to the water being assessed.

• EXAMPLE: Major stream bed changes (e.g., from gravel to silt, or natural to concrete)

3.0 The Assessment Process: An Overview

3.1 General Condition Assessment

Data collected under WDNR's stratified monitoring strategy are used to begin assessing whether a waterbody is attaining its assigned designated uses. A general condition assessment can be done with biological and water quality metrics but is only considered a general assessment because there is insufficient data for a full impairment assessment. Minimum data requirements for each assessment type are available throughout this document.

WDNR uses four levels of biological conditions to represent water's placement in the overall water quality continuum:

- *Excellent* Waters are considered to be fully supporting their assessed designated uses.
- Good or Fair- Waters are considered to be supporting their assessed designated uses.
- *Poor* Waters may not support assessed designated use(s) but have insufficient information for a decision at the impairment assessment level.

Waters meeting criteria for water quality metrics, which include temperature, total phosphorus, and chloride, are considered attaining their assessed designated uses. Waters where a water quality metric exceeds criteria are potentially not meeting their assessed designated uses, but there is insufficient information for an attainment decision.

Waters determined to be in poor condition or exceeding criteria based on a limited amount of monitoring data are further evaluated and may be selected for additional monitoring or, if the limited dataset includes overwhelming evidence of impairment (e.g. large magnitude of exceedance), might be considered for Wisconsin's Impaired Waters List based on best professional judgment (see <u>section 7.2</u>).

3.2 Impairment Assessment

The assessment of whether a waterbody is meeting designated uses requires comparison to applicable water quality criteria, or, when numeric criteria do not exist, a well-defined reference condition or listing thresholds as a benchmark for comparison to narrative standards.

This section briefly outlines the concepts of indicators and associated thresholds to measure attainment status of Wisconsin lakes, rivers, and streams. For purposes of this guidance, the term "indicator" is used to describe the various measures of water quality, including those that represent physical, chemical, biological, habitat, and toxicity data. The term "threshold" is used when referring to the numeric value or narrative description that distinguishes attainment of the WQS versus values that indicate impairment. In the simplest sense, a waterbody is defined as "impaired" when it is not meeting WQS, including its assigned designated uses.

Key Indicators for Assessments

Detailed assessments are tailored to the specific characteristics of a waterbody. Some assessments will focus upon one key indicator only, whereas others use multiple indicators. Furthermore, a stepwise process of indicator selection may be employed. For example, for assessment of total phosphorus impacts in cases of moderate enrichment, available biological information will be used to determine aquatic life

use impairment and place the water in the proper reporting category. However, if phosphorus levels are exceedingly high, biological indicator data are not needed to determine impairment (i.e., the biological impairment is assumed). Assessment indicators are sub-divided into the following categories:

Conventional physical-chemical
 • Toxicity
 • Biological

Impairment Thresholds

Impairment thresholds are applied to determine whether waterbodies should be placed on the Impaired Waters List. These thresholds are usually expressed as ambient water concentrations of various substances based on numeric water quality criteria included in chs. NR 102-105, Wis. Adm. Code, WDNR technical documents, and federal guidance (document links found in 10.0 Quick Link Guide). In some cases, qualitative thresholds based upon narrative standards may be used to make impairment decisions. In those cases, a thoroughly documented analysis of the contextual information should be used in conjunction with professional judgment to collectively support a decision. Impairment thresholds outlined in WisCALM guidance must be in line with the intent of the water quality criteria in code. In some cases, WisCALM lists impairment thresholds for parameters for which water quality criteria have not been promulgated (e.g., macroinvertebrate and fish indices of biotic integrity and chlorophyll concentration) that may also be used as guidance for impairment listing decisions.

For some assessments methods, a single criterion or threshold may not be applicable across all the different waterbody types. For assessments of waters against the statewide total phosphorus criteria, for example, an initial waterbody classification analysis is required to ensure the assessment process applies the correct criteria. For other assessment methods, the WDNR applies the same water quality criterion or threshold across all resource types. An example is the use of the same fish tissue mercury concentration for all our lakes and rivers in the assessment of Fish Consumption Advisories as part of the Public Health and Welfare Use (Chapter 6.1).

Exceedance Frequency

In the context of numeric water quality criteria, exceedance frequency refers to the number of times a criterion may be exceeded over a period of time before the water is no longer attaining the criterion and is considered impaired. Allowable exceedance frequencies for criteria contained in Wis. Adm. Code, are outlined in this WisCALM document in the assessment requirements for each parameter. In addition, allowable exceedance frequencies for some water quality or biological thresholds that are not included in Wis. Adm. Code are provided in the Lakes and Rivers/Streams chapters.

3.3 Water Quality Condition Categories and Lists

An assessed waterbody is placed into one of 5 condition categories, also known as integrated report (CWA 305(b)) categories (Figure 3). Waterbodies with insufficient data for a full assessment or ambiguous assessment results where a determination cannot be made are placed in Category 3. Waterbodies where all designated uses have been assessed and found to be supporting are placed in Category 1. Waterbodies where at least one designated use is attained, and no use is impaired, are placed in Category 2. Waterbodies can be placed in categories 2 or 3 based on general or impairment assessments.

Waters with impairments are placed in either category 4 or 5 depending on whether a cleanup plan (TMDL or alternative) has been approved by the EPA. Each of these categories has subcategories to further define the type of listing. Category 4 waters, also referred to as Wisconsin's Restoration Waters List, are subcategorized by cleanup plan (Table 2). Waters on the Impaired Waters List are those in category 5 and are subcategorized by pollutant, source, or cleanup plans (Table 3). Further description of these categories and listings can be found in 8.0 Integrated Report Listing Categories.

Figure 3. Categorization of waterbodies based on water quality assessments. Categories 1-5 align with EPA's CWA 305(b) reporting categories. Impaired waters are defined as those in category 5, which is consistent with all states. Wisconsin defines category 4 waters as its Restoration Waters List and waters in categories 1 and 2 as its Healthy Waters List.

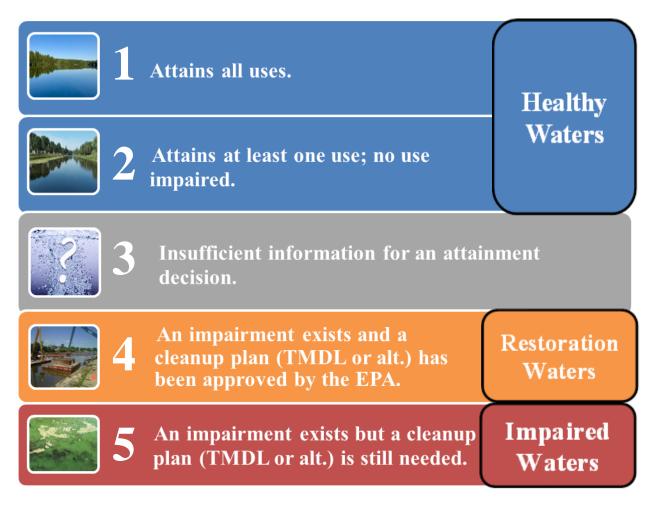


Table 2. Description of category 4 subcategories. These subcategories are based on those outlined by the EPA. Waters in category 4 are on Wisconsin's Restoration Waters List because a TMDL or alternative restoration plan has been created and approved by the EPA.

Sub- category	Description	Key Defining Factor
4 A	A State developed TMDL has been approved by EPA or a TMDL has been established by EPA for any segment-pollutant combination.	TMDL approved by EPA.
4B	Other required control measures are expected to result in the attainment of an applicable water quality standard in a reasonable period of time.	Alternative to TMDL approved by EPA.
4 C	The non-attainment of any applicable water quality standard for the segment is the result of pollution and is not caused by a pollutant.	No pollutant.

Table 3. Descriptions of category 5 subcategories. These subcategories are loosely based on ones outlined by EPA but are specific to Wisconsin. All waters in category 5 are part of the state's Impaired Waters List, also known as the CWA 303(d) List.

Sub- category	Description	Key Defining Factor
5A	Available information indicates that at least one designated use is not met or is threatened, and/or the anti-degradation policy is not supported, and one or more TMDLs are still needed. This is the default category for impaired waters.	TMDL needed. Default subcategory.
5B	Available information indicates that atmospheric deposition of mercury has caused the impairment and no other sources have been identified.	Mercury only.
5C	Available information indicates that non-attainment of water quality standards may be caused by naturally occurring or irreversible human- induced conditions.	Natural or irreversible conditions.
5P	Available information indicates that the applicable total phosphorus criteria are exceeded; however, biological impairment has not been demonstrated (either because bioassessment shows no impairment or because data are not available).	Phosphorus only.
5W	Pollutant/impairment a low priority for a TMDL because the impaired water is included in a watershed area addressed by at least one of the following WDNR-approved watershed plans: adaptive management plan, adaptive management pilot project, lake management plan, or Clean Water Act Section 319-funded watershed plan (i.e., nine key elements plan).	Alternative cleanup plan.

4.0 Lake Classification and Assessment Methods

4.1 Lake Classification

WDNR classifies or groups similar lake types based upon physical data. Specifically, lake size, stratification characteristics, hydrology and watershed size are identified as the primary influences on a lake and, to a large degree, these characteristics determine the natural biological communities each lake type supports. Using this information, lakes should fall into one of ten natural community types (Table 4).

Natural Community	Stratification Status	Hydrology		
Lakes/Reservoirs <10 acres				
• Small	Variable	Any		
Lakes/Reservoirs <a>>10 acres				
Shallow Seepage		Seepage		
• Shallow Headwater	Mixed	Headwater Drainage		
Shallow Lowland		Lowland Drainage		
• Deep Seepage		Seepage		
• Deep Headwater	Stratified	Headwater Drainage		
• Deep Lowland		Lowland Drainage		
Other Classification (any size)				
Spring Ponds	Variable	Spring Hydrology		
 Two-Story Fishery Lakes 	Stratified	Any		
• Impounded Flowing Waters	Variable	Headwater or Lowland Drainage		

Table 4. Lake and reservoir natural communities and defining characteristics.

The WDNR recognizes that lakes may vary geographically. Spatial data are available for each of the lakes. Regional differences in soils, climate and land use may explain additional variation in the bio-indicator metrics used in the classification of lakes⁵. However, WDNR has determined that lake size, hydrology and depth are more critical factors for initial classification of lakes, and that regional differences are secondary.

For most lakes, the WDNR's automated data packages determine which natural community and which impairment thresholds are appropriate based on the parameters described below. However, if the biologist has information to suggest that a lake's automatically assigned natural community is inaccurate or not representative of the lake, a change to the natural community may be made if reasons for the change are documented. If a Partial Lake Listing is being considered, a different Natural Community may be assigned to the portion of the lake being considered for a Partial Lake Listing, based on site characteristics that are significantly different from those in the rest of the lake.

Reservoirs – Reservoirs are classified using the same classification schema as lakes, described below, though biologists may employ multiple sampling stations on reservoirs to provide more representative data. NR 102.06(2)(f) of Wis. Admin. Code defines a reservoir as "a waterbody with a constructed outlet structure intended to impound water and raise the depth of the water by more than two times relative to the conditions prior to construction of the dam, and that has a mean water residence time of 14 days or

⁵ Past Wisconsin studies have used eco-regions to explain landscape variability and EPA has proposed using this framework for assessment (Omernik 1987).

more under summer mean flow conditions using information collected over or derived for a 30 year period."

Size: Small vs. Large – Lake classification begins by first separating lakes into those 10 acres and greater and those less than 10 acres.

Small Lakes – Lakes less than 10 acres are classified into the Small Lake community. These lakes are uniquely different from communities in larger lakes but there is limited monitoring data available in Wisconsin. Because data for lakes less than 10 acres is so limited, it is difficult to set quality thresholds for assessment. Currently, there are very few thresholds set for water quality, fisheries, or aquatic plants for lakes less than 10 acres⁶. To address these small lakes in the future, Wisconsin may look to emerging wetland assessment tools for guidance.

Large Lakes – Lakes 10 acres or more are classified as Large Lakes. Large Lakes are further subdivided, by stratification status, hydrology, and watershed size, as shown below.

Stratification Status: Shallow (Unstratified or Mixed) vs. Deep (Stratified) – Lakes that are 10 acres or greater may be further characterized by their tendency to mix or stratify thermally. Stratification is an important factor in determining overall lake water quality and availability of suitable habitat for fish and aquatic life. An equation developed by WDNR Researchers (Lathrop and Lillie, 1980) is used by WDNR to identify whether a lake is categorized as Deep (Stratified) or Shallow (Unstratified or Mixed)⁷. Although this model is used to automatically generate lake classifications from the WDNR database, use of field data on depth, area, residence time, and temperature profiles to refine the model-based lake classifications is encouraged.

The Lathrop/Lillie equation is represented by a ratio calculated as follows:

Maximum Depth (meters) – 0.1	0.4	<u>Maximum Depth (feet)*0.3048 – 0.1</u>
Log 10 Lake Area (hectares)	or	Log 10 (Lake Area (acres)*0.40469)

Shallow (Unstratified or Mixed) – When using the Lathrop/Lillie Equation, any value less than or equal to 3.8 predicts a mixed lake, which is placed in the Shallow category (Figure 4A). Mixed lakes (Figure 4B) tend to be shallow, well-oxygenated, and may be impacted by sediment re-suspension. In addition, shallow lakes have the potential to support rooted aquatic plants across the entire bottom of the lake (Figure 4A).

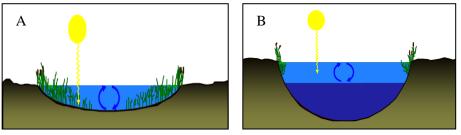
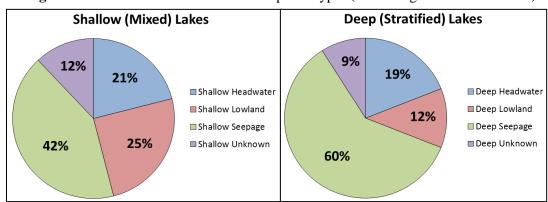


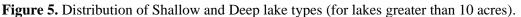
Figure 4. Illustrations of (A) a shallow, mixed lake and (B) a deep, stratified.

⁶ Total Phosphorus criteria apply to lakes of five acres and larger.

⁷ WDNR's decision to use the Lillie/Lathrop equation to determine stratification status also examined several other models for predicting lake stratification based on depth and area. These included work by Emmons et al. (1999), the Osgood Index (Osgood 1988), a Minnesota "lake geometry ratio" (Heiskary and Wilson 2005) and a model by WDNR Researchers (Lathrop and Lillie, 1980). The Lathrop/Lillie Equation was selected because it better distinguishes between clearly stratified and mixed lakes.

Deep (Stratified) –When using the Lathrop/Lillie Equation, any value greater than 3.8 predicts a stratified lake, which is placed in the Deep category. Stratified lakes tend to be deep, with a cold-water refuge for fish, and the potential for anoxic conditions (without oxygen) in the bottom layer which may release nutrients from sediments into the water column. Aquatic plants are typically confined to shallow (littoral) waters around the perimeter of the lake (Figure 4B). Stratified lakes exhibit thermal layering throughout the summer or they undergo intermittent stratification.





Hydrology and Watershed Size – Lake hydrology is the measure of the relative inflow/outflow of surface water compared to direct precipitation and groundwater inputs. Lake hydrology and lake watershed size are two other critical factors in lake classification. Both Deep and Shallow Lakes are further divided based on hydrology. The terms "seepage" or "drainage" are best used to describe the appropriate hydrologic category for lakes.

Seepage Lakes – A lake with no surface water inflow or outflow is considered a seepage lake (Figure 6). A seepage lake receives water from two sources: primarily from precipitation, both as overland sheet flow to the lake and directly onto the lake and seepage into the lake from groundwater. Seepage lakes tend to have lower nutrient concentrations, due to relatively small catchment areas, and may be poorly buffered against acid deposition.

Drainage Lakes – A lake with surface water inflow/ outflow from a river or stream is classified as a drainage lake (Figure 6). Drainage lakes tend to have more variable water quality and nutrient levels, depending upon the amount of land area drained by the lake's watershed. For this reason, watershed size also plays a key role in the classification of Drainage Lakes (Emmons, et al, 1999). Drainage lakes are subdivided by watershed size as follows:

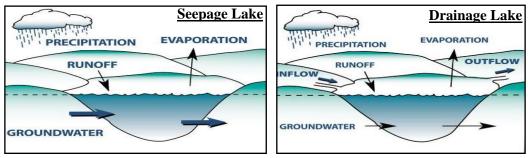


Figure 6. Hydrology of a seepage lake versus a drainage lake.

• <u>Headwater Drainage Lakes:</u> If the watershed draining to the lake is less than 4 square miles, the lake is classified as a Headwater Drainage Lake.

^{*}For unknown lake types a piece of information, like watershed size, is missing.

• <u>Lowland Drainage Lakes</u>: If the watershed draining to the lake is greater than or equal to 4 square miles, the lake is classified as a Lowland Drainage Lake.

Other Classifications (any size) – Three other classes representing unique natural communities are recognized in this classification scheme: Spring Ponds, Two Story Lakes, and Impounded Flowing Waters.

Spring Ponds –Spring ponds typically contain cold surface water and support coldwater fish species and are most often shallow headwater lakes. In order to be included in this category there should be documentation of a current or historical cold-water fishery (e.g., stream trout) and evidence of spring hydrology.

Two Story Fishery Lakes – Two-story fishery lakes are often more than 50 feet deep and are always stratified in the summer. They have the potential for an oxygenated hypolimnion during summer stratification and therefore the potential to support coldwater fish species in the hypolimnion. In order to be included in this category, a lake should meet the definition of "stratified" (Lathrop/Lillie equation value >3.8), be greater than five acres, and support a coldwater fishery. Supporting a coldwater fishery may either be demonstrated through documentation of a current or historical native cold-water fishery (e.g., cisco, lake trout), or verification with DNR fisheries biologists that the lake is on a long-term stocking plan for coldwater species, where the individuals have good year-to-year survival.

Impounded Flowing Waters—Rivers or streams that are impounded but do not meet the definition of reservoir above are considered to be "impounded flowing waters." Impounded flowing waters are lotic in nature and should be evaluated using the river and stream criteria that apply to the primary stream or river entering the impounded water. Biological response metrics may also include metrics that are typically used for lakes, such as chlorophyll-*a*, as deemed appropriate based on professional judgment.

4.2 Selecting Representative Stations

Station Locations: Selecting representative stations for assessment

Station selection is determined by the regional DNR biologist. For the majority of lakes a single "Deepest Spot" station has been selected for use in the automated assessment packages. If more than one station is designated in SWIMS as "Deepest Spot," the packages will use both. Biologists can change which stations the package utilizes by using the checkbox in WATERS under "Use for Assessment Pkgs?" (Figure 7). They can select and unselect stations as needed to appropriately characterize the site.

Stations				
				Previous 31-40 of 45 Next
Station ID	Station Name	Water Body	WBIC	Use for Assessment Pkgs?
🔎 10017445	Lake Mendota Governors Island	Lake Mendota	805400	
P 10017444	Lake Mendota Warner Park	Lake Mendota	805400	
P 10017443	Lake Mendota Spring Harbor	Lake Mendota	805400	
P 10017429	Lake Mendota Tenney Park Boat Ramp	Lake Mendota	805400	
P 133464	Lake Mendota Middleton Boat Ramp	Lake Mendota	805400	
P 133318	Lake Mendota - Central Deep Hole	Lake Mendota	805400	\checkmark
P 10041684	Lake Mendota Veith Ave. Carry In Access	Lake Mendota	805400	

Figure 7. Selection of representative stations in WATERS under 'Monitoring and Listing'. Access to WATERS is only available to DNR staff.

Lakes with multiple stations: Reservoirs, multi-lobed lakes, and very large lakes may not have a Deepest Spot station and/or may need more than one sampling station to accurately characterize the lake's morphology and to assess the lake. In these cases, to determine which stations should be selected to use for assessments, use the following guidelines:

- Typically, between two and five stations would be chosen to be representative of lake conditions, depending on the size and character of the lake.
- Select only 'active' stations that have data from within the past ten years.
- If there are stations that seem to be duplicative of the same location, contact SWIMS/WATERS support staff to determine whether those stations should be consolidated.
- For very large lakes (Figure 8), select well-spaced stations representative of the entire lake.
- For **reservoirs/flowages** (Figure 9), select stations that are roughly equally spaced along the thalweg (the deepest channel along the river line). Stations in flowing portions near the upstream entry point of the river may be eliminated.
- For lobed lakes,
 - if there are **multiple deepest spots** (Figure 10), select a station for each deep spot.
 - if there is **one deepest spot** but it is not representative of the entire lake (Figure 11) select the deep spot as well as other stations to represent the other portions of the lake. It may be more difficult in these situations to determine which stations provide the best representation of the lake.

Once the biologist has selected which stations will be used to assess the lake, the additional stations should be indicated in WATERS. To do this, check the checkbox to the right of each station you wish to select⁸. These stations are then automatically represented in the TP and chlorophyll-a Package results.

For lakes with multiple stations selected, the assessment results for each station will be shown individually.

Note: The maps below are for illustrative purposes only; the stations shown may not be the most representative stations available.

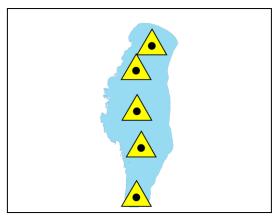


Figure 8. Large Lakes: Select wellspaced stations throughout lake. Example: Lake Winnebago

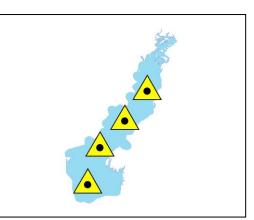
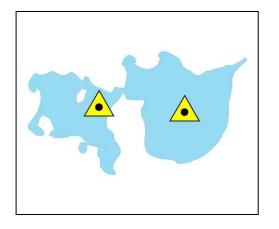
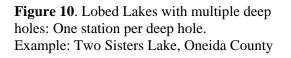


Figure 9. Reservoir/Flowages: Select stations along the deepest channel. Example: Lake Petenwell, Juneau County

⁸ Data packages are updated every Friday evening. If new stations are selected, the biologist will need to re-run the packages the following week to incorporate the new information.





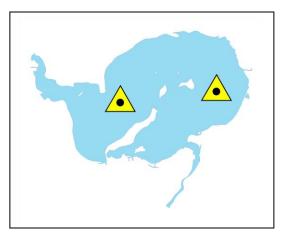


Figure 11. Lobed Lakes with one deep hole: Use Deep Hole station and another station representative of shallower area. Example: Fox Lake, Dodge County

Whole Lake vs. Partial Lake Assessment

As a rule, a lake is a mixed system that functions as a single, contiguous unit. Therefore, in the vast majority of situations where there are multiple stations used for assessments, if one station is impaired on the lake, the whole lake would be listed as impaired. However, in cases where a known or suspected localized pollution source is believed to cause impairment in only one portion of a lake (such as an isolated bay or well-defined lobe), biologists may consider assessing and listing that portion as impaired separate from the larger lake.

In cases where Partial Lake Assessments and/or Partial Lake Impairment Listing are warranted, the portion of the lake under consideration should be delineated as a separate Assessment Unit to differentiate it from the larger part of the lake. This is typically warranted when the geography of the lake is such that there is a physical barrier separating most of one portion of the lake from the main portion. In such cases, the partial lake area will typically be assigned its own Natural Community, which may differ from the greater lake.

For Partial-Lake assessments, a sampling station should be added that is representative of the partial-lake area. Such a station should be situated in open water, so that samples are not taken near-shore or in an effluent plume but in ambient lake water within the vicinity of the suspected source of the problem.

Partial Lake Impairment Listings

In cases where a localized pollution source is believed to cause impairment in only one portion of a lake, as evidenced by a station's exceedance of an impairment threshold in only one area of a lake, biologists may consider listing only that portion of the lake as impaired using the appropriate Natural Community threshold. However, if, for instance, one area of a lake is experiencing high algae concentrations due to algae that are being produced throughout the lake but are blown by the wind to a particular area, this would be considered a whole lake problem and partial lake listing would not be appropriate.

4.3 Lake General Condition Assessment

The WDNR focuses on in-lake water quality metrics to assess a specific lake's Aquatic Life designated use. These in-lake parameters correlate strongly with fish and other aquatic life communities (e.g., macroinvertebrates, aquatic plants, etc.) within a lake.

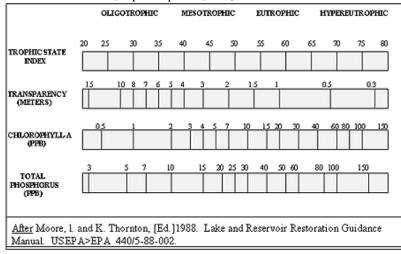


Figure 12. Continuum of lake trophic status in relation to Carlson Trophic State Index.

Wisconsin bases its General Condition Assessment for lakes on the multiple metrics including the Carlson Trophic State Index (TSI) (Carlson, 1977), water chemistry, and physical measures.

Carlson Trophic State Index (TSI)

The Carlson TSI is the most commonly used index of lake productivity. It provides separate, but relatively equivalent, TSI calculations based on either chlorophyll-*a* concentration (chlorophyll-*a*,

or CHL in the equation below) or Secchi depth (SD, for which Wisconsin also uses satellite clarity data as a surrogate)⁹. Because TSI is a prediction of algal biomass, typically the chlorophyll-*a* value is a better predictor than Secchi or satellite data. Water clarity as measured by Secchi depth or satellite is a practical measure of algal production and water color. Algal production is known to be highly correlated with nutrient levels (especially phosphorus). High levels of nutrients can lead to eutrophication and blue-green algae blooms. This limits the amount of available light to macrophytes and adversely affects other aquatic organisms. Information from each of these parameters is valuable because the interrelationships between them can be used to identify other environmental factors that may influence algal biomass.

TSI values range from low (less than 30), representing very clear, nutrient-poor lakes, to high (greater than 70) for extremely productive, nutrient-rich lakes (Figure 12). Very few lakes in Wisconsin would fall into the category of "very clear, nutrient poor lakes." The cutoff for excellent TSI values would certainly include these lakes (Table 5) but also includes some lakes in the mesotrophic category, based on sediment core data which indicates that some lakes are naturally more productive than others.

Data requirements

TSI is automatically calculated using a programming package (TSI Package) that draws from Department data in SWIMS. The rules used by the TSI Package are described below. These requirements are set to provide enough data to account for the average lake condition during the summer index period (when the lake responds to nutrient inputs and achieves maximum aquatic plant growth) over several years to account for unusual weather (dry, wet, hot, cold).

- a) Seasonal Range and Sampling Frequency.
 - For chlorophyll-*a* and Secchi data, the TSI Package requires 2 samples per year in each of 3 different years. Samples should be collected between July 15 September 15.

⁹ Carlson also provides an equation to convert total phosphorus concentration to TSI, but WDNR is not using that equation for purposes of water quality assessments or 303(d) Impaired Waters Listing.

• For satellite clarity data, at least one satellite inferred clarity reading is required in each of 3 years (3 values minimum). Samples should be collected between July 1 – September 30.

b) *Sampling Depth.* Chlorophyll-*a* samples taken from the top 2 meters of the lake will be used to calculate TSI (excluding grab samples collected at 0 m). Samples can be grab samples or integrated samples.

c) Year Range. Sampling data are used from within the most recent 5 years (2008-2012).

d) *Sampling and Analytical Methods*. Field collection, preservation and storage should follow procedures outlined in the WDNR Field Procedures Manual and the Citizen Lake Monitoring Manual (<u>http://dnr.wi.gov/lakes/CLMN/manuals/</u>). Laboratory analysis should follow standard methods (WSLH 1993). Data collected using different protocols may be considered, with limitations, based upon professional evaluation.

Calculations

a) For each year with sufficient data, first all values are converted to TSI using the calculations below (calculate TSI *separately* for chlorophyll-*a*, Secchi, and satellite data)¹⁰. (Note: Satellite readings are automatically converted to clarity values (equivalent to Secchi depth) in SWIMS.)

 $\begin{array}{ll} TSI_{CHL} &= 9.81 \mbox{ ln} (CHL) + 30.6 \\ TSI_{SD} &= 60 - 14.41 \mbox{ ln} (SD) \mbox{ (satellite inferred clarity data can also be used in lieu of Secchi data in this equation)} \end{array}$

****	TSI = Trophic Status Index	CHL = Chlorophyll- <i>a</i> concentration (μ g/L)
Where:	SD = Secchi depth (meters)	$Ln = natural \log natural \log natural \log natural log natur$

b) For each year of data, an Annual Average is calculated from the data points within that year (Annual Averages are calculated separately for each parameter).

c) All available Annual Averages from the last 5 years are averaged together, to produce a Multi-Year Average (Multi-year Averages are calculated separately for each parameter).

d) The TSI Package automatically prioritizes which TSI Multi-Year Average to use in comparison against the General Condition Assessment Thresholds. Historically, there has been a tendency to average the three TSI values, but research suggests that this generally is not a good practice (Carlson and Simpson 1996). Therefore, Wisconsin has instituted a prioritization system for selecting which TSI score to use. When more than one Multi-Year Average TSI score is available, whichever TSI score is based on the most direct measure of algal biomass will be used, as follows:

- TSI based on chlorophyll-*a* will be used if available, since this is the most direct measure of trophic state.
- TSI based on measured Secchi data is the second preference; Secchi depth readings measures clarity as a surrogate for trophic state.
- TSI based on satellite data is the third preference, as it infers water clarity rather than measuring water clarity directly.

e) The final step in the General Assessment is to compare the lake-specific Multi-year Average TSI value to the lake general condition assessment thresholds shown in Table 5. As described

¹⁰ Although Carlson's Trophic State Index also provides a calculation for TSI based on total phosphorus (TP), Wisconsin does not calculate TSI based on phosphorus for General Condition Assessments. TP concentrations are used to determine whether a waterbody exceeds thresholds for 303(d) listing as a pollutant.

previously, the lake condition assessment thresholds establish four categories for each Lake Natural Community: Excellent, Good, Fair, and Poor.

Condition	Shallow			Deep				
Level	Headwater	Lowland	Seepage	Headwater	Lowland	Seepage	Two-Story	
Excellent	< 53	< 53	< 45	< 48	< 47	< 43	< 43	
Good	53 - 61	53 - 61	45 - 57	48 - 55	47 - 54	43 - 52	43 - 47	
Fair	62 - 70	62 - 70	58 - 70	56 - 62	55 - 62	53 - 62	48 - 52	
Poor	<u>></u> 71	<u>></u> 71	<u>></u> 71	<u>></u> 63	<u>></u> 63	<u>> 63</u>	<u>> 53</u>	

 Table 5. Trophic Status Index (TSI) thresholds – general assessment of lake Natural Communities.

Note: Although TSI thresholds are not yet available for three natural communities: 1) Small Lakes; 2) Spring Ponds; and 3) Impounded Flowing Waters, by default assessments are completed for the most similar natural community for which thresholds are currently available.

Derivation of TSI General Condition Thresholds

TSI thresholds are used to place a lake into one of four general condition categories of excellent, good, fair, and poor. These thresholds are not codified as water quality standards and are not used for impairment assessments (i.e. to determine a use is not supported). However, TSI data may be used to determine that the Aquatic Life use is supported, and the lake may be assigned to integrated reporting Category 2 when the lake's general condition is fair or better and no other information is available to assess. The following describes the derivation of the TSI condition thresholds.

Excellent Condition

To establish the excellent range for TSI conditions, WDNR uses excellent or "reference" conditions inferred from total phosphorus (TP) values based upon preserved diatom communities from presettlement times found in lake bottom sediment cores.

Sediment cores measure fossilized diatom communities allowing a comparison of historical (presettlement) conditions and recent water condition. This allows the comparison of current water clarity measurements to historical conditions with changes represented by the changes in algae conditions over time. Diatoms are a type of algae containing siliceous cell walls that fossilize in lake sediments. Diatom taxa are known to prefer narrow ranges of water quality. Therefore, inferences about historical water condition can be made from fossilized diatom communities at the bottom of the sediment core. These inferred concentrations, when converted to TSI values using the Carlson equations, can be used as reference values. This approach will not work for most reservoirs, impounded flowing waters, or raised wetland lakes since these lakes are artificial and pre-settlement conditions do not exist. WDNR has not yet developed criteria specific to these artificially created waterbodies.

WDNR has sediment core data spanning each of the 6 natural lake community types (Table 6) and derives excellent TSI thresholds from these data (Garrison *et al.* 2008). *The transition between excellent and good for each natural community is based on the* 75th *percentile of the TSI values calculated from sediment core bottom inferred phosphorus concentrations*. The bottom sediment core values represent reference lake conditions and using the 75th percentile gives some margin for lakes to have changed since the bottom of the sediment core accumulated (Table 6).

Sediment cores are not available for small lakes or spring ponds and are not appropriate for impounded flowing waters. Since adequate sediment core data from two-story lakes is not available, the 75th percentile value for deep seepage lakes was used for the threshold between excellent and good condition (Table 5). Ideally, sediment core data should be collected whenever monitoring is conducted on two-story lakes.

cores nom of Wisconsin faces (Guillson, unpublished data).								
Lake Class	Natural Community	N	Mean TP (µg/L)		Median TP (µg/L)		75 th	
							Percentile	TSI
			Тор	Bottom	Тор	Bottom	(µg/L)	Threshold
							(Bottom)	
1	Shallow Headwater	17	27	24	26	19	30.3	53
2	Deep Headwater	19	24	18	21	14	20.5	48
3	Shallow Lowland	11	28	25	28	24	30.5	53
4	Deep Lowland	43	25	19	20	15	20.0	47
5	Shallow Seepage	15	17	16	16	14	17.0	45
6	Deep Seepage	29	15	13	12	11	15.3	43

Table 6. Mean and median inferred TP values calculated from top and bottom segments of sediment cores from 87 Wisconsin lakes (Garrison, unpublished data).

Poor Condition

Setting the threshold for Poor Condition was approached differently for each lake type, as most appropriate for the specific conditions exhibited by those lakes:

Shallow Lakes: The transition between a fair and poor condition for shallow lakes was set at a TSI of 71 (corresponding to TP concentration of 100 μ g/L) because this approximates TP concentrations that lead to a switch from aquatic plant dominated to algal dominated ecosystems in shallow lakes (Jeppesen et al. 1990). This represents a major ecosystem change and once it occurs, it is very difficult to restore to the aquatic plant dominated state.

Deep Lakes: The fair to poor transition threshold for deep lakes was set using a TSI value known to cause increased frequency of algal blooms, high amounts of blue-green algae and/or hypolimnetic oxygen depletion. A TSI of 63 (corresponding to TP of 60 μ g/L) was chosen because it represents the threshold between eutrophic and hyper-eutrophic lakes (Carlson 1977).

Two-Story Lakes: TSI values that cause significant hypolimnetic oxygen depletion should be used as the threshold for two-story lakes since this habitat component is critical for maintaining coldwater fisheries. This value will be highly dependent upon the lake's morphometry. Hypolimnetic oxygen demand is largely from the sediment; therefore, the greater the ratio of *sediment area to hypolimnetic water volume* the higher the hypolimnetic oxygen demand. That makes setting this threshold very difficult. A conservative TSI value of 53 (corresponding to a TP of 30 μ g/L) is recommended. Further research on these relationships is needed to derive accurate values for two-story lakes.

Good and Fair Condition

The transition value between the condition of "fair" and "good" for each natural community was selected as a mid-point between the excellent and poor TSI values (Table 5).

Other Parameters

Any of the chemical, physical, and biological parameters assessed to determine lake impairment can also be used for a general condition assessment. Full impairment assessments require a minimum amount of data, but assessment methods can be applied to datasets that do not meet that threshold; results from these assessments are used for general assessments. An assessment resulting in attainment is considered attaining one or more uses. A general assessment that results in a parameter exceeding criteria is considered potentially not attaining (Table 7). Minimum data requirements for each parameter type and designated use assessment for lakes are outlined in the rest of section 4. Table 7. General water condition assessment decisions based on biological and water quality metrics.

	Metric	Assessment					
Biological Metrics (TSI*, mIBI, fIBI)	Water Quality Metrics (TP, Temp., Chloride, etc.)	Designated Use Support	Attainment Decision				
Excellent		Fully Supports Use					
Good	Meets Criteria	Summente Hee	Attaining				
Fair		Supports Use					
Poor**	Exceeds Criteria**	May Not Support Use	Insufficient Information				
*Secchi, chlorophyll, and satellite-based values.							
**Not enough data to do a full impairment assessment.							

General Assessment Categorization

Waters assessed at the general level are placed onto the Healthy Waters List or into Category 3 (insufficient information) (Figure 3). General assessments do not result in impairment listings unless a biologist demonstrates a reason for listing using their best professional judgment (Chapter 7.2 Professional Judgment). General condition assessments of 'May Not Support Use' (Table 7) result in the water being placed in Category 3 and are potential follow-up monitoring priorities. If all metrics support the use assessed then the water is placed in Category 1 or 2, also called the Healthy Waters List.

Waters that started in Category 2 but have a new general assessment metric that may not support the designated use will remain in Category 2 until an impairment condition assessment can be done or a decision is made based on best professional judgment.

4.4 Lake Impairment Condition Assessment

Not all waters categorized as Poor or Exceeding Criteria in the General Condition Assessment should be considered Impaired or warrant 303(d) listing. Whether or not a waterbody should be listed as impaired is dependent on the strength of the data used to make the assessment. To submit a lake for the 303(d) List, it should exceed certain numeric listing thresholds or meet narrative listing criteria. A General Condition Assessment status of "Poor" or "Fair" based on TSI score serves as a flag that TSI values and other parameters such as TP, temperature, DO, and pH should be evaluated against the additional impairment thresholds outlined in Table 10. In addition, best professional judgment may be needed for certain parameters (such as TSS and turbidity), or unique natural communities (such as two-story lakes or impounded flowing waters) for which there are currently no thresholds or criteria for certain parameters.

It is important to determine the relationship between the impairment and pollutant when placing a waterbody on Wisconsin's Impaired Waters List. There are a number of field-measurements that can be taken to more clearly define the condition of a lake and determine what specific impairments and pollutants may be present. Selecting the correct indicators is an important part of understanding the underlying causes of water quality problems. Collectively, the type of data collected and the frequency of sampling is critical for accurate listing and the development of a successful management strategy. Guidance on how to make attainment decisions for some of the more common pollutants or stressors observed in Wisconsin lakes is provided below.

4.5 Lake Impairment Condition Assessment: Aquatic Life (AL) Use¹¹

Minimum data requirements and calculations for Pollutant and Impairment indicators

For all of the Lake Pollutant and Impairment Indicators, the following guidance on minimum data requirements apply for *Station Location, Year Range, Sampling and Analytical Methods,* and *Data Quality.* Guidance for frequency, seasonality, sampling depth, and any specific data quality notes are specific to different parameters and are provided under each Pollutant or Impairment Indicator. Some of the more common Pollutants and Impairments are described in the text below; these and others are also documented in Table 10.

Station Location. See section 4.2 Selecting Representative Stations.

Sampling and Analytical Methods. Field collection, preservation and storage should follow procedures outlined in the most recent version of the WDNR Lake Sampling Procedure document which can be found by searching in WDNR's guidance library (<u>https://dnr.wi.gov/water/egadSearch.aspx</u>, search term "lake sampling procedure") and the Citizen Lake Monitoring Manual (<u>http://dnr.wi.gov/lakes/CLMN/manuals/</u>). Laboratory analysis should follow standard methods (WSLH 1993). Data collected using different protocols may be considered, with limitations, based upon professional evaluation of data.

Data Quality. Sample points may be excluded if there are quality control concerns or if the data were collected for specific studies that are not representative of overall lake conditions. Quality concerns are determined by consulting the sampling methods used and/or the Quality Assurance Plan associated with the data.

Total Phosphorus (TP) and Chlorophyll-a¹²

Phosphorus is one of Wisconsin's most common pollutants for lakes. In 2010, Wisconsin developed numeric criteria for TP and corresponding protocols for listing waterbodies for TP as a pollutant. Algal biomass, as measured by chlorophyll-*a* concentrations, is one of the most common response metrics to increased phosphorus concentrations. For the purpose of assessing water quality against impairment thresholds, in-lake TP values and chlorophyll-*a* concentrations are calculated using automated programming packages that draw from Department data in SWIMS (these packages are referred to as the TP Package and Chlorophyll Package). The rules used by these packages are described below. Results from the packages are provided to biologists to use in their assessments; biologists may use professional judgment in assessing package results.

Any qualifying data from the period of record in the SWIMS database will be used, and the automated assessment package will provide statistical summary output whether or not the quantity of data points meets the assessment requirements. Including lake datasets that do not meet minimum requirements will allow biologists to review the available data and determine future monitoring needs. However, the automated assessment packages will indicate which stations do or do not meet the minimum data requirements for impairment assessment, and only those that do meet assessment requirements will be used for assessment reporting. Chlorophyll has separate thresholds for Recreation (REC) impairments and for Aquatic Life (AL) impairments. The REC TP thresholds, which are codified in ch. <u>NR 102, Wis.</u> Adm. Code, are used for both REC and AL. There are three, distinct packages that are run to report the needed calculations: TP REC & AL, CHL REC, and CHL AL. The calculations used are almost identical

¹¹ Aquatic Life Use was previously referred to as "Fish and Aquatic Life (FAL)". This was only a terminology change; no changes to the use definition were made.

¹² Heiskary, S, and C. B. Wilson, 2005. Minnesota Lake Water Quality Assessment Report: Developing Nutrient Criteria, Third Edition. Minnesota Pollution Control Agency, September 2005.

for TP REC & AL and CHL AL. These protocols are described below. The protocols for CHL REC are slightly different and are described in the <u>Chapter 4.6</u>. Once the package results are available, the TP and Chlorophyll results are assessed separately and *in combination with one another* to determine whether a lake should be listed as impaired, and if so, in what category. Because algae and aquatic plants are biological metrics that respond to phosphorus, they are used as biological confirmation of impairment related to phosphorus concentrations.

1. <u>Select data to use</u>

Period of record (for both TP & Chlorophyll-*a*)

Data from the most recent 10-year period may be used, but data from the most recent 5 years is given preference, as it is more representative of current conditions. See "**Select appropriate year range to use**" (below) for more detail.

Seasonal range and frequency

For official assessment purposes, the goal of the DNR's lake monitoring program will be to have 3 samples per year for both TP and chlorophyll-*a* that meet the data requirements outlined below.

- One sample per month should be taken during the designated sampling season. They should be taken as close as possible to the middle of the month.
- Samples must be spaced at least 15 days apart, to evenly represent the season.
- For TP, the allowable date range is June 1 Sept. 15, allowing for four monthly samples (June, July, August, Sept.). Only three samples are needed for the calculations, but more samples will be used if available. For Deep (stratified) Lakes, samples from May and/or late September may be manually added if it can be demonstrated that the lake is thermally stratified during that time period.
- For chlorophyll-*a*, the target date range is July 15-Sept. 15¹³, which should result in one sample for each of July, August, and September. However, if sampling within that window is not possible, data will be accepted if it is collected within one week of the sample season (i.e. July 8-Sept. 22).

Sampling protocols

- Sampling and analytical methods: Field collection, preservation and storage should follow procedures outlined in the WDNR Field Procedures Manual which is stored in the SWIMS system and the Citizen Lake Monitoring Manual. Laboratory analysis should follow standard methods (WSLH 1993). Data collected using different protocols may be considered, with limitations, based upon professional evaluation of data.
- *Sampling depth:* Only surface samples taken from the top 2 meters of the lake will be used (excluding grab samples collected at 0 m because these may contain a scum layer). Samples can be grab samples or depth-integrated samples. (If samples were taken from more than one depth within this zone at a single station on a single day, average the samples for that station for that day to produce the station's daily average.)
- *Data quality:* Sample points may be excluded if there are quality control concerns or if the data were collected for specific studies that are not representative of overall lake conditions. See <u>Chapter 2.5</u> in WisCALM on *Data Requirements*.
- *Units:* Both TP and chlorophyll-*a* values should be expressed in μ g/L. This is consistent with phosphorus water quality criteria in ch. <u>NR 102</u>, Wis. Adm. Code.

¹³ The sampling periods for TP and chlorophyll-*a* are not identical. June samples are not used for chlorophyll-*a* assessments because many lakes have a clear water phase in June due to food web dynamics. Therefore, June samples do not appropriately represent lakes' summer chlorophyll-*a* conditions. However, for TP, June samples are included to reflect the range of summer conditions.

Aggregating samples and determining "qualifying years"

- *Calculate Daily Mean:* Most lakes will have only one sample per day within the correct depth zone (0-2 m or 0-6 ft); in these cases that single sample serves as the daily mean. If there is more than one sample from a single station on a single day from within the correct depth zone, then these samples should be averaged into one, and flagged. Samples with no depth or wrong depth should be excluded.
- Determine "Qualifying Years"¹⁴: A "qualifying year" is one that has at least 2 daily means that are in different months of the appropriate date range and that are at least 15 days apart. Whether or not a year is a qualifying year is indicated by the assessment package output.
- *Calculate Monthly Mean:* For all years, regardless of whether they are qualifying years, calculate the monthly mean from the daily means. Most lakes will have only one daily mean per month; in these cases that single value serves as the monthly mean. If more than one daily mean are available for a given month, average them into a monthly mean.

Number of samples required to meet assessment requirements

- For TP, a minimum of 6 monthly means over at least two qualifying years are required.
- For chlorophyll-*a*, the minimum number of monthly means and years required depends on whether the assessment is being used as a 'biology only' (i.e., standalone) impairment listing for chlorophyll-*a*, or whether it is being used in conjunction with TP for an impairment listing.
 - For a listing based on biology only (chlorophyll-*a*) exceedances, a minimum of 6 monthly means over at least two qualifying years are required.
 - \circ For listing based on chlorophyll-*a* and TP exceedances, a minimum of 3 chlorophyll-*a* monthly means from at least one qualifying year is required.
- If three monthly means during a year are not available, multiple years may be used to assemble the minimum number of data points.

Select appropriate year range to assess

- All data (that meets requirements for depth/dates/etc.) from the most recent 5 years will be used. If there are enough monthly means within the most recent 5 years to meet minimum data requirements (6 monthly means over at least 2 qualifying years), then only the most recent 5 years will be used.
- If there are not enough monthly means within the most recent 5 years to meet minimum data requirements, then the data package will go back year by year (up to 10 years) to include more months until the minimum data requirement is met, and then stop (i.e. will not use any additional months from the 5-10 year range once minimum data requirement is met).
- If there are not enough months with data from the whole 10-year period to meet the minimum data requirements, the package will still run the formulas and provide statistical summary output using the months available from that 10-year period, for informational purposes. However, the station will be flagged as not meeting assessment requirements.

2. <u>Compute confidence intervals and exceedance frequencies</u>

The assessment packages run the following calculations on all stations that have any monthly data, regardless of whether they have enough data to meet the minimum data requirements for assessment

¹⁴ At this stage, biologists may also determine whether any years should be considered "Extreme Weather Years", as described in <u>Chapter 2.5</u> in WisCALM on *Data Requirements*. If so, and if the biologist feels the extreme weather year resulted in data that would make the assessment result unrepresentative, the biologist may manually check to determine that at least one "normal year" was included in the assessment before making impairment decisions. Gaps in assessment datasets left when samples are determined to be unrepresentative should be filled by either collecting additional data or considering data from outside the standard period of record.

purposes. However, stations that do not meet the minimum data requirements for an assessment are flagged. Years that did not have at least 2 monthly means are also flagged.

Along with the automated assessment packages, an Excel spreadsheet template is also available for performing the calculations described below manually. Manual calculations of the statistical values may be required to assess data that is not in the SWIMS database.

Calculate the grand mean and related statistics

Take the average of monthly means across years to calculate each station's grand mean. Use monthly means from the 'appropriate year range' as described above. The grand mean is used for TP REC & AL, and CHL AL (not for CHL REC). The list of statistical values needed for this calculation and other values useful for assessment and reporting are:

- Applicable impairment thresholds for the lake type
- Grand Mean
- Min
- Max
- Lower Confidence Limit (LCL) (see formula below)
- Upper Confidence Limit (UCL) (see formula below)
- Standard Deviation
- # of data points used
- Period of Record (the most recent 10-year period, starting with the most recent **even numbered** year)
- Year range used from within the period of record
- Number of years used
- Number of monthly means used

Calculate confidence intervals for TP REC & AL, & Chlorophyll AL

The following statistical method applies to the Lakes TP package for both AL and REC. For the Lakes chlorophyll-*a* package, it applies for the AL impairment assessment, but not REC.

The confidence interval (CI) around the mean is:

$$CI = exp\left(\bar{Y} \pm t_{1-\frac{\alpha}{2},N-1}\frac{S}{\sqrt{N}}\right)$$

where \overline{Y} and S are the mean and standard deviation, respectively, of the natural logarithms of the measured values, N is the sample size, α is the desired significance level, and $t_{1-\alpha/2, N-1}$ is the 100(1- $\alpha/2$) percentile of the t distribution with N – 1 degrees of freedom.

3. <u>Compare formula results to the applicable criteria/thresholds</u>

For each of the formula runs above (TP REC & AL, and CHLOROPHYLL AL), as well as the CHLOROPHYLL REC described in the next chapter, compare the resulting mean to the applicable TP criteria and CHLOROPHYLL thresholds for the lake type. The impairment criteria/thresholds are shown in Table 10 for AL and in Table 11 for REC. If the criterion is within the confidence interval the Upper and Lower Confidence Limits are used to compare to the criterion.

Relation of mean/median to criteria (visualized in Figure 13):

- If LCL > criteria = the lake "Clearly Exceeds" the criteria.
- If UCL < criteria = the lake "Clearly Meets" the criteria.
- If mean/median > criteria, AND LCL < criteria, AND UCL > criteria = the lake "May Exceed" the criteria.

• If mean/median < criteria, AND LCL < criteria, AND UCL > criteria = the lake "May Meet" the criteria.

Regardless of whether the decision was a "Clear" decision, the package will report the decision based upon the data points used to meet the minimum data requirements, rather than including older data that may be less representative¹⁵.

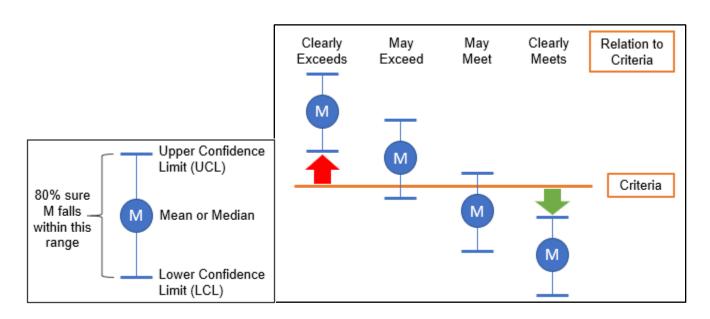


Figure 13. Comparison of the Upper and Lower Confidence Limit values and Mean/Median (M) to the criteria.

4. <u>Indicate whether the package results meet the assessment requirements</u>

For TP results, indicate the following:

• Did the data meet the minimum data requirements for assessments? (Need at least 6 monthly means, from at least 2 qualifying years.)

For Chlorophyll results (both REC & AL), indicate the following:

- Do the results qualify for an assessment based on TP and chlorophyll? (Need at least 3 monthly means, from at least 1 qualifying year.)
- Do the results qualify for a "biology-only" assessment? (Need at least 6 monthly means from at least 2 qualifying years).

¹⁵ The Integrated Reporting workgroup discussed whether to include more data from earlier years to try to reach a more "Clear" decision, but decided against this. If the lake is trending better or worse over time, it is most appropriate to use the most recent data and recommend future monitoring to reach a more "Clear" decision rather than using older data. However, biologists may incorporate less recent data, as appropriate.

5. Determine listing categories: Hierarchy of Indicators

Once it has been determined that one or more metrics (TP and/or biological metrics such as chlorophyll or macrophytes) have exceeded an impairment threshold, the department looks at the results of both the TP and biological response indicators in combination to determine which listing category the lake should be placed into. There are several assessment paths that can lead to listing a lake as impaired for TP, chlorophyll-*a*, or a combination of both.

- *TP Only—based on "Overwhelming TP exceedance":* If a lake's lower 90% confidence interval exceeds its phosphorus criterion by 1.5 times¹⁶, it is considered to have an 'overwhelming exceedance' of the phosphorus criteria, and the lake can be listed as impaired based on phosphorus alone, in Category 5A. In this case, only one year of overwhelming exceedance is required if that year is not an extreme weather year (see <u>Chapter 2.5</u> on page 7 on *Data Requirements* for a definition of extreme weather year), and biological confirmation is not required (though can be included if available).
- *Biology Only—based on impairment of uses:* If a lake's phosphorus concentration does not exceed the criteria, but at least one biological metric is exhibiting impairment over two years, the lake can be listed for biology only. In these cases, the lake would be listed as having an impaired Aquatic Life or Recreation Use under Category 5A, but the pollutant associated with this impairment may be listed as "Unknown" instead of as "Phosphorus". If it is believed that phosphorus is the causal factor in the biological impairment, the lake may be a good candidate for a more stringent site-specific phosphorus criterion.
- *TP* & *biology in combination—based on TP and chlorophyll exceedance:* If TP exceeds the criteria but not by 1.5 times, biological confirmation will be used to determine what listing category is appropriate.
 - If at least one of the biological response metrics is poor for at least one year, the lake should be listed as impaired for Aquatic Life and/or Recreation uses under Category 5A, with phosphorus listed as the pollutant.
 - If either insufficient biological data are available to conduct an assessment or biological data are available and do not indicate an impairment, the lake will be placed in Category 5P¹⁷. This category is a special category on the impaired waters list for waters exceeding TP criteria but without biological information indicating an impairment. More monitoring is needed, and/or other metrics may need to be considered. Category 5P lakes may be good candidates for site-specific phosphorus criteria.

Assessment scenarios incorporating TP and biological data are listed in Table 8. Lake specific listing decisions based on ambiguous TP results are listed in Table 9.

¹⁶ For lakes an "overwhelming exceedance" is defined as 1.5 times the phosphorus criteria; for rivers/streams, an "overwhelming exceedance" is defined as 2 times the phosphorus criteria.

¹⁷ All Category 5P waters require TMDLs, but will be given a low priority for TMDL development.

Table 8. Assessing phosphorus and biology in combination to determine impairment status and pollutant.

	Biological Response Indicators	Overall Assessment Result & EPA Listing Category	Pollutant
	None indicate impairment	Not Impaired Category 2	NA
Meets TP criteria	One or more indicate impairment	Impaired – Biology Only Category 5A	Unknown
Exceeds TP criteria	One or more indicate impairment	Impaired – TP & Biology Category 5A	TP
(not an overwhelming exceedance)	None indicate impairment	Impaired – Exceeds TP but has insufficient or conflicting biological data Category 5P	TP
Exceeds TP criteria by an overwhelming amount	None needed	Impaired – TP Only (i.e. Overwhelming exceedance) Category 5A	TP

Table 9. Lake assessment decisions based on ambiguous phosphorus results and associated chlorophyll-a results. Chlorophyll-a results can be assessed without TP if there are 6 samples, meeting minimum data requirements. A listing decision will be made after more monitoring and at least 3 years of data are available.

TP	Chl-a (3 or 6 samples)	Assessment Decision	Category Decision	
	Clearly Exceeds (3)	Not Impoired Monitoring Priority		
May Meet	May Exceed (3 or 6)	Not Impaired – Monitoring Priority	Catagory 3	
	Clearly Meets (3)	Not Impaired – Monitoring Recommended	Category 3	
	May Meet (3 or 6)	Not impared – Monitoring Recommended		
	Clearly Meets (6)	Not Impaired	Category 2	
	Clearly Exceeds (3)			
	May Exceed (3 or 6)		Catagory 2	
May Exceed	May Meet (3 or 6)	Not Impaired – Monitoring Priority	Category 3	
	Clearly Meets (3)			
	Clearly Meets (6)		Category 2	

Delisting Total Phosphorus

Because the TP assessment method involves the comparison of confidence interval ranges to the applicable thresholds, the calculated value that is compared against the water quality standard is different for listing versus delisting. The *lower* confidence limit value is compared against the applicable criterion for listing decisions and the *upper* confidence limit value is compared against the applicable criterion for delisting decisions. This method increases confidence in listing and delisting decisions and, for waters

with ambient concentrations that hover around the applicable criterion, reduces the potential variability in attainment status and to avoid multiple changes to listing status for the same water due to natural variability in TP concentrations.

Dissolved Oxygen (DO)

Low DO in lakes occurs when oxygen consuming processes such as microbial respiration of organic matter exceed oxygen producing processes, such as aeration and photosynthesis. A lake is impaired for DO when the primary cause of low DO is related to human influence, such as eutrophication or discharge of materials that exert biochemical oxygen demand (BOD).

Data Requirements

- a) *Period of record.* Data from the most recent 10-year period may be used, but data from the most recent 5 years is given preference, as it is more representative of current conditions.
- b) *Seasonal Range and Frequency*. A minimum of 10 discrete values, measured on separate calendar days during the ice-free period.
- c) *Measurement Depth.* DO should be measured in the epilimnion¹⁸ of a lake, either at a discrete depth or over a vertical profile. With vertical profiles, the minimum DO in the epilimnion is used in calculations.
- d) Units. DO values should be expressed in mg/L.
- e) *Data Quality*. Data should only be used from DO meters where calibration records are available, or from titration methods.

Calculations and Exceedance Frequencies

- a) *Calculations*. Calculate the percentage of all DO values that meet the data requirements described above.
- b) *Exceedance Frequency*. If more than 10% of the qualifying DO values are less than 5 mg/L, the lake is impaired for DO.

Macrophytes (aquatic plant metrics)

Aquatic plants respond to human disturbance (Lacoul & Freedman 2006, Wilcox 1995). Certain plant species are lost when nearshore areas are developed or when non-point source pollution, especially phosphorus, impacts water chemistry, triggering a response from aquatic plant communities. Plants can be used as a metric to signify ecological impairment, for example, due to eutrophication. The department has employed a standardized point-intercept sampling method beginning in 2005 to make data more comparable across lakes and to gain lake-wide coverage of the entire aquatic plant community (Hauxwell et al. 2010, Mikulyuk et al. 2010). Methodological standardization has resulted in high among-lake comparability and robust estimations of species richness and frequency of occurrence.

Multivariate community analysis can be used to compare aquatic plant communities in assessment lakes to those in undisturbed reference sites. Lakes that have substantially different plant communities from reference lakes can be flagged for further investigation. The aquatic plant data from flagged systems can then be used to calculate a number of metrics that indicate human perturbation. Individual metrics can be

¹⁸ Two-Story Lake measurements should be taken where coldwater fish species are found, which may include the metalimnion. Updated assessment protocols for Two-Story lakes have been drafted and will be added once DO criteria are updated in Wisconsin Administrative Code.

combined into a comprehensive index score. One of these indices, called the Aquatic Macrophyte Community Index, or AMCI, decreases with increasing human disturbance. This multi-metric aquatic plant index was created by Nichols, Weber, and Shaw (2000) using data from transect-based plant surveys of Wisconsin lakes. Current analysis is underway to evaluate the component metrics of the AMCI and consider additional or alternative plant metrics that are most informative at identifying impaired lakes.

Because a waterbody's overall AMCI score reflects a wide range of stressors, WDNR researchers have determined that for purposes of impairment [303(d)] listing related to individual stressors such as phosphorus, it is more appropriate to use a combination of plant community information and individual plant metrics correlated to that stressor, instead of the overall AMCI score. WDNR has developed protocols for assessing the following variables and metrics that correlate to elevated phosphorus levels and eutrophication impairments in Wisconsin lakes:

- Plant species abundance
- Plant community composition
- Relative % littoral area vegetated
- Relative % tolerant species
- Maximum depth of plant growth

Biological impairment will be analyzed using a reference condition approach. We selected a pool of reference lakes representing regional least-impacted conditions as defined by land-use at the watershed and local scale (100m shoreline buffer). The reference plant communities serve as benchmarks against which other plant communities may be compared. However, environmental factors not related to humans influence aquatic plant communities and also must be accounted for before making comparisons (Mikulyuk et al. 2011). Thus, we grouped reference lakes according to plant community composition. Lakes fell into three major groups that were best explained by latitude and substrate type (soft vs. sandy). The assessment procedure involves assigning category membership to new assessment lakes (based on latitude and substrate), and then comparing the test community to those communities in the appropriate reference group using multivariate methods (Reynoldson et al. 1995). If plant communities in comparison lakes are found to be significantly different, then an investigation into the possible sources of impairment proceeds first by evaluating the scores of individual impairment metrics.

The impairment indicated by different aspects of an aquatic plant community will vary. For example, maximum depth of plant growth (MDC) and relative frequency of tolerant species (TOL) both indicate an eutrophication impairment, while frequency of floating-leaf plants (FLOAT) signifies a habitat degradation impairment. The metrics that appear to be most strongly related to land-use disturbance are frequency of floating-leaf plants (buffer zone urban disturbance) and relative frequency of tolerant species (watershed agriculture disturbance).

An aquatic botanist review team will review plant metrics and make a determination based on their established protocols and best professional judgment as to whether Aquatic Life uses are impaired due to aquatic plants. Such a determination may also be used to corroborate total phosphorus exceedance.

Chloride

Chloride is a concern for Wisconsin waters in part because of road salt used in the winter months. In surface waters chloride can be toxic to many forms of aquatic life. The chloride standards are set to protect aquatic life from chronic (long-term) and acute (short-term) toxicity. The criterion for chronic toxicity is 395 mg/L and for acute toxicity it is 757 mg/L. These criteria apply to AL use of streams, rivers, lakes, reservoirs, and impoundments. Chloride levels may be assessed at any time during the year because the aquatic community may be detrimentally impacted regardless of season; however, levels tend to be highest after snow melts.

For lakes, reservoirs, and impoundments samples can come from any depth and are not averaged across depths if a profile is taken. The highest chloride value at any depth is considered the daily maximum. A waterbody is considered impaired for chronic toxicity if a 4-day average of the daily maximum values taken from 4 consecutive days exceeds the chronic criterion more than once in a three-year period¹⁹. For acute toxicity, a waterbody is considered impaired if the daily maximum exceeds the acute criterion more than once in a three-year period (Table 5). Chloride has been assessed on a systematic statewide basis since the 2014 assessment cycle.

¹⁹ A chronic value determination for a water can be made if a single data point is available over a 4-day period. To assess whether the chronic criterion is being attained, 2 values would need to exceed the chronic criterion within a 3-year period, as identified in table 15.

			Impairment Threshold – LAKES – Aquatic Life Use							
	Min. Data	Exceedance Frequency		Shallow			De	ер		
Indicators	Requirement ⁽⁴⁾	(see text for details)	Headwater Drainage Lake	Lowland Drainage Lake	Seepage Lake	Headwater Drainage Lake	Lowland Drainage Lake	Seepage Lake	Two-story fishery lake	
Biological indicato	rs	•	•	•	•	•	-	•	•	
Chlorophyll-a	3 monthly values from each of two years ⁽³⁾ from the period July 15 – Sept. 15	Lower bound 90%CI of the mean exceeds threshold	≥27 μg/L ⁽⁶⁾ (≥63 TSI)		≥27 μg/L (≥63 TSI)			≥10 μg/L (≥53 TSI)		
Aquatic plant metrics	Baseline aquatic plant survey	NA (1 survey)	(Data w	ill be reviewe	d by DNR's A	Aquatic Botanist R	eview Team for	impairment a	ssessments)	
Conventional physi	cal-chemical indicator:	s	•							
Total phosphorus (TP)	3 monthly values from the period June 1 –Sept. 15	Lower bound 90%CI of the mean exceeds threshold		$\geq 40 \ \mu g/L^{(7)} \qquad \qquad \geq 30 \ \mu g/L^{(7)} \qquad \qquad \geq 20 \\ \mu g/L^{(7)} \qquad \qquad$					$\geq 15 \ \mu g/L$	
Dissolved oxygen (DO)	10 discrete ⁽¹⁾ epilimnetic values (ice free period, epilimnetic samples)	Greater than 10% of values	< 5 mg/L < 5				< 5 mg/L ⁽⁸⁾			
Temperature	20 discrete ⁽¹⁾ values collected within a given calendar month	Greater than 10% of daily maximum or any weekly average temperature values ⁽⁵⁾ in a calendar month	See Table 4 of NR 102.25(4) of Wis. Admin. Code for acute and sub-lethal temperature criteria by calendar month for non-specific waters							
pН	10 discrete ⁽¹⁾ values	Vary (see thresholds)				Dutside the range of				
1			- Cł	nange >0.5 un	its outside na	tural seasonal max	kimum (mean) &	k minimum (n	nean) ⁽²⁾	
Aquatic Toxicity-be	ised indicators	Maximum daily concentration	1							
Acute aquatic toxicity	2 values within a 3-	not exceeded more than once every 3 years	Criteria in NR 105.05 Wis. Adm. Code							
Chronic aquatic toxicity	year period	Maximum 4-day concentration not exceeded more than once every 3 years	Criteria in NR 105.06 Wis. Adm. Code							
Wisconsin Surf(2) Based on histor(3) When used in c(4) Smaller dataset	ace Waters. ical data or reference sit ombination with TP crit s may be considered in 6	ed on separate calendar days. DO, te. teria exceedance to assess impairn certain cases, such as a high magn e calculated using the daily max va	nent, chlorophy itude of exceed	ll data from or ance.	nly one year i	is required.		, Water Qualit	y Standards for	

Table 10. Ac	matic Life I	Ise impai	rment thres	holds for la	ke natural	communities
	fuutio Line (Joe mpai	mont un ob	10100 101 10	me matarar	communes.

(5) Weekly average temperature values are calculated using the daily max values when comparing data against applicable sub-lethal criterion.
(6) The chlorophyll-*a* threshold in shallow lakes changed from 60 µg/L (used from 2012 – 2016) to 27 µg/L. The new criterion of 27 µg/L represents expected chlorophyll-*a* values at lakes that have a tropic status at the high end of eutrophic but that have not yet become hyper-eutrophic (Trophic State Index (TSI) of 63, Figure 12). At this stage, the lake still may be restored to a clear water state.

(7) Lake total phosphorus thresholds for Aquatic Life use were changed to match the thresholds for Recreation use. These are the thresholds codified in Chapter NR 102 of Wis. Admin. Code.

(8) Minimum data requirements and assessment methods slightly different for Two-Story Fishery lakes. Refer to pages 28 - 29 for details.

4.6 Lake Impairment Condition Assessment: Recreation Use

Recreation Use impairments for lakes are based primarily on both phosphorus and chlorophyll-*a* (Chlorophyll-*a*) levels, as Chlorophyll-*a* is a measure of algal concentrations. The protocols for assessing both phosphorus and chlorophyll were revised significantly in 2014 from those used in 2012. The assessments now utilize a more sophisticated statistical approach that more appropriately accounts for the variability of water quality samples. As with Aquatic Life listings, once individual metrics for eutrophication are assessed, phosphorus results should be reviewed in combination with biological response indicators such as chlorophyll to make a determination as to which listing category the lake should be placed into. This is described in <u>Chapter 4.5 Lakes Aquatic Life</u>, under the subheading "Determine listing categories".

Total Phosphorus (TP)

For Recreation uses, TP data are assessed in the same way as described in Chapter 4.5 Lake Impairment Condition Assessment: Aquatic Life (AL) Use.

Algal blooms (chlorophyll-*a*)

Algae, including blue-green algae, are naturally occurring organisms found throughout the state and are an important part of Wisconsin's freshwater ecosystem. However, excessive nutrient loading (particularly phosphorus) can cause algae populations to grow rapidly under certain environmental conditions and form "blooms" that can impact water quality and pose health risks to people, pets, and livestock. Bluegreen algae pose the greatest nuisance and risk to those recreating. Most blue-green algae are buoyant and when populations reach bloom densities, they float to the surface where they form scum layers or floating mats. In Wisconsin, blue-green algae blooms generally occur between mid-June and late September, although in rare instances, blooms have been observed in winter, even under the ice.

Algae blooms can cause many water quality problems including: a) reduced light penetration affecting the ability of macrophytes to thrive; b) discoloration of water; c) taste and odor concerns, and d) reduced DO concentrations due to massive decomposition of the cells when they die-off. Another important consequence of blue-green algae is their ability to produce naturally-occurring toxins. Effects of algal toxicity and related thresholds are discussed further in the <u>Public Health and Welfare Uses</u> Chapter.

Calculating percent days with moderate algal levels²⁰ and confidence intervals for Chlorophyll-a

The assessment protocol for determining if Chlorophyll-*a* is exceeding a Recreation use threshold is significantly different from that used prior to the 2014 assessment cycle. Initially, the threshold was a concentration threshold, similar to that used for TP. The protocol was changed in 2014 to better reflect actual impairments of Recreation uses, and to better capture the variability of chlorophyll in lakes. The protocol now uses the <u>percent of days</u> during the sampling season that a lake experiences <u>moderate algal</u> <u>levels</u> as its benchmark for assessments. Moderate algal levels are defined as exceeding 20 μ g/L chlorophyll-*a*. This was defined based on user perception surveys conducted in Minnesota. For deep lakes, the impairment threshold is 5% of days of moderate algal levels during the sampling season. For

²⁰ The term "moderate algae level" is replacing the term "nuisance algal bloom" that was used in the 2018 WisCALM guidance. Through discussions with stakeholders, it became apparent that "nuisance algal bloom" led people to envision worse conditions than are actually present at 20 μ g/L chlorophyll-*a*. Based on Wisconsin lake user perception surveys, at 20 μ g/L, half of lake users perceive some impairment to their enjoyment and recreation due to algae, but over 90% would still swim. It was determined that "moderate algae level" better described this condition. As algae levels rise higher than 20 μ g/L chl-*a*, the number of lake users that would swim decreases rapidly.

shallow lakes, the impairment threshold is 30% of days of moderate algal levels during the sampling season.

For Chlorophyll-*a* Recreation use assessments, the same protocols apply for data selection and calculating a grand mean as those described in Chapter 4.5 Lake Impairment Condition Assessment: Aquatic Life (AL) Use. However, the following statistical formula replaces that found under the sub header "Calculate confidence intervals for TP REC & AL, & Chlorophyll AL."

The statistical formula for Chlorophyll-*a* Recreation assessments determines the frequency that a lake exceeds a specific chlorophyll threshold, and also calculates the 90% confidence interval. This formula is difficult to run manually but can be done through use of a programming package such as "R" (<u>http://www.r-project.org/</u>). Use the following procedure to calculate the percent of days a lake is exceeding $20 \ \mu g/L$ chlorophyll-*a* (P):

- 1. Using the chlorophyll sample values, calculate $=\frac{20-\bar{x}}{\sigma}$, where \bar{x} is the sample mean and σ is the sample standard deviation.
- 2. Using the T table provided by the department²¹, for each confidence level (lower 90%, Tlow; median, Tmed; and upper 90%, Thigh), and for the appropriate value of n (number of samples), find the value of T that is closest to the one calculated in step 1.
- 3. Report the value of P that is associated with the value of T that was selected in step 2.

In the absence of meeting minimum data requirements (for instance, nearshore data are available but not from the deep station), the professional judgment of the District Biologist should be used to consider listing any waterbody that experiences frequent and severe algal blooms where there is strong reason to believe that designated uses are impaired and nutrient levels may be contributing to such blooms. Information such as taste and odor complaints, documentation of toxin-producing blue-green algae genera, and algal cell counts can be used as justification for impairment determinations based on best professional judgment.

²¹ The department can provide the appropriate T table file upon request as a CSV file (Ttable.csv).

Table 11. Recreation impairment thresholds for lake natural communities.

Note: For all parameters, the assessment period is the most recent 10-year period. For TP and chlorophyll-*a*, data from within the most recent 5-year period are prioritized for impairment assessments.

	Min Data	F		Impai	rment Thre	shold – LAKES	5 – Recreation	Use	
Indicators	Min. Data Requirement	Exceedance Frequency		Shallow			Deep		
(see text for details)	`	(see text for details)	Headwater Drainage Lake	Lowland Drainage Lake	Seepage Lake	Headwater Drainage Lake	Lowland Drainage Lake	Seepage Lake	Two-story fishery lake
Conventional physic	onal physical-chemical indicators								
Total phosphorus (TP)	3 monthly values from each of two years from the period June 1 – Sept. 15	Lower bound 90%CI of the mean exceeds threshold	≥40 μg/L		≥30 μg/L		≥20 µg/L	$\geq 15 \mu g/L$	
Biological indicato	rs		•			•		•	
Chlorophyll-a ⁽¹⁾	3 monthly values from each of two years ⁽²⁾ from the period July 15 – Sept. 15	Lower bound 90%CI of the mean exceeds threshold	he > 30% of days in sampling season have moderate algal levels (> 20 μg/L) > 5% of days in sampling season have moderate algal levels (> 20 μg/L)						
Aquatic plant metrics	Baseline aquatic plant survey mpairment thresholds	N/A (one survey)	(reserved until guidance available)						

(1) While the TP impairment thresholds for the Recreation Use are based on codified criteria, the chlorophyll-*a* thresholds for impairment and plant metric assessments protocols are not codified.

(2) When used in combination with a TP dataset for impairment assessments, chlorophyll data from only one year is required.

Macrophytes (aquatic plants)

Although healthy aquatic plant communities are necessary for a good quality lake system, impacted lakes that receive high nutrient inputs may respond not with excessive algal blooms (and the associated high chlorophyll-*a* values), but instead may exhibit very high macrophyte growth that is matted and densely topped out across the lake surface. This can impact recreational boating and swimming if it becomes a severe problem.

The department has developed listing protocols based on macrophyte metrics for use in determining Aquatic Life use impairments, as described in <u>Chapter 4.5</u> Lakes Aquatic Life on page 43. However, more research is needed to define how to appropriately conduct Recreation use assessments based on macrophytes. WDNR recognizes the importance of developing such a protocol and hopes to further investigate this issue through additional research and data review, for use in future listing cycles. Such research may investigate correlations between density of macrophytes or frequency of species occurrence with impacts such as inhibited Recreation uses or increased issuance of Aquatic Plant Management permits.

Invasive species such as Eurasian Water Milfoil and Curly Leaf Pondweed often contribute to high macrophyte levels. However, Wisconsin does not list waters as impaired due to invasive species, as no guidance is yet available from EPA on how to do so.

Inland and Great Lakes Beaches

Many, but not all, beaches are evaluated for Recreation Uses in Wisconsin. Federal criteria for *Escherichia coli* (*E. coli*) are applicable to the open waters of the Great Lakes – including beaches. In Wisconsin, inland beaches follow the same monitoring and assessment protocol as the Great Lakes beaches. *E. coli* is a species of bacteria that serves as an indicator of the presence of fecal matter in the

water – suggesting that there may be harmful bacteria, viruses, or protozoans present that elevate risk to humans.

Monitoring for *E. coli* at many public beaches along the shorelines of Lake Michigan and Lake Superior is conducted in accordance with the Beach Environmental Assessment and Coastal Health Act of 2000 (the BEACH Act). As of the 2015 beach season, approximately 100 monitoring sites²² at public beaches in Wisconsin are sampled for *E. coli* for implementation of the BEACH Act. Beaches included in the monitoring program get sampled between 1 and 4 times per week depending on the tier or priority given to the beach and local resources. Established monitoring frequency considers beach usage, historic water quality or impairment status, potential contaminant sources, and available resources. For more information on Wisconsin's Beach Program please visit: <u>http://dnr.wi.gov/topic/beaches/</u> and <u>www.wibeaches.us</u>.

Although *E. coli* may not be representative of the pathogen strains that result in illness to humans, its presence suggests that fecal matter may be in the water and that other pathogens may be present. It is often these and other pathogens that result in water borne illnesses in humans. Data from this effort are used to make decisions on which beaches are impaired – namely due to chronic closure problems due to the presence of high counts of *E. coli* bacteria.

EPA has established two different water quality criteria for *E. coli* – a single sample maximum of 235 colony forming units (cfu) /100 mL and a long-term geometric mean²³ maximum of 126 cfu/100 mL. Beach closure decisions are routinely made considering the single sample maximum value. However, when evaluating *E. coli* data to determine if a beach should be included on the Impaired Waters List, WDNR relies on long-term data sets.

To assess the attainment of Recreation uses at Wisconsin beaches, WDNR aggregates by month all data collected from beaches during the "beach season" (defined as May 1 through September 30) over the past five years²⁴. The data is aggregated by month because it more closely approximates the "five samples per month" requirement of the geometric mean criterion and recognizes that typical sampling frequencies are often less than five times per month. For example, Monthly aggregate data sets with fewer than five data points are considered insufficient for assessing Recreation use support. If one or more of the monthly-aggregated geometric means exceeds the criterion of 126 cfu/100 ml, the beach will be identified as not supporting its recreation use and placed on the Impaired Waters List. When a beach is included on the proposed Impaired Waters List, the <u>pollutant</u> is listed as *E. coli* and the <u>impairment</u> is identified as "Recreational Restrictions – Pathogens." WDNR will propose to remove a beach from the Impaired Waters List when the monthly-aggregated geometric means of data collected during the previous five years meet the criterion of 126 cfu/100 ml. WDNR believes this is an appropriate way of recognizing chronic risk to human health associated with recreational activities in water with long-term elevated levels of *E. coli*.

Delisting a beach

For delisting a beach new E. coli data used in the calculation need to show that no monthly-aggregated geometric mean exceeds the criterion of 126 cfu/100 ml. Even if a beach shows no exceedance of the 126 cfu/100 ml local biologists and project managers can consider the frequency of beach closures and other factors in whether the beach should be delisted.

 $^{^{22}}$ A few large beaches require multiple sites to reflect condition. In these cases, samples from multiple sites on one beach are often combined to make up a composite sample.

²³ A geometric mean is a <u>measure</u> of <u>central tendency</u> calculated by multiplying a <u>series</u> of numbers and taking the n^{th} root of the <u>product</u>, where *n* is the number of <u>items</u> in the series

²⁴ For example, a five-year lake assessment period for the 2018 Impaired Waters List is January 1, 2012 through December 31, 2016.

4.7 Lake Impairment Condition Assessment: Public Health and Welfare Uses

Harmful Algal Blooms- Blue-green Algal Toxin Health Risks

Algal toxins can be harmful to humans and animals alike through skin contact, inhalation, or ingestion. Some of the species commonly found in Wisconsin that produce algal toxins include *Anabaena* spp., *Aphanizomenon* spp., *Cylindrospermopsis raciborskii*, *Dolichospermum* spp., *Microcystis* spp., and *Planktothrix* spp. Illnesses related to blue-green algae can occur in both humans and animals. People may be exposed to these toxins through contact with the skin (e.g., when swimming), through inhalation (e.g., when motor boating or water skiing), or by swallowing algal cells or toxins in water. Where monitoring of blue-green algae occurs, notices are provided to local public health agencies when concentrations are presumed to exceed 100,000 cells/mL. The <u>World Health Organization</u> (WHO) reports exceeding a density of 100,000 cyanobacterial cells per ml (which is equivalent to approximately 50 $\mu g/L$ of chlorophyll-*a*, if cyanobacteria dominate) as a guideline for a high illness risk in recreational waters (WHO 2003). At this density, 20 $\mu g/L$ of microcystins are likely. This toxin concentration is equivalent to 20 times the WHO provisional guideline value for microcystin-LR in drinking water, but would result in consumption of an amount close to the tolerable daily intake for an adult of 60 kg consuming 100 ml of water while swimming (rather than 2 liters of drinking water) (Table 12).

Table 12. World Health Organization indicator thresholds of high health risk associated with potential	
exposure to cyanotoxins.	

Indicator (units)	Thresholds
Chlorophyll- a (µg/L)	≥50
Cyanobacteria cell counts (cells/mL)	≥100,000
Microcystin (µg/L)	>20

<u>Best professional judgment</u> will be used to determine whether a waterbody exceeds the thresholds in Table 12 at a frequency that prevents attainment of the Public Health and Welfare use. When a waterbody is proposed to be included on the impaired waters list due to frequent and elevated blue-green algal cell counts or toxins, the impairment indicator in the WATERS database should be identified as "Recreational Restrictions – Blue-green Algae." If the cause of impairment can be identified (e.g., total phosphorus concentrations), then the pollutant should also be listed. In the absence of meeting minimum data requirements to assess pollutant data (for instance, nearshore TP data is available but not deep station data), professional judgment should be used to consider listing any waterbody that experiences frequent and severe blue-green algal blooms or elevated levels of toxins where there is strong reason to believe that nutrient levels may be contributing to such blooms.

4.8 Lake Impairment Condition Assessment: Wildlife Use

Wildlife criteria protect wildlife that consume surface water and aquatic organisms. Table 13 shows the wildlife criteria in <u>NR 105.07(1)</u>, <u>Wis. Adm. Code</u>.

Substance	Criteria (ng/L, except where indicated)	Minimum Data Requirement	Exceedance Frequency
DDT & Metabolites	0.011		
Mercury	1.3	2 values within a	Criteria not exceeded more
PCBs	0.12	3-year period	than once every 3 years
2,3,7,8 – TCDD	0.003 (pg/L)		

Table 13. Wildlife Criteria from NR105.07.

5.0 Stream & River Classification and Assessment Methods

5.1 Stream and River Classifications

The condition of streams and rivers in Wisconsin are currently assessed for the following use designations: Aquatic Life, Recreation Use, Public Health and Welfare (Fish Consumption) and General Uses. The following provides details on the classifications and water quality goals against which waters are assessed.

Aquatic Life: Stream and River Classifications

Assignment of designated uses for the protection of fish and aquatic life has been an iterative process dating back to the late 1960's. Many of the designated uses that are included in the Wis. Adm. Code date back to the 1980's. While efforts are underway to revise AL use subcategories, the current codified AL use designation subcategories in ch. <u>NR 102</u>, <u>Wis. Adm. Code</u> will be used for evaluating WQS attainment status. as defined in s. NR <u>102.04(3)</u>, <u>Wis. Adm. Code</u>, Wisconsin's Aquatic Life (AL) use designations for streams and rivers are categorized into the following subcategories:

- Coldwater (Cold) Community: Streams capable of supporting a cold-water sport fishery or serving as a spawning area for salmonids and other cold-water fish species. Representative aquatic life communities associated with these waters generally require cold temperatures and concentrations of DO that remain above 6 mg/L. Since these waters are capable of supporting natural reproduction, a minimum DO concentration of 7 mg/L is required during times of active spawning and support of early life stages of newly-hatched fish.
- Warmwater Sport Fish (WWSF) Community: Streams capable of supporting a warm waterdependent sport fishery. Representative aquatic life communities associated with these waters generally require cool or warm temperatures and concentrations of DO that do not drop below 5 mg/L.
- Warmwater Forage Fish (WWFF) Community: Streams capable of supporting a warm waterdependent forage fishery. Representative aquatic life communities associated with these waters generally require cool or warm temperatures and concentrations of DO that do not drop below 5 mg/L.
- Limited Forage Fish (LFF) Community: Streams capable of supporting small populations of forage fish or tolerant macroinvertebrates that are tolerant of organic pollution. Typically limited due to naturally poor water quality or habitat deficiencies. Representative aquatic life communities associated with these waters generally require warm temperatures and concentrations of DO that remain above 3 mg/L.
- Limited Aquatic Life (LAL) Community: Streams capable of supporting macroinvertebrates and/or occasionally fish that can tolerate organic pollution. Typically, this category includes small streams with very low-flow and very limited habitat. Certain marshy ditches, concrete line-drainage channels, and other intermittent streams. Representative aquatic life communities associated with these waters are tolerant of many extreme conditions, and require concentrations of DO that remain above 1 mg/L.

Aquatic Life use designations for individual waters are defined in chs. NR 102 or 104, Wis. Adm. Code. In some cases, coldwater fish communities referenced in the 1980 Trout Book (<u>Wisconsin Trout Streams</u> – <u>Publication 6-3600(80)</u>) may be *codified by reference*. Waters that are not referenced in code are considered *default* AL waters and are assumed to support either a coldwater community or warmwater community depending on water temperature and habitat.

Natural Communities

Streams and rivers are evaluated for placement in a revised Aquatic Life use classification system, in which the Aquatic Life use subclasses are referred to as *Natural Communities*. Natural Communities are defined for streams and rivers using model-predicted flow and temperature ranges associated with specific fish and/or macroinvertebrate communities. This model, developed by the USGS and WDNR Science Services research staff, generated proposed stream natural communities based on a variety of base data layers at various scales. The Natural Communities data layer for Wisconsin rivers and streams identifies which fish index of biological integrity (F-IBI) to apply when assessing our waters. The following Natural Communities have been defined:

Macroinvertebrate – very small, almost always intermittent streams (i.e., cease flow for part of the year, although water may remain in the channel) with a wide range of summer temperatures. No or few fish (< 25 per 100 m of wetted length) are present, but a variety of aquatic invertebrates may be common, at least seasonally.

Coldwater – small to large perennial streams with cold summer water temperatures. Coldwater fish range from common to dominant (25-100% of individuals), transitional fish from absent to abundant (up to 75% of individuals), and warmwater fish from absent to rare (0-5% of individuals). Small-stream, medium-stream, and large-river fish range from absent to dominant (0-100% of individuals).

Cool-Cold Headwater – small, usually perennial streams with cool to cold summer water temperatures. Coldwater fish range from absent to abundant, transitional fish from common to dominant, and warmwater fish from absent to common. Small-stream fish range from very common to dominant (50-100% of individuals), medium-stream fish from absent to very common (0-50% of individuals), and large-river fish from absent to uncommon (0-10% of individuals).

Cool-Cold Mainstem – moderate to large but still wadeable perennial streams with cool to cold summer water temperatures. Coldwater fish range from absent to abundant, transitional fish from common to dominant, and warmwater fish from absent to common. Small-stream fish range from absent to very common, medium-stream fish from very common to dominant, and large-river fish from absent to very common.

Cool-Warm Headwater – small, sometimes intermittent streams with cool to warm summer temperatures. Coldwater fish range from absent to common, transitional fish from common to dominant, and warmwater fish from absent to abundant. Small-stream fish range from very common to dominant, medium-stream fish from absent to very common, and large-river fish from absent to uncommon.

Cool-Warm Mainstem – moderate to large but still wadeable perennial streams with cool to warm summer temperatures. Coldwater fish range from absent to common, transitional fish from common to dominant, and warmwater fish from absent to abundant. Small-stream fish range from absent to very common, medium-stream fish from very common to dominant, and large-river fish from absent to very common.

Warm Headwater – small, usually intermittent streams with warm summer temperatures. Coldwater fish range from absent to rare, transitional fish from absent to common, and warmwater fish from abundant to dominant. Small-stream fish range from very common to dominant, medium-stream fish from absent to very common, and large-river fish from absent to uncommon.

Warm Mainstem – moderate to large but still wadeable perennial streams with warm summer temperatures. Coldwater fish range from absent to rare, transitional fish from absent to common, and warmwater fish from abundant to dominant. Small-stream fish range from absent to very common,

medium-stream fish from very common to dominant, and large-river fish from absent to very common.

Large Rivers – non-wadeable large to very-large rivers. Summer water temperatures are almost always cool-warm or warm, although reaches are identified based strictly on flow. Coldwater fish range from absent to rare, transitional fish from absent to common, and warmwater fish from abundant to dominant. Small-stream fish range from absent to uncommon, medium-stream fish from absent to common, and large-river fish from abundant to dominant.

Relatively few of the modeled stream segments have data on flow, water temperature, or fish communities. Thus, segments are initially classified into Natural Communities based on landscape-scale statistical models that predict long-term flows and temperatures from watershed characteristics such as watershed size, surficial and bedrock geology, topography, climate, and land cover. These predictions represent the realistic potential Natural Community of the segment under current land-cover and climate conditions in the absence of significant site-specific human impacts, such as local riparian degradation. The Natural Community model is occasionally updated, and the most current model is used to classify streams that do not have monitored data.

In independent validation tests, the models were found to be largely unbiased and to predict the correct Natural Community for about 70-75% of test segments. However, for some test segments the predicted Natural Community was different from the Natural Community that actually occurred. Errors in Natural Community classification will reduce the accuracy of bioassessment. Misclassified streams will be assessed with the wrong IBI, and their environmental condition may be misjudged. Misclassified segments can only be detected through collection of appropriate field data. A <u>separate guidance document</u> (Lyons, 2013) was developed to provide guidelines on validating or correcting a modeled Natural Community Classification, including the types of data that should be collected, how the data should be interpreted, and how new classifications should be determined. This guidance document is included in Appendix D.

5.2 Selecting Representative Stations

Station Locations: Selecting representative stations for assessment

Station selection is determined by the regional DNR biologist. In general, most river and stream stations are used for water quality assessments, so long as they are representative of the river or stream segment as a whole. Biologists can change which stations are selected by the package by using the checkbox in WATERS under "Use for Assessment Pkgs?" (Figure 14).

The following are reasons a river or stream site may not be representative. Station is:

- Near a discharger outfall;
- Within a half mile of lake or reservoir outlet;
- Not an appropriate station type (Beach, Boat Launch, Facility).

Station selection is based on best professional judgment of the biologists; more information on professional judgment is available in section 7.2 Professional Judgment.

Stations		
		Previous 11-20 of 25 Next
Station II	O Station Name	Water Body WBIC Use for Assessment Pkgs?
P 10033682	Yahara River at South St. Bridge	Yahara River 798300 🗹
🔎 10033681	Yahara River at Veteran's Park	Yahara River 798300 🗹
P 10033680	Yahara River at Acker	Yahara River 798300 🗹
P 10031648	Yahara River at River Park Rd	Yahara River 798300 🗹
P 10031647	Yahara River at Stewald Property S of cul de sac ~300ft	Yahara River 798300 🗹
🔎 10029796	Yahara River at the western part of Green Park in DeForest	Yahara River 798300 🗹
₽ 10012035	Yahara River Upstream River Rd. 2nd Crossing	Yahara River 798300 🗹
P 10012033	Yahara River -Upstream Of River Road 1st Crossing	Yahara River 798300 🗹

Figure 14. Station selection in WATERS for a river or stream segment. WATERS access is available to DNR staff only.

5.3 Stream and River General Condition Assessment

Aquatic Life General Assessments

WDNR uses biological indices, including fish indices of biological integrity (F-IBI) and the macroinvertebrate index of biological integrity (M-IBI), to determine whether current water quality conditions support the Aquatic Life designated use.

Fish Indices of Biological Integrity

Multiple, peer-reviewed F-IBIs have been developed by WDNR research staff and are used to assess the biological health and quality of fish assemblages of streams and rivers (Lyons, Wang, and Simonson 1996; Lyons 1992, 2001, 2006, and 2012). F-IBIs have been customized to account for differences in stream morphology, water temperature and fish species associated with rivers and streams. The IBIs "…explicitly formulate an expected condition for the biota in the absence of substantial environmental degradation and take into account inherent natural sources of variation in community characteristics. Based on empirical data, the relationship between the biological community and the amount of environmental degradation is estimated" (Lyons et al., 2001). An objective procedure was used to select and score the metrics that compose the various F-IBIs, choosing metrics that represent a variety of the structural, compositional, and functional attributes of fish assemblages (Table 14).

	Cold F-IBI (Lyons et al., 1996)	Warm F-IBI (Lyons, 1992)	Small F-IBI (Lyons, 2006)	Large River F-IBI (Lyons et al., 2001)	Cool-Warm F-IBI (Lyons, 2012)	Cool-Cold F-IBI (Lyons, 2012)
Temperature	Maximum daily mean <22° C	Maximum daily mean >22° C	Maximum daily mean >22° C	N/A	Maximum daily mean 22.6–24.6 °C	Maximum daily mean 20.7–22.5 °C
Applicable Stream Size & Location	Streams of any size or watershed area	Wadeable streams of a width between 2.5m and 50m, and depth of at least ~1.25m	Streams with watershed areas that are 4km ² to 41km ²	Rivers with at least 3km of contiguous, non- wadeable channel	Scoring criteria depend on the watershed area ("large" is > 200 km ² and "small" is \leq 200 km ²) and latitude ("north" > 44.6°N and "south" is \leq 44.6°N)	Scoring criteria depend on the watershed area ("large" is > 200 km2 and "small" is \leq 200 km2) and latitude ("north" > 44.6°N and "south" is \leq 44.6°N)
Individual Metrics	a) # intolerant species b) % tolerant species c) % top carnivore species d) % native or exotic stenothermal coldwater or coolwater species, e) % salmonid individuals that are brook trout	 a) # native species b) # darter species c) # sucker species d) # sunfish species e) # intolerant species f) % tolerant species g) Percent omnivores h) % insectivores i) % top carnivores j) % simple Hthophils k) # of individuals per 300m² l) % diseased fish 	a) # native species b) # intolerant species c) # minnow species d) # headwater species e) Total catch per 100m, excluding tolerant species f) Catch per 100 m of brook stickleback g) % diseased fish	 a) Weight Biomass PUE b) # native species c) # sucker species d) # intolerant species e) # riverine species f) % diseased fish g) % riverine h) % lithophils i) % insectivore j) % round suckers 	 a) # native minnow species b) # intolerant species c) % tolerants d) # benthic invertivore species e) % omnivores 	 a) # darter, madtom and sculpin species b) # coolwater species c) # intolerant species d) % tolerant species e) % generalist feeders

Table 14. Fish Indices of Biological Integrity for Wisconsin streams and rivers.

Macroinvertebrate Indices of Biological Integrity

Data derived from aquatic macroinvertebrate samples, combined with stream habitat and fish assemblages, provide valuable information on the physical, chemical and biological condition of streams. Most aquatic macroinvertebrates live for one or more years in streams, reflecting various environmental stressors over time. Since the majority of aquatic invertebrates are limited in mobility, they are good indicators of localized conditions, upstream land use impacts and water quality degradation.

WDNR uses the M-IBI developed by Weigel (2003) to assess wadeable streams. The M-IBI is composed of various metrics used to interpret macroinvertebrate sample data. The M-IBI was developed and validated for cold and warm water wadeable streams and cannot be used as an assessment tool for non-wadeable rivers or ephemeral streams. The following metrics are included in the M-IBI:

- Species richness
 Ephemeroptera–Plecoptera– Trichoptera (EPT)
 Prop
 Prop
- Mean Pollution Tolerance Value
- Proportion of Depositional Taxa
- Proportion of Diptera (Dipt)
 Proportion of Chironomidae (Chir)

- Proportion of Shredders (Shr)
- Proportion of Scrapers (Scr)
- Proportion of Gatherers (Gath)
- Proportion of Isopoda (Isop)
- Proportion of Amphipoda
- Proportion of Shredders (Shr)

A macroinvertebrate IBI has been developed, validated, and applied to assess nonwadeable rivers (Weigel and Dimick 2011). Hester–Dendy artificial substrates were used to conduct a standardized macroinvertebrate survey at 100 sites on 38 nonwadeable rivers in Wisconsin. Ten metrics that represent macroinvertebrate assemblage structure, composition, and function constitute the IBI:

• Number of Insecta taxa

- Proportion of gatherer individuals
 Proportion of scraper individuals
- Number of EPT taxaProportion of Insecta individuals
- Proportion of scraper individuals
 Proportion of individuals from the dominant 3 taxa

- Proportion of intolerant EPT individuals
- Mean Pollution Tolerance Value
- Proportion of tolerant Chironomidae individuals
- Number of unique functional trait niches

Fish and macroinvertebrate data are used to calculate the appropriate F-IBI and M-IBI scores. Biological data collected within the last ten years are assessed. General biological condition assessments require at least one F-IBI value or one M-IBI value, whereas at least two values of a particular index are required for impairment assessments. Due to strong temporal variations in biological assemblage characteristics at degraded sites, more samples and a longer time frame are needed to determine biotic integrity at sites with human impacts than is needed at least-impacted sites (Lyons et al., 2001). Natural Community classifications are used to determine which biological index to apply (Table 15).

Table 15. Modeled water temperature and flow criteria used to predict Natural Communities in healthy Wisconsin streams and fish index of biotic integrity (IBI) for bioassessment associated with each Natural Community.

Natural Community	Maximum Daily Mean Water Temperature (°F)	Annual 90% Exceedance Flow (ft ³ /s)	Index of Biotic Integrity
Macroinvertebrate	Any	0.0 - 0.03	Macroinvertebrate
Coldwater	< 69.3	0.03 - 150	Coldwater Fish
Cool-Cold Headwater	69.3 – 72.5	0.03 – 3.0	Small-Stream (Intermittent) Fish
Cool-Cold Mainstem	69.3 - 72.5	3.0 - 150	Cool-Cold Transition (Coolwater) Fish
Cool-Warm Headwater	72.6 - 76.3	0.03 - 3.0	Small-Stream (Intermittent) Fish
Cool-Warm Mainstem	72.6 - 76.3	3.0 - 150	Cool-Warm Transition (Coolwater) Fish
Warm Headwater	> 76.3	0.03 – 3.0	Small-Stream (Intermittent) Fish
Warm Mainstem	> 76.3	3.0 - 150	Warmwater Fish
Large River	Any	> 150	River Fish

The biological indices respond to watershed scale impacts of agricultural and urban land uses, local riparian stressors, nutrient enrichment, and instream habitat degradation including sedimentation and scouring. In general, as the rate of stream degradation increases, a corresponding decrease in the number of environmentally-sensitive species and an increase in environmentally tolerant species are observed. These changes in aquatic community composition are scored relative to a reference or "least-impacted" condition, and are placed in a condition category based on the resulting score. The condition categories (excellent, good, fair, poor) and corresponding F-IBI scores are shown in Table 16, and the wadeable M-IBI and nonwadeable river M-IBI thresholds are given in Tables 15 and 16, respectively. To determine the biological condition of streams and rivers for assessments, the F-IBI or M-IBI values should be compared against thresholds established for each natural community class.

For general condition assessments, all waters scoring in the excellent, good, or fair categories are considered supporting the AL use, unless corroborating physical or chemical data exceed impairment thresholds. Waters scoring in the poor condition category based on general assessments using one bioassessment result are flagged for follow-up monitoring.

Natural Community	Fish IBI Type	Fish IBI	Condition Category
		81-100	Excellent
Caldruster	Caldraster Fish	51-80	Good
Coldwater	Coldwater Fish	21-50	Fair
		0-20	Poor
		91-100	Excellent
Cool-Cold or Cool-	Small-Stream (Intermittent)	61-90	Good
Warm Headwater	Fish	31-60	Fair
		0-30	Poor
		61-100	Excellent
Coll Coll Maintain		41-60	Good
Cool-Cold Mainstem	Cool-Cold Transition Fish	21-40	Fair
		0-20	Poor
	Cool-Warm Transition Fish	61-100	Excellent
Cool-Warm Mainstem		41-60	Good
Cool-warm Mainstem		21-40	Fair
		0-20	Poor
		91-100	Excellent
Warne Haadmatan	Small-Stream (Intermittent)	61-90	Good
Warm Headwater	Fish	31-60	Fair
		0-30	Poor
		66-100	Excellent
Wanna Mainstana	Warmanatan Eish	51-65	Good
Warm Mainstem	Warmwater Fish	31-50	Fair
		0-30	Poor
		81-100	Excellent
Larga Divor	River Fish	61-80	Good
Large River	KIVEI FISII	41-60	Fair
		0-40	Poor

Table 16. Condition category thresholds for applicable fish indices of biotic integrity (IBI).

Wadeable Stream M-IBI Thresholds	Condition Category
> 7.5	Excellent
5.0-7.4	Good
2.5-4.9	Fair
< 2.5	Poor

Table 18. Condition category thresholds for nonwadeable river macroinvertebrate index of biotic
integrity.

River M-IBI Thresholds	Condition Category
>75	Excellent
50-75	Good
25-49	Fair
<25	Poor

Other Parameters

Any of the chemical, physical, and biological parameters assessed to determine lake impairment can also be used for a general condition assessment. Full impairment assessments require a minimum amount of data, but assessment methods can be applied to datasets that do not meet that threshold; results from these assessments are used for general assessments. An assessment resulting in attainment is considered attaining one or more uses. A general assessment that results in a parameter exceeding criteria is considered potentially not attaining (Table 7). Minimum data requirements for each parameter type and designated use for full impairment assessment are outlined in the rest of section 5.

5.4 Stream and River Impairment Condition Assessment: Aquatic Life Use²⁵

To make an impairment assessment, all available data over the last 10-year period are reviewed.

If a stream or river general assessment category is 'poor', an impairment assessment is conducted. Data up to the past decade, preferably from within the past five years, can be used when conditions are confirmed to be stable throughout the assessment time period. Biological data alone can be used to list a water as impaired, as long as minimum data requirements are met. At least two samples of one biological assemblage (fish or macroinvertebrates) collected in different calendar years are required to assess biological condition for impairment listings. However, if corroborating water quality or physical habitat data exists, one fish survey or one macroinvertebrate sample may be sufficient for impairment listing decisions. For example, if the biological condition category is 'poor' based on the IBI value, and minimum total phosphorous sampling requirements are met, and the TP concentrations exceed the impairment threshold, the water would be listed for "degraded biological community" impairment with the pollutant "total phosphorus" listed as the "cause" of the impairment.

Additional targeted monitoring may be needed to identify a particular pollutant/impairment combination and could include supplemental physical and chemical data, as well as biological data, at additional monitoring sites to obtain adequate coverage of extent of impairment (Table 19). WDNR Biologists have knowledge of the factors that influence community response in rivers and streams. Those insights should be considered when selecting indicators to collect or when scheduling supplemental monitoring. Potential stressors and habitat surveys can help choose the appropriate parameters to be monitored and evaluated to confirm the impairment and to define the associated pollutant. Field collection, preservation and storage should follow procedures outlined in the <u>WDNR Trend Reference Sites</u> manuals and laboratory analysis should follow standard methods (Wisconsin State Lab of Hygiene, 1993).

²⁵ Aquatic Life Use was previously referred to as "Fish and Aquatic Life (FAL)". This was only a terminology change; no changes to the use definition were made.

Table 19. Additional parameters for river & stream impairment assessments.

Parameters

- Alkalinity
- Ammonia*
- Biochemical Oxygen Demand
- Chloride*
- Dissolved Oxygen*
- Exotic Species Abundance
- Exotic Species Presence/Absence
- Flow
- Habitat Qualitative
- Habitat Quantitative

- Hardness
- Heavy Metals*
- Land Use
- Nitrogen Total Kjeldahl
- Nitrogen (Nitrate & Nitrite)
- Organic Compounds*
- Periphyton
- pH*
- $\bullet \ Phosphorus-Ortho$
- $\bullet \ Phosphorus-Total^*$

- Sediment Chemistry
- Solids Total Suspended
- Solids Settleable
- Specific Conductivity
- Temperature[%]
- Toxicity Ambient*
- Toxicity Sediment
- Transparency

* = Numeric Water Quality Criteria are available in chs. NR 102 or 105, Wis. Adm. Code

Specific Protocols and Indicator Thresholds for Impairment Decisions

Biological Indicators

As in general condition assessments, biological indicators are also used to assess attainment of WQS and determine whether Aquatic Life uses are supported. Section NR 102.01(2) of Wis. Adm. Code explains the goal of WQS is to "protect the use of water resource for all lawful purposes... which includes the protection of public health and welfare and the present and prospective uses of all waters of the state for public and private water supplies, propagation of fish and other aquatic life and wild and domestic animals, domestic and recreational purposes, and agricultural, commercial, industrial, and other legitimate uses." Chapter 102.04(1)d Wis. Adm. Code provides narrative standards for the protection of fish and other aquatic life in surface waters, stating "Substances in concentrations or combinations which are toxic or harmful to humans shall not be present in amounts found to be of public health significance, nor shall substances be present in amounts which are acutely harmful to animal, plant or aquatic life." For streams and rivers, attainment of the narrative biological standards is assessed using the fish and macro-invertebrate indices described in the previous section. Biological indicator data collected from two or more sampling visits for a particular assessment unit (i.e. stream segment) are considered sufficient data to assess attainment of the narrative biological standards. The general condition category threshold for "poor" condition is used as the benchmark for evaluating attainment of WQS.

Total Phosphorus

For streams and rivers, TP can be linked as a pollutant causing biological impairment using WDNR's sampling protocol, which has been developed consistent with considerations of seasonality, timing and frequency of sample collection used by USGS for development of the TP criteria [s. NR 102.06(3) Wis. Adm. Code]. Waters should be sampled monthly over a 6-month period from May through October, ideally within the same year. Each sample should be collected approximately 30 days apart, with no samples collected within 15 days of one another. If more than one sample is available per month, the same lectored within a year, additional samples may be collected in subsequent years corresponding with the missed months (e.g., if July and August samples were not collected in the first year, they could be collected in the second year to make a complete data set). If multiple years of data are available, the three most recent years of data should be used. TP data collected for study-specific purposes as part of a targeted monitoring design (e.g., storm event sampling or targeted flow regimes) are not appropriate for assessment of attainment of the applicable TP water quality criterion.

A parametric statistical approach is employed to assess stream TP data against the applicable water quality criterion found in s. <u>NR 102.06 of Wis. Adm. Code.</u> This approach involves the calculation of an 80% confidence limit around the median of a TP sample dataset. A confidence limit is calculated using

measures of sample size and variation to suggest with a specified level of certainty that the true population statistic (e.g., median) falls within a specified range of values. When sample values are normally distributed, the confidence interval around the median is identical to the confidence interval around the mean. Because phosphorus concentrations are usually log-normally distributed, the raw concentrations are log-transformed for the confidence interval calculation. The formula for the calculation is identical to the one shown in section 4.4 for lake phosphorus assessment.

WDNR uses automated database assessment packages to perform the calculations for sampling stations that meet the minimum data requirements for assessment purposes. Along with the automated assessment packages, an Excel spreadsheet template is also available for performing the calculations manually. Manual calculations of the statistical values may be required to assess data that was submitted during data solicitation (section 9.1 Requests for Data from the Public) but is not yet in the SWIMS database.

If the lower confidence limit (LCL) of the phosphorus dataset from a particular stream site exceeds the applicable criterion, and those data were representative of normal weather and hydrology, then the corresponding stream segment is considered to be exceeding the TP criteria. Two assessment paths lead to listing a stream or river for the pollutant TP in the standard impaired waters category, Category 5A. If the LCL exceeds the applicable TP criterion by two-fold (i.e., "overwhelming exceedance"), then biological confirmation of impairment is not required. However, if the LCL exceeds the criterion less than two-fold (under normal weather and hydrologic conditions), an F-IBI or M-IBI score indicating 'poor' biological condition sufficiently corroborates the AL use impairment. Waters that exceed TP criteria, but biological data are not available, or the biological assessment does not indicate impairment, will be placed in an impaired waters subcategory, Category 5P. These waters are assigned a high priority for biological data collection to determine appropriate future management actions. All Category 5P waters require TMDLs but will be given a low priority for TMDL development. These TP-related impairment listing scenarios are summarized in Table 8.

Delisting protocols for Total Phosphorus can be found in section 4.5 Lake Impairment Condition Assessment: Aquatic Life (AL) Use.

Chloride

Chloride is a concern for Wisconsin waters in part because of road salt used in the winter months. In surface waters chloride can be toxic to many forms of aquatic life. The chloride standards are set to protect aquatic life from chronic (long-term) and acute (short-term) toxicity. The criterion for chronic toxicity is 395 mg/L and for acute toxicity it is 757 mg/L. These criteria apply to AL use of streams, rivers, lakes, reservoirs, and impoundments. Chloride levels may be assessed at any time during the year because the aquatic community may be detrimentally impacted regardless of season; however, levels tend to be highest after snow melts. A waterbody is considered impaired for chronic criterion more than once in a three-year period²⁶. For acute toxicity, a waterbody is considered impaired if the daily maximum exceeds the acute criterion more than once in a three-year period (Table 15). These criteria also apply to AL use of lakes, reservoirs, and impoundments. Chloride has been assessed on a systematic statewide basis since the 2014 assessment cycle and an automated assessment package was created in 2018.

Other physical/chemical indicators

For other physical/chemical parameters listed in Table 19 monitoring data are evaluated against minimum data requirements, specific thresholds and allowable exceedance frequencies as indicated in the table. If readily available data for the parameters listed are evaluated and determined to be insufficient (i.e., does not meet minimum data quantity requirements), but the limited data indicates a potential use impairment,

 $^{^{26}}$ A chronic value determination for a water can be made if a single data point is available over a 4-day period. To assess whether the chronic criterion is being attained, 2 values would need to exceed the chronic criterion within a 3-year period, as identified in table 15.

the waterbody may be a designated as a "Watch Water," and assigned a higher priority for monitoring in the near future.

Table 20. Aquatic Life use impairment thresholds for rivers/streams

Parameters	Minimum Data Requirement ²⁷	Exceedance Frequency	Cold Waters	Warm Waters	Limited Forage Fish	Limited Aquatic Life
Conventional pl	Conventional physical and chemical indicators					
Dissolved Oxygen	3 days of continuous measurements (no less than 1 sample per hour) in July or August collected from each of 2 separate calendar years.	Greater than 10% of values	<6.0 mg/L and <7.0 mg/L during spawning season	<5.0 mg/L	<3.0 mg/L	<1.0 mg/L
Temperature	10 discrete daily values ²⁸ or days of continuous temperature data collected within a given calendar month to assess against acute and sub- lethal criteria, respectively.	Greater than 10% of daily maximum values or any weekly average temperature value in a calendar month exceeds acute criteria or sub-lethal criteria, respectively.	See Table 2 of <u>NR 102.25(2)</u> of Wis. Admin. Code for acute and sub-lethal temperature criteria by calendar month for non-specific waters			
рН	10 discrete daily values	Greater than 10% of values within a continuous sampling period or for instantaneous w/in season	Outside the range of 6.0 to 9.0 standard units (SU), or change is > 0.5 SU outside natural seasonal maximum (mean) and minimum (mean)			
Total Phosphorus ²⁹	6 samples monthly from May through October	Lower 90% confidence interval of the sample median exceeds threshold	\geq 0.100 mg/l for rivers; \geq 0.075 mg/l for streams			
Biological indic	ators					
Fish IBI	1 value when used in combination with TP data. For a standalone bio-assessment, 1 value from each of 2 years within 5 years	1 value when used in combination with TP data. For a standalone AL listing, average value from 2 samples across 2 years	See "poor" condition thresholds in Table 16			
Macroinverte brate IBI	1 value when used in combination with TP data. For standalone bio- assessment, 1 value from each of 2 years within 5 years	1 value when used in combination with TP data. For standalone AL listing, average value from 2 samples across 2 years	See "poor" condition thresholds in Table 17 and Table 18			

Note: Data are evaluated from within the most recent 10-year period for all parameters.

²⁷ Smaller datasets may be considered in certain cases, such as a high magnitude of exceedance.

²⁸ Discrete values refer to samples collected on separate calendar days.

²⁹ One 'poor' F-IBI or one 'poor' M-IBI is also required to corroborate the impairment of the FAL use for standard impaired waters Category 5A listings. Streams exceeding TP criteria alone will be placed in an impaired waters subcategory, Category 5P.

Table 21. Aquatic Life use aquatic toxicity impairment thresholds for rivers/streams.

Aquatic Toxicity-Based indicators				
Acute aquatic toxicity indicators	Minimum Data Requirement	Exceedance Frequency	Criteria Table Reference	
Cadmium [*] , Chromium ^{(3+)*} , Copper [*] , Lead [*] , Nickel [*] , Zinc [*] , Pentachlorophenol, Selenium, and Ammonia Arsenic ^{(+3)*} , Chromium ^{(+6)*} , Mercury ^{(+2)*} , free Cyanide, Chloride, Chlorine (total residual), Gamma – BHC, Dieldrin, Endrin, Toxaphene, Chlorpyrifos, and Parathion	2 values within a 3-year period	Maximum daily concentration not exceeded more than once every 3 years	<u>Criteria in NR 105.05</u> <u>Wis. Adm. Code</u>	
Chronic aquatic toxicity indicators				
Cadmium*, Chromium ⁽³⁺⁾ *, Copper*, Lead*, Nickel*, Zinc*, Selenium, Ammonia and Pentachlorophenol	2 values within	Maximum 4- day average concentration	Criteria in NR 105.06	
Arsenic ⁽⁺³⁾ *, Chromium ⁽⁺⁶⁾ *, Mercury ⁽⁺²⁾ *, free Cyanide, Chloride, Chlorine (total residual), Dieldrin, Endrin, and Parathion	a 3-year period	not exceeded more than once every 3 years	<u>Wis. Adm. Code</u>	

*total recoverable form

5.4 Stream and River Impairment Condition Assessment: Recreation Use

Federal criteria for *E. coli* were developed after consideration of risk to the swimming public. All of the data used to establish the federal criteria were collected from swimming beaches. In general, flowing rivers and streams in Wisconsin do not provide comparable recreational activities for full body immersion. For those water bodies, WDNR utilizes the long-standing water quality criterion for fecal coliform that is reflected in s. <u>NR 102.04(5)</u>, Wis. Adm. Code. That section reads:

(a) *Bacteriological guidelines*. The membrane filter fecal coliform count may not exceed 200 per 100 ml as a geometric mean based on not less than 5 samples per month, nor exceed 400 per 100 ml in more than 10% of all samples during any month.

When a flowing stretch of a river or stream is included on the proposed Impaired Waters List, the <u>pollutant</u> is listed as fecal coliform and the <u>impairment</u> is identified as "Recreational Restrictions – Pathogens." In many instances where fecal coliform counts are high, *E. coli* data or other pathogen data are also collected for streams and rivers and may be used in lieu of or supplementary to fecal coliform data to make best professional judgment decisions to list or not list the waterbody as impaired.

5.5 Stream and River Impairment Condition Assessment: Wildlife Use

Wildlife criteria protect wildlife that consume surface water and aquatic organisms. Table 13 shows the wildlife criteria in <u>NR 105.07(1)</u>, <u>Wis. Adm. Code</u>.

6.0 Public Health and Welfare Uses – Applicable to all Waterbody Types

Wisconsin's water quality standards specify that all surface waters shall be suitable for supporting the Public Health and Welfare designated use. To protect the Public Health and Welfare use of waters of the state, water quality criteria were established, including temperature, taste and odor criteria, as well as human health criteria in ss. <u>NR 105.08 and 105.09</u>, Wis. Adm. Code, to protect humans from adverse effects resulting from contact with or ingestion of surface waters and from ingestion of aquatic organisms taken from surface waters. The human threshold criteria (HTC) were derived for those toxic substances for which a threshold dosage or concentration can be estimated below which no adverse effect or response is likely to occur. The human cancer criteria (HCC) are the maximum concentrations of substances established to protect humans from an unreasonable incremental risk of cancer resulting from contact with or ingestion of aquatic organisms taken from surface waters and from ingestion of aquatic substances established to protect humans from an unreasonable incremental risk of cancer resulting from contact with or ingestion of aquatic organisms taken from surface waters.

Waters for which available datasets meet minimum data requirements are assessed against the applicable criteria, which may vary depending on the assigned Aquatic Life use and whether the waterbody is a public water supply. Waters with two or more discrete values within a consecutive 3-year period (within the current 10-year assessment period) will be assessed against the applicable criteria. Discrete values refer to samples collected at least 30 days apart. One exceedance within a 3-year period is allowed, while waters with two or more HTC or HCC criteria excursions within a 3-year period fail to meet the criteria and the Public Health and Welfare use is deemed not supported.

6.1 Fish Consumption Use Assessment

Waterbodies may be designated as impaired on the 303(d) list based on the level of fish consumption advice, which, in Wisconsin, is due primarily to mercury, PCBs, dioxin and furan congeners, and <u>Perfluorooctane sulfonate</u> (PFOS). In 1998, 241 waters were added to the 303(d) list in Category 5B³⁰, "Waters Impaired by Atmospheric Deposition of Mercury," because mercury-based fish consumption advisories had been issued for these specific waterbodies based on advisory protocols then used by Wisconsin (1985 and 1986 Mercury Protocols).

In 2001, Wisconsin adopted a statewide general advisory that applies to all (non-Great Lakes) waters of the state based on statewide distribution of mercury in fish and species differences in mercury concentrations. The statewide general advisory eliminated the need for many of the pre-2001 advisories because the equivalent of more stringent advice now applied through the general advisory. Exceptions to the general statewide advice apply to some species of fish from specific waters where higher concentrations of mercury, PCBs or other chemicals require advice more stringent than the general advisory. Since 2002, the 303(d) list has been updated based on changes made to the list of specific advisory waters.

Since the 2012 impaired waters update, a waterbody is proposed for removal from the 303(d) list when the most recent advisory update indicates that only the statewide general advisory is necessary for concentrations of bioaccumulating chemicals that are of concern in Wisconsin fish. The waters defined as impaired waters are those with specific contaminant data for game and panfish species that require advice more stringent than the statewide general advice based on examination of data in conjunction with WDNR of Health Services. Appendix C lists the fish tissue contaminant thresholds that are used when developing fish consumption advisories.

Specific waters are proposed for de-listing where fish samples are collected and tested for the appropriate chemicals and where the general statewide advisory is determined to be adequate and exceptions are not

³⁰ See <u>Chapter 8</u> on page 59 for an explanation of Integrated Report Assessment Categories.

necessary based on an evaluation of the concentrations of mercury, PCBs, dioxin/furans, or other chemicals using Wisconsin's fish advisory protocols. The general fish consumption advisory will still apply to these waters, but they will no longer be included on the 303(d) list.

Wisconsin Departments of Natural Resources and Health Services jointly manage the fish contaminant monitoring and advisory programs. The monitoring strategy for fish contaminants varies by the pollutant and the waterbody (see Wisconsin's Water Division Monitoring Strategy). WDNR fisheries staff conducts the fish sampling supported by a variety of fisheries funds. The Wisconsin State Laboratory of Hygiene supports most chemical analyses through general revenue and an agreement with the WDNR. Some EPA funds are used for supplies, lab and freezer rentals, advisory publications, and special analyses.

More information about the specific consumption advisory can be found in the publication: Choose Wisely, A Healthy Guide for Eating Fish in Wisconsin (PUB-FH-824 2016 or subsequent years.) It is available on line at <u>http://dnr.wi.gov/topic/fishing/consumption/</u>.

6.2 Contaminated Sediment Assessment

Waterbodies that have sediment deposits that are known to have toxic substances that exceed state water quality criteria for ambient water (as specified in ch. <u>NR 105</u>, <u>Wis. Adm. Code</u>) will be included on the Impaired Waters List. These waters may be identified through various monitoring activities, including routine water quality monitoring, sediment analysis, and collection of fish tissue. In addition to a comparison to the water quality criteria found in ch. <u>NR 105</u>, <u>Wis. Adm. Code</u>, WDNR compares the concentrations of commonly found, in place contaminants to the values outlined in a sediment quality guidance document *Consensus-Based Sediment Quality Guidelines*, *WT PUB- 732*, 2003 (See Appendix E; <u>https://dnr.wi.gov/files/PDF/pubs/rr/RR088.pdf</u>). The guidance was developed through an assimilation of results from multiple published effects-based toxicity testing to freshwater benthos, and serves as part of a tiered approach to evaluating potential ecological and human health risks at sites under evaluation for various reasons.

6.3 Public Water Supply Use Assessment

The Public Health and Welfare designated use found at s. <u>NR 102.04 (7)</u>, <u>Wis. Adm. Code</u>, contains a designation for public drinking water supply. The public water supply use is a subcategory under the Public Health and Welfare designated use. <u>Chapter NR 104</u>, <u>Wis. Adm. Code</u>, contains the listing of specific waterbodies that are to meet "the public water supply standard." Of the waters assigned the public water supply use, Lakes Winnebago, Superior and Michigan (including Green Bay) are the surface waters currently used as a source for a public water supply.

Surface water quality standards were established to protect public water supply (PWS) source waters to the extent that the PWS can meet the <u>Safe Drinking Water Act (SDWA)</u> standards using only conventional treatment technologies as defined by the SDWA. The PWS use will be assessed, where data that meet minimum data quantity and quality requirements are readily available, by comparing ambient source (i.e., raw) water data or PWS facility intake data against applicable human health surface water quality standards in ch. <u>NR 105</u>, Wis. Adm. Code, and additional water quality indicators for which surface water quality standards are not yet established. Assessment indicators and methods are described below.

Cyanobacteria (Blue-green Algae) Toxins – There are no federal or state regulatory standards for cyanobacteria toxins (cyanotoxins) in drinking water. However, the World Health Organization (WHO) adopted a provisional drinking water guideline value of $1.0 \ \mu g/L$ for microcystin-LR (WHO 1998). Since the cyanobacteria thresholds are based on acute exposures, assessment methods will be based on a maximum concentration not to be exceeded. Source waters with finished water samples showing two or more excursions in a 3-year period above the WHO guideline for microcystin-LR (1.0 $\mu g/L$) will be

identified as impaired and not supporting the PWS use. The assessment will also consider whether the dataset is representative of the current conditions of the source water. Quality assured sample data from ambient (raw) water or PWS intakes will be evaluated from the most recent 10-year period of record; two or more discrete values within a consecutive 3-year period are required to assess against the applicable criteria. Discrete samples are those collected at least 30 days apart; multiple samples collected within a 30-day period will be averaged.

Nitrate – Elevated levels of nitrate can cause acute health effects. The SDWA finished water standard of 10 mg/L will be applied as a maximum concentration not to be exceeded. Using this indicator, the PWS use is not supported when two or more discrete samples exceed the SDWA Maximum Contaminant Level (MCL) standard within a 3-year period. Quality assured sample data from ambient (raw) water or PWS finished water will be evaluated from the most recent 10-year period of record; two or more discrete values within a consecutive 3-year period are required to assess against nitrate standard. Discrete samples are those collected at least 30-days apart; multiple samples collected within a 30-day period will be averaged. Source waters with nitrate sample datasets showing concentrations exceeding 5 mg/L will be identified as "watch waters" and prioritized for additional monitoring to evaluate nitrate concentration trends.

Cryptosporidium – Public water systems are required to collect *Cryptosporidium* raw water samples at a minimum frequency of monthly over a two-year period at their point of intake in order to fulfill SDWA regulations. The maximum rolling annual average *Cryptosporidium* concentration is used to place the public water system in SDWA Bin classifications of 1 through 4. Concentrations of *Cryptosporidium* greater than or equal to 1.0 oocysts/L place the system in Bin 3 or 4 and require additional treatment beyond conventional or source water controls in the watershed. Therefore, the PWS use will be deemed as not supported for source waters when one or more public water supply systems fall in Bins 3 or 4.

Pollutants with Human Health-based Water Quality Criteria – Human health criteria in ss. <u>NR</u> 105.08 and <u>NR 105.09</u>, Wis. Adm. Code, are established to protect humans from adverse effects resulting from ingestion of surface waters of the state and from ingestion of aquatic organisms taken from surface waters of the state. The human threshold criteria (HTC) are derived for toxic substances that have a threshold dosage or concentration below which no adverse effects or responses are likely to occur. The human cancer criteria (HCC) are the maximum concentrations of substances established to protect humans from an unreasonable incremental risk of cancer resulting from contact with or ingestion of surface waters of the state and from ingestion of aquatic organisms taken from surface waters of the state. The applicable HTC and HCC are determined both by a waterbody's Aquatic Life use subcategory and whether the waterbody is a public water supply.

Source waters having readily available pollutant datasets containing two or more discrete sample values within a consecutive 3-year period (from the current 10-year assessment period) will be assessed against the applicable HTC or HCC criteria. Discrete samples are those collected at least 30-days apart; multiple samples collected within a 30-day period will be averaged. Source waters with two or more excursions in a 3-year period may be identified as impaired and not supporting the PWS use.

Taste and Odor-producing Substances – Available information regarding non-natural substances producing taste and odor will be assessed against the taste and odor criteria found in <u>NR 102.04(8)(b)</u>, Wis. Adm. Code. In addition, the public water supply use will be deemed not supported when taste and odor substances are present in quantities requiring additional treatment by the public water supply to prevent taste and odor problems.

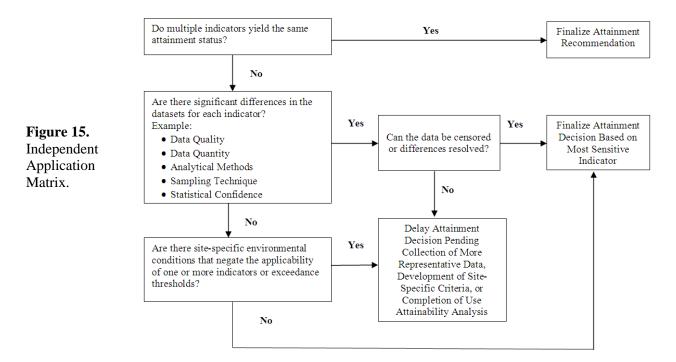
7.0 Making a Decision to List or Delist Waterbodies

Once data have been assessed to determine whether any parameters indicate impairment of a waterbody, a decision to list a waterbody as impaired or to delist a waterbody should be made. There are several nuances to this decision that are discussed in this chapter. These include resolution of conflicting results from different parameters on a waterbody, identification of which Use Designations are impaired, determination of the appropriate EPA category, and identification of "Causes" and "Sources" of impairment.

When minimum data requirements are met, an attainment decision should be made and documented. When a decision is made to not list a waterbody due to insufficient data, where limited data show criteria excursions, the water is identified as a "Watch Water," as defined in section 7.4 Watch Waters, and prioritized for future monitoring to collect sufficient data for future assessment. All assessment results and impaired waters listing details are documented in the WATERS database.

7.1 Independent Applicability & Tools to Resolve Data Conflicts

Under Federal guidance, a water shall be listed on the Impaired Waters List if data is reflective of current conditions, data has met minimum data requirements, and the water does not meet WQS, including water quality criteria, designated uses, and/or antidegradation. This decision philosophy is referred to as *independent applicability*, consistent with the CWA that protects biological, chemical, and physical integrity of surface waters. However, EPA recognizes that there are certain situations in which factors beyond a strict interpretation of Independent Applicability should be considered to make the most appropriate listing decision. When assessing whether a water is attaining narrative WQS, for example, a suite of indicators are often used. Accordingly, EPA allows states to formulate specific decision rules pertaining to circumstances under which one type of parameter should be given a greater 'weight' than others.



Independent Application Decision Matrix for Multiple Assessment Indicators

Wisconsin has developed decision rules that use a hierarchy of indicators for certain parameters, which are described within the Lakes and Rivers & Streams chapters of this guidance document.

If one of the WQS are not met, but multiple data sets produce conflicting results (some indicating impairment and some not), WDNR staff should review all available data to assist in making an attainment decision. There are several factors biologists may use to resolve these differences to arrive at a listing decision. A decision matrix describes the process for not making attainment decisions using independent application (Figure 15). Cases where this process is used will be rare and should be well documented for that water in the WATERS database.

Data quality differences

If one parameter indicates impairment but another does not, differences between the two data sets in data quality, data quantity, analytical methods, sampling technique or statistical confidence may provide reason to weight one set of data more heavily than another.

Site-specific factors

Natural background levels of a pollutant may be higher than impairment thresholds or uncontrollable factors may cause an exceedance of WQS. In these circumstances, WDNR will determine whether criteria exceedance are reasonably expected to be due to natural or uncontrollable causes, as defined in the "Six Factors" of Use Attainability Analysis [40 CFR 131.10(g)]. If assessment documentation supports that impairment is due to natural or uncontrollable factors, a Use Attainability Analysis (UAA) should be pursued to modify the Designated Use and/or associated criteria. However, a water with suspected naturally occurring pollutant levels that exceed applicable water quality criteria should be placed on the Impaired Waters List under Category 5C, until the appropriate designated use and/or site-specific water quality criteria have been approved by WDNR and EPA. Category 5C waters are those that are identified as impaired, but the cause of the impairment may be attributed to natural or uncontrollable source(s).

Weight of Evidence

In certain cases where data sets conflict with one another, states may apply a "weight of evidence" approach. This approach helps define the extent of the problem based on how it impacts the Designated Use and allows biologists to consider aspects of the data that might indicate whether one data set should be weighted more greatly than another.

In all cases, Department staff will look for corroborating information, such as the various habitat and biological indices and water chemistry data. If the suite of available data does not suggest an evident impairment, then the water will not be listed, but will be recommended for additional monitoring as resources allow. WDNR will provide a rationale for those cases where data are available that show that a water quality criterion has been exceeded, but the water has not been recommended for the impaired waters list. In those cases, the indicator has not reached the magnitude, duration or frequency to warrant placing a waterbody on the list or the available data from a particular indicator are not representative of current conditions.

Hierarchy of Indicators

In some situations, *a hierarchy of the indicators may be appropriate*. For example, biological indicators (e.g., fish or macroinvertebrate IBI) for assessment of the Aquatic Life use may have precedence over physical or chemical indicators in the impairment decision process, because they are direct measures of health of aquatic life. However, this hierarchical approach should be used with caution, knowing that exceedance of chemical indicators may correspond to a more recent event that was not reflected in the biological community data due to differences in collection periods or delays in community response. In such a case, a decision to rely on a hierarchical approach would be inappropriate.

When assessing waters against the applicable phosphorus criteria, biological data are used in combination with phosphorus data to determine whether the Aquatic Life use is currently impaired. If biological impairment is observed, the water is placed in the standard impaired waters category (5A). If the water

exceeds phosphorus criteria but biological impairment is not observed, the water is placed in an impaired water subcategory (5P) that is given a lower priority for management actions, until biological impairment is confirmed.

7.2 Professional Judgment

WDNR staff most familiar with a waterbody should be directly involved in the assessment decision. Staff knowledge and experience along with the factors that influence water quality should be considered when reviewing and interpreting available data. Professional staff should explore a myriad of issues to determine the most relevant and appropriate data to use for attainment decisions, including: data quality, frequency and magnitude of exceedances, weather and flow conditions during sample collection, anthropogenic or natural influences on water quality in the watershed, etc. If any available data is not used because of professional judgment, clear documentation of the reasons for doing so should be included in the final attainment decision. Again, whether a waterbody is listed as impaired, or the decision has been made not to list a waterbody, all decisions should be *well documented* within the database and future management recommendations will be noted on waters that were not listed (for example, a formal use designation change is needed in order to list the water as impaired, and a recommendation would be made in WATERS to reflect this need).

Two specific review stages occur during the assessment process when regional water resource biologists review the preliminary assessment results. The first review is a data review of the automated database assessment packages. The package results include a series of downloadable reports and spreadsheet outputs for some assessment parameters, which are provided to biologists for review. At that time, reviewers may document justification for a different assessment result based on data quality, additional data and/or waterbody classification errors. After incorporating all assessment and listing modifications from the data review, a Professional Judgment Team will review the draft assessment results and make recommendations for any needed modifications. The following questions may be considered during the professional judgment review stage:

- Are the data from appropriate weather and flow conditions, or are they limited to critical hydrological regimes (low and high flows)? If data are available only from extreme weather years (as defined in <u>Section 2.5</u>), should that dataset be supplemented with data from current conditions before making an assessment decision?
- Are data representative of current water quality conditions?
- Have land uses or point sources changed substantially since the data were collected?
- If the minimum data requirements are not met, do the limited data provide overwhelming evidence of impairment (e.g., phosphorus dataset does not meet minimum data requirements, but biological impairment has been documented, or the phosphorus criterion is exceeded by double)?

7.3 Threatened Waters

Wisconsin recognizes *threatened* waters as defined by the United States Environmental Protection Agency (EPA):

Any waterbody of the United States that currently attains water quality standards, but for which existing and readily available data and information on adverse declining trends indicate that water quality standards will likely be exceeded by the time the next list of impaired or threatened waterbodies is required to be submitted to EPA.

Waters identified as *threatened* waters become a formal part of the Impaired Waters List, with all of the ramifications associated with impaired waters. Currently no guidance exists on how to formally list *threatened* waters as impaired, however, waters that fall into this category may be evaluated on a case-by-case basis. A biologist would have to provide sufficient data and information (e.g., 5-10 years of data and

multiple samples per year to run a regression analysis) that clearly shows a "declining trend" to predict that the water would be impaired by the next listing cycle. If such significant data exists, the water could be considered for listing as threatened on the Impaired Waters List.

7.4 Watch Waters

Watch Waters are those for which limited data indicate potential impairment, but insufficient data are available to make a final impairment decision, and, therefore, are identified for further monitoring. These waters are not included on the Impaired Waters List due of circumstances warranting further observation or evaluation.

For example, a water may be designated as a Watch Water if water quality data indicating impairment were collected from unrepresentative "extreme weather" periods, as defined in <u>Section 2.5</u>, resulting in insufficient data to assess. Watch Water status is also designated when phosphorus data are assessed for a particular water but a "clear" decision cannot be made (i.e., 90th percent confidence interval of the phosphorus sample concentration data overlaps the criterion). WisCALM guidance defines a "clear" exceedance of the phosphorus criteria as the lower 90th percent confidence interval of a phosphorus sample concentration dataset that exceeds the applicable criterion. Conversely, the phosphorus criteria are "clearly met" when the upper 90th percent confidence interval of the phosphorus sample concentration.

7.5 Identifying Sources of Impairment

When a water is deemed impaired, the potential source(s) causing the impairment should be identified. Impairment sources affect which parameters are monitored, what model should be used for analysis and what type of restoration activities would be best on that individual water. In the WATERS database under the "WDNR Impaired Waters Category," sources may be entered. Some possible sources of impairment include:

Atmospheric Deposition: This source category includes waters with fish consumption advisories (FCAs) caused by atmospheric deposition of mercury. Atmospheric deposition is currently only applicable to mercury and PCBs but could be identified as a source for other in the future.

Contaminated Sediment: Waters identified through various monitoring activities, sediment core analysis, and collection of fish tissue that exceed ambient water quality criteria for toxics as specified in ch. <u>NR 105, Wis. Adm. Code</u>. In addition, this may include waters where contaminated sediments contain pollutant concentrations that will cause "probable effects" in biological organisms based on guidelines outlined in the "Consensus-Based Sediment Quality Guidelines: Recommendations for Use and Application" (Appendix E).

Physical Habitat: Waters where designated uses are not being met due to a physical habitat degradation, including anthropogenic stream channel alterations, such as a dam installation, stream channelization, bank erosion, and riparian zones disturbance.

Point Source Dominated: Waters are categorized as point source dominated when the impairment is a result of a current discharge from an existing point source. The Wisconsin Pollutant Discharge Elimination System (WPDES) Permit Program issues and evaluates permits for point sources to assure the attainment of standards at the time of permit issuance. Existing laws and administrative rules including the WQS and WPDES permit rules preclude the issuance of a permit if it will not attain WQS. Waters in this category are likely between permit cycles or may have obtained a variance to the WQS under current law.

Nonpoint Source (NPS) Dominated: Waters in which the impairment is a result of nonpoint source runoff, including urban stormwater runoff.

Nonpoint Source/Point Source Blend: Waters are placed in this category when impairments exist due to both point source contributions and nonpoint source runoff. Listing a waterbody which is impacted by a point source does not imply that the source is not meeting all the requirements in its discharge permit, but only indicates that a TMDL is needed to determine relative contributions by each of the sources and what additional requirements may be needed.

7.6 Pollutant-Impairment Combinations

Pollutant and impairment listings are derived from the parameter assessed for each waterbody type. There are several pollutant-impairment combinations that have been in common use since the 2012 assessment cycle. Table 22 shows the common parameters assessed and the resulting pollutant and/or impairments associated with an exceedance. Figure 16 and Figure 17 are examples of an entire waterbody assessment.

Parameter	Pollutant	Aquatic Life Use Impairment	Recreation Use Impairment
Total Phosphorus	Total Phosphorus	Impairment Unknown	Impairment Unknown
Total Phosphorus(Overwhelming Exceedance)Total Phosphorus		High Phosphorus Levels*	High Phosphorus Levels *
Chlorophyll-a		Eutrophication	Excess Algal Growth
mIBI		Degraded Biological Community	
fIBI		Degraded Biological Community	
Chloride	Chloride	Chronic Aquatic Toxicity; Acute Aquatic Toxicity	
Temperature		Elevated Water Temperature	
E. coli E. coli			Recreational Use Restrictions

Table 22. Resulting pollutant and/or impairment from an exceedance of each parameter. These are not all the possible parameters assessed, but some of the most common.

*The term "High Phosphorus Levels" was previously called "Water Quality Use Restrictions" which was used from cycles 2012 - 2018 to indicate an overwhelming exceedance of the total phosphorus criteria.

Figure 16. Example of assessing a stream for multiple uses with multiple parameters, to determine the overall waterbody listing.

	overan waterbody nsting.					
	Waterbody					
	Uses	Recreation	Public Health	Aquatic Life		
	Total Phosphorus			Meets Criteria		
	mIBI			Meets Criteria		
rs	fIBI			Meets Criteria		
arameters	Temperature			Meets Criteria		
arar	Chloride			Meets Criteria		
P;	E. coli	Meets Criteria				
	Mercury		Exceeds Criteria			
	PCBs		Meets Criteria			
ent	Use Attainment	Attaining	Not Attaining	Attaining		

lent	Use Attainment	Attaining	Not Attaining	Attaining
Assessm	Overall Waterbody Status	Impaired for I	Mercury in fish tissue	(Category 5B).

Figure 17. Example of assessing a lake for multiple uses with multiple parameters, to determine the overall waterbody listing.

		Mud Lake				
	Waterbody					
	Uses	Recreation	Public Health	Aquatic Life		
	Total Phosphorus	Exceeds Criteria		Exceeds Criteria		
	Chlorophyll-a	Exceeds Criteria		Exceeds Criteria		
ters	Temperature			Meets Criteria		
Parameters	Chloride			Meets Criteria		
Par	E. coli	Meets Criteria				
	Mercury		Meets Criteria			
	PCBs		Meets Criteria			
nent	Use Attainment	Not Attaining	Attaining	Not Attaining		
Assessment	Overall Waterbody Status	Impaired for Total Phosphorus, Excess Algal Growth, and Eutrophication (Category 5A).				

7.7 Delisting Impaired Waters

Waters and/or associated pollutants and impairments are delisted from the state's impaired waters list when the state determines, and the EPA approves, that the waters are no longer impaired, or a particular pollutant impairment combination should be removed. A water will not be delisted until all previously listed pollutant/impairment combinations have been removed because applicable WQS are attained. WDNR proposes to de-list a waterbody and/or associated pollutants and impairments from the Impaired Waters List when contemporary, representative, and high-quality data warrant delisting. However, when a change to a water quality standard (e.g., site-specific criteria) has been approved by EPA and the waterbody now meets the revised criterion, WDNR may propose to remove the water and/or associated pollutants and impairments from future lists.

Water No Longer Impaired

WDNR delists waters that have been restored. New monitoring data will be collected to evaluate the response of the waterbody to some sort of implementation or restoration strategy. Waters will be assessed through the same process identified as listing a waterbody on the 303(d) Impaired Waters List and must meet WQS to be removed from the list.

If a portion of a previously listed water is later determined to be no longer impaired, while other portions remain impaired, the originally listed water may be subdivided into multiple assessment units to account for these differences in attainment status. Guidance on delineating, subdividing and aggregating assessment units is provided in <u>Section 2.6</u> on page 16.

Water Listing Validation Found No Impairment

WDNR has identified some waters on historical Impaired Waters Lists that may be inappropriately listed. Common reasons include improper documentation of a past assessment, misidentification of a waterbody, and/or incorrect description of the reach and its specific location within a watershed. In those cases, contemporary information will be documented and WDNR may propose to delist those waters if the most recent assessment indicates all designated uses are achieved.

EPA Approved TMDL or Alternative Restoration Plan

When EPA approves a TMDL or alternative restoration plan, the water pollutants covered by the TMDL or plan are proposed for removal from EPA-approved list of impaired waters that require a TMDL (Category 5 waters). However, the water is still considered impaired until applicable WQS have been met. Waterbodies having completed TMDLs are moved to Category 4A and ones with alternative plans are moved to Category 4B (Table 23). These Category 4 waters are considered the Restoration Waters List. Once the water is restored and meets applicable water quality criteria, it may be moved to Category 2 and the Healthy Waters List.

7.8 Decision Documentation

A primary goal of the WDNR is to document all impaired waters decisions, verify the current impaired waters list, and make this information accessible to the public. It is critical that WDNR staff fully document their impaired waters listing recommendations, supporting materials, and justification of their decisions, including any professional judgment used to support those decisions. As a part of this process, it is also important to document assessment decisions for waterbodies that were evaluated but deemed fully supporting assessed uses. The WATERS data system for monitoring and assessment data provides WDNR staff with a systematic location and process for documenting assessment decisions.

Data contained in these data systems are available for the public via the <u>WDNR Surface Water Data</u> <u>Viewer</u>. Information such as monitoring stations, Impaired Waters, WPDES permits, etc. can be accessed from this site. WDNR also maintains dynamic webpages created for Impaired Waters where the public can find water quality monitoring data, pollutants/impairments of concern, TMDL status, and possible management solutions for improving the waterbody. The Impaired Waters Search Tool may be accessed at the following website: <u>http://dnr.wi.gov/water/impairedSearch.aspx</u>.

Assessments of non-conventional parameters or those that deviate from standard WisCALM guidance should be documented in the WATERS database or on the standardized documentation form (Appendix B) and include a justification or case-specific reason for diverging from the assessment guidance. An electronic documentation form is available on request; please send requests to DNRImpairedWaters@wisconsin.gov.

8.0 Integrated Report Listing Categories

One of the elements of the Integrated Report (IR) is defining IR listing categories (Table 23) for each waterbody or assessment unit to communicate work conducted under the use designation, assessment and restoration elements of the WQS program. Wisconsin's IR listing categories loosely follow federal categories identified in the 2008 EPA Integrated Reporting Guidance document. These are the same categories as described in <u>Section 3.3</u> and in APPENDIX A. Quick Reference Section.

List	IR Category	How Categories Are Used in Wisconsin
Waters	Category 1	All designated uses are met, no use is threatened, and the anti-degradation policy is supported. This category requires that all designated uses have been assessed for a given water.
Healthy Waters	Category 2	Available information indicates one or more designated uses are met. This category is applied to waters that have been assessed and considered fully meeting one or more designated uses and is also applied in Wisconsin to waters that have been restored and removed from the impaired waters list.
	Category 3	There is insufficient available data and/or information to assess whether a specific designated use is being met or if the anti-degradation policy is supported. This category is also used for situations where the state has not yet had time or resources to analyze available data.
	Category 4: W	Vaters where a Total Maximum Daily Load (TMDL) is approved by EPA or not required.
Restoration Waters	Category 4A	All TMDLs needed for attainment of water quality standards have been approved or established by EPA. This does not mean that all other designated uses have been evaluated and found to be meeting their designated use.
toration	Category 4B	Required control measures are expected to achieve attainment of water quality standards in a reasonable period of time. Environmental Accountability Projects or 9-Key Element Plans may be proposed as an alternative to TMDL development.
Res	Category 4C	A waterbody where the impairment is not caused by a pollutant. Pollution is defined by EPA as the human-made or human-induced alteration of the chemical, physical, biological, and radiological integrity of water [Section 502(19)].
	Category 5: W	Vaters where a TMDL is required.
	Category 5A	Available information indicates that at least one designated use is not met or is threatened, and/or the anti-degradation policy is not supported, and one or more TMDLs are still needed.
aters	Category 5B	Available information indicates that atmospheric deposition of mercury has caused the impairment of the water. The water is listed for a specific advisory and no in-water source is known other than atmospheric deposition.
paired Waters	Category 5C	Available information indicates that non-attainment of water quality standards may be caused by naturally occurring or irreversible human-induced conditions.
Impaire	Category 5P	Available information indicates that the applicable total phosphorus criteria are exceeded; however, biological impairment has not been demonstrated (either because bioassessment shows no impairment or because bioassessment data are not available).
	Category 5W	Available information indicates that water quality standards are not met; however, the development of a TMDL for the pollutant of concern is a low priority because the impaired water is included in a watershed area addressed by at least one of the following WDNR-approved watershed plans: adaptive management plan, adaptive management plan, project, lake management plan, or CWA Section 319-funded watershed plan (i.e., nine key elements plan).

Table 23. Integrated Report (IR) Listing Categories and associated lists.

Placing Assessment Units in Categories

Evaluated waters are placed in Category 3 unless sufficient data or information is available to move the water from a Category 3 to a different group. Waters that meet one or more designated uses -- and have no uses impaired will be included in Category 2. For example, if a waterbody was previously listed as impaired, but, subsequently restored and removed from the impaired waters list, it may then be placed in Category 2. This category cannot be used for situations in which one or more use designations have been restored but other use designations remain impaired. Waters will be placed in Category 2 after WisCALM guidance has been applied and the water has been fully assessed through an impaired waters de-listing process and determined to be meeting applicable WQS.

Moving Assessment Units between Categories

Waters are moved from one category to another during updates to the assessment database by water quality biologists and program coordinators. Once an assessment has been conducted the water will be moved from Category 3, to the updated category. This process usually occurs once a year during the update of the state's water assessments during basin plan updates.

Assessment Units with multiple pollutant/impairment listings

Wisconsin uses one category per water, as well as a category for each pollutant/impairment listing combination. Because of this, the waterbody is placed in the more protective or restrictive category available. For example, if a waterbody is listed for two use impairments (e.g., Recreation and Aquatic Life) and one of the two remain impaired while the other is restored, the waterbody will remain in an impaired water category (i.e., Category 5).

Use	Pollutant	Pollutant-Category	Overall Waterbody Category
Aquatic Life	Total Phosphorus	Category 4A	
Recreation	E. coli	Category 5A	Category 5A
Fish Consumption	Mercury	Category 5B	

Table 24. Example of a waterbody assessment with multiple pollutant listings and how that translates into the overall waterbody category listing.

Impaired Waters List

Listings determined to be in Category 5 are part of the **Impaired Waters List**. Listings covered by a TMDL or an alternative plan, ones in Category 4, are part of the **Restoration Waters List**. Category 4 waters were considered part of the impaired waters list prior to the 2020 assessment cycle. While Category 4 waters are not yet restored they are already addressed by an EPA-approved plan. Waters in Categories 1 or 2 are part of the **Healthy Waters List**. These lists were distinguished to better convey the status of assessments, listing, and restoration.

8.1 Priority Ranking for TMDL Development

Waters on the Impaired Waters List will be ranked by priority for Total Maximum Daily Load (TMDL) development. A TMDL is an analysis that determines how much of a pollutant a waterbody can assimilate before it exceeds Water Quality Standards. Federal law requires that TMDLs be developed for impaired waters.

TMDL prioritization is based on <u>Wisconsin's Water Quality Restoration and Protection Prioritization</u> <u>Framework [PDF]</u> document. Prioritization currently focuses on two pollutants, total phosphorus (TP) and total suspended solids (TSS) as these are two of the most commonly identified pollutants on the impaired waters list. Priority areas are identified through systematic and objective modeling analysis that identified parts of the state experiencing the most ecological degradation and vulnerability to future degradation. On the impaired waters list the 'TMDL Status' is labeled high, medium, or low for a pollutant in Category 5. The categorization for the TMDL Status is defined as follows:

- **High**: A TMDL is currently in development. This could be for any pollutant, but with the current priority framework is most likely addressing TP or TSS. This status is associated with Level 1 Priority in the prioritization framework document.
- Medium: These are waters with TP or TSS listings that are in geographic areas identified as vulnerable based on the <u>Healthy Waters Assessment (HWA)</u>. These areas have poor predicted ecological health or high phosphorus yields and instream concentrations. Additional waters labeled medium priority are those in the top phosphorus priority areas identified in <u>Wisconsin's Nutrient Strategy</u>. Medium priority is associated with Level 2 Priority in the prioritization framework document.
- Low: These are waters with listings that do not fall into High or Medium priority. These listings are likely pollutants other than TP or TSS, but some 5P TP listings may also be in this category if outside the areas identified in the HWA or Nutrient Strategy.

For more information on the prioritization process please refer to the prioritization document.

9-Key Element Plans

Alternatives to a TMDL can be prepared for waters on the 303(d) list. A 9-Key Element Plan covers any plan that includes these nine minimum elements:

- A. Identify the causes and sources;
- B. Estimate pollutant loading into the watershed and the expected load reductions;
- C. Describe management measures that will achieve load reductions and targeted critical areas;
- D. Estimate the amounts of technical and financial assistance and the relevant authorities needed to implement the plan;
- E. Develop an information/education component;
- F. Develop a project schedule;
- G. Develop the interim, measurable milestones;
- H. Identify indicators to measure progress and make adjustments;
- I. Develop a monitoring component.

These nine elements can provide the structure for land and water resource management plans, lake management and protection plans, river protection plans, CWA Section 319-funded watershed plans, and other watershed-based plans. These plans are approved by the EPA. Impairment listings addressed by an EPA approved 9-Key Element plan will be moved to Category 4B (Table 23).

Environmental Accountability Projects (EAPs)

<u>Environmental Accountability Projects</u> or EAPs are another alternative to a TMDL. These are any planned implementation actions on the impaired water that will result in that water meeting WQS. EAPs are commonly used when the source of an impairment and the appropriate management action are readily identifiable. EAP listings are designated when the sources and pathways of pollutants do not require a TMDL analysis to identify management actions. Wisconsin currently has several projects that may have an EAP analysis prepared to address specific pollutants and impairments.

9.0 Public Participation

WDNR recognizes the importance of public involvement in the assessment, restoration and protection of the state's water resources. Public involvement in the development of the state's Impaired Waters List is also required by the CWA. Several opportunities are provided for public comment on the water quality

assessments related to the development of the Impaired Waters List and Integrated Report as it is developed, including the following:

- Calls for data as public noticed by WDNR.
- Statewide public informational meetings to discuss the draft list of impaired waters and the WisCALM document used to determine impairments.
- Informal meetings, as resources allow, with interested parties.
- Draft 305(b) report and 303(d) list as public noticed by WDNR with request for comments.
- Supporting assessment documentation provided upon request.
- Public comments must be sent to WDNR during the formal comment period to be considered in the listing decision submittal. However, comments may be sent to WDNR or directly to EPA about WDNR's Integrated Report at any time during the process.

9.1 Requests for Data from the Public

The WDNR provides an opportunity for the public, partners and stakeholders to submit water quality datasets for inclusion in assessment of waters against water quality standards for the Integrated Report of Water Quality. Submittals of quality-assured datasets meeting minimum requirements for assessment will be used in the development of the Integrated Report.

9.2 Submittal of Wisconsin's Integrated Report to U.S. EPA

Wisconsin will provide the EPA with an integrated dataset, a narrative report, associated spatial data files, and a list of updates to the state's 2020 Impaired Waters List on or before April 1, 2020. When this occurs, the WDNR will post the final submittal package on the agency's website (https://dnr.wi.gov/topic/SurfaceWater/assessments.html) for public informational purposes.

10.0 Quick Link Guide

Federal Clean Water Act & EPA Guidance

How US EPA Manages the Quality of its Environmental Data: <u>https://www.epa.gov/quality</u>

- Drinking Water Contaminants- Standards and Regulations: https://www.epa.gov/dwstandardsregulations?_sm_au_=iVVMN2W4PQ7jM2QN
- Beaches Environmental Assessment and Coastal Health Act (BEACH Act): <u>https://www.epa.gov/beach-tech/about-beach-act</u>
- Electronic Code of Federal Regulations, Title 40, Ch. I, Subchapter D, Part 131- Water Quality Standards: <u>https://www.ecfr.gov/cgi-bin/text-</u> <u>idx?tpl=/ecfrbrowse/Title40/40cfr131_main_02.tpl&_sm_au_=iVVW3452QBmB6LmN</u>
- Use Attainability Analysis: <u>https://www.epa.gov/wqs-tech/use-attainability-analysis-uaa</u>

Wisconsin State Administrative Codes

- Chapter NR1.02(7), Trout Stream Classification: http://docs.legis.wisconsin.gov/code/admin_code/nr/001/1/02
- Chapter NR102, Water Quality Standards for Wisconsin Surface Waters: <u>https://docs.legis.wisconsin.gov/code/admin_code/nr/100/102</u>
- Chapter NR 103, Water Quality Standards for Wetlands: <u>https://docs.legis.wisconsin.gov/code/admin_code/nr/100/103</u>
- Chapter NR 104, Uses and Designated Standards: https://docs.legis.wisconsin.gov/code/admin_code/nr/100/104
- Chapter NR 105, Surface Water Quality Criteria and Secondary Values for Toxic Substances: https://docs.legis.wisconsin.gov/code/admin_code/nr/100/105
- Chapter NR 107, Aquatic Plant Management: <u>https://docs.legis.wisconsin.gov/code/admin_code/nr/100/107</u>
- Chapter NR 207, Antidegradation and Antibacksliding: https://docs.legis.wisconsin.gov/code/admin_code/nr/200/207
- Chapter NR 281, Paint and Ink Formulation: https://docs.legis.wisconsin.gov/code/admin_code/nr/200/281

Monitoring Strategies and Protocols

Wisconsin's Water Monitoring Strategy 2015 - 2020, June 2015. Wisconsin Department of Natural Resources, Madison, WI:

https://dnr.wi.gov/topic/SurfaceWater/monitoring/strategy/Strategy_2015_2020.pdf

Citizen Lake Monitoring Network:

https://dnr.wi.gov/lakes/CLMN/ http://dnr.wi.gov/lakes/CLMN/manuals/

Citizen Based Stream Monitoring: https://dnr.wi.gov/topic/surfacewater/monitoring/cbsm.html

Consensus-Based Sediment Quality Guidelines, WT PUB- 732, 2003 (See Appendix E); <u>https://dnr.wi.gov/files/PDF/pubs/rr/RR088.pdf)</u>.

WDNR Topic Pages

Wisconsin's Riverine and Lake Natural Communities: <u>https://dnr.wi.gov/topic/rivers/naturalcommunities.html</u>

Trout Stream Classifications: <u>https://dnr.wi.gov/topic/Fishing/trout/streamclassification.html</u>

Water Quality Management Planning: <u>https://dnr.wi.gov/topic/SurfaceWater/wqmplan/index.html</u>

Total Maximum Daily Loads (TMDLs): <u>https://dnr.wi.gov/topic/tmdls/</u>

Nine Key Element Watershed Plans: <u>https://dnr.wi.gov/topic/Nonpoint/9keyElementPlans.html</u>

Wisconsin Beaches:

http://dnr.wi.gov/topic/beaches/

Data Resources and Tools

Surface Water Integrated Monitoring System (SWIMS): https://dnr.wi.gov/topic/surfacewater/swims/

US Drought Monitor

https://www.drought.gov/drought/data-gallery/us-drought-monitor

Federal Water Quality Exchange Network: <u>https://www.epa.gov/waterdata/water-quality-data-wqx</u>

Palmer Drought Severity Index: https://www.ncdc.noaa.gov/temp-and-precip/drought/historical-palmers/

USGS Surface-Water Data for the Nation: https://waterdata.usgs.gov/nwis/sw

- The R Project for Statistical Computing: <u>http://www.r-project.org/</u>
- Wisconsin Beach Health: www.wibeaches.us

The Impaired Waters Search:

http://dnr.wi.gov/water/impairedSearch.aspx

1980 Trout Book (Wisconsin Trout Streams – Publication 6-3600(80)

Assessment Package Documentation

WisCALM 2018 - E. coli Beach Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=157736003

WisCALM 2018 - Chloride Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=157736016

WisCALM 2018 - Lake Chlorophyll a Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=157736098

WisCALM 2018 - Lake Total Phosphorus Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=157736142

WisCALM 2018 - Large River mIBI R Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=157736160

WisCALM 2018 - River and Stream Total Phosphorus Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=157736173

WisCALM 2018 - Wadeable mIBI Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=157736294

WisCALM 2018 - Lake Trophic State Index (TSI) Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=158820728

WisCALM 2018 - Temperature Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=158820741

WisCALM 2018 - Nonwadeable fIBI Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=159005717

WisCALM 2018 - Wadeable fIBI Assessment Parameter Documentation: http://dnr.wi.gov/water/wsSWIMSDocument.ashx?documentSeqNo=159005881

Additional Resources

World Health Organization: <u>http://www.who.int/</u>

Choose Wisely, A Healthy Guide for Eating Fish in Wisconsin (PUB-FH-824 2016): <u>http://dnr.wi.gov/topic/fishing/consumption/</u>

Technical Fact Sheet- Perfluorooctane Sulfonate (PFOS) and Perfluorooctanoic Acid (PFOA): <u>https://www.epa.gov/sites/production/files/2017-</u> <u>12/documents/ffrrofactsheet_contaminants_pfos_pfoa_11-20-17_508_0.pdf</u>

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APPENDIX A. Quick Reference Section

Acronyms and Terminology

AL: Aquatic Life Use. Designated use category used to indicate whether waters are appropriate for the protection of fish and other aquatic life.

AMCI: Aquatic Macrophyte Community Index. Multi-metric aquatic plant index which decreases with increasing human disturbance. Used to assess aquatic macrophyte communities in lakes.

AU: Assessment Unit.

BPJ: Best Professional Judgement.

CBSM: Citizen Based Stream Monitoring. Programs that utilize citizen volunteers to collect data to characterize a stream's biology, chemistry, or physical state.

cfu: colony-forming unit. A unit of measurement depicting the number of viable bacterial or fungal cells in a sample. Results are expressed in the form of cfu/mL for liquids and cfu/g for solids.

Chl-a: Chlorophyll A (aka CHL). A green pigment, present in all green plants and cyanobacteria, responsible for the absorption of light to provide energy for photosynthesis, measured to assess productivity in lake systems.

CI: Confidence Interval.

Cold: Coldwater. Sub-category in the Aquatic Life Use Designation for streams. Streams classified at "cold" are capable of supporting a cold-water sport fishery, or serving as a spawning area for salmonids and other cold-water fish species.

CWA: Clean Water Act (aka Federal Water Pollution Control Act). Primary United States federal law governing water pollution and quality.

DO: Dissolved Oxygen. The amount of gaseous oxygen dissolved in water, measured in units of milligrams per liter (mg/L).

EAP: Environmental Accountability Project. Any planned implementation actions on an impaired water that will result in that water meeting water quality standards. Environmental Accountability Projects can be utilized as an alternative to TMDLs when the sources and pathways of pollutants do not require a TMDL analysis to identify management actions.

E. coli: Escherichia coli. Coliform bacterium commonly found in the lower intestine of warm-blooded organisms. Some strains of E. coli pose a human health risk and result in conditions such as gastroenteritis, infection, neonatal meningitis, hemorrhagic colitis, and Crohn's disease.

EPA: Environmental Protection Agency. Independent agency of the United States federal government which oversees the maintenance and enforcement of national standards under a variety of environmental laws.

EPT: Ephemeroptera-Plecoptera-Trichoptera. Common stream invertebrates: mayfly, stonefly, caddisfly. One of several metrics used to determine M-IBI for streams.

ERW: Exceptional Resource Water. Wisconsin's designation under state water quality standards to waters with exceptional quality and which may be provided a higher level of protection through various programs and processes.

FCA: Fish Consumption Advisory. Recommendations issued to notify the public that certain species of fish or shellfish caught from a specific water body or type of water body should not be eaten or should be limited for consumption due to chemical contamination.

F-IBI: Fish Index of biological integrity (Fish IBI). An Index of Biological Integrity (IBI) is a scientific tool used to identify and classify water pollution problems. An IBI associates anthropogenic influences on a water body with biological activity in the water and is formulated using data developed from biosurveys. In Wisconsin, Fish IBIs are created for each type of natural community in the state's stream system.

g: gram.

HCC: Human Cancer Criteria. Maximum concentrations of substances established to protect humans from an unreasonable incremental risk of cancer resulting from contact with or ingestion of surface waters and from ingestion of aquatic organisms taken from surface waters.

HTC: Human Threshold Criteria. A threshold dosage or concentration of a toxic substance below which it is estimated that no adverse effect or response is likely to occur.

IBI: Index of Biological Integrity. A scientific tool used to identify and classify water pollution problems. Utilizes biological data to analyze anthropogenic influence on a waterbody.

IR: Integrated Report.

Kg: Kilogram.

LAL: Limited Aquatic Life. Sub-category in the Aquatic Life Use Designation

LCL: Lower Confidence Limit.

LFF: Limited Forage Fish. Sub-category in the Aquatic Life Use Designation for streams. Streams designated as "LFF" are capable of supporting small populations of forage fish or tolerant macroinvertebrates that are tolerant of organic pollution.

M-IBI: **Macroinvertebrate Index of biological integrity.** In Wisconsin, the MIBI, or macroinvertebrate Index of biological integrity, was developed specifically to assess Wisconsin's macroinvertebrate community (see also Fish IBI).

Meeting Criteria: When comparing to a water quality criterion this means that the value is not exceeding the criteria. Meeting criteria indicates attainment.

μg/L: micrograms per liter.

NC: Natural Community. A system of categorizing water based on inherent physical, hydrologic, and biological assemblages. Streams and lakes are categorized using an array of "natural community" types.

ng: nanogram.

NPS: Nonpoint Source. Pollution derived from diffuse sources, generally caused by rainfall or snowmelt moving over and through the ground. As the rainfall or snowmelt moves it picks up pollutants and deposits them into lakes, rivers, wetlands, coastal waters, and groundwater.

ORW: Outstanding Resource Water- Wisconsin's designation under state water quality standards to waters with outstanding quality and which may be provided a higher level of protection through various programs and processes.

PCBs: Polychlorinated Biphenyls. A group of man-made organic chemicals commercially produced in the United States from 1929 to 1979. They can have effects on the immune system, reproductive system, nervous system, endocrine system and other health effects, such as increased risk of cancer. They do not readily break down in the environment, so can remain for long periods of time.

PFOS: Perfluorooctane sulfonate. Man-made fluorinated compounds that repel oil and water. PFOS are used in a variety of industrial and consumer products, such as carpet and clothing treatments, and firefighting foams. Toxicological studies on animals indicate potential developmental, reproductive and systemic effects.

PPM: Parts Per Million. A measurement of a substance's concentration in water or soil. One part per million is equivalent to one milligram of a substance per liter of water.

PPT: Parts Per Trillion. A measurement of a substance's concentration in water or soil. One part per trillion is equivalent to one nanogram of a substance per kilogram of water.

PWS: Public Water Supply. This is a surface water used to supply public drinking water. Currently there are only three lakes used for this purpose: Lake Superior, Lake Michigan, and Lake Winnebago.

REC: Recreation Use: Designated use category used to indicate whether waters are appropriate for recreational use. Waters will fail this designated use if a sanitary survey has been completed to show that humans are unlikely to participate in activities requiring full body immersion on the waterbody.

SD: Secchi Depth. A measurement of light transparency in lakes collected using a 20-cm (8-inch) diameter disc painted white and black in alternating quadrants. Depth measurements give a general picture of a lake's water clarity and can help determine if changes occur in a waterbody's clarity over time.

SDWA: Safe Drinking Water Act. Federal law that protects public drinking water supplies throughout the United States. Under the SDWA, EPA sets standards for drinking water quality and with its partners implements various technical and financial programs to ensure drinking water safety.

SU: Standard Unit.

SWIMS: Surface Water Integrated Monitoring System. A WDNR information system that holds chemistry (water, sediment), physical (flow), and biological (macroinvertebrate, aquatic invasive) data.

SWIMS ID: Surface Water Integrated Monitoring System (SWIMS) Identification Code. The unique monitoring station identification number for the location where monitoring data was gathered.

TCDD: Tetrachlorodibenzodioxin. In this document it is specifically 2,3,7,8-Tetrachlorodibenzo-P-Dioxin. This is a carcinogenic chemical that was a byproduct of producing certain herbicides. This chemical is also formed from metal production and from burning waste, fossil fuels, and wood. It is a developmental toxicant in animals and is linked to several types of human cancer. **TMDL: Total Maximum Daily Load**. A technical report required for impaired waters Clean Water Act. TMDLs identify sources, sinks and impairments associated with the pollutant causing documented impairments.

TP: Total Phosphorus. An analyzed chemical parameter collected in aquatic systems frequently positively correlated with excess productivity and eutrophication in many of Wisconsin's waters.

TSI: Trophic Status Index. Commonly used index of lake productivity published by Carlson in 1977. It provides separate, but relatively equivalent, calculations based on either chlorophyll-*a* concentration or Secchi depth to predict algal biomass in a waterbody.

TSS: Total Suspended Solids. An analyzed physical parameter collected in aquatic systems that is frequently positively correlated with excess productivity, reduced water clarity, reduced dissolved oxygen and degraded biological communities.

WATERS: Waterbody Assessment, Tracking and Electronic Reporting System. A WDNR information system that holds decisions and information regarding the status of rivers, streams, and lakes, as well as

Great Lakes shoreline miles including a variety of use designation, assessment, management uses, and linkages to documents or reports supporting decisions about a waterbody.

WATERS ID: The Waterbody Assessment, Tracking and Electronic Reporting System Identification Code. A unique numerical sequence number assigned by the WATERS system, also known as "Assessment Unit ID code".

WAV: Water Action Volunteer. Statewide program which utilizes individual citizens, environmental groups, students and other volunteer groups to collect data to characterize a stream's biology, chemistry, or physical state.

WBIC: Water Body Identification Code. WDNR's unique identification codes assigned to water features in the state. The lines and information allow the user to execute spatial and tabular queries about the data, make maps, and perform flow analysis and network traces.

WDNR: Wisconsin Department of Natural Resources. Wisconsin Department of Natural Resources is an agency of the State of Wisconsin created to preserve, protect, manage, and maintain natural resources.

WHO: World Health Organization. Specialized agency of the United Nations concerned with international public health.

WisCALM: Wisconsin Consolidated Assessment and Listing Methodology. Developed by WDNR, provides guidance on assessment of water quality data against surface water quality standards and for Clean Water Act reporting on surface water quality status and trends. WisCALM is updated for each biennial surface water assessment cycle.

WPDES: Wisconsin Pollutant Discharge Elimination System.

WQS: Water Quality Standards.

WSLH: Wisconsin State Laboratory of Hygiene (aka WSLOH). the state's certified laboratory that provides a wide range of analytical services including toxicology, chemistry, and data sharing.

WWFF: Warmwater Forage Fish. Sub-category in the Aquatic Life Use Designation for streams. Streams designated as "WWFF" are capable of supporting a warm water-dependent forage fishery.

WWSF: Warmwater Sport Fish. Sub-category in the Aquatic Life Use Designation for streams. Streams designated as "WWSF" are capable of supporting a warm water-dependent sport fishery.

Water Quality Criteria & Assessment Quick-Reference Tables

The tables displayed here are meant for quick reference of the most commonly used numeric water quality criteria and do not include detailed assessment methodologies. All numbers outlined in this section are the maximum levels permitted in a waterbody before it is listed as impaired. Please refer to the main body of this document for more information like minimum data requirements and exceedance thresholds; relevant portions are linked in each table's notes.

		Total Phosphorus Criteria (µg/L)	Chlorophyll- <i>a</i> Criteria (AL: μ g/L; REC: % days where Chl- <i>a</i> > 20 μ g/L)	
Stratification ¹	Lake Natural Community ¹	$AL^2 \& REC^3$	\mathbf{AL}^2	\mathbf{REC}^3
	Headwater Drainage			
Unstratified (Shallow)	Lowland Drainage	40	27	30%
(Shanow)	Seepage			
	Headwater Drainage	30 27		
Stratified (Deep)	Lowland Drainage			
	Seepage	20		5%
	Two-Story Fishery	15	10	

Lakes: Total Phosphorus & Chlorophyll-a

1. Natural Community and Stratification definitions can be found in section <u>4.0 Lake Classification and Assessment</u> <u>Methods</u>.

2. Fish and Aquatic Life Use (AL). Sampling, data selection, and assessment methods for AL TP are found in section <u>4.5 Lake Impairment Condition Assessment: Aquatic Life (AL) Uses</u>.

3. Recreation Use (REC). Assessment methods for REC TP are the same as AL. Chl-*a* REC assessment methods are found in section <u>4.6 Lake Impairment Condition Assessment: Recreational Uses</u>.

Rivers & Streams (Aquatic Life Use⁴): Total Phosphorus

Waterbody Type	Total Phosphorus Criteria (µg/L) ³
River ¹	100
Stream	75
Impounded Flowing Water ²	Criteria of the river or stream associated with the impounded flowing water.

 A list of waters that have the criteria of 100 μg/L is available in Wisconsin Administrative Code Chapter NR 102.06(3).

2. Impounded Flowing Waters are impoundments that have a water residence time of < 14 days.

3. Assessment protocols can be found in section <u>5.3 Stream and River Impairment Condition Assessment: Aquatic Life Uses</u>.

4. There currently are no Total Phosphorus criteria for Recreation Use.

All Surface Waters: Chloride

Protection Level	Criteria (mg/L) ¹
Chronic Aquatic Toxicity	395
Acute Aquatic Toxicity	757

1. Assessment protocols can be found in section <u>5.3 Stream and River Impairment Condition Assessment: Aquatic Life Uses</u> and Table 21.

Acute Temperature Criteria in Fahrenheit for each month by Water Type ¹							
	Rivers & Streams ²				Lakes ³		
Month	Cold	Warm Large	Warm Small	LFF	Northern Lake ⁴	Southern Lake ⁴	
Jan	68	76	76	78	76	77	
Feb	68	76	76	79	76	78	
Mar	69	76	77	80	76	78	
Apr	70	79	79	81	78	80	
May	72	82	82	84	81	82	
Jun	72	85	84	85	85	86	
Jul	73	86	85	86	86	87	
Aug	73	86	84	86	86	87	
Sep	72	84	82	85	84	85	
Oct	70	80	80	83	80	81	
Nov	69	77	77	80	78	78	
Dec	69	76	76	79	76	77	

All Surface Waters (Aquatic Life Use): Temperature

1. This table is a combination of Acute Temperature Criteria found in Wisc. Admin. Code Chapter NR 102 Tables 2 and 4.

2. River and Stream assessment protocols can be found in Table 20.

3. Lake assessment protocols can be found in Table 10.

4. Northern means North of State Highway 10 and Southern means South of State Highway 10.

Acute Temperature Criteria in Fahrenheit for each month for specific waters						
			Wisconsin River ³			
Month	Mississippi River	Rock River ²	Upper	Lower	Lower Fox River	
Jan	75	76	76	75	76	
Feb	76	76	76	75	76	
Mar	76	77	76	77	77	
Apr	79	79	78	79	80	
May	82	84	82	83	83	
Jun	85	85	85	85	85	
Jul	86	86	86	86	87	
Aug	86	85	85	86	86	
Sep	84	84	84	84	85	
Oct	81	81	80	80	80	
Nov	77	77	77	77	78	
Dec	76	76	76	76	76	

A sute Temperature Criterie in Febrerheit for each month for apoific materal

1. This table was created from Wisc. Admin. Code Chapter NR 102 Tables 2 and 4.

2. Applies to portions of the Rock River downstream of Lake Koshkonong.

3. "Upper" means any part of the Wisconsin River upstream of Petenwell Dam and "Lower" means any part of the Wisconsin River downstream of Petenwell Dam. This does not include impoundments along the Wisconsin River.

Waterbody Type Waterbody Designation		Criteria (mg/L)
Stucome Dimons	Cold Waters	6.0 and 7.0 during spawning season
Streams, Rivers	Warm Waters	5.0
	Limited Forage Fish	3.0
	Limited Aquatic Life	1.0
Lakes		5.0

All Surface Waters (Aquatic Life Use): Dissolved Oxygen

1. Assessment protocols can be found in section 4.5 Lake Impairment Condition Assessment: Aquatic Life (AL) Use and 5.4 Stream and River Impairment Condition Assessment: Aquatic Life Use.

EPA Five-Part Categorization

The EPA encourages States/Tribes to use a five-category system for classifying all water bodies (or segments) within its boundaries. This classification system is built around designated uses and categorizes waters based on their status in meeting the State's/Tribe's water quality standards. Each waterbody and designated use combination is assigned a condition/reporting category as listed in the table below. More information can be found in section 3.3 Water Quality Condition Categories and Lists.

List	Category/ Subcategory	Description
hy rs	Category 1	All designated uses are supported, no use is threatened.
Healthy Waters	Category 2	Available data and/or information indicate that some , but not all , designated uses are supported .
	Category 3	There is insufficient available data and/or information to make a use support determination.
iters	Category 4	Available data and/or information indicate that at least one designated use is not being supported or is threatened, but a TMDL is not needed .
Restoration Waters	Category 4a	A State developed TMDL has been approved by EPA or a TMDL has been established by EPA for any segment-pollutant combination.
Category 4b Other required control means applicable water quality sta		Other required control measures are expected to result in the attainment of an applicable water quality standard in a reasonable period of time.
Rest	Category 4c	The non-attainment of any applicable water quality standard for the segment is the result of pollution and is not caused by a pollutant.
	Category 5	Available data and/or information indicate that at least one designated use is not being supported or is threatened, and a TMDL is needed .

WDNR has further refined Category 5 (waters not meeting water quality standards and a TMDL is needed) waters into subcategories to distinguish among differing types of impaired waters and TMDL priorities.

	Subcategory	Definition
	Category 5A	Available information indicates that at least one designated use is not met or is threatened, and/or the anti-degradation policy is not supported, and one or more TMDLs are still needed. This is the default category for impaired waters.
List	Category 5B	Available information indicates that atmospheric deposition of mercury has caused the impairment and no other sources have been identified.
ers L	Category 5C	Available information indicates that non-attainment of water quality standards may be caused by naturally occurring or irreversible human-induced conditions .
Impaired Waters	Category 5P	Available information indicates that the applicable total phosphorus criteria are exceeded; however, biological impairment has not been demonstrated (either because bioassessment shows no impairment or because bioassessment data are not available).
Impa	Category 5W	Available information indicates that water quality standards are not met; however, the development of a TMDL for the pollutant of concern is a low priority because the impaired water is included in a watershed area addressed by at least one of the following WDNR-approved watershed plans : adaptive management plan, adaptive management pilot project, lake management plan, or Clean Water Act Section 319-funded watershed plan (i.e., nine key elements plan).

Listing Combinations

Assessing phosphorus and biology in combination to	determine impairment status and pollutant.
	1 1

	Biological Response Indicators	Overall Assessment Result & EPA Listing Category	Pollutant
	None indicate impairment	Not Impaired Category 2	NA
Meets TP criteria	One or more indicate impairment	Impaired – Biology Only Category 5A	Unknown
Exceeds TP criteria	One or more indicate impairment	Impaired – TP & Biology Category 5A	TP
(not an overwhelming exceedance)	None indicate impairment	Impaired – Exceeds TP but has insufficient or conflicting biological data Category 5P	TP
Exceeds TP criteria by an overwhelming amount	None needed	Impaired – TP Only (i.e. Overwhelming exceedance) Category 5A	TP

Resulting pollutant and/or impairment from an exceedance of each parameter. These are not all the possible parameters assessed, but some of the most common.

Parameter	Pollutant	Aquatic Life Use Impairment	Recreation Use Impairment
Total Phosphorus	Total Phosphorus	Impairment Unknown	Impairment Unknown
Total Phosphorus (Overwhelming Exceedance)	Total Phosphorus	High Phosphorus Levels*	High Phosphorus Levels *
Chlorophyll-a		Eutrophication	Excess Algal Growth
mIBI		Degraded Biological Community	
fIBI		Degraded Biological Community	
Chloride	Chloride	Chronic Aquatic Toxicity; Acute Aquatic Toxicity	Chronic Aquatic Toxicity; Acute Aquatic Toxicity
Temperature		Elevated Water Temperature	Elevated Water Temperature
E. coli	E. coli		Recreational Use Restrictions

*The term "High Phosphorus Levels" was previously called "Water Quality Use Restrictions" which was used from cycles 2012 – 2018 to indicate an overwhelming exceedance of the total phosphorus criteria.

APPENDIX B. 2018 Impaired Waters Assessment Documentation Form

2020 Impaired Waters Documentation Sheet					
Author:	Date Prepared:				
Waterbody Name:				Segment:	
WADRS ID:	WBIC:		Use <u>i-SWD</u>	V (CRTL + Click)) to find ID numbers
Choose from	n the following	to indicate what	t you are re	ecommending	:
Proposed new impaired water listing					
Proposed changes for wat	Proposed changes for water already on 303(d) list (check type of change below) → TMDL ID #:				
Proposed change Proposed for de-li	to existing list (ne	w pollutants, impa	irments, mi	ileages, etc.)	
	ocumentation for v	vater already on li	st		
		of waterbody			31 J
Start Mile:	waterbodi	scribe segment us es, etc.):	ing road cro	ossings, converg	ence with other
End Mile:					
Total miles:					
Lake Acres:					
Use Designation Cate	gories	List use desi	gnation &	data source fo	or each category.
Current (Existing) Fish & Aquatic I	Life Use:				
Attainable (Potential) Fish & Aquatic Life Use:					
Designated (Codified) Fish & Aqua	atic Life Use:				
Is it supporting its FAL Attainable Use? 👤 Fully Supporting 👤 Not Supporting 👤 Not Assessed					
Is it supporting its Recreational Use? Fully Supporting Not Supporting Not Assessed					
Does a <i>Specific</i> Fish Consumption Advisory Exist? Yes No Don't know					
If so, what is the specific advisory: Pollutants & Impairments					
Pollutants: (Place an X next to all pollutants that you are recommending for listing or de-listing, or "watch water" monitoring needs.)					
Phosphorus	Sediment	Bacteria		PAHs	PCBs
NH ₃ (Ammonia)	Thermal	Нд		Creosote	Metals
Unknown Other P	ollutants:				

Impairments: (Place an X next to all impairments that you are recommending for listing, de- listing, or "watch water" monitoring needs.)					
Degraded Habitat	Eutrophication	Temperature			
Contaminated Fish Tissue	Chronic Toxicity	Aquatic Toxicity			
Unknown	Degraded Biological Comm				
Specific causes of impairment: contributing to the impairment	(Describe to the best of your abi .)	lity what you think is			
Information is based on:					
Monitoring data collected on/after J	anuary 1, 2009? YES	NO			
If 'NO' then provide justification for	using data from the long term record	d:			
	Monitoring & Listing Data				
	Monitoring Study, Date, Results. List water quality exceedances indicating magnitude, duration and frequency (attach additional sheets, if needed).				
Monitoring Studies:					
Exceedances:					
Stations:					
Parameters:					
Database where data is stored (F	Database where data is stored (Fish Database, SWIMS, FishSED, Personal PC):				
Narrative on why you are propo	Narrative on why you are proposing this waterbody to be listed or de-listed?				
List and attach any additional reports, updated watershed tables, analyses etc. including use designation survey.					
1.					
2.					
3.					
4.					

APPENDIX C. Summary of Fish Tissue Criteria for Fish Consumption Advice

Contaminant	Population	Concentration Range	Meal Frequency Recommendation	
PCBs	All	≤0.05 ppm	Unlimited consumption	
		0.05 – 0.22 ppm	1 meal/week or 52 meals/year	
		0.22 – 1.0 ppm	1 meal/month or 12 meals/year	
		1.0 -1.9 ppm	6 meals/year	
		$\geq 2 \text{ ppm}$	Do Not Eat	
Mercury: General	Sensitive Groups	≤0.05 ppm	Unlimited consumption	
		0.05 – 0.22 ppm	1 meal/week or 52 meals/year	
		0.22 – 0.95 ppm	1 meal/month or 12 meals/year	
		> 0.95 ppm	Do Not Eat	
	Others	≤0.16 ppm	Unlimited consumption	
		0.16 – 0.65 ppm	1 meal/week or 52 meals/year	
		> 0.65 ppm	1 meal/month or 12 meals/year	
Mercury: Site-Specific	All	Species-site panfish average > 0.22 ppm (n > 4), max > 0.33 ppm	Sensitive group: 1 meal/month of panfish, Do Not Eat gamefish	
		Species-site gamefish average > 0.65 ppm, max > 0.95 ppm	General group: 1 meal/week of panfish, 1 meal/month of gamefish	
Dioxin All <10 pp		< 10 ppt	No advice given	
		> 10 ppt	Do Not Eat	
Chlordane	All	≤0.16 ppm	No advice given	
		0.16 – 0.65 ppm	1 meal/week or 52 meals/year	
		0.66 – 2.82 ppm	1 meal/month or 12 meals/year	
		2.83 – 5.62 ppm	6 meals/year	
		> 5.62 ppm	Do Not Eat	
PFOS	All	< 388 ng/g	Unlimited consumption	
		38 – 160 ng/g	1 meal/week or 52 meals/year	
		160 – 700 ng/g	1 meal/month or 12 meals/year	
		> 700 ng/g	Do Not Eat	

Wisconsin fish consumption advisory protocols. (Duplicated from *Wisconsin's Fish Contaminant Monitoring and Advisory Program:* 1970-2012 article by Candy S. Shrank in *Wisconsin's Contaminant Monitoring Program* of January 2014).

¹**PCB**s - Species-site specific advisories are provided to protect against reproductive health effects and other potential health effects such as immune suppression and cancer. The same advice is given for women, children, and men. The following values were used in deriving the fish tissue criteria for PCBs:

- Health Protection Value of 0.05 µg PCB/kg/day. Average Meal size = 227 g uncooked fish. Consumer = 70 kg adult for others, meal size is assumed proportional to body size). Meal rates defined in the advisory ranging from unrestricted (>225/yr) to none. Skinning/trimming/cooking reduction factor = 50%. The Health Protection Value is from the "Protocol for a Uniform Great Lakes Sport Fish Consumption Advisory. Great Lakes Sport Fish Task Force. September 1993. Since 2000, only specific PCB-based advice is listed for species-sites more stringent than the general statewide advisory.

²**Mercury** - Sensitive group includes pregnant women, women of childbearing age, and children under age 15. Others are women beyond childbearing age and men. The HPV for the sensitive group is 0.1 μ g/kg/day (EPA RfD) and for others it is 0.3 μ g/kg/day (Iraq 1990 RfD). A Protocol for Mercury-based Fish Consumption Advice. Anderson et al., May 2007. Average Meal size = 227 g uncooked fish. Consumer = 70 kg adult (for others, meal size is assumed proportional to body size). Meal rates defined in the advisory ranging from unrestricted (>225/yr) to none. No reduction factor is applied.

- For the statewide general advisory, species were placed in a meal-category considering the distribution of concentrations for each species in the tissue criteria for each meal category, angler harvest, bag and size limitations, and other factors pertinent to consumption.

- In addition to the general advisory, mercury-based special advice is provided for species-sites where higher mercury concentrations have been documented. For special mercury advisories, a number of factors are examined including: maximum and average concentrations for a species in a waterbody or reach, concentration-size relationships, size range of the species expected to be harvested, angler harvest information, and other factors.

³Sum of total dioxin equivalence expressed as 2,3,7,8 TCDD based on dioxin and furan congeners and WHO 2005 human health TEFs

⁴Sum of chlordane isomers. Hornshaw 1999 HPV = $0.15 \mu g/kg/day$

⁵MN Rfd (Seacat et al. 2002 Tox Sci 68:249-264) 0.075 μg/kg/day

APPENDIX D. Methodology for Using Field Data to Identify and Correct Wisconsin Stream "Natural Community" Misclassifications (Version 4)

Methodology for Using Field Data to Identify and Correct Wisconsin Stream "Natural Community" Misclassifications

Version 4, May16, 2013

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Summary

All stream and river segments within Wisconsin are classified into one of nine fish-based Natural Communities for bioassessment based on long-term summer maximum water temperature and minimum flow patterns. Temperature and flow values are estimated from landscape-scale, GIS-based, predictive statistical models. These models perform quite well but nonetheless yield inaccurate values for many segments, leading to Natural Community misclassifications. The methodology described here uses actual fish data from bioassessment samples to determine if the predicted Natural Community of a stream segment is appropriate and, if it is not, to assign the segment to the correct Natural Community. The methodology has up to four steps. First, the proportions of the fish catch in different thermal and streamsize guilds are calculated and compared with expectations for the predicted Natural Community. If catches are within the expected ranges, then the predicted Natural Community is retained. If they fall outside these ranges, the second step occurs. In this second step, the proportions of intolerant and tolerant individuals in the fish catch are compared with expected values for the Natural Community. If both proportions are outside expected ranges, then differences between observed and expected thermal and stream-size guilds are likely due to degradation, in which case the predicted Natural Community is retained. If fish catches do not suggest degradation, the third step takes place. In this third step, air temperature and precipitation data are compiled from the nearest weather station. If the mean air temperature in the month before sampling or the total precipitation in the 12 months before sampling were in the top or bottom 10% of values over the last 25 or more years and the nature of the weather was consistent with the mismatch between observed and expected fish catches (e.g., coldwater fish less than expected in an unusually warm period), then weather conditions may have modified fish community characteristics temporarily, and the validity of the predicted Natural Community cannot be determined. A second fish community sample from a non-extreme weather period must be analyzed beginning at step one to determine the appropriate Natural Community for the reach. However, if weather conditions prior to sampling were not extreme or the extreme weather could not explain fish community patterns, the fourth and final step occurs. In this step, best professional judgment is employed to determine if other segment- or sample-specific factors could account for differences between expected and observed proportions of fish thermal and stream-size guilds. If these other factors are judged to be sufficiently important, the predicted Natural Community should be retained. However, if they are judged not sufficiently important, then the Natural Community designation should be changed to match the observed proportions of the fish thermal and stream-size guilds.

Background

Wisconsin streams are highly diverse and contain a wide range of biological communities. This natural diversity must be considered when conducting bioassessments. Presently, inherent variation in fish communities among streams is accounted for through the "Natural Community" classification system. Each of the many stream segments in the state is grouped into one of nine Natural Communities based on estimates of long-term average stream low flow (annual 90% exceedance flow) and summer maximum water temperature (maximum daily mean water temperature) (Table 1), environmental factors that are particularly important in determining stream fish communities. Analyses indicate that stream fish communities from relatively undegraded streams within a particular Natural Community are more similar

to each other than they are to fish communities from relatively undegraded streams in other Natural Communities. Each of the Natural Communities has a specific Index of Biotic Integrity (IBI) that is optimized for use in bioassessment.

Wisconsin has over 160,000 discrete stream segments, and relatively few of these have data on flow, water temperature, or fish communities. Thus, segments are initially classified into Natural Communities based on landscape-scale statistical models that predict long-term flows and temperatures from watershed characteristics such as watershed size, surficial and bedrock geology, topography, climate, and land cover. These predictions represent the realistic potential Natural Community of the segment under current land-cover and climate conditions in the absence of significant site-specific human impacts, such as local riparian degradation. In independent validation tests, the models were found to be largely unbiased and to predict the correct Natural Community for about 70-75% of test segments. However, for some test segments the predicted Natural Community was different from the Natural Community that actually occurred.

Errors in Natural Community classification will reduce the accuracy of bioassessment. Misclassified streams will be assessed with the wrong IBI, and their environmental condition may be misjudged. This could lead to some segments being rated as in good condition when in fact they were in poor condition, in which case they would not receive appropriate regulatory and restoration attention. Alternatively, other segments could be scored as poor when they were actually good, and effort could be wasted in trying to restore them unnecessarily. Misclassified segments can only be detected through collection of appropriate field data. However, there are no guidelines on what types of data should be collected, how the data should be interpreted, and how new classifications should be determined. This white paper proposes protocols for using field data to identify misclassified stream segments and to determine their appropriate Natural Community classification.

The Issue

Since the statistical models of flow and water temperature misclassify some stream segments into the wrong Natural Communities, when and how should field data be used to assign individual stream segments into different and more appropriate Natural Communities?

Proposed Methodology

Detection:

A potentially misclassified stream segment can be detected either during a field survey or via a review of existing field data. Conceptually, misclassification could be indicated by discrepancies between predicted and actual measurements of flow, water temperature, or the fish community. However, for several reasons, the most reliable and cost-effective indicator of misclassification will be fish community data. The Natural Community classification is based on predicted average summer maximum temperature and annual low flow over a 20-year period. Neither value can be measured directly without an expensive long-term monitoring program, impractical in nearly all cases. Short-term approximations are possible, but they require multiple site visits, and the estimated values are highly variable and particularly sensitive to short-term variations in weather (e.g., droughts and floods, heat-waves and cold-spells). Fish data, on the other hand, require only a single site visit, utilize the same information as the actual bioassessment, and are relatively more stable and less influenced by weather extremes than water temperature and stream flow measures.

Fish data can provide insight into both the thermal and flow (stream-size) attributes of stream segments. In the absence of major environmental degradation, each Natural Community has a characteristic fish

community, with expected ranges of coldwater, transitional, and warmwater individuals (Table 2), and small-stream, medium-stream, and large-river individuals (Table 3). The observed relative abundances of fish thermal and stream-size guilds can indicate whether the designated Natural Community is correct. However, not all mismatches between expected and observed fish community characteristics represent a Natural Community misclassification. Often, fish communities have been modified by environmental degradation of the stream segment. Or fish may display temporary distribution and abundance shifts in response to unusual weather conditions. The predicted Natural Community classification represents the potential of the segment in the absence of major site-specific environmental impacts and under average climate conditions, whereas the observed conditions will incorporate the effects of weather extremes and local human activities in and along the stream. The segment may have fish community values outside the range of its predicted Natural Community because it has poor environmental quality or because of atypical weather, not because it has been misclassified. Thus, when predicted and observed values do not agree, the challenge is determining whether this disagreement occurs because the predictions are wrong or because the predictions are correct but the segment has been environmentally degraded or has recently experienced extreme precipitation or air temperatures.

It is important to note that the process of determining whether the designated Natural Community of a stream segment is accurate is separate and different from the process of bioassessment of that segment with the IBI, even though both processes use the same fish catch data. The Natural Community process takes place first and must be completed before the IBI process can begin. The IBI process relies on an accurate Natural Community classification to determine which IBI should be employed. The fish metrics used to determine the appropriate Natural Community are largely different from those used in the IBI bioassessment; only the percentage tolerant fish metric occurs in both. The determination of segment degradation in the Natural Community process is not a substitute for bioassessment, and the ultimate determination of the ecological health of the segment should rely on the IBI analysis.

Data Interpretation:

Two types of data are necessary to assess the accuracy of the designated Natural Community classification of a stream segment: fish community data and weather and climate information.

Fish Community: Standard fish bioassessment procedures can be used to determine the relative abundances of fish individuals within each of the thermal and stream-size guilds at a stream segment. These abundances can then be compared with expectations for the predicted Natural Community from Tables 2 and 3. If the observed abundances differ from the expected abundances (e.g., the sample yields a high percentage of coldwater individuals but the expectation is that coldwater individuals should be rare), then the segment may be misclassified. However, before a final determination can be made, the environmental quality of the segments and the recent weather it has experienced need to be considered. Environmental quality can be inferred from the fish community data. Environmental degradation tends to eliminate intolerant species and elevate the relative abundance of tolerant individuals. If a site has both no intolerant species and more tolerant individuals than expected (Table 4), then the fish community may be reflecting human impacts rather than an inappropriate Natural Community classification. If abundances of either intolerant or tolerant individuals or both are within appropriate ranges, then weather and climate information needs to be examined.

Weather and Climate: Weather extremes complicate determination of the appropriate Natural Community because fish may shift locations and increase or decrease in abundance in response to unusual air temperatures and amounts of precipitation. Local data on recent weather and long-term climate patterns are available statewide from weather stations. Long-term climate information provides the average monthly air temperature and total annual precipitation for a stream segment, whereas recent weather reveals the actual air temperatures and precipitation the segment experienced just before the fish community was sampled. If air temperatures during the month before sampling or total precipitation during the 12 months previous to sampling are not extreme – not in the top or bottom 10% of values over

the last 25 or more years – then unusual weather probably does not explain differences between observed and expected fish relative abundances, and a Natural Community misclassification is likely. Conversely, if air temperatures or precipitation are extreme, then unusual weather may account for the differences, in which case the direction of those differences becomes important. Differences in fish communities consistent with the weather extremes, such as more coldwater and large-river species than expected during unusually cold and wet periods or fewer coldwater and large-river species during unusually hot and dry periods, could merely reflect atypical weather and not indicate a Natural Community misclassification. The fish community would need to be re-sampled when air temperatures and precipitation were closer to average to determine the appropriate classification. However, differences inconsistent with weather extremes, such as fewer coldwater and large-river species than expected during unusually cold and wet periods or more coldwater and large-river species than expected during unusually cold and wet periods or more coldwater and large-river species during unusually hot and dry periods, would be evidence that the segment was misclassified.

Determining the Appropriate Natural Community:

The use of field data to determine the appropriate Natural Community classification of a stream segment involves a process of answering up to four questions:

Question 1: Does the actual catch of fish in the three thermal and three stream-size guilds match the expectations for the designated Natural Community of the segment? Fish data should be collected from the study segment following standardized bioassessment procedures. All fish collected (excluding those that appeared to have been stocked or released/escaped from a bait bucket or ornamental pond or tank within the last 90 days) should be classified into the appropriate thermal and stream-size guilds based on Table 5. Percentages of the fish catch in each of the three thermal guilds (based on numbers of individuals) should be compared with the expected range for that thermal guild from Table 2 for the designated Natural Community of the segment. If all the observed percentages are within the expected ranges, then the designated thermal Natural Community is probably appropriate and should be retained. However, if one or more of the observed thermal guild percentages falls outside the expected range then the designated thermal Natural Community may be inappropriate and the analysis should continue to Question 2. Similarly, percentages of the fish catch in each of the three stream-size guilds (based on numbers of individuals) should be compared with the expected range for that stream-size guild from Table 3 for the designated Natural Community of the segment. If all the observed percentages are within the expected ranges, then the designated Natural Community is probably appropriate and should be retained. However, if one or more of the observed stream-size guild percentages falls outside the expected range then the designated stream-size Natural Community may be inappropriate and the analysis should continue to Ouestion 2.

Question 2: Can environmental degradation at the segment explain differences between observed and expected percentages for the thermal or stream-size guilds? Fish should be classified into the appropriate tolerance guilds based on Table 5 and then the percentages of the fish catch in the intolerant and tolerant tolerance guilds (based on numbers of individuals) should be compared with the expected range from Table 4 for the designated Natural Community of the segment. If intolerant species are absent and the percentage of tolerant individuals is higher than expected (both must be true) then the segment is likely degraded, and deviations from expected ranges for the thermal or stream-size guilds could have been caused by the degradation rather than a Natural Community misclassification. In such a case the designated Natural Community is probably appropriate and should be retained. However, if intolerant species are present or the percentage of tolerant species is within the expected range, or both, then the segment is unlikely to be degraded, and therefore degradation cannot explain deviations from expected ranges for the thermal or stream-size guilds. In that case, the analysis should continue to Question 3.

Question 3: Can recent weather extremes at the segment explain differences between observed and expected percentages for the thermal or stream-size guilds? Long-term (≥ 25 year period) data on mean air temperatures for the month before sampling and total annual precipitation for the 12 months

before sampling should be obtained from the weather station nearest to the segment, and the mean monthly air temperature for the month prior to the sampling and the total precipitation for the 12 months prior to sampling should be calculated. Values for monthly mean air temperature and total annual precipitation should be compared with the values from previous years to determine if weather conditions just before sampling were extreme for that segment, that is, in the bottom 10% or top 90% of values across all years. If the weather was not extreme, then the analysis should continue to Question 4. If the weather was extreme, then the nature of the weather extremes should be examined. Unusually cold conditions could lead to relatively more coldwater or transitional individuals and fewer warmwater individuals but would be unlikely to lead to fewer coldwater or transitional individuals and more warmwater individuals. Unusually wet conditions could lead to relatively more medium-stream or largeriver individuals and fewer small-stream individuals but would be unlikely to lead to fewer mediumstream or large-river individuals and more small-stream individuals. The opposite expectations would be likely for unusually warm or dry conditions. If extreme weather conditions just before sampling were consistent with differences between observed and expected fish communities, then the recent weather conditions might account for these differences, and fish sampling would need to be repeated during a nonextreme year and the resulting data analyzed beginning with Question 1 in order to determine if the designated Natural Community was appropriate. However if the extreme weather conditions just prior to sampling were inconsistent with the differences between observed and expected fish communities, then recent weather conditions would be unlikely to account for the differences, and the analysis should continue to Ouestion 4.

Question 4: Considering other available information on fish, weather, and segment characteristics and location, and employing Best Professional Judgment (BPJ), is there sufficient justification for changing the Natural Community classification of the segment? The determination of whether to change the Natural Community classification cannot be a completely automated process and must consider other relevant information, sometimes qualitative or anecdotal in nature, which could influence which fish were actually captured from a stream segment. Even if the answers to the previous three questions support a change in the Natural Community designation for a segment, a biologist familiar with the segment and more generally the streams and rivers of the region should review all available information and use BPJ to decide whether a change is actually warranted. Consideration should be given to factors besides degradation and unusual weather that might account for differences between observed and expected fish abundances. These could include factors that call into question the representativeness of the fish sample (e.g., difficult sampling conditions because of high water or bad weather, or equipment problems that reduced effectiveness) and suggest that a new sample should be collected and analyzed, and factors related to unique characteristics of the segment that might account for differences between observed and expected fish percentages (e.g., a cool-cold headwater segment that emptied directly into a large warmwater river might have more warmwater and large-river fish than expected because of strays from the river) and suggest that the existing Natural Community classification should be retained.

However, if the sample thought to be representative, and the segment is judged to not have unique characteristics, then a new Natural Community classification should be assigned based on the observed relative abundances of fish thermal and stream-size guilds using the criteria in Tables 2 and 3. The new classification, along with supporting data and analyses, should be documented in a standardized format (See Appendix) and made available for incorporation into the statewide stream Natural Community database.

Example Calculation:

Little Scarboro Creek, Kewaunee County; October 29, 2008; 100 m backpack sample Designated Natural Community – Cool-Cold Transition Headwater

Fish catch

American Brook Lamprey N=2 (Transitional, Medium-Stream, Intolerant) Western Blacknose Dace N=1 (Transitional, Small-Steam, Tolerant) Creek Chub N=25 (Transitional, Small-Stream, Tolerant) Central Mudminnow N =1 (Transitional, Small-Stream, Tolerant) Coho Salmon N=7 (Coldwater, Medium-Stream, Intermediate) Rainbow Trout N=15 (Coldwater, Medium-Stream, Intermediate) Brook Trout N = 61 (Coldwater, Small-Stream, Intolerant) Mottled Sculpin N=46 (Coldwater, Small-Stream, Intolerant) Total Fish = 158 individuals

Observed Guild Percentages

Thermal: Coldwater = 82% (129/158); Transitional = 18% (29/158); Warmwater = 0% (0/158) *Stream-Size:* Small-Stream = 85% (135/158); Medium-Stream = 15% (23/158); Large-River = 0% (0/158) *Tolerance:* Intolerant = 69% (109/158); Intermediate = 14% (22/158); Tolerant = 18% (27/158)

Expected Guild Percentages for Cool-Cold Transitional Headwater (from Tables 2-4)

Thermal: Coldwater 0-75%; Transitional 25-100%; Warmwater 0-25% *Stream-Size:* Small-Stream 50-100%; Medium-Stream 0-50%; Large-River 0-10% *Tolerance:* Intolerant – > 0% (i.e., Present); Intermediate – Not applicable; Tolerant 0-75% *Question 1:* Does the actual percentages of fish in the three thermal and three stream-size guilds match the expectations for the designated Natural Community of the segment? *Thermal:* Higher percentage of coldwater individuals than expected (0-75% < 82% [observed values in bold]), lower percentage of transitional individuals than expected (18% < 25-100%), within expected range of warmwater individuals (0% \leq 0% < 25%). Conclusion: Possible Thermal Natural **Community Misclassification (Cool-Cold Transition expectations not met; observed fish match expectations for Coldwater).** *Stream-Size:* Percentages of small-stream (50% < 85% < 100%); medium-stream (0% < 15% < 50%),

Stream-Size: Percentages of small-stream (50% < 85% < 100%); medium-stream (0% < 15% < 50%), and large-river individuals ($0\% \le 0\% < 10\%$) all within expectations. Conclusion: Stream-Size Natural Community Appropriate (Headwater).

<u>*Question 2:*</u> Can environmental degradation at the segment explain differences between observed and expected percentages for the thermal or stream-size guilds?</u>

Intolerant individuals are present (0% < 69%) and the percentage of tolerant individuals (0% < 18% < 75%) are within expectations for a non-degraded cool-cold transition headwater stream. Conclusion: Segment likely NOT degraded.

Question 3: Can recent weather extremes at the segment explain differences between observed and expected percentages for the thermal or stream-size guilds?

Data from the nearest weather station at Kewaunee (station 474195) from 1977-2008:

Mean September Air Temperature range: 55.2 F (1993) - 64.5 F (1998); 2008 @ 60.8 F. Of the 30 years with data, 2008 had the 19th coldest and 11th warmest mean air temperature for the month of September. The 10th percentile mean September air temperature was 57.1 F and the 90th was 63.6 F. Therefore, 2008 @ 60.8 F was within the 10th to 90th percentile range.

Total Annual (October – September) Precipitation range: 19.94 inches (1994-1996) – 42.12 inches (1985-1986); October 2007- September 2008 @ 28.07 inches; Of the 21 years with complete precipitation data, 2007-2008 was the 7th driest and 14th wettest year. The 10th percentile total annual precipitation was 24.80 inches and the 90th was 38.84 inches. Therefore, 2007-2008 @ 28.07 inches was within the 10th to 90th percentile range.

Conclusion: September 2008 was NOT an unusually hot or cold month and October 2007-September 2008 was NOT an unusually wet or dry period. Therefore, there was no extreme weather just before sampling. <u>Question 4: Considering other available information on fish, weather, and segment characteristics and location, and employing Best Professional Judgment (BPJ), is there sufficient justification for changing the Natural Community classification of the segment?</u>

Observed thermal guild percentages were distinctly different from expectations and outside the realm of normal sampling variation. No flow, weather, or equipment issues affected sampling effectiveness. The segment was not close to a very different Natural Community where strays would have potentially influenced fish thermal guild percentages. In 2008, the fish community sample was collected outside of the standard May-September sampling time frame. However, fish collections in 2007, 2009, and 2010 yielded similar results to 2008, indicating that the discrepancies between observations and expectations were real and not merely the result of a sampling date later in the fall. There were no unusual features of the sampling or the segment or of the 2007-08 weather patterns that could explain the discrepancies between expected and observed fish thermal-guild percentages.

Conclusion: Based on existing data and my knowledge of Little Scarboro Creek and similar nearby streams, a thermal Natural Community misclassification of the segment seems likely.

Overall Conclusion: Change Thermal Classification from Cool-Cold Transition to Coldwater. Retain Stream-Size Classification as Headwater

(Note: the Coldwater Natural Community does not have separate Headwater and Mainstem Stream-Size classifications, so the overall new Natural Community becomes **Coldwater**)

Table 1 – Modeled water temperature and flow criteria used to predict Natural Communities in healthy Wisconsin streams and the primary index of biotic integrity (IBI) for bioassessment associated with each Natural Community.

Natural Community	Long-Term Average Maximum Daily Mean Water Temperature (°F)	Long-Term Average Annual 90% Exceedance Flow (ft ³ /s)	Primary Index of Biotic Integrity
Macroinvertebrate	Any	< 0.03	Macroinvertebrate
Coldwater	< 69.3	0.03-150	Coldwater Fish
Cool-Cold Headwater	69.3 - 72.5	0.03-3.0	Small-Stream (Intermittent) Fish
Cool-Cold Mainstem	69.3 - 72.5	3.0-150	Cool-Cold Transition (Coolwater) Fish
Cool-Warm Headwater	72.6 - 76.3	0.03 - 3.0	Small-Stream (Intermittent) Fish
Cool-Warm Mainstem	72.6 - 76.3	3.0-150	Cool-Warm Transition (Coolwater) Fish
Warm Headwater	> 76.3	0.03 - 3.0	Small-Stream (Intermittent) Fish
Warm Mainstem	> 76.3	3.0 - 110.0	Warmwater Fish
Nonwadeable Warm River	> 76.3	> 150.0	Large River Fish

Table 2 – Fish thermal guild expectations (percentage of total individuals collected) for Natural Communities in non-degraded Wisconsin streams. See Table 5 for fish species thermal guild assignments. Species that belong to the "lake" stream-size guild in Table 5 should be excluded from calculations. At least 25 total fish must be collected from the stream segment to apply these criteria. Fish that are known or thought to have been stocked (including bait bucket and ornamental pond/tank escapees/releases) within 90 days of the sampling should be excluded from all calculations.

Natural Community	Coldwater Individuals	Transitional Individuals	Warmwater Individuals
Macroinvertebrate	Not applicable	Not applicable	Not applicable
Coldwater	25-100%	0-75%	0-5%
Cool-Cold Headwater	0-75%	25-100%	0-25%
Cool-Cold Mainstem	0-75%	25-100%	0-25%
Cool-Warm Headwater	0-25%	25-100%	0-75%
Cool-Warm Mainstem	0-25%	25-100%	0-75%
Warm Headwater	0-5%	0-25%	75-100%
Warm Mainstem	0-5%	0-25%	75-100%
Nonwadeable Warm River	0-5%	0-25%	75-100%

Table 3 – Fish stream-size guild expectations (percentage of total individuals collected) for Natural Communities in non-degraded Wisconsin streams. See Table 5 for fish stream-size guild assignments. Species that belong to the lake guild should be excluded from calculations. At least 25 total fish must be collected from the segment to apply any of the percentage criteria. Fish that are known or thought to have been stocked (including bait bucket and ornamental pond/tank escapees/releases) within 90 days of the sampling should be excluded from calculations.

Natural Community	Small-Stream Individuals	Medium-Stream Individuals	Large-River Individuals		
Macroinvertebrate		Total catch of fish (all size guilds combined) less than 25 individuals in at least 100 m wetted stream length sampled			
Coldwater	0-100%	0-100%	0-100%		
Cool-Cold Headwater	50-100%	0-50%	0-10%		
Cool-Cold Mainstem	0-50%	50-100%	0-50%		
Cool-Warm Headwater	50-100%	0-50%	0-10%		
Cool-Warm Mainstem	0-50%	50-100%	0-50%		
Warm Headwater	50-100%	0-50%	0-10%		
Warm Mainstem	0-50%	50-100%	0-50%		
Nonwadeable Warm River	0-10%	0-25%	75-100%		

Table 4 – Fish tolerance guild expectations (percentage of total individuals collected) for Natural Communities in non-degraded Wisconsin streams. See Table 5 for fish species tolerance guild assignments. Species that belong to the "lake" stream-size guild in Table 5 should be excluded from calculations. Fish that are known or thought to have been stocked (including bait bucket or ornamental pond/tank escapees/releases) within 90 days of the sampling should be excluded from all calculations. Note: For purposes of Natural Community verification, the percentage of intermediate individuals is not used to determine degradation status.

Natural Community	Intolerant Individuals	Intermediate Individuals	Tolerant Individuals
Macroinvertebrate	Not applicable	Not applicable	Not applicable
Coldwater	> 0% (i.e., Present)	Not applicable	0-25%
Cool-Cold Headwater	> 0% (i.e., Present)	Not applicable	0-75%
Cool-Cold Mainstem	> 0% (i.e., Present)	Not applicable	0-70%
Cool-Warm Headwater	> 0% (i.e., Present)	Not applicable	0-75%
Cool-Warm Mainstem	> 0% (i.e., Present)	Not applicable	0-60%
Warm Headwater	> 0% (i.e., Present)	Not applicable	0-75%
Warm Mainstem	> 0% (i.e., Present)	Not applicable	0-50%
Nonwadeable Warm River	> 0% (i.e., Present)	Not applicable	0-15%

Table 5 – Thermal, stream-size, and tolerance guilds of Wisconsin fishes. Lake indicates a species that primarily inhabits lakes in Wisconsin. Such species may occasionally be collected in the lower reaches of tributaries, especially during their spawning seasons, but they are not regular stream or river inhabitants and should be excluding from thermal-, stream-size-, and tolerance-guild percentage calculations.

Common Name	Scientific Name	Thermal	Stream-Size	Tolerance
LAMPREYS Chestnut Lamprey Northern Brook Lamprey Southern Brook Lamprey Silver Lamprey American Brook Lamprey Sea Lamprey	PETROMYZONTIDAE Ichthyomyzon castaneus Ichthyomyzon fossor Ichthyomyzon gagei Ichthyomyzon unicuspis Lampetra appendix Petromyzon marinus	Warmwater Transitional Transitional Warmwater Transitional Transitional	Large Medium Medium Large Medium Medium	Intolerant Intolerant Intolerant Intolerant Intolerant Intolerant
STURGEONS Lake Sturgeon Shovelnose Sturgeon	ACIPENSERIDAE Acipenser fulvescens Scaphirhynchus platorynchus	Transitional Warmwater	Large Large	Intermediate Intermediate
PADDLEFISHES Paddlefish	POLYODONTIDAE Polyodon spathula	Warmwater	Large	Intermediate
GARS Longnose Gar Shortnose Gar	LEPISOSTEIDAE Lepisosteus osseus Lepisosteus platostomus	Warmwater Warmwater	Large Large	Intermediate Intermediate
BOWFINS Bowfin	AMIIDAE <i>Amia calva</i>	Warmwater	Large	Intermediate
MOONEYES Goldeye Mooneye	HIODONTIDAE Hiodon alosoides Hiodon tergisus	Warmwater Warmwater	Large Large	Intermediate Intermediate
FRESHWATER EELS American Eel	ANGUILLIDAE Anguilla rostrata	Warmwater	Large	Intermediate
HERRINGS Skipjack Herring Alewife Gizzard Shad	CLUPEIDAE Alosa chrysochloris Alosa pseudoharengus Dorosoma cepedianum	Warmwater Transitional Warmwater	Large Lake Large	Intermediate Intermediate Intermediate
MINNOWS Central Stoneroller Largescale Stoneroller Goldfish Redside Dace Lake Chub Spotfin Shiner Common Carp Gravel Chub Brassy Minnow Mississippi Silvery Minnow Pallid Shiner Striped Shiner Common Shiner Redfin Shiner Shoal (Speckled) Chub Silver Chub Pearl Dace Hornyhead Chub Golden Shiner Pugnose Shiner Emerald Shiner	CYPRINIDAE Campostoma anomalum Campostoma oligolepis Carassius auratus Clinostomus elongatus Couesius plumbeus Cyprinella spiloptera Cyprinus carpio Erimystax x-punctatus Hybognathus hankinsoni Hybognathus nuchalis Hybopsis amnis Luxilus chrysocephalus Luxilus chrysocephalus Luxilus cornutus Lythrurus umbratilis Macrhybopsis hyostoma Margariscus margarita Nocomis biguttatus Notemigonus crysoleucas Notropis anogenus Notropis atherinoides	Warmwater Warmwater Transitional Transitional Warmwater Warmwater Warmwater Warmwater Warmwater Warmwater Warmwater Warmwater Transitional Warmwater Transitional Warmwater	Small Small Medium Small Lake Large Large Large Small Large Medium Medium Large Small Medium Medium Medium Medium Medium	Intermediate Intermediate Tolerant Intolerant Intermediate Tolerant Intolerant Intolerant Intolerant Intolerant Intermediate Intolerant Intermediate Intermediate Intermediate Intermediate Intermediate Intermediate Intermediate Intermediate

River Shiner	Notropis blennius	Warmwater	Large	Intermediate
Ghost Shiner	Notropis buchanani	Warmwater	Large	Intolerant
Ironcolor Shiner	Notropis chalybaeus	Warmwater	Medium	Intermediate
Bigmouth Shiner	Notropis dorsalis	Warmwater	Medium	Intermediate
Blackchin Shiner	Notropis heterodon	Transitional	Medium	Intolerant
	•			
Blacknose Shiner	Notropis heterolepis	Transitional	Medium	Intolerant
Spottail Shiner	Notropis hudsonius	Warmwater	Large	Intolerant
Ozark Minnow	Notropis nubilus	Warmwater	Medium	Intolerant
Carmine Shiner	Notropis percobromus	Warmwater	Medium	Intolerant
Rosyface Shiner	Notropis rubellus	Warmwater	Medium	Intolerant
Sand Shiner	Notropis stramineus	Warmwater	Large	Intermediate
Weed Shiner	Notropis texanus	Warmwater	Large	Intolerant
Mimic Shiner	Notropis volucellus	Warmwater	Large	Intermediate
Channel Shiner	Notropis wickliffi	Warmwater	Large	Intermediate
Pugnose Minnow	Opsopoeodus emiliae	Warmwater	Large	Intermediate
0		Warmwater	Medium	Intermediate
Suckermouth Minnow	Phenacobius mirabilis			
Northern Redbelly Dace	Phoxinus eos	Transitional	Small	Intermediate
Southern Redbelly Dace	Phoxinus erythrogaster	Warmwater	Small	Intermediate
Finescale Dace	Phoxinus neogaeus	Transitional	Small	Intermediate
Bluntnose Minnow	Pimephales notatus	Warmwater	Medium	Tolerant
Fathead Minnow	Pimephales promelas	Warmwater	Small	Tolerant
Bullhead Minnow	Pimephales vigilax	Warmwater	Large	Intermediate
Longnose Dace	Rhinichthys cataractae	Transitional	Medium	Intermediate
Western Blacknose Dace	Rhinichthys obtusus	Transitional	Small	Tolerant
Creek Chub	Semotilus atromaculatus	Transitional	Small	Tolerant
SUCKERS	CATOSTOMIDAE			
River Carpsucker	Carpiodes carpio	Warmwater	Large	Intermediate
Quillback	Carpiodes cyprinus	Warmwater	Large	Intermediate
Highfin Carpsucker	Carpiodes velifer	Warmwater	Large	Intolerant
Longnose Sucker	Catostomus	Coldwater	Medium	Intolerant
White Sucker	Catostomus commersonii	Transitional	Medium	Tolerant
Blue Sucker	Cycleptus elongatus	Warmwater	Large	Intolerant
Creek Chubsucker	Erimyzon oblongus	Warmwater	Medium	Intermediate
Lake Chubsucker	Erimyzon sucetta	Warmwater	Medium	Intermediate
Northern Hog Sucker	Hypentelium nigricans	Transitional	Medium	Intolerant
Smallmouth Buffalo	lctiobus bubalus	Warmwater	Large	Intermediate
Bigmouth Buffalo	lctiobus cyprinellus	Warmwater	Large	Intermediate
Black Buffalo	lctiobus niger	Warmwater	Large	Intolerant
Spotted Sucker	Minytrema melanops	Warmwater	Large	Intolerant
Silver Redhorse	Moxostoma anisurum	Warmwater	Large	Intermediate
River Redhorse	Moxostoma carinatum	Warmwater	Large	Intermediate
Black Redhorse	Moxostoma duquesnei	Warmwater	Large	Intolerant
Golden Redhorse	Moxostoma erythrurum	Warmwater	Medium	Intermediate
	· · · · · · · · · · · · · · · · · · ·			
Shorthead Redhorse	Moxostoma macrolepidotum	Warmwater	Large	Intermediate
Greater Redhorse	Moxostoma valenciennesi	Warmwater	Large	Intolerant
BULLHEAD CATFISHES	ICTALURIDAE			
Black Bullhead	Ameiurus melas	Warmwater	Medium	Tolerant
Yellow Bullhead	Ameiurus natalis	Warmwater	Medium	Tolerant
Brown Bullhead	Ameiurus nebulosus	Warmwater	Large	Intermediate
Channel Catfish	Ictalurus punctatus	Warmwater	Large	Intermediate
Slender Madtom	Noturus exilis	Warmwater	Medium	Intolerant
	Noturus flavus	Warmwater	Medium	Intermediate
Stonecat				Intermediate
Tadpole Madtom	Noturus gyrinus	Warmwater	Large	
Flathead Catfish	Pylodictis olivaris	Warmwater	Large	Intermediate
PIKES	ESOCIDAE			
Grass Pickerel	Esox americanus vermiculatus	Warmwater	Medium	Intermediate
Northern Pike	Esox lucius	Transitional	Small	Intermediate
Muskellunge	Esox masquinongy	Transitional	Large	Intolerant
5	, 3,		J	
MUDMINNOWS	UMBRIDAE			
	-	Transitional	Small	Tolorant
Central Mudminnow	Umbra limi	Transitional	Small	Tolerant
	OGMEDIDAE			
SMELTS	OSMERIDAE			

Rainbow Smelt	Osmerus mordax	Coldwater	Lake	Intermediate
TROUTS Cisco/Lake Herring Lake Whitefish Bloater Deepwater Cisco Kiyi Blackfin Cisco Shortnose Cisco Shortjaw Cisco Pink Salmon Coho Salmon Rainbow Trout Kokanee/Sockeye Salmon Chinook Salmon Pygmy Whitefish Round Whitefish Brown Trout Brook Trout Lake Trout	SALMONIDAE Coregonus artedi Coregonus clupeaformis Coregonus hoyi Coregonus johannae Coregonus kiyi Coregonus nigripinnis Coregonus reighardi Coregonus zenithicus Oncorhynchus gorbuscha Oncorhynchus gorbuscha Oncorhynchus mykiss Oncorhynchus mykiss Oncorhynchus nerka Oncorhynchus tshawytscha Prosopium coulteri Prosopium coulteri Prosopium cylindraceum Salmo trutta Salvelinus fontinalis Salvelinus namaycush	Coldwater Coldwater	Lake Lake Lake Lake Lake Lake Lake Medium Medium Lake Medium Lake Lake Medium Small Lake	Intolerant Unclassified Unclassified Unclassified Unclassified Unclassified Intolerant Intermediate Intermediate Unclassified Intermediate Unclassified Intermediate Unclassified Intermediate Intermediate Intermediate Intermediate Intermediate
TROUT-PERCHES Trout-perch	PERCOPSIDAE Percopsis omiscomaycus	Transitional	Large	Intermediate
PIRATE PERCHES Pirate Perch	APHREDODERIDAE Aphredoderus sayanus	Warmwater	Medium	Intermediate
CODFISHES Burbot	GADIDAE Lota lota	Transitional	Large	Intermediate
TOPMINNOWS Banded Killifish Starhead Topminnow Blackstripe Topminnow	FUNDULIDAE Fundulus diaphanus Fundulus dispar Fundulus notatus	Warmwater Warmwater Warmwater	Medium Large Large	Intermediate Intermediate Intermediate
LIVEBEARERS Western mosquitofish	POECILIIDAE Gambusia affinis	Warmwater	Medium	Tolerant
NEW WORLD SILVERSIDES Brook Silverside	ATHERINOPSIDAE Labidesthes sicculus	Warmwater	Large	Intermediate
STICKLEBACKS Brook Stickleback Threespine Stickleback Ninespine Stickleback	GASTEROSTEIDAE Culaea inconstans Gasterosteus aculeatus Pungitius pungitius	Transitional Transitional Coldwater	Small Lake Lake	Tolerant Unclassified Unclassified
SCULPINS Mottled Sculpin Slimy Sculpin Spoonhead Sculpin Deepwater Sculpin	COTTIDAE Cottus bairdii Cottus cognatus Cottus ricei Myoxocephalus thompsonii	Coldwater Coldwater Coldwater Coldwater	Small Small Lake Lake	Intolerant Intolerant Intolerant Intolerant
TEMPERATE BASSES White Perch White Bass Yellow Bass	MORONIDAE Morone americana Morone chrysops Morone mississippiensis	Warmwater Warmwater Warmwater	Large Large Large	Intermediate Intermediate Intermediate
SUNFISHES Rock Bass Green Sunfish Pumpkinseed Warmouth Orangespotted Sunfish Bluegill Longear Sunfish Smallmouth Bass Largemouth Bass	CENTRARCHIDAE Ambloplites rupestris Lepomis cyanellus Lepomis gibbosus Lepomis gulosus Lepomis humilis Lepomis macrochirus Lepomis megalotis Micropterus dolomieu Micropterus salmoides	Warmwater Warmwater Warmwater Warmwater Warmwater Warmwater Warmwater Warmwater	Large Small Medium Large Large Medium Large Large Large	Intolerant Tolerant Intermediate Intermediate Intermediate Intolerant Intolerant Intolerant

White Crappie Black Crappie	Pomoxis annularis Pomoxis nigromaculatus	Warmwater Warmwater	Large Large	Intermediate Intermediate
PERCHES Western Sand Darter Crystal Darter Mud Darter Rainbow Darter Bluntnose Darter Iowa Darter Fantail Darter Least Darter Johnny Darter Banded Darter Ruffe Yellow Perch Logperch Gilt Darter Blackside Darter Slenderhead Darter River Darter	PERCIDAE Ammocrypta clara Crystallaria asprella Etheostoma asprigene Etheostoma caeruleum Etheostoma chlorosoma Etheostoma exile Etheostoma flabellare Etheostoma nigrum Etheostoma nigrum Etheostoma zonale Gymnocephalus cernuus Perca flavescens Percina caprodes Percina maculata Percina phoxocephala Percina phoxocephala Percina shumardi	Warmwater Warmwater Warmwater Warmwater Warmwater Warmwater Transitional Warmwater Transitional Transitional Warmwater Warmwater Warmwater Warmwater	Large Large Medium Large Small Small Medium Medium Large Medium Large Large Large Large Large Large Large	Intolerant Intolerant Intermediate Intolerant Intolerant Intolerant Intermediate Intolerant Intermediate Intolerant Intermediate Intolerant Intermediate Intolerant Intermediate Intolerant Intermediate Intolerant Intermediate
Sauger Walleye	Sander canadensis Sander vitreus	Warmwater Transitional	Large Large	Intermediate Intermediate
DRUMS Freshwater Drum	SCIAENIDAE Aplodinotus grunniens	Warmwater	Large	Intermediate
GOBIES Round Goby Tubenose Goby	GOBIIDAE Neogobius melanostomus Proterorhinus marmoratus	Warmwater Warmwater	Large Lake	Intermediate Intermediate

Appendix: Worksheet to Document Natural Community Verification Process

Stream Name:				
WBIC:	County:		Sample Date:	
Sample Location:				
SWIMS Station ID:			le ID:	
Predicted Natural Com	munity (NC):			
FINAL NATURAL CO	OMMUNITY:			
<i>Question 1: Do observe</i> <i>agree?</i>	ed and expected percen	ntages for fisl	h thermal and stream-s	ize guilds
Thermal Guild Percenta	iges:			
Expected: Coldwater: _	Transitional	l:	Warmwater:	_
Observed: Coldwater: _	Transitiona	1:	Warmwater:	
If Observed Percentag <u>Thermal NC</u> .	ges all within Expected	l Ranges, <u>ret</u>	tain Predicted Therma	<u>al NC as Final</u>
If Observed Percentag	ge NOT all within Exp	ected Range	es, <u>go to Question 2</u> .	
Stream-Size Guild Perc	entages:			
Expected: Small:	Medium:	Large:	·	
Observed: Small:	Medium:	Large	:	
If Observed Percentag Stream-Size NC.	ges all within Expected	l Ranges, <u>ret</u>	tain Predicted Stream	-Size NC as Final

If Observed Percentage NOT all within Expected Ranges, <u>go to Question 2</u>. Question 2: Is Segment degraded?

Tolerance Guild Percentages:

Expected: Intolerant: <u>>0%</u> Tolerant: _____

Observed: Intolerant: _____ Tolerant: _____

If EITHER of the Observed Percentages is within Expected Ranges, segment is unlikely to be degraded. <u>Go to *Question 3*</u>.

If BOTH of the Observed Percentages are NOT within Expected Ranges, segment is likely to be degraded. <u>Retain Predicted NC as Final NC</u>.

Question 3: Could weather extremes have affected fish guild percentages?

guilds, then EXTREME WEATHER may confound the Natural Community Verification. <u>Collect a new fish sample when extreme weather is not a factor and redo the analysis</u> <u>beginning with *Question 1*.</u>

If Air Temperature was NOT EXTREME before sampling or if the extreme was NOT CONSISTENT with the fish community differences, <u>go to analysis of whether Total Annual Precipitation before sampling was extreme</u>.

Total Annual (12months before sample) Precipitation:

Start Year: _____ End Year: _____ Years of Data: _____

Minimum 12-Month Total:	Maximum 12-Month Total:			
Total for Year before Sample:	Rank: Wettest Driest			
10 th Percentile 12-Month Total:	90 th Percentile 12-Month Total:			

If Total Precipitation for the year before the sample is in top or bottom 10% of Long-Term Total Annual Precipitation, and the precipitation extreme prior to sampling is consistent with the direction of the difference between observed and expected fish stream-size guilds, then EXTREME WEATHER may confound the Natural Community verification. <u>Collect a new fish sample when extreme weather is not a factor and redo the analysis beginning with *Question 1*.</u>

If Precipitation was NOT EXTREME before sampling, or if the extreme was NOT CONSISTENT with fish community differences, <u>go to *Question 4*</u>.

Question 4: Based on Best Professional Judgment, can other factors account for the differences between observed and expected fish thermal and stream-size guild percentages?

Do other factors support either retaining the Predicted Natural Community or collecting new fish data and repeating the analysis? Yes: ____ No: ____

If "Yes", describe why:

If "Yes", <u>retain Predicted NC as the Final NC or collect a new fish sample and repeat</u> <u>analysis beginning with *Question 1*</u>, as appropriate.

If "No", <u>designate a new Final NC based on observed percentages of fish thermal and</u> <u>stream-size guilds</u>.

APPENDIX E. Consensus-Based Sediment Quality Guidelines Recommendations for Use & Application



Consensus-Based Sediment Quality Guidelines

Recommendations for Use & Application

Interim Guidance

Developed by the Contaminated Sediment Standing Team

December 2003

WT-732 2003



GOVERNOR Jim Doyle

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Guidance Status

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Consensus - Based Sediment Quality Guidelines; Recommendations for Use & Application

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Consensus - Based Sediment Quality Guidelines; Recommendations for Use & Application

1. Overview

- Wisconsin DNR needs effects-based (i.e., empirical) sediment quality guidelines (SQGs) for commonly found, in place contaminants to serve as benchmark values for making comparisons to the concentrations of contaminant levels in sediments at sites under evaluation for various reasons (e.g., NR 347 dredging projects, degree and extent studies, screening level ecological risk assessments). There is a need for these values on lower assessment tiers and on a screening level basis and for other objectives during different phases of a site assessment.
- In the last few years, a number of entities have generated effects-based SQGs for some of the more widely measured contaminant metal and organic chemical compounds. Most of the guidelines have focused on effects to benthic-dwelling species. Watershed program staff have used some of the guidelines for evaluating sediment quality at initial or lower tiers in the assessment process for the sediment quality at sites.
- The most recent development in sediment quality guidelines is where the effect-level concentrations from several guidelines of similar narrative intent are combined through averaging to yield consensus-based lower and upper effect values for contaminants of concern (e.g., MacDonald *et al.* 2000a). The consensus-based values have been evaluated for their reliability in predicting toxicity in sediments by using matching sediment chemistry and toxicity data from field studies. The results of the reliability evaluation showed that most of the consensus-based values for individual contaminants provide an accurate basis for predicting the presence or absence of toxicity (MacDonald *et al.* 2000a). To predict the toxicity for mixtures of various contaminants in sediments, the concentration of each contaminant is divided by its corresponding probable effect concentration (PEC). The resulting values are called PEC-Quotients (PEC-Q). The individual PEC-Qs are summed and divided by the number of PEC-Qs to yield a mean PEC-Q. Using relationships derived from existing databases, the mean PEC-Q value can be used to predict the toxicity of a mixture of contaminants in a sediment sample. The appendix provides further explanation and examples of calculating and combining PEC-Q values.
- The CBSQGs as developed only involve effects to benthic macroinvertebrate species. A large
 amount of databases from toxicological research have established the cause and effect or
 correlations of sediment contaminants to benthic organism and benthic community assessment
 endpoints. The guidelines do not consider the potential for bioaccumulation in aquatic organisms
 and subsequent food chain transfers and effects to humans or wildlife that consume the upper
 food chain organisms. For the most part where noncarcinogenic or nonbioaccumulative organic
 chemicals are involved, the guidelines should be protective of human health and wildlife
 concerns. Where bioaccumulative compounds such as PCBs and methyl mercury are involved,
 protection of human health or wildlife-based endpoints could result in more restrictive sediment
 concentrations than contained in the CBSQGs. Where these bioaccumulative compounds are
 involved, the CBSQGs need to be used in conjunction with other tools, such as human health and
 ecological risk assessments, bioaccumulation-based guidelines, bioaccumulation studies, and

tissue residue guidelines to evaluate the direct toxicity and upper food chain effects of these compounds. Food chain models will need to be used to estimate safe levels of contaminants in sediments that will not result in accumulated levels in upper food chain organisms that exceed toxicity and tissue reference values.

- There are a number of program needs and uses for sediment quality guidelines during a tiered assessment process for a site under investigation related to further investigative and management decisions. For consistency sake, we recommend that the consensus-based SQGs (CBSQGs) as currently developed by MacDonald et al. (2000a) be utilized in appropriate situations by all Department programs for screening sediment quality data to help estimate the likelihood of toxicity, as staff evaluate the available information in order to make case-by-case investigative and management decisions for a site. For chemicals for which CBSQGs are not available, we recommend utilizing the most reliable of other effects-based freshwater SQGs that have been published in the scientific literature or developed by WDNR or other regulatory entities. In the SQG tables that follow, these latter values are included and identified as to source. In most cases, the guidelines will need to be backed by additional sampling and field studies at sites under investigation to support the guideline-predicted biological effects.
- The MacDonald et al. (2000a) CBSQGs have a lower (threshold effect concentration TEC) and upper (probable effect concentration - PEC) effect level at which toxicity to benthic-dwelling organisms are predicted to be unlikely and probable, respectively. There is an incremental increase in toxicity as the contaminant concentrations increase between the TEC and PEC concentrations, although specific numerical values relating to the degree of toxicity can't be derived. Based on the ranges of concentration related to the TEC and PEC values, we have developed a qualitative descriptor system to be used to provide a common basis of expressing relative levels of concern with increasing contaminant concentrations. The resulting levels of concern can be used to rank and prioritize sites for additional investigation phases. The midpoint effect concentration (MEC) is a concentration midway between the TEC and PEC concentrations.

Level of Concern	Threshold Effect Concentration (TEC)	Level of Concern	Midpoint Effect Concentration (MEC)	Level of Concern	Probable Effect Concentration (PEC)	Level of Concern
Level 1	From	Level 2	TEC + PEC / 2	Level 3	From	Level 4
≤ TEC	CBSQGs	> TEC ≤ MEC	= MEC	> MEC ≤ PEC	CBSQGs	> PEC

 Development of sediment quality guidelines is an evolving science. As additional SQGs with applicability to Wisconsin sites and reliability in predicting toxicity are developed, they in turn should be evaluated for possible replacement of the CBSQGs as appropriate. There is a need to continually reexamine the appropriate use of SQGs as management tools and to refine uses of SQGs to better predict toxicity and/or biological community impairment (Fairey et al. 2001). Given the 1) variable environmental and site-specific factors that control the sequestering, release, and bioavailability of contaminants in sediments, 2) the effects of varying mixtures of sediment contaminants, and 3) the variable sensitivities and exposure and uptake routes of benthic macroinvertebrates to contaminants, there is a continued need for guidelines to be supported by site-specific field studies. Along with numerical guidelines, biological criteria based on specific toxicity tests and identified endpoints (e.g., mortality, growth, and reproduction to the test organisms) and benthic community study metrics should be established and used, as appropriate, in evaluating sediment quality. Levels of acceptable reductions in the endpoints (e.g., no more than 20% reduction [p < 0.05] in endpoint response compared to the reference site or control site results in toxicity tests) that can be extrapolated to have ecological relevance for the survival of populations in the field should be established (Lawrence, 1999; Michelsen, 1999; Chapman *et al.* 1997; Suter, 1996; and Suter and Tsao, 1996) and used in the evaluation and management decisions for a contaminated sediment site.

2. Introduction

Over the past several years, different entities including several states, Canadian provinces, U.S. EPA, and various researchers have each developed sets of effects-based SQGs. The guidelines were generally developed using empirical approaches that established databases that related a range of effects (e.g. reduced survival, growth, or reproduction of benthic macroinvertebrate organisms) to a range of increasing concentrations of individual sediment-associated contaminants. The guidelines generally established two concentration levels based on effects - a lower effect level at which no or minimal effects are predicted and an upper effect concentration level at which adverse effects are highly probable or will frequently be seen. The focus for all the sets of guidelines was primarily on developing concentrations that would be protective of the majority of bottom dwelling species that reside on or in the sediments and sediment pore water. The developed guidelines generally do not consider the food chain aspects of such bioaccumulative compounds as methyl mercury and the nonpolar organic compounds (e.g., PCBs) in terms of effects to humans or wildlife.

During the early-1990's, the sediment staff within the Water Quality Standards Section of the Bureau of Watershed Management had initially used effects-based guidelines developed by the province of Ontario in Canada (Persaud *et al.*1993) and NOAA (1991) in doing screening level assessments of sediment quality for various sediment projects (e.g., NR 347 assessments and in relationship to site investigations conducted at a number of sites). In 1996, based on the studies of contaminated sediments in the Great Lakes, U.S. EPA (Ingersoll *et al.* 1996a, 1996b) produced a set of sediment quality guidelines that Water Program staff incorporated into doing assessments along with the above two sets of guidelines. The Ontario and U.S. EPA guidelines are relevant because they were developed based on databases from studies involving benthic macroinvertebrate species and sites from the Great Lakes region. Since the U.S. EPA guidelines were published, several other sets of guidelines have been developed and published (MacDonald and MacFarlane, 1999 and CCME, 1999).

The most recent development in SQGs is the consensus-based SQGs (CBSQGs) in which the geometric mean of several sets of SQGs of similar narrative intent have been integrated to yield "consensus based" lower (threshold effect concentration - TEC) and upper (probable effect concentration - PEC) effect levels (MacDonald *et al.* 2000a, 2000b ; Swartz, 1999). The CBSQGs of MacDonald *et al.* (2000a) have been adopted for use as sediment quality targets in the St. Louis River Area of concern (Crane *et al.* 2000). Prior to publication of the above consensus-based guidelines in the literature, Water Program staff used the consensus-based approach to develop sediment quality guidelines for a number of metals based on averaging the effect levels from several sets of guidelines. The latter sediment quality objectives are now being superceded by our recommendation that the CBSQGs of MacDonald *et al.* (2000a) be used for all future sediment quality assessments.

3. Recommendations On the Type of Sediment Quality Guidelines To Be Used

For the sake of consistency on a statewide basis in doing initial screenings of sediment quality in the lower tiers of a site assessment and for other uses, it is recommended that:

- 1) The CBSQGs as developed by MacDonald et al. (2000a) for the protection of benthic organisms should be considered for use by all evaluators;
- Reliable effect-based freshwater sediment quality guidelines published in the scientific literature or in Water Quality Standards Section development memos should be used for contaminants for which CBSQGs are not available; and
- 3) Because points 1 and 2 above principally involve protective levels for benthic organisms, other approaches such as food chain modeling and back calculating from acceptable fish tissue levels should be used to establish protective levels of bioaccumulative contaminants in sediments for ecological receptors and humans. Water Quality Standards Section staff tentatively plan to develop a separate technical paper that lists the approaches available and calculation methods of each approach to derive concentrations of contaminants in sediments that would be protective of humans and ecological receptors such as birds and wildlife.

4. The Uses of Sediment Quality Guidelines

As discussed above, there is a need for effects-based sediment SQGs for commonly found contaminants in order to compare to the concentrations that may be in the sediments of a site under study. There is a need for these values on a screening level basis and for other needs during different phases of a site assessment. The uses for CBSQGs include:

- To assess the quality of prospective dredged materials (NR 347 dredging projects) related to potential effects both in place, during removal activities, and at the completion of removal activities. The possible impacts of residual contaminant levels left exposed at the project depth and/or in the side walls at the project boundaries also need to be evaluated.
- 2) To screen study site contaminant concentrations to evaluate the relative degree of potential risks and impacts to sediment dwelling species.
- 3) To identify and to help prioritize sites for additional studies based on the relative degree and extent of contamination, size of contaminated deposits, and potential risks to benthic receptors. These steps can allow for a systematic basis for prioritorizing sites for allocation of available funding and resources for further monitoring.
- 4) To evaluate the need to collect additional sediment chemistry data, based on initial screening results, and determine the need to do a concurrent collection of biological data (e.g., toxicity testing and macroinvertebrate community studies) in a second study phase to more adequately characterize the degree and extent of contamination. The biological studies would attempt to validate if the CBSQGs are accurate predictors of toxicity and impacts to the benthic community related to the contaminant concentrations found at a site.
- 5) As toxicity benchmarks in the staged processes associated with screening level ecological risk assessments and the problem formulation stage of baseline ecological risk assessments (Crane *et al.* 2000; Ingersoll *et al.* 1997; U.S. EPA, 1997; WDNR, 1992). Use of the CBSQGs

as benchmarks for toxicity screening serves to 1) estimate the likelihood that a particular ecological risk exists, 2) helps identify the need for site-specific data collection efforts, and 3) helps to focus site-specific baseline ecological risk assessments.

- 6) As one line of evidence where multiple lines of evidence are used to support decision-making activities for a site in a weight-of-evidence approach. No single line of evidence would be used to drive decision-making. Each line of evidence should be evaluated for the 1) adequacy and quality of the data, 2) degree and type of uncertainty associated with the evidence, and 3) relationship of the evidence to the potential degree of impact being estimated. All of the lines of evidence will be integrated to characterize risk based on: 1) concurrence of all line of evidence results 2) preponderance, 3) magnitude, 4) extent, and 5) strength of relationships between the exposure and the effects data.
- 7) The process for assessing sediment quality as it relates to identifying surface water issues will be based on the tiered assessment framework established by the Department's Contaminated Sediment Standing Team (WDNR, 2001). The tiered framework utilizes numerical CBSQGs in the lower tiers and moves to more comprehensive, structured risk-based assessments in the higher tiers. The diversity of different types of sediment assessments and objectives calls for the need for a flexible framework with options for assessing sediment quality. More information is developed in successive tiers until it can be determined that enough information is available to adequately assess the sediment quality related to biological effects. Reasons for conducting risk-based studies at higher assessment tiers may include 1) the complexity of the interactions of the aquatic ecosystem and the contaminant stressors, 2) diverse mixtures of contaminants may be present at a site, 3) outstanding exposure issues where a risk assessment will allow realistic use of information about the natural history of a species such as foraging areas, breeding times, and migration patterns (Moore et al. 1998), and/or 4) there are unresolved issues with regard to potential human or ecological exposures. A formal risk assessment is not something that needs to be conducted at every sediment site under assessment. The appropriate risk-based studies may need to be designed and carried out at higher assessment tiers. As needed, site-specific studies can progress to effects-based testing and risk-based studies of various designs and scope. Guidance for carrying out such risk-based studies are contained in WDNR guidance documents (1992a; 1992b) and a number of U.S. EPA guidance documents (e.g. U.S. EPA, 1998).
- 8) The CBSQGs should not be used on a stand-alone basis to establish cleanup levels or for sediment management decision making. However, in certain situations, with the agreement of all parties involved in overseeing remediation and those responsible for remediating a contaminated sediment site, the CBSQG values deemed to be protective of the site receptors can be used as the remediation objective for a site (at or approaching the lower effect or threshold effect levels for the contaminant of concern). An example of the latter application was at Gruber's Grove Bay on the Wisconsin River, which was contaminated by discharges containing metals from the Badger Army Ammunition Plant. The Army agreed to clean up the sediments based on the greater of the CBSQG TEC for mercury or the background concentration, in lieu of doing any additional biological assessments or studies for the site. Since the background concentration for mercury was found to be greater than the TEC value, background was used as the remediation objective. Using CBSQGs to drive cleanup of some sites may be preferable under certain conditions (based on considerations of size of site and defined boundaries of contamination) rather than spending a large amount of time and

resources for additional studies and risk assessments that may lead to considerable costs with little benefit. At larger, more complex sites, the costs associated with detailed studies may be warranted to reduce uncertainties and focus resources on the remedial actions that provide the greatest benefits (MacDonald et al. 1999).

9) It should be noted that there may be contaminated sediment sites and situations where a numerical chemical concentration related to effects may not be the primary driver in a sediment cleanup. Based on a number of balancing factors (e.g., technical feasibility of remediation methods, considerations of natural attenuation factors specific to the site, remedial implementability, human health and ecological risks, stakeholder input, and costs) performance-based standards based on the removal of an established mass of contaminant or removal of visual contamination (applicable to coal tars and petroleum oils) from a site may be the remediation action objective rather than a numerical concentration. There may be situations where the above balancing factors will also be considered to derive a factored cleanup concentration that will not initially achieve the science-based protective sediment concentration but may after an established time period (e.g., when factors such as natural attenuation are considered).

5. Considerations and Advantages of Using Consensus-Based Sediment Quality Guidelines

Given the number of guidelines available, selection of any one as the most appropriate and most reliable for ability to predict toxicity and impacts to benthic species at a study site is difficult. Each guideline set was generally developed using a different methodology (e.g. Ontario [Persaud et al. 1993] used the screening level concentration approach and Ingersoll et al. [1996a] used the effect level approach). Each approach for developing guidelines has inherent advantages, limitations, levels of acceptance, different extent of field validation, and differing degree of environmental applicability (EPA, 1992). Selecting one set of guidelines is further complicated by uncertainties regarding the bioavailability of contaminants in sediments, the effects of co-varying chemicals and chemical mixtures, the ecological relevance of the guidelines, and correlative versus causal relations between chemistry and biological effects (MacDonald et al. 2000a). Given these problems, much discussion has taken place over the use of guidelines as a tool for use in doing sediment guality assessments (Peddicord et al. 1998). Cautions are often placed on the use of any one set of guidelines as stand alone decision tools in the assessment and remediation decision making process without additional supporting data from toxicity testing and in-field studies. However, recent evaluations based on combining several sets of guidelines into one to vield "consensus-based" guidelines have shown that such guidelines can substantially increase the reliability, predictive ability, and level of confidence in using and applying the guidelines (Crane et al. 2000; MacDonald et al. 2000 a. 2000 b; Ingersoll et al. 2000). The agreement of guidelines derived from a variety of theoretical and empirical approaches helps to establish the validity of the consensus-based values. Use of values from multiple guidelines that are similar for a contaminant provides a weight-ofevidence for relating to actual biological effects.

A series of papers were produced (Swartz, 1999; Macdonald *et al.* 2000a, 2000b;) that addressed some of the difficulties associated with the assessment of sediment quality conditions using various numerical sediment quality guidelines. The results of these investigations demonstrated that combining and integrating the effect levels from several sets of guidelines to result in consensus-based sediment quality guidelines provide a unifying synthesis of the existing guidelines, reflect causal rather than correlative effects, and can account for the effects of contaminant mixtures in

sediment (Swartz, 1999). Additionally, MacDonald et al. (2000a) have evaluated the consensusbased effect levels for reliability in predicting toxicity in sediments by using matching sediment chemistry and toxicity data from field studies conducted throughout the United States. The results of their evaluation showed that most of the consensus-based threshold effect concentrations (TEC lower effect level) and probable effect concentrations (PEC - upper effect level) for individual contaminants provide an accurate basis for predicting the absence or presence, respectively, of sediment toxicity.

Ingersoll *et al.* (2000, 2001), MacDonald *et al.* (2000a), and Fairey *et al.* (2001) evaluated the reliability of using mean quotient concentration-related values to predict the toxicity in sediments of a mixture of different contaminants. For example, mean PEC quotients were calculated to evaluate the combined effects of multiple contaminants in sediments (Ingersoll et al. 2000, 2001; MacDonald et al. 2000a). A PEC quotient is calculated for each contaminant in each sample by dividing the concentration of a contaminant in sediment by the PEC concentration for that chemical. A mean quotient was calculated for each sample by summing the individual quotient for each contaminant and then dividing this sum by the number of PECs evaluated. Dividing by the number of PEC quotients normalizes the value to provide comparable indices of contamination among samples for which different numbers of contaminants were analyzed. Results of the evaluation showed that the mean PEC quotients that represent mixtures of contaminants were highly correlated to the incidences of toxicity in the same sediments. See Appendix A for calculation methods and ranges of PEC quotient values that are potentially associated with toxicity.

Based on MacDonald *et al.* (2000a), the consensus-based SQGs can be used for or considered for the following:

- To provide a reliable basis for assessing sediment quality conditions in freshwater ecosystems.
- To identify hot spots with respect to sediment contamination.
- To determine the potential for and spatial extent of injury to sediment-dwelling organisms.
- To evaluate the need for sediment remediation.
- To support the development of monitoring programs to further assess the extent of contamination and the effects of contaminated sediment on sediment-dwelling organisms.

The above applications are strengthened when the consensus-based values are used in combination with other sediment quality assessment tools including effects-based testing (i.e., sediment toxicity tests, bioaccumulation assessments, benthic invertebrate community assessments, and more comprehensive designed risk-based studies).

The consensus-based SQGs as developed only involve effects to benthic macroinvertebrate species. The guidelines do not consider the potential for bioaccumulation in aquatic organisms and subsequent food chain transfers to humans or wildlife. Where bioaccumulative compounds are involved, the consensus-based SQGs need to be used in conjunction with other tools, such as bioaccumulation-based guidelines, bioaccumulation studies, food chain modeling, and tissue residue guidelines to evaluate the direct toxicity and upper food chain effects of these compounds.

The MacDonald et al. (2000a) consensus-based sediment quality guidelines have been adopted by the Minnesota Pollution Control Agency (Crane *et al.* 2000) for use as sediment quality targets in the St. Louis River Area of Concern (AOC) on Lake Superior. Following the recommendation in this guidance for the use of the MacDonald *et al.* (2000a) consensus-based SQGs, which would involve their use on the Wisconsin side of the AOC, would be somewhat consistent with their planned use by Minnesota for making assessment and management decisions for contaminated sediment sites on the Duluth side of the AOC.

6. Interpreting Sediment Concentrations That Fall Between the Lower TEC and Upper PEC Consensus-Based Effect Guideline Concentrations

The greatest certainty in predicting the absence or presence of sediment toxicity occurs at sediment contaminant concentrations that are lower than the TEC or greater than the PEC values, respectively. The development of consensus-based SQGs does not include determining the predictability of toxicity related to specific contaminant concentrations in the gradient between the TEC and PEC values. Generally, a consensus-based value for a contaminant cannot be set within the range between the TEC and PEC that would have a low frequency of both false negatives and false positives (Swartz, 1999). Toxicity does occur at contaminant concentrations between the TEC and PEC values with the amount of toxicity dependent on the particular contaminant and with the incidence of toxicity greater than that which occurs at the TEC concentration but less than that which occurs at the PEC concentration (MacDonald et al. 2000a). The TEC and PEC concentrations in the consensus-based SQGs define three ranges of concentrations for each contaminant (i.e. < TEC; > TEC but < PEC; and > PEC. In assessing the degree of concordance that exists between the chemical concentrations in the three ranges and the incidence of toxicity, it has been demonstrated that for most reliable consensus-based SQG contaminants, there is a consistent and incremental increase in the incidence of toxicity to sediment-dwelling organisms with increasing chemical concentrations (MacDonald et al. 2000a, 2000b).

The databases for some individual sets of guidelines, such as the Ontario guidelines (Persaud et al. 1993) that have been combined with other guidelines to produce the consensus-based SQGs can be interpolated to yield predictions of the percent of benthic species that may be affected at specific concentrations between the lower and upper effect levels. A somewhat conservative but still realistic interpretation that can be applied to contaminant concentrations that fall in the gradient of concentrations between the consensus-based TEC and PEC concentrations is that as the concentrations of a contaminant increase, toxicity and effects to benthic macroinvertebrate species related to reductions in survival, reproduction, and growth, bioaccumulation, and benthic community alterations correspondingly increase and/or are increasingly more probable. An identified limitation of this relationship is that the threshold and nature of this trend can be controlled by factors in specific sediments due to their characteristics (Peddicord *et al.*1998). Site specific effects-based testing can be performed to determine the reliability of the prediction of adverse effects based on the use of the CBSQGs on the lower tiers of the assessment.

It is recommended that for the purposes of interpreting the potential impacts of concentrations of contaminants between the TEC and PEC values of the CBSQGs or other guidelines, that a midpoint effect concentration (MEC) be derived and qualitative descriptors be applied to the four possible ranges of concentration that will be created. The qualitative descriptors would be termed "Concern Levels" and would be used as a relative gauge of the potential impacts to the benthic species at that level of contaminant and could be used to prioritize sites for additional studies. A prioritization scheme

for ranking sites will, in most cases, depend on professional judgment of staff given the fact that sampling data for sites will generally be variable for the number of samples and the number of parameters analyzed for. The descriptive "Concern Level" scheme is shown in the following table for arsenic concentrations and is applied below in Tables 1 – 4 of the CBSQGs for the various grouped contaminants.

Level of Concern	Threshold Effect Concentration (TEC)	Level of Concern	Midpoint Effect Concentration (MEC)	Level of Concern	Probable Effect Concentration (PEC)	Level of Concern			
Level 1	CBSQG	Level 2	TEC + PEC / 2	Level 3	CBSQG	Level 4			
≤ TEC	Value	> TEC ≤ MEC	= MEC	> MEC ≤ PEC	Value	> PEC			
Example For CBSQG Values for Arsenic (mg/kg)									
≤ 9.8	9.8	> 9.8 ≤ 21.4	21.4	> 21.4 ≤ 33	33	> 33			

7. Recommended Guidelines and Values to be Used in Sediment Quality Assessments

The consensus-based SQG parameters and related effect concentrations in the tables below are from MacDonald *et al.* (2000a) and are indicated in the source column as CBSQGs. Effect-based sediment quality guideline values for some contaminants from other published sources for which CBSQGs were not available are also included in the following tables and identified as such in the source column. These values also represent useful tools for assessing sediment quality. However, their ability to predict toxicity and reliability may not be as great as that for the CBSQGs for a number of reasons including incomplete validation from field testing. This uncertainty has to be weighed in using the values in the assessment process. In cases where more than one set of guidelines have effect-based concentrations for contaminants for which CBSQGs are not available, the effect-based values from that set of guidelines that were the lowest were generally used in the guideline tables that follow. The narrative terminology for effect levels for the latter guidelines may be different from the TEC and PEC terminology from the CBSQGs but the narrative intent is generally the same in establishing a lower and a higher effect level. Also, the emphasis is on those guidelines developed from studies done in freshwater rather than marine or estuarine habitats.

The individual sets of guidelines that were combined and integrated by MacDonald *et al.* (2000a) to yield the CBSQGs are as follows:

Type of SQG	Acronym	Approach	Reference	
Derivation of Thresho	old Effect Concentration	on (TEC) CBSQG by MacDonald et al. (2000a)	rom the following	
Lowest Effect Level	LEL	Screening Level Concentration Approach	Persaud et al. 1993	
Threshold Effect Level	TEL	Effect Level Approach	Smith <i>et al.</i> 1996.	
Effect Range - Low	ERL	Effect Level Approach	Long and Morgan, 1991	
Threshold Effect Level for <i>Hyalella azteca</i> in 28-day tests	TEL-HA28	Effect Level Approach	Ingersoll <i>et al.</i> 1996a and 1996b	
Minimal Effect Threshold	MET	Screening Level Concentration Approach	EC and MENVIQ, 1992	
Chronic Equilibrium Partitioning Threshold	SQAL (Sediment Quality Advisory Level)	Equilibrium Partitioning Approach	Bolton <i>et al.</i> (1985); Zarba, (1992); U.S. EPA, 1997	
Derivation of Probab	le Effect Concentration	n (PEC) CBSQG by MacDonald et al. (2000a) fi	om the following	
Severe Effect level	SEL	Screening Level Concentration Approach	Persaud et al. 1993	
Probable Effect level	PEL	Effect Level Approach	Smith <i>et al.</i> 1996.	
Effect Range - Median	ERM	Effect Level Approach	Long and Morgan, 1991	
Probable Effect Level for <i>Hyalella azteca</i> in 28-day tests	PEL-HA28	Effect Level Approach	Ingersoll <i>et al.</i> 1996a and 1996b	
Toxic Effect Threshold	TET	Effect Level Approach	EC and MENVIQ, 1992	
Acute Equilibrium Partitioning Threshold	No guideline developed			

8. Additional Considerations For Some Contaminants

PAHs

Some sources of the parent or unsubstituted PAHs that are in Table 2, such as creosote, coal tars, and petroleum oils, can have co-occurring compounds such as substituted PAHs and heterocyclic aromatic compounds (carbozoles, indoles, acridines, and quinolines) that can be equally or more toxic and more soluble than the listed parent PAH compounds.

Additionally, photoactivation of certain unsubstituted and substituted PAHs, which enhances their toxicity to aquatic organisms that have bioaccumulated these compounds, has been demonstrated both in the laboratory and in the field. The latter may have implications in certain types of habitats (Ankley et al. 2002).

The possible presence of co-occurring toxic compounds where petroleum oils and coal tars are involved and photoactivation of PAHs at sites may need to be considered or toxicity may be underestimated by looking only at the sediment guidelines for the listed parent PAHs in Table 2.

Dioxins and Furans

Polychlorinated dibenzo dioxins (PCDDs) and Polychlorinated dibenzo furans (PCDFs) are unwanted by products of various chemical manufacturing and combustion processes. They are generally ubiquitous in soils and sediments in urban and rural areas. The potential for greatest levels to be found in environmental media are where chlorinated organic compounds such as certain pesticides and pentachlorophenol were either manufactured or used. Pentachlorophenol use at wood treatment operations (railroad ties, utility poles, or lumber) at some sites in Wisconsin sites has led to dioxin and furan compound contamination in floodplain soils and stream sediments. Another source of PCDDs and PCDFs is from the production of paper products from chlorine-bleached wood pulp.

There are 210 polychlorinated dibenzo-p-dioxins (PCDDs) and dibenzofurans (PCDFs) which are based on the points of attachment or substitution of chlorine atoms on the aromatic rings. Of these, 17 (7 dioxins and 10 furans) which have chlorine substituted in the 2,3,7,8 positions are thought to pose the greatest risks to receptor organisms. In order to account for the differing toxicities of the 17 2,3,7,8-substituted isomers, each has been given a toxic equivalency factor (TEF) related to the most toxic form, 2,3,7,8-TCDD (TEF = 1.0). In terms of risk assessments, those PCDDs and PCDFs not substituted in the 2,3,7,8 positions can be ignored. The summed concentration of the TEF of each 2,3,7,8-substituted isomer times its concentration equals the toxic equivalent concentration to 2,3,7,8-TCDD or TCDD-EQ concentration. Appendix C provides a table to calculate a summed TCDD-EQ concentration based on the TEF value and reported concentration for each of the 17 2,3,7,8-substituted isomers found in sediments and floodplain soils.

Cyanide

Cyanide as measured and reported as total cyanides in sediments can include hydrogen cyanide (HCN), cyanide ion (CN^{-}), simple cyanides, and metallo- and organo-cyanide complexes. HCN and CN^{-} are grouped as free cyanides and are the most toxic forms of cyanide and the forms of concern.

Most complexed cyanides are relatively nontoxic and total cyanide determinations are not very useful measures of either water or sediment quality. Factors that affect the release or dissociation of free cyanides from complexed cyanide forms include pH, redox potential, photodecomposition of the complex and release of free cyanide, relative strength of the metallo- and organo-cyanide complexes, and possible presence of bacteria responsible for degradation of ferrocyanide complexes. In sediments, the cyanide in the free form present in the pore water is more relatable to toxicity to benthic organisms than the total cyanide measured in the solid phase. However, given the above factors, it is difficult to predict or model the dissociation and release of the free toxic forms of cyanide to the pore water from the less toxic total cyanide form associated with and normally measured in the solid phase sediments. A general idea of the concentrations of free cyanide in pore water that would be toxic to benthic invertebrates can be drawn from the acute and chronic toxicity criteria for free cyanides in surface waters classified as supporting Warm Water Sport Fish (NR 105, Wis. Admin. Code) which are 45.8 ug/L and 11.47 ug/L, respectively. Free cyanides as HCN, in general, are not very persistent in the environment due to their volatility, have low adsorption to sediment particles, high water solubility, and inability to substantially bioaccumulate. Where any significant levels of total cyanide are detected in sediments, additional analysis may need to be done to also determine what fractions of the total cyanide are in dissociable forms (amenable to chlorination or weak acid dissociable forms) to give an indication of the potential to release free cyanide with its attendant toxicity...

9. Background or Reference Site Concentration Considerations In Using the Effect-Based SQGs

In designing and collecting sediment samples at any phase of a site assessment, consideration may need to be given to sampling and analyzing for the same potential chemical stressors, biological data, and/or physical data that are being analyzed for within the study site area at a representative background/reference site to be used as benchmarks for comparison purposes. Establishing representative reference sites is critical because if reference sites are not highly similar to the areas under study, misleading or inappropriate conclusions may be drawn when making data comparisons (Apitz et al. 2002). The background/reference site selected needs to have all the characteristics of the study site sediments as close as practical, which includes similar particle size fractions, total organic carbon content, depositional attributes, and relative positioning (e.g., water depth and stream cross section) in the water body as the study site location, but needs to be out of the influence of the study site and the factors responsible for contaminating the study site. Contributions of contaminants (see Appendix E for a discussion of contamination/contaminant and relation to adverse effects) at the reference site can come from two sources: 1) natural sources based on the soils and geological features in the watershed, and 2) anthropogenic sources such as urban runoff. The reference site should be relatively unaffected by anthropogenic inputs. In urban areas, sediment sites outside of the factors that may be influencing the study site may themselves be influenced by ubiquitous urban sources. The sediment quality of reference sites should be reflective of the land uses and land cover of the watershed that the study site is in. Alternatively, suitable background values may be derived through sediment profiles by examining concentrations at depth with the assumption that the lowest concentration at depth represents the pre-industrial or pre-development sediment horizon (Persaud et al. 1993).

It has to be recognized that in diverse geographical and geological areas, the natural levels of metals and ubiquitous source anthropogenic organic compounds will vary. Given this variation, dependence should be put on site-specific samples for establishing reference site concentrations rather than depending on data compiled from other unrelated sites. In areas and at sites where the background/reference site concentrations are greater than the CBSQG TEC values, the local background/reference site concentrations should be used as the practical lower limit for doing sediment evaluations and making management decisions for additional sediment assessments.

The particle size fractions (for metals) and total organic carbon (TOC) content (for nonpolar organic compounds) of all samples should be used to normalize concentrations in order to do relevant and appropriate site-to-site comparisons of contaminant concentrations.

TOC can have its origin either from organic matter from natural sources such as plant materials deposited on sediments or anthropogenic inputs to aquatic systems. In the latter case, elevated TOC sources in sediments can be from such sources as residual petroleum oils, coal tars, or creosote. The controlling importance of the amount of natural organic matter as a TOC source for determining the fate and bioavailability of organic chemicals, especially nonpolar or neutral compounds, has been established (U.S. EPA, 1993). A chemically-unique partitioning coefficient (K_{OC}) for a nonpolar organic compound is used to estimate the pore water concentration based on its partitioning from natural TOC in the sediment. The partitioning coefficient for a compound is assumed to be relatively constant and predictable across various types of natural organic matter. The K_{OC} values for organic compounds can be found in chemical reference books. Nonpolar organic compounds associated with residual oils of anthropogenic origin as a partition media will have different partitioning coefficients compared to natural organic matter (Boyd and Sun, 1990 and Sun and Boyd, 1991) due to the quality of organic carbon. The latter situation may need to be addressed when estimating the bioavailability of nonpolar organic compounds where the TOC is predominantly contributed by some sources of anthropogenic origin.

For metals and particle size, comparing the concentrations of a contaminant in a sample dominated by a fine fraction with one dominated by a sand fraction would be inappropriate and would not yield useful information. Metals and anthropogenic organic compounds will tend to sorb and concentrate in or on finer grained sediments and TOC, respectively.

The intensity of sampling for establishing representative background/reference site concentrations of contaminants should increase at upper tiers in the sediment evaluation process. For example, for comparisons done in the lower tiers of an assessment when initially investigating the site, one to three sediment samples from the reference site, either analyzed individually or composited for one analysis may be appropriate. Where the reference site concentration comparisons may play a more important role in evaluation and management decisions for a site at upper tiers of an assessment, the sampling intensity should generally increase, with at least 10 or more samples taken at the reference site and analyzed individually. Data sets with fewer than 10 samples generally provide for poor estimates of mean concentrations (i.e., there is a large difference between the sample mean and the 95% upper confidence limit). In most cases, a maximum probable background concentration (MPBC) should be calculated for the contaminant(s) derived from the upper 95% confidence level of the mean (EPA, 1992b) after consideration of the distribution of the sample calculations).

Sample results for a metal or organic compound of concern at the background/reference site may be reported out as a censored value i.e. less than a detection level based on the analytical method that meets the data quality objectives established for the sampling and analysis. There are various

methods to handle the censored data to derive values that can be used with the uncensored values in the data set to derive a mean and standard deviation to be used in the calculation of a maximum probable background concentration. Analyses of methods to handle censored data show that, in most cases, sophisticated statistical techniques recommended for estimation problems involving censored data are unnecessary or even inappropriate for statistical comparisons where the number of censored data samples in a data set are generally small. In general, the simple substitution methods work best to maintain power and control type I error rate in statistical comparisons (Clarke, 1995). The simple substitution method includes either 1) substitution of the detection limit as the quantified concentration. Clarke (1995) recommends steps in selecting the substitution method. At its simplest, substitution method 1) above should generally be used where the number of censored data results are less than 40% of the data set, and method 2) where the censored data is greater than 40%.

9.1 Metals and Silt/Clay Fraction Relationships

There is a strong correlation between decreasing grain size and increasing metal concentrations. Sand-sized material, which is typically low in trace metal concentrations, may serve as a diluent of metal-rich finer grained particles. Larger fractions of sand can hide significant trace metal concentrations and dispersion patterns (Horowitz, 1991). Adjusting for particle grain size effects is important for 1) determining natural background levels of trace elements associated with sediments to serve as a baseline for comparison purposes with other sites, 2) for distinguishing and determining the degree of anthropogenic enrichment, 3) for comparing metal data from site-to-site on a standardized basis, and 4) providing a means for tracing the extent of metal transport and dispersion by eliminating the diluent effects of large particle size contributions.

Two methods are used to address grain size effects. One is to separate out the sand, silt, and clay sized particles from a sample by sieving and analyzing the separate fractions. The other method is to assume that the majority of the metals in a sample are associated with the fine fraction (silt + clay) and then mathematically normalize the metal data to this fraction by dividing the bulk concentration by the fine fraction percentage expressed as a decimal fraction to yield mg of a metal / kg of fines. Particle size analysis of a sediment sample is usually reported as percent sand, silt, and clay fractions. An example of normalizing a bulk sediment concentration for a metal to the fine fraction for a sample with 84 mg/kg of lead and 60% fines (40% silt + 20% clay) is 84 mg Pb/kg ÷ 0.60 kg fines /kg sediment = 140 mg lead / kg of fines. The assumption may not always hold true that all or most of the metals are associated with the fine fraction. Also, when the fine fraction falls below 50% of the total combined fractions, the mathematical normalization may not represent the true metal concentration in the fines (Horowitz, 1991). The normalization to the fine fractions should at a minimum be done at least qualitatively to compare on a relative basis the fine fraction contents between the sediment samples where the metal concentrations are being compared. Besides grain size, other normalizing factors have been used and include iron, aluminum, and total organic carbon (Daskalakis et al. 1995).

It should be noted that for the CBSQGs for the metals, MacDonald et al. (2000a) do not indicate what the relative percentage of the mineral particle size fractions (% sand, silt, and clay) were assumed to be associated with the expressed values. TOC may play some role in the chemical form of the metal and thus its release from the sediments and its bioavailability. TOC may serve as a secondary binding phase of metals with acid volatile sulfates (AVS) serving as the primary binding phase. It is difficult to predict or measure the role of TOC as it relates to metals. For this reason, the study site

bulk sediment metal concentrations need to be directly compared with the CBSQG concentrations in Table 1 without any adjustments for TOC or fine fraction content. The process above for adjusting metal concentrations based on the percent fines is an additional assessment tool for comparing the concentrations between the unimpacted reference site and the study site and between study sites on a fine content-normalized basis and does not play a role in SQG application.

Normalizing contaminant concentrations to the mineral fine content or TOC content is not to be done for assessing toxicity under TSCA or determining hazardous waste characteristics under the Toxicity Characteristic Leaching Procedure (TCLP) test. The sample dry weight bulk concentrations as reported by the analytical laboratory are to be used for comparison with the applicable criteria under these regulations.

9.2 Nonpolar Organic Compound and Total Organic Carbon Relationships

In the case of nonpolar organic compounds such as PAHs, PCBs, dioxins/furans, and chlorinated pesticides, the bulk sediment concentrations can be normalized to the TOC content for site-to-site comparison purposes by dividing the dry weight sediment concentration by the percent TOC in the sediment expressed as a decimal fraction. For example the TOC normalized PCB concentration for a sediment concentration of 7 mg/kg with 3.5% TOC is 200 mg PCB / kg TOC (i.e., 7 mg PCBs/kg ÷ 0.035 kg TOC/kg = 200 mg PCB/kg TOC). Normalization of nonpolar organic compounds to TOC content is valid only if the TOC content in the sediments is greater than 0.2%. At TOC concentrations less than 0.2%, other factors that influence partitioning to the sediment pore waters (e.g., particle size and sorption to nonorganic mineral fractions) become relatively more important (Di Toro *et al.*1991).

MacDonald *et al.* (2000a) indicate that some individual sets of guidelines that were used in their consensus-based approach were originally expressed on an organic carbon-normalized basis. They converted the values in these sets of to dry weight-normalized values at 1% organic carbon to be averaged with the other sets of guideline values to yield the CBSQGs. The final MacDonald *et al.* (2000a) CBSQG values are expressed on a dry weight basis without regard to organic carbon content. It should be noted that the consensus-based SQG values in Tables 2, 3, and 4 below are expressed on an assumed <u>dry weight normalized basis at 1% organic carbon</u>. It has been established that the organic carbon content of sediment is an important factor influencing the movement and bioavailability of nonpolar organic compounds (e.g., PAHs, PCBs, and chlorinated pesticides) between the organic carbon content in bulk sediments and the sediment pore water and overlying surface water. Biological responses of benthic organisms to nonionic organic chemical in sediments are different across sediments when the sediment concentrations are expressed on a dry weight basis, but similar when expressed on an organic carbon normalized basis (ug chemical / g organic carbon basis) (U.S. EPA, 2000).

To appropriately compare the CBSQG dry weight-normalized to 1% TOC values with the dry weight concentrations in the study sediments of variable TOC content, the study sediment contaminant concentrations also need to be converted to a dry weight-normalized to 1% TOC basis. Appendix D provides a spread sheet for calculating dry weight sediment concentrations for nonpolar organic compounds normalized to 1% TOC. The concentrations given are for an example sediment. Appendix D also contains a spreadsheet for calculating the concentrations of metals normalized to the fine fraction in a sediment sample. An Excel spreadsheet is available for doing the calculations.

An example showing the necessity of doing this conversion to a common 1% TOC basis for organic compounds is shown as follows:

- The threshold effect concentration (TEC) for total PAHs (TPAHs) is 1,610 ug/kg at 1% TOC.
- The example site under assessment has a TPAH concentration of 7,300 ug/kg at 5% TOC.
- Comparing the dry weight concentrations between the guideline value and the example site concentration without consideration of the TOC content differences would appear to show that the study site concentrations are greater than the TEC guideline value (7,300 study site vs. 1,610 TEC).
- To convert the study site TPAH concentration to a dry weight concentration normalized to 1%, divide the 7,300 ug/kg value by 5 (5% TOC content) = 1,460 ug TPAH/kg at 1% TOC. On the common basis of 1% TOC, the study site TPAH concentration is less than the TEC concentration (1,460 ug/kg study site vs. 1,610 ug/kg TEC).
- In the case above, another approach for converting the concentrations to a common normalized basis is to multiply the TEC concentration by 5 that is the percent TOC of the study site sample. The common basis here are dry weight-normalized concentrations at 5% TOC (7,300 ug/kg study site vs. 8,050 ug/kg TEC).

10. Point of Application of the CBSQGs in the Bed Sediment

The numerical CBSQGs apply to the biologically active zone associated with deposited sediments in flowing (streams and rivers) and static (lakes and ponds) water bodies and wetland soils and sediments. The biologically active zone is inhabited by infaunal organisms including microbes, meiofauna, and macroinvertebrates and other organisms (e.g., egg and larval stage of fish) that spend all or part of their life cycles associated either within (infaunal) or on (epibenthic) the bottom sediments. The community of organisms present will generally depend on the physical and chemical characteristics of the waterbody and bottom sediments as determined by the watershed location and ecoregion within the State. The depth of the biologically-active zone varies between sites depending on the substrate characteristics present (including particle size fractions, organic matter content, compaction, pore-water geochemistry, and water content) which influence the composition of sediment-associated organisms present. The biologically active zone typically encompasses the top 20 to 40 cm. of sediment in freshwater environments (Clarke et al. 2001). The majority of benthic organisms will usually be associated with the upper strata (e.g., 15 cm) related to these depth ranges. Certain invertebrate and/or amphibian species can utilize habitats deeper in bed sediments during a portion of their life history (e.g., down to 100 cm below the sediment surface) (MacDonald et al. 2000a). The best available knowledge about the local composition of sediment-associated biota and the bioactive depth zone they occupy should supplement the generic depth assumptions above (Clarke et al. 2001) where possible. Contaminants in sediments at depths below the biologically active zone can be of concern because of their potential to move to the upper sediment strata through various mechanisms that include diffusion and being transported on groundwater flows that discharge to the surface water body. The groundwater-sediment-surface water zone is a zone of transitions in which various environmental factors can affect contaminant fate and transport.

The CBSQGs should be considered when assessing contaminated soils and sediments deposited on upper bank areas and floodplain areas that have the potential to be eroded or scoured and transported to and deposited in a nearby surface water body.

11. Other Approaches Being Used to Develop SQGs

U.S. EPA has developed national equilibrium partitioning sediment guidelines (ESGs) for a broad range of sediment types. They have finalized the methodologies for deriving ESGs for nonionic organic chemicals (2000a) and mixtures of certain metals (cadmium, copper, lead, nickel, zinc, and silver (U.S.EPA, 2000b). U.S. EPA is planning to publish final guidance (EPA, 2000c) for developing SQGs based on a combination of the equilibrium partitioning (EqP) approach, quantitative structure activity relationships, narcosis theory, and concentration addition models for mixtures of PAH found at specific sites. The EqP-based summed PAH toxicity model provides a method to address causality, account for bioavaliability, consider mixtures, and predict toxicity and ecological effects (U.S. EPA, 2000). The U.S. EPA guidance indicates that the total number of PAHs that need to be considered in SQG development is 34 (18 parent and 16 with alkylated groups). Use of fewer than 34 may greatly underestimate the total toxicological contribution of PAH mixtures. The guidance requires the use of conservative uncertainty factors to be applied when fewer than the 34 are being used to estimate site-specific toxicity of PAH mixtures.

When guidance has been published in final for the use and application of the ESGs for metals, PAH mixtures, and other nonionic organic compounds, the Water Quality Standards section plans to produce additional guidance on the use of the ESGs to be used in addition to or instead of the CBSQGs. U.S. EPA's apparent intent is not to use the ESG numeric values as stand alone criteria for application as part of a States water quality standards under Section 3 (c) of the Clean Water Act, but to use them as a screening tool in conjunction with other assessment tools such as toxicity testing in evaluating and prioritizing sites under various programs (e.g., developing Total Maximum Daily Loads (TMDLs) s and WPDES permit limitations, Superfund, RCRA).

 Table 1. Recommended Sediment Quality Guideline Values For Metals and Associated Levels of

 Concern To Be Used In Doing Assessments of Sediment Quality.

				m	ng/kg dry wt	++		
Metal	Level 1 Concern		Level 2 Concern		Level 3 Concern		Level 4 Concern	Source of SQG
Weta	≤ TEC	TEC	> TEC	MEC	> MEC	PEC	> PEC	Effect-Based Concentrations
			≤ MEC		≤ PEC	-		1
Antimony	¢	2	⇔	13.5	⇔	25	⇒	NOAA (1991) ^{1.}
Arsenic	Û	9.8	⇔	21.4	⇔	33	Ŷ	CBSQG (2000a) ²
Cadmium	Û	0.99	⇔	3.0	⇔	5.0	Ŷ	CBSQG (2000a)
Chromium	Û	43	\$	76.5	₽	110	Ŷ	CBSQG (2000a)
Copper	Û	32	\$	91	\$	150	ſ	CBSQG (2000a)
Iron	Û	20,000	\$	30,000	\$	40,000	ſſ	Ontario (1993) ³
Lead	Û	36	⇔	83	⇔	130	Ŷ	CBSQG (2000a)
Manganese	Û	460	\$	780	\$	1,100	ſſ	Ontario (1993)
Mercury	Û	0.18	\$	0.64	\$	1.1	ſſ	CBSQG (2000a)
Nickel	Û	23	\$	36	\$	49	ſ	CBSQG (2000a)
Silver	Û	1.6	\$	1.9	\$	2.2	ſ	BC (1999) ⁴
Zinc	Û	120	⇔	290	⇔	460	Ŷ	CBSQG (2000a)

++ The CBSQGs for organic compounds are expressed on a dry weight concentration at 1% TOC in sediments. However, unlike the organic compounds, the CBSQG and study site metals concentrations can be compared on a bulk chemistry basis and do not need to be adjusted to a 1% TOC basis to do the comparison. TOC does not play the same role in determining metals availability as it does in determining organic compound availability.

- NOAA (1991) = Long, E.R. and L.G. Morgan. 1991. The potential for biological effects of sediment-sorbed contaminants tested in the National Status and Trends Program. NOAA Technical Memorandum NOS OMA 52. National Oceanic and Atmospheric Administration. Seattle, Washington.
- CBSQG (2000a) = MacDonald, D.D., C.G. Ingersoll, and T.A. Berger. 2000a. Development and evaluation of consensus-based sediment quality guidelines for freshwater ecosystems. Arch. Environ. Contam. Toxicol. 39:20-31.
- 3. Ontario (1993) = Persaud, D.R., R. Jaagumagi, and A. Hayton. 1993. Guidelines for the protection and management of aquatic sediments in Ontario. Standards Development Branch. Ontario Ministry of Environment and Energy. Toronto, Canada.
- 4. MacDonald, D.D. and M. MacFarlane. 1999. (Draft). Criteria for managing contaminated sediment in British Columbia. British Columbia Ministry of Environment, Lands, and Parks. Victoria, British Columbia.

 Table 2. Recommended Sediment Quality Guideline Values For Polycyclic Aromatic Hydrocarbons

 (PAHs) and Associated Levels of Concern To Be Used In Doing Assessments of Sediment Quality.

				ug/kg d	ry wt. at 1	% TOC **					
	Level 1		Level 2		Level 3		Level 4	Source of SQG			
PAH	Concern		Concern	MEC	Concern		Concern	Effect-Based			
	≤ TEC	TEC	> TEC		> MEC	PEC	> PEC	Concentrations			
			≤ MEC		≤ PEC						
Low Molecular Weight PAHs (3 or less benzene rings)											
Acenapthene	Û	6.7	₽	48	\$	89	Ŷ	CCME (1999) ^{1.}			
Acenaphthylene	¢	5.9	⇔	67	\$	128	Ŷ	CCME (1999)			
Anthracene	¢	57.2	⇔	451	\$	845	Ŷ	CBSQG (2000a) ^{2.}			
Fluorene	¢	77.4	⇔	307	\$	536	Ŷ	CBSQG (2000a)			
Naphthalene	¢	176	⇔	369	\$	561	Ŷ	CBSQG (2000a)			
2-methylnapthalene	¢	20.2	⇔	111	\$	201	Ŷ	CCME (1999)			
Phenanthrene	¢	204	⇔	687	\$	1,170	Ŷ	CBSQG (2000a)			
	Н		ılar Weight I		r more benz	ene rings)					
Benz(a)anthracene	Ŷ	108	\$	579	\$	1,050	ſŕ	CBSQG (2000a)			
Benzo(a)pyrene	¢	150	⇔	800	\$	1,450	ſ	CBSQG (2000a)			
Benzo(e)pyrene	¢	150	⇔	800	\$	1,450	Ŷ	Similar as above ^{3.}			
Benzo(b)fluoranthene	Û	240	\$	6,820	ŧ	13,400	Ŷ	Similar as below ^{4.}			
Benzo(k)fluoranthene	¢	240	⇔	6,820	\$	13,400	Ŷ	Persaud <i>et al</i> . 1993 ⁵			
Benzo(g,h,l)perylene	¢	170	⇔	1,685	\$	3,200	Ŷ	Persaud et al. 1993			
Chrysene	¢	166	⇔	728	\$	1,290	Ŷ	CBSQG (2000a)			
Dibenz(a,h)anthracene	¢	33	⇔	84	₽	135	Ŷ	CBSQG (2000a)			
Fluoranthene	¢	423	⇔	1,327	\$	2,230	ſ	CBSQG (2000a)			
Indeno(1,2,3-cd)pyrene	¢	200	⇔	1,700	\$	3,200	Ŷ	CBSQG (2000a)			
Pyrene	¢	195	⇔	858	\$	1,520	ſ	CBSQG (2000a)			
Total PAHs											
Total PAHs	¢	1,610	⇔	12,205	⇔	22,800	Ŷ	CBSQG (2000a)			

++ To compare the study site concentrations with the Table 2 concentrations on a common basis, divide the study site concentrations by the %TOC at the study site to yield a dry wt. normalized value at 1% TOC. If no site TOC information is available, assume a 1% TOC content.

 CCME (1999) = Canadian Council of Ministers of the Environment (CCME). 1999. Canadian sediment quality guidelines for the protection of aquatic life: Summary tables. In: Canadian environmental quality guidelines. 1999. Canadian Council of Ministers of the Environment, Winnipeg.

 CBSQG (2000a) = MacDonald, D.D., C.G. Ingersoll, and T.A. Berger. 2000a. Development and evaluation of consensus-based sediment quality guidelines for freshwater ecosystems. Arch. Environ. Contam. Toxicol. 39:20-31.

3. There are no guideline values for Benzo(e)pyrene. "Similar as above" assumes the similarity of the chemical structure of Benzo(e)pyrene with Benzo(a)pyrene would yield similar quantitative structure activity relationships (QSARs) as it relates to toxicity, therefore the effect level concentrations that were derived for Benzo(a)pyrene would also apply to Benzo(e)pyrene.

4. There are no guideline values for Benzo(b)fluoranthene. "Similar as below" assumes the similarity of the chemical structure of Benzo(b)fluoranthene with Benzo(k)fluoranthene would yield similar quantitative structure activity relationships (QSARs) as it Relates to toxicity, therefore the effect level concentrations that were derived for Benzo(k)fluoranthene would also apply to Benzo(b)fluoranthene.

5. Ontario (1993) = Persaud, D.R., R. Jaagumagi, and A. Hayton. 1993. Guidelines for the protection and management of aquatic sediments in Ontario. Standards Development Branch. Ontario Ministry of Environment and Energy. Toronto, Canada.

Table 3. Recommended Sediment Quality Guideline Values For Polychlorinated Biphenyls (PCBs)And Chlorinated and Other Pesticides and Associated Levels of Concern To Be Used In DoingAssessments of Sediment Quality.

	ug/kg dry wt. at 1% TOC ⁺⁺										
PCB and Pesticides	Level 1 Concern	TEO	Level 2 Concern	MEC	Level 3 Concern		Level 4 Concern	Source of SQG			
	≤ TEC	TEC	> TEC ≤ MEC		> MEC ≤ PEC	PEC	> PEC	Effect-Based Concentrations			
PCBs											
Total PCBs	Ŷ	60	₽	368	\$	676	Ŷ	CBSQG (2000a) ^{1.}			
				Pestici	des						
Aldrin	Û	2	₽	41	⇔	80	⇔	Ontario (1993) ^{2.}			
BHC	Û	3	\$	62	\$	120	₽	Ontario (1993)			
alpha-BHC	Û	6	\$	53	\$	100	⇒	Ontario (1993)			
beta-BHC	Û	5	⇔	108	₽	210	⇒	Ontario (1993)			
gamma-BHC (lindane)	Ŷ	3	\$	4	\$	5	₽	CBSQG (2000a)			
Chlordane	Û	3.2	\$	10.6	ŧ	18	⇒	CBSQG (2000a)			
Dieldrin	¢	1.9	\$	32	\$	62	⇒	CBSQG (2000a)			
Sum DDD	Û	4.9	ŧ	16.5	\$	28	Ŷ	CBSQG (2000a)			
Sum DDE	Û	3.2	\$	17	\$	31	₽	CBSQG (2000a)			
Sum o,p' + p,p' DDT	Ą	4.2	\$	33.6	\$	63	⇒	CBSQG (2000a)			
Sum of DDT +DDD + DDE	Û	5.3	\$	289	\$	572	÷	CBSQG (2000a)			
Endrin	Û	2.2	\$	104.6	\$	207	⇒	CBSQG (2000a)			
Heptachlor Epoxide	¢	2.5	\$	9.3	\$	16	⇒	CBSQG (2000a)			
Mirex	Û	7	ŧ	10.5	\$	14	₽	BC (1999) ^{3.}			
Toxaphene	Ŷ	1	₽	1.5	⇔	2	₽	BC (1999)			

++ To compare the study site concentrations with the Table 3 concentrations on a common basis, divide the study site concentrations by the %TOC at the study site to yield a dry wt. - normalized value at 1% TOC. If no site TOC information is available, assume a 1% TOC content.

1. CBSQG (2000a) = MacDonald, D.D., C.G. Ingersoll, and T.A. Berger. 2000a. Development and evaluation of consensus-based sediment quality guidelines for freshwater ecosystems. Arch. Environ. Contam. Toxicol. 39:20-31.

2. Ontario (1993) = Persaud, D.R., R. Jaagumagi, and A. Hayton. 1993. Guidelines for the protection and management of aquatic sediments in Ontario. Standards Development Branch. Ontario Ministry of Environment and Energy. Toronto, Canada.

3. MacDonald, D.D. and M. MacFarlane. 1999. (Draft). Criteria for managing contaminated sediment in British Columbia. British Columbia Ministry of Environment, Lands, and Parks. Victoria, British Columbia.

 Table 4. Recommended Sediment Quality Guideline Values For Assorted Contaminants and

 Associated Levels of Concern To Be Used In Doing Assessments of Sediment Quality.

	ug/kg dry wt. at 1% TOC ⁺⁺									
Sediment Contaminant	Level 1 Concern		Level 2 Concern	MEC	Level 3 Concern	PEC	Level 4 Concern	Source of SQG		
	≤ тес	TEC	> TEC ≤ MEC		> MEC ≤ PEC		> PEC	Effect-Based Concentrations		
Benzene	Û	57	\$	83.5	\$	110	Ŷ	BC (1999) ^{1.}		
Toluene	Û	890	\$	1,345	\$	1,800	Ŷ	BC (1999)		
Xylene	Û	25	\$	37.5	\$	50	Ŷ	BC (1999)		
2,3,7,8-TCDD (pgTEQ/g)	Û	0.85	ŧ	11.2	ŧ	21.5	Ŷ	Canada (2002) ^{2.}		
Pentachlorophenol	¢	150	\$	175	\$	200	Ŷ	Janisch (1990) ^{3.}		
Tributyltin	Û	0.52	ŧ	1.73	\$	2.94	Ŷ	Janisch (1994) ^{4.}		
1,2-Dichlorobenzene	Û	23	\$		\$	23	Ŷ	Washington (1991) ^{5.}		
1,4-Dichlorebenzene	Ŷ	31	₽	60.5	⇔	90	Ŷ	Washington (1991)		
1,2,4-Trichlorobenzene	Û	8	\$	13	\$	18	Ŷ	Washington (1991)		
Dimethyl Phthalate	Û	530	\$		\$	530	Ŷ	Washington (1991)		
Diethyl Phthalate	Û	610	ŧ	855	\$	1,100	Ŷ	Washington (1991)		
Di-N-Butyl Phthalate	Û	2,200	\$	9,600	\$	17,000	Ŷ	Washington (1991)		
Di-N-Octyl Phthalate	Û	580	ŧ	22,790	\$	45,000	Ŷ	Washington (1991)		
Dibenzofuran	Û	150	\$	365	\$	580	Ŷ	Washington (1991)		
Phenol	Û	4,200	\$	8,100	\$	12,000	Ŷ	Washington (1991)		
2-Methylphenol	Û	6,700	\$		\$	6,700	Ŷ	Washington (1991)		
2,4-Dimethyl Phenol	Û	290	\$		\$	290	Ŷ	Washington (1991)		
Benzyl Alcohol	Û	570	\$	650	\$	730	Ŷ	Washington (1991)		
Benzoic Acid	Û	6,500	\$		\$	6,500	ſ	Washington (1991)		

++ To compare the study site concentrations with the Table 4 concentrations on a common basis, divide the study site concentrations by the %TOC at the study site to yield a dry wt. - normalized value at 1% TOC. If no site TOC informatio is available, assume a 1% TOC content.

1. MacDonald, D.D. and M. MacFarlane. 1999. (Draft). Criteria for managing contaminated sediment in British Columbia. British Columbia Ministry of Environment, Lands, and Parks. Victoria, British Columbia.

2. Canadian Sediment Quality Guidelines for the Protection of Aquatic Life. Summary Table. Update 2002. Canadian Council of Ministers of the Environment.

- 3. Janisch (1990) = Memo of February 7, 1990 prepared to Maltbey of NCD entitled Sediment Quality Criteria for Pentachlorophenol related to the Semling-Menke Company Contaminated Groundwater Inflow to the Wisconsin River. Sediment guidelines for Developed for pentachlorophenol in sediment based on the water quality criteria in NR 105. Considerations made for pH of of water and organic carbon partitioning coefficient of pentachlorophenol. The pH determines the dissociated / undissociated forms of pentachlorophenol and its partitioning coefficient. The pH used to calculate the above sediment values was 7.0. The K_{oc} value used was 3.226 or 1,821 L/kg OC. The organic carbon content of the sediment was assumed to be 1%. The TEC and PEC values above for PCP were based on the chronic and acute water quality criteria in NR 105, respectively.
- 4. Janisch (1994) = Memo of November 14, 1994 prepared to LaValley of NWD entitled Preliminary Ecological Risk Assessment for the Contaminated Sediments Associated with the Fraser Shipyard Site, Superior, Wisconsin. Sediment guidelines for tributyltin derived based on the proposed water quality criteria for tributyltin at the time (EPA, 1988). The organic carbon partitioning coefficient used was 1,970 L/kg OC and an assumed organic carbon content of 1% in sediment. The TEC and PEC values above for tributyltin were based on the chronic and acute water quality values as proposed by EPA, respectively.
- 5. Washington (1991) = Sediment Management Standards, Chapter 173-204 WAC, Washington State Department of Ecology. April 1991. The Standards were developed using the Apparent Effects Threshold Approach. The TEC and PEC values above for the compounds are based on no effect and minimal effect standards, respectively, from the Washington Standards and are intended to apply to Puget Sound, an estuarine habitat. The values were calculated based on an assumed TOC content in sediment of 1%.

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Appendix A

Recommended Procedure for Calculating Mean Probable Effect Quotients (Mean PEC Quotients) for Mixtures of Chemicals found at Contaminated Sediment Sites and Their Reliability of Predicting the Presence or Absence of Toxicity (Adopted from Ingersoll *et al.* 2000, 2001).

- **Step 1.** Based on existing databases, the reliability to predict toxicity is greatest for the organic compound groups of total PAHs and total PCBs and the metals arsenic, cadmium, chromium, copper, lead, nickel, and zinc. Inclusion of other compounds or metals that have a PEC value, where there is insufficient data available to evaluate its predictive reliability (e.g., mercury, dieldrin, DDD, DDT, endrin, and lindane) into the overall PEC-Q calculation may result in an overall PEC-Q value with lower predictive ability.
- **Step 2.** Calculate the individual PEC Quotients (PEC-Qs) for chemicals with reliable PECs within each of the chemical classes. Since the PECs for PAH and PCB chemical classes are based on total concentrations, individual PEC-Qs for individual compounds in these classes do not need to be calculated.

Individual Chemical PEC-Q = <u>Chemical concentration in Study Site Sediments (in dry wt.)</u> PEC SQG Concentration for Chemical (in dry wt.)

For the nonpolar organic compounds (total PCBs and total PAHs), the PEC SQG is expressed on a dry weight basis normalized to 1% organic carbon. The concentration for these groups of nonpolar compounds in the study site sediments also needs to be expressed on this same basis. To do this, divide the concentration in the study site sediments by the percent TOC in the sediments expressed as a whole number (e.g., 7,300 ug/kg PCB at 5% TOC is 7,300 \div 5 = 1,460 mg/kg dry weight normalized to 1% TOC).

Step 3. In the case of metals, a mean PEC-Q_{metals} for the metals involved needs to be calculated based on summing the PEC-Q for the individual metals and dividing by the number of metals.

Mean PEC-Q_{metals} = $\underline{\Sigma \text{ individual metal PEC-Qs}}$ Number of metals for which individual PEC-Qs calculated

Step 4. Calculate the overall mean PEC-Q for the three main classes of chemicals.

n

Where n = number of classes of chemicals for which sediment chemistry available (e.g., in this case, there are three classes – metals, PAHs and PCBs. In other cases, metals and PAHs may be the only chemicals of concern at a site and therefore PEC-Qs may only be calculated for these two groups and therefore n = 2.

Appendix A (continued)

The database used by Ingersoll et al. (2001) to determine the ability of the PEC-Qs to predict toxicity is based on testing freshwater sediments from a number of sites using 10- to 42-day toxicity tests with the amphipod *Hyalella azteca* or the 10- to 14-day toxicity tests with the midges *Chironomus tentans* or *C. riparius*. Toxicity of samples was determined as a significant reduction in survival or growth of the test organisms relative to a control or reference sediment. A relative idea of the predictive ability of the overall mean PEC-Qs and individual PEC-Qs for each group of chemicals is shown in the table below from Ingersoll et al. (2001). Mean PEC quotients were calculated to provide an overall measure of chemical contamination and to support an evaluation of the combined effects of multiple contaminants in sediments.

Test Species and Test Duration	Incidence o	Total Number of Samples					
	Range of Mean PEC Quotients < 0.1 0.1 to < 0.5 0.5 to < 1.0 1.0 to < 5.0 > 5.0						
<i>Hyalella azteca</i> 10- to 14-day tests							
Mean Overall PEC-Q ^{1.}	19 (79)	26 (89)	38 (34)	49 (35)	86 (29)	266	
Q _{metals} ^{2.}	23 (40)	24 (139)	33 (45)	81 (31)	100 (11)	266	
PEC-Q _{total PAHs} ^{3.}	25 (123)	33 (76)	35 (20)	49 (33)	100 (14)	266	
PEC-Q _{tota} l _{PCBs} ^{4.}	20 (98)	25 (61)	47 (43)	47 (34)	73 (30)	266	
<i>Hyalella azteca</i> 28- to 42-day tests					> 1.0		
Mean Overall PEC-Q	4 (45)	6 (18)	50 (18)	NC ^{5.}	100 (28)	109	
PEC-Q _{metals}	5 (40)	25 (24)	60 (33)	NC	100 (12)	109	
PEC-Q _{total PAHs}	8 (57)	64 (37)	55 (9)	NC	100 (6)	109	
PEC-Q _{total PCBs}	4 (26)	6 (35)	17 (12)	NC	97 (36)	109	
<i>Chironomus spp.</i> 10- to 14-day tests					> 5.0		
Mean Overall PEC-Q	29 (21)	35 (78)	35 (26)	50 (34)	78 (18)	177	
PEC-Q _{metals}	8 (12)	43 (107)	22 (36)	75 (12)	90 (10)	177	
PEC-Q _{total PAHs}	26 (64)	33 (73)	77 (13)	85 (20)	71 (7)	177	
PEC-Q _{total PCBs}	48 (58)	23 (31)	34 (32)	35 (34)	68 (22)	177	

1. Mean Overall PEC-Q = Based on samples where average metal quotient, total PAH quotient, and PCB quotient summed and divided by 3.

In samples where the metals, total PAHs, and total PCBs were all measured, each of the three PEC-Qs were evaluated individually to determine their predictive ability, yielding the individual PEC-Q values below.

- 2. PEC-Q_{metals} = Average PEC quotient for the number of metals involved calculated .
- 3. PEC-Q_{total PAHs} = Based on the samples where individual PAHs measured in samples which were summed to yield a total PAHs value.
- 4. PEC-Q_{total PCBs} = Based on samples where total PCBs measured in samples.

5. NC = Not calculated.

Appendix A (continued)

Observations from Ingersoll et al. (2001):

- There was an overall increase in the incidence of toxicity with an increase in the mean quotients in toxicity tests involving all three test organisms.
- A consistent increase in the toxicity in all three tests occurred at a mean quotient of > 0.5. However, the overall incidence of toxicity was greater in the *Hyalella azteca* 28-day test compared to shorter term tests. The longer term tests, in which survival and growth are measured, tend to be more sensitive than the shorter term tests, with the acute to chronic ratios on the order of six indicated for *Hyalella azteca*.
- The use of chronic laboratory toxicity tests better identified chemical contamination in sediments compared to many of the commonly used measures of benthic invertebrate community structure. The use of longerterm toxicity tests in combination with SQGs may provide a more sensitive and protective measure of potential toxic effects of sediment contamination on benthic communities compared to use of the 10-day toxicity tests.
- There appears to be different patterns of toxicity when the PEC-Qs for the chemical classes are used alone
 or combined. The different patterns in toxicity may be the result of unique chemical signals associated with
 individual contaminants in samples. While the combined mean PEC quotient value from the chemical
 classes can be used to classify samples as toxic or nontoxic, individual PEC quotients of each chemical
 class might be useful in helping identify substances that may be causing or substantially contributing to the
 observed toxicity.
- The results of the evaluation indicate that the consensus-based PECs can be used to reliably predict toxicity of sediments on both a regional and national basis.

Example Calculation

The analytical results for a sediment sample and the steps to derive a mean overall PEC-Q for all the contaminants are as follows:

	mg/kg dry wt.								
			Sample	Bulk Sedir	ment Concentra	ations			
			Metals					Organics	
Arsenic	Cadmium	Copper	Chromium	Lead	Nickel	Zinc	Total	Total	TOC
	!						PAHs	PCBs	
75	9	170	90	270	65	320	108	9.2	2.5%
Since TOC does not play a major role in the partitioning of metals from the sediments to the sediment pore water and its subsequent bioavailability, it is not necessary to convert metals concentrations to a dry weight normalized concentration at 1% TOC. Use the bulk sediment concentration as reported on the lab sheets to compare directly with the PEC SQGs. Normalization of metals concentrations to the fine fraction is done for the purposes of comparing the study site metal concentrations with the reference site concentrations on a common basis and is not related to the SQGs.							Divide		
75	9	170	90	270	65	320	43.2	3.68	
	De	termine the F	'EC concentra	tions for each	n contaminant (fro	m Tables 1, 2	2, and 3 above	e).	
33	5	150	110	130	49	460	22.8	0.68	
		(Calculate the F	PEC-Q for ea	ch contaminant. S	Step 2 above.			
2.27	1.8	1.13	0.82	2.08	1.33	0.70	1.89	5.41	
	Calculate a mean PEC-Q for the metals. Step 3 above.				-				
			1.45				1.89	5.41	
	Calculate an c	overall mean I	PEC-Q value f		emical classes (m	etals, PAHs,	and PCBs). S	step 4 above.	
	Mean PEC-Q = 2.92								
and <i>Chirono</i> of the samp sensitivity in	Compare the 2.92 value with the ranges of PEC-Q values in the table above. For the shorter-term toxicity tests with <i>Hyalella azteca</i> and <i>Chironomus spp.</i> , a value of 2.92 is in a range where 50% of the samples were toxic. For the longer-term tests with <i>H. azteca</i> , all of the samples were toxic at the PEC-Q value of 2.92. It appears based on these results, <i>H. azteca</i> or benthic organisms of similar sensitivity in the field populations may be significantly impacted by the concentrations of contaminants present. If these results represented an actual site, further assessments of the site is warranted.								

Observations From MacDonald et al. (2000)

MacDonald *et al.* (2000) also looked at the predictive ability of the CBSQGs. To examine the relationships between the degree of chemical contamination and probability of observing toxicity in freshwater sediments, the incidence of toxicity within various ranges of mean PEC quotients was calculated from an existing database. The data were plotted in a graph (Table 1, MacDonald *et al.* 2000). The interpolated data from this graph is in the table below. MacDonald et al. found that subsequent curve-fitting indicated that the mean PEC-quotient is highly correlated with incidence of toxicity ($r^2 = 0.98$), with the relationship being an exponential function. The resulting equation (Y = 101.48 (1-0.36^X) can be used to estimate the probability of observing sediment toxicity at any mean PEC quotient.

Relationship between Mean PEC Quotient and Incidence of Toxicity in Freshwater Sediments						
(Derived and Interpolated from MacDonald et al. 2000a)						
Mean PEC Quotient	Average Incidence of Toxicity (%)					
0	0					
0.25	20					
0.50	40					
0.75	54					
1.00	64					
1.25	70					
1.50	77					
1.75	84					
2.00	87					
2.25	90					
2.50	92					
2.75	95					
3.00	96					
3.25	98					
3.50	99					
3.75	99.5					
≥ 4.00	100					

Utilizing the mean PEC-Quotient of 2.92 calculated in the example above yields a predicted average incidence of toxicity of approximately 95% based on the table immediately above. The chances are likely that if a sampled site yields a mean PEC-Q of 2.92, significant toxicity to infaunal species will be present.

Appendix B

Recommended Procedure for Calculating the Maximum Probable Background Concentration (MPBC) For a Metal or Organic Compound at Reference or Background Sites

Calculating the 95% upper confidence limit (UCL) of the mean of a data set of background concentrations for a parameter. Use of the UCL as the maximum probable background concentration (MPBC) for comparison purposes with the study site concentrations (Adapted from EPA, 1992b).

Statistical confidence limits are a tool for addressing uncertainties of a distribution average. The 95% UCL of the arithmetic mean concentration is used as the average concentration because it is not possible to know the true mean. The 95% UCL therefore accounts for uncertainties due to limited sampling data. As sample numbers increase, uncertainties decrease as the UCL moves closer to the true mean. Sampling data sets with fewer than 10 samples may provide a poor estimate of the mean concentration (i.e., there is a large difference between the sample mean and the 95% UCL). Data sets with 10 to 20 samples may provide a somewhat better estimate of the mean (i.e., the 95% UCL is close to the sample mean). In general, the UCL approaches the true mean as more samples are included in the calculation.

Transformation of the Data

The data set for the background concentrations should be looked at to determine if the data is lognormally or normally distributed. A statistical test should be used to identify the best distributional assumption for the data set. The W-test (Gilbert, 1987) is one statistical method that can be used to determine if a data set is consistent with a normal or lognormal distribution. In all cases, it is useful to plot the data to better understand the parameter distribution in the background or reference site area.

Assuming the data set for the background concentrations is normally distributed, the 95% UCL is calculated by the following four steps:

- 1) Calculate the arithmetic mean of the untransformed data.
- 2) Calculate the standard deviation of the untransformed data.
- 3) Determine the one-tailed *t*-statistic (see a statistical text for the Student *t Distribution* table).
- 4) Calculate the UCL using the following equation:

UCL = x + t (s / square root of n)

Where;

UCL = Upper Confidence Level of the Mean to be used as the maximum probable background concentration (MPBC).

- x = Mean of the data
- s = Standard deviation of the data
- *t* = Student-t statistic from statistical textbook
- n = number of samples

APPENDIX B (continued)

Example Calculation

10 samples were taken at a background site for mercury that had comparable hydrologic and sediment characteristics as the site under study but was not influenced by the sources of mercury contamination at the study site. The background sample concentrations for mercury were: 15, 30, 33, 55, 62, 83, 97, 104, 125, and 155 ug/kg.

Following the 4 steps above –

- 1) Mean mercury concentration 75.9 ug/kg
- 2) Standard deviation 45.02
- Student t-statistic value for one-tail test. n = 10 samples. Degrees of freedom 10 1 = 9. t-distribution - 1.833
- 4) UCL = x + t (s / square root of n) UCL = 75.9 + 1.833 (45.02 / square root of 10) UCL = 75.9 + 1.833 (45.02 / 3.16) UCL = 75.9 + 1.833 (14.25) UCL = 75.9 + 26.12 UCL = 102.02 ug/kg

The UCL value for mercury of 102.02 ug/kg becomes the maximum probable background concentration (MPBC) that will be used to compare the study site concentrations against. Concentrations of mercury in study site sediment samples that are greater than the 102.02 ug/kg value can be considered to be influenced by the sources of mercury other natural or ubiquitous (e.g., atmospheric depositions) sources. As discussed above in the main body of this document, the percent fine fractions need to be looked at in the sediment samples under comparison. If the relative contribution of fines are the same in the samples from the background site and the study site, then no adjustments need to be made. If the percent fines are significantly different between the samples and the sites, then considerations for normalization of the mercury concentrations to the fine content should be looked at in order to do relevant site-to-site comparisons of metal concentrations.

The CBSQG TEC value for mercury is 180 ug/kg (Table 1 above). The MPBC for mercury in this example at 102.02 ug/kg is less than the MPBC value. An interpretation of this relationship is that benthic macroinvertebrates are possibly tolerant of mercury concentrations that are somewhat greater than background concentrations. This relationship may come into play if a decision is made to use the greater of the MPBC or the TEC value to drive the cleanup of a site.

An example of what fewer background samples would mean to the resulting MPBC value can be seen by the following example using only 4 of the sample results for mercury – 30. 62, 104, and 155 ug/kg.

1) Mean mercury concentration - 87.8ug/kg

2) Standard deviation – 54.11

 Student t-statistic value for one-tail test for n = 4 samples. Degrees of freedom 4 – 1 = 3 t-distribution – 2.353

UCL = x + t (s / square root of n) UCL = 87.8 + 2.353 (54.11 / square root of 4) UCL = 87.8 + 2.353 (54.11 / 2) UCL = 87.8 + 2.353 (27.06) UCL = 87.8 + 63.7

UCL = 151.5 ug/kg

APPENDIX C Notes on Dioxins and Furans

- Polychlorinated dibenzo-p-dioxins and dibenzofurans are ubiquitous contaminants, primarily from combustion sources. Background concentrations are normally in the range 0.15 2.5 pg TCDD-EQ/g Sediment.
- There are concerns with the other 2,3,7,8-substituted congeners beside 2,3,7,8-TCDD and TCDF. There is a need to request that all 17 2,3,7,8 substituted congeners be analyzed for. Analytical costs are high. To do an adequate environmental assessment, detection levels for 2,3,7,8-TCDD need to be at the single digit pg/g level.
- Dioxins and furans are not produced commercially but are unintended by-products from various chemical manufacturing and other sources.
- Dioxins and furans are found in discharges from wood treatment facilities that use pentachlorophenol, kraft pulp mills, and chemical manufacturing plants that produced pentachlorophenol, trichlorophenol, and the pesticides 2,4-D and 2,4,5-T. Also, if a water body has a history of aquatic applications of the herbicide Silvex, residual dioxins and furans may be present
- For some perspective, the department's landspreading program for paper mill sludges sets limits for spreading based on land uses Silviculture 10 pg/g; Agriculture 1.2 pg/g; Grazing 0.5 pg/g.
- Examples of high levels of dioxins/furans at Wisconsin sediment sites include Crawford Creek discharge from wood treatment facility that used pentachlorophenol 5,500 pg TCDD-EQ/g; Military Creek-discharge from wood treatment facility that used pentachlorophenol 2,500 pgTCDD-EQ/g; Fox River paper mill discharges 21 441 pg TCDD-EQ / g; and Wisconsin River paper mill discharges 31 78 pg TCDD-EQ / g.
- The recommendation is that dioxin and furan analysis only be done where there is a demonstrated need given the identification of possible historical sources at a site.
- The different 2,3,7,8 substituted dioxins and furans have toxic equivalency factors (TEF) assigned to them relative to their toxicity compared to 2,3,7,8-TCDD. The table below provides a method to calculate the summed TCDD equivalent concentration for all the substituted forms in a sample.

Worksheet For Calculating 2,3,7,8-TCDD Equivalent Concentrations	Sediment Concentration pg/g (ppt) dry weight	Toxic Equivalency Factors (TEF) (Equivalency to 2,3,7,8-TCDD)	pg/g x TEF = Toxic Equivalency to 2,3,7,8-TCDD Or TCDD-EQ
Dioxins			
2,3,7,8-TetraCDD		1.0	
1,2,3,7,8-PentaCDD		0.5	
1,2,3,4,7,8-HexaCDD		0.1	
1,2,3,6,7,8-HexaCDD		0.1	
1,2,3,7,8,9-HexaCDD		0.1	
1,2,3,4,6,7,8-HeptaCDD		0.01	
OctaCDD		0.001	
Furans			
2,3,7,8-TetraCDF		0.1	
2,3,4,7,8-PentaCDF		0.5	
1,2,3,7,8-PentaCDF		0.05	
1,2,3,4,7,8-HexaCDF		0.1	
1,2,3,6,7,8-HexaCDF		0.1	
2,3,4,6,7,8-HexaCDF		0.1	
1,2,3,7,8,9-HexaCDF		0.1	
1,2,3,4,6,7,8-HeptaCDF		0.01	
1,2,3,4,7,8,9-HeptaCDF		0.01	
OctaCDF		0.001	
Sum of TCDD-EQ of Individual S (pg TCDD-			

2,3,7,8 - Substituted Dioxin and Furan Congeners

APPENDIX D

Dry Weight Sediment Concentrations of Organic Compounds Normalized to 1% TOC for Comparison with CBSQGs and Grain Size Normalizations of Metals for Site-to-Site Comparisons								
Sample Site:		(Requ			ulations el Spreads	heet)		
Sample Description:								
Date:								
ug/g = ppm = mg/kg								
ng/g = ppb = ug/kg								
ТОС геро			,000 = %					
	Bulk Ch	emistry						
Parameter	Concen- tration	Units	% TOC in Sample					
TOC	25,000	mg/kg	2.	<u>.</u> 5%				
Dry Wt. Concentration ÷ TOC expressed as a % = Concentration Normalized to 1% TOC								
PAHs	Dry W		Nor	malized	to 1% TO	C for		
РАПS	Concen		Compa	rison Wit	th CBSQC	Values		
Acenapthene	3.2	ug/kg	1.3	ug/kg @	1% TOC			
Acenaphthylene	5.9	ug/kg	2.4		1% TOC			
Anthracene	57.2	ug/kg	22.9		1% TOC			
Fluorene	77.4	ug/kg	30.9		1% TOC			
Napthalene	176	ug/kg	70.4		1% TOC			
2-Methylnapthalene	20.2	ug/kg	8.1		1% TOC			
Phenanthrene	204	ug/kg	81.6		1% TOC			
Benzo(a)anthracene	108	ug/kg	43.2		1% TOC			
Benzo(a)pyrene	150	ug/kg	60		1% TOC			
Benzo(e)pyrene	150	ug/kg	60		1% TOC			
Benzo(b)fluoranthene	240	ug/kg	96		1% TOC			
Benzo(k)fluoranthene	240	ug/kg	96		1% TOC			
Benzo(g,h,i)perylene	170	ug/kg	68		1% TOC			
Chrysene	166	ug/kg	66.4		1% TOC			
Dibenz(a,h)anthracene	33	ug/kg	13.2		1% TOC			
Fluoranthene	423	ug/kg	169.2		1% TOC			
Indeno(1,2,3-c,d)pyrene	200	ug/kg	80		1% TOC			
Pyrene	195	ug/kg	78		1% TOC			
· · · · · · · · · · · · · · · · · · ·								
Total PAHs (sum of 18 PAHs listed above)	2618.9	ug/kg	1,047.6	ug/kg @	1% TOC			

PCB and I	Pesticides		Concen- tration	Units	Normalized to 1% TOC for Comparison With CBSQG Values		
PCBs	(total)		60	ug/kg	21	ug/kg @ 1% TOC	
Alc	lrin		2	ug/kg	0.8	ug/kg @ 1% TOC	
Bł	łC		3	ug/kg	1.2	ug/kg @ 1% TOC	
a-B	HC		6	ug/kg	2.4	ug/kg @ 1% TOC	
B-B	BHC		5	ug/kg	2	ug/kg @ 1% TOC	
Y-BHC ((lindane)		3	ug/kg	1.2	ug/kg @ 1% TOC	
Chlor	dane		3.2	ug/kg	1.3	ug/kg @ 1% TOC	
Die	drin		1.9	ug/kg	0.8	ug/kg @ 1% TOC	
Sum p	p DDD		4.9	ug/kg	1.9	ug/kg @ 1% TOC	
Sum p	p DDE		3.2	ug/kg	1.3	ug/kg @ 1% TOC	
Sum op -	+ pp DDT		4.2	ug/kg	1.7	ug/kg @ 1% TOC	
Sum of DDT a	nd metabolites	5	5.3	ug/kg	2.1	ug/kg @ 1% TOC	
End	Endrin		3	ug/kg	1.2	ug/kg @ 1% TOC	
Heptachlo	or Epoxide		2.5	ug/kg	1.0	ug/kg @ 1% TOC	
Mi	rex		7	ug/kg	2.8	ug/kg @ 1% TOC	
Тохар	ohene		1	ug/kg	0.4	ug/kg @ 1% TOC	
				etals	•	· · · · · · · · · · · · · · · · · · ·	
	% s		50	%			
Particle Size	%	silt	25	%	Fine Fraction		
	% (lay	25	%	Silt + Clay = 50% or 0.50		
Dry Wt. Cond	centration ÷		-			tion = Normalized to Fine Concentration	
Matala			Dry Weight Normalized to Fine Concentr oncentration Site-to-site Comparisons(I				
Metals	(C)		are with C		Site-to-site Comparisons(Not fo Comparison with CBSQGs)		
Antimony		2		mg/kg	4	mg/kg fines	
Arsenic		9.		mg/kg	19.6	mg/kg fines	
Cadmium		0.9		mg/kg	1.98	mg/kg fines	
Chromium		43		mg/kg	86	mg/kg fines	
Copper		32		mg/kg	64	mg/kg fines	
Iron		20,000		mg/kg	40,000	mg/kg fines	
Lead		30		mg/kg	72	mg/kg fines	
Manganes	e	46	0	mg/kg	920	mg/kg fines	
Mercury		0.1	8	mg/kg	0.36	mg/kg fines	
Nickel		2	3	mg/kg	46	mg/kg fines	
Silver		1.	6	mg/kg	3.2	mg/kg fines	
Zinc		12	20	mg/kg	240	mg/kg fines	

Appendix E

Identification of Contamination that Leads to Adverse Effects

Contamination of a chemical nature (i.e., a contaminant) is a substance or substances (either organic or inorganic) that are present in environmental media such as sediments or surface waters that are found above levels that would normally occur. What is normal or background for metals or nutrients (e.g., nitrogen, phosphorus) would be those metals and nutrients at levels that originate from the natural soil types and the geochemical components of the watershed. What is normal for natural organic compounds would generally be those compounds that originate from natural watershed-source vegetative or animal matter that are deposited on the bottoms of lakes, streams, and wetlands. Organic chemicals manufactured by humans and released to the environment by various mechanisms generally do not have counterparts found in nature and therefore any levels found in environmental media would be considered potential contamination. Many manufactured organic compounds may be found ubiquitously at low levels in sediments especially in urban areas.

Environmental concerns arise when the level of contamination (concentration of contaminants) in surface waters and sediments leads to observed and measurable effects to biological receptors, such as 1) chronic and/or acute toxicity (the contaminant becomes a toxicant) to aquatic receptors (for example directly to aquatic life such as bottom inhabiting macroinvertebrates), and/or 2) concerns about humans and wildlife that are upper food chain organisms who may become exposed to harmful levels of contaminants principally through consumption of aquatic organisms that have bioaccumulated the contaminants. For the toxicity to aquatic organisms to be realized and/or unacceptable levels of bioaccumulation to occur, the aquatic organism has to (a) be exposed to the potential toxicant in its habitat, (b) the potential toxicant has to be in a form available for uptake, and (c) the uptake or dose of the contaminant has to be at a level that causes toxicity to the particular exposed receptor or results in levels of bioaccumulation that may pose risks to humans and/or wildlife who consume the exposed receptor as food.

Elevated levels of nutrients can lead to eutrophication of water bodies and production and deposition plant materials in sediments that deplete oxygen levels in the water body when they decompose. Addition and decomposition of natural organic matter and anthropogenic-added organic matter in sediments can lead to production of hydrogen sulfide and ammonia levels that may be detrimental to benthic organisms.