

UNITED STATES OF AMERICA 76 FERC ¶61,052
FEDERAL ENERGY REGULATORY COMMISSION

Before Commissioners: Elizabeth Anne Moler, Chair;
Vicky A. Bailey, James J. Hoecker,
William L. Massey, and Donald F. Santa, Jr.

Nekoosa Papers, Inc.) Project No. 2291-001

ORDER ISSUING NEW LICENSE

(Issued July 18, 1996)

I. INTRODUCTION

Pursuant to Part I of the Federal Power Act (FPA), 16 U.S.C. § 791 et seq., applications for new and subsequent licenses were filed with the Commission for the continued operation and maintenance of nine existing hydroelectric projects and one existing headwaters project, all located within the Wisconsin River Basin.^{1/} The Commission's staff identified and evaluated in an Environmental Impact Statement (EIS) environmental resource issues that were jointly related and relevant to the continued operation of each of the projects, including fish entrainment, endangered species, recreation resources, purple loosestrife control, soil erosion control, and cumulative impacts on water quality, fish, flooding, hydrologic flow regulation, and vegetation. The EIS analyzed the effects associated with the issuance of a new or subsequent license for each of the projects, and recommended a variety of measures to protect and enhance the environmental resources, which we adopt.

Concurrently with this order, we are issuing an Order Granting Applications for New License (Master Order), which discusses issues common to the ten projects on the Wisconsin River. That order is incorporated by reference herein. We find that the Wisconsin River projects as licensed will be best

1/ The projects and license applicants are as follows:

Wausau Project No. 1999-004 and Jersey Project No. 2476-001, Wisconsin Public Service Company; Wisconsin River Headwaters Project No. 2113-022, Wisconsin Valley Improvement Company; Rothschild Project No. 2212-001, Weyerhaeuser Company; Kings Dam Project No. 2239-004, Tomahawk Power and Pulp Company; Wisconsin River Division Project No. 2590-001 and Wisconsin Rapids Project No. 2256-001, Consolidated Water Power Company; Centralia Project No. 2255-003, Port Edwards Project No. 2291-001, and Nekoosa Project No. 2292-001, Nekoosa Papers, Inc.

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adapted to the comprehensive development of the Wisconsin River Basin. The following discussion pertains to the Port Edwards Hydroelectric Project No. 2291.

On July 29, 1991, Nekoosa Papers Inc. filed an application for a new license pursuant to Section 15 of the FPA, 16 U.S.C. § 807, for the continued operation and maintenance of the 3,443 kilowatt (kW) Port Edwards Hydroelectric Project, located on the Wisconsin River in Wood County, Wisconsin. Nekoosa Papers proposes no new capacity and no new construction, and it proposes to continue to operate the project in a run-of-river mode.

The Commission issued the original license for the project to Nekoosa Papers on July 19, 1962, 2/ under its jurisdiction over constructed projects situated on navigable waters of the United States. 3/ The license expired on August 2, 1993, and since then Nekoosa Papers has operated the project under annual license. 4/ For the reasons discussed below, we will issue a new license to Nekoosa Papers.

II. BACKGROUND

Notice of the application was published, and comments have been received from interested federal, state, and local agencies. Motions to intervene in this proceeding were filed by the U.S. Department of the Interior (Interior), the Wisconsin Department of Natural Resources (Wisconsin DNR), and the Izaak Walton League of America (Izaak Walton), and were granted. 5/ None of the commenting agencies or intervenors expressed opposition to relicensing the project.

The Commission's staff issued the draft Environmental Impact Statement (EIS) for ten projects in the Wisconsin River Basin, including the Port Edwards Hydroelectric Project, on February 24, 1995. Numerous comments on the draft EIS were filed, and the Commission's staff considered these comments in preparing the final EIS, which was issued on July 5, 1996. The staff also

2/ 28 FPC 181 (1962).

3/ The pertinent portion of the Wisconsin River, from its source in Lac Vieux Desert to its confluence with the Mississippi River, is a navigable waterway of the United States. Section 23(b) of the FPA, 16 U.S.C. § 817(b), therefore requires that the project be licensed.

4/ See Section 15(a)(1) of the FPA, 16 U.S.C. § 808(a)(1).

5/ Izaak Walton filed a late motion to intervene on May 9, 1994.

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prepared a Safety and Design Assessment, which is available in the Commission's public file for this project.

We have fully considered the motions and comments received from interested agencies and individuals in determining whether, and under what conditions, to issue this license.

III. PROJECT DESCRIPTION

The existing project consists of a 1,215-foot dam with an emergency overflow spillway containing collapsible wooden flashboards, a reservoir with a surface area of 150 acres at normal pool elevation, a powerhouse containing five generating units with a total installed capacity of 3,443 kW, and appurtenant facilities. A more detailed project description is contained in Ordering Paragraph B(2).

IV. APPLICANT'S PLANS AND CAPABILITIES

In accordance with Sections 10(a)(2)(C) and 15(a) of the FPA, 6/ we have evaluated Nekoosa Papers' record as a licensee for these areas: (A) conservation efforts; (B) ability to comply with the new license; (C) safe management, operation, and maintenance of the project; (D) ability to provide efficient and reliable electric service; (E) need for power; (F) transmission services; (G) cost-effectiveness of plans; and (H) actions affecting the public.

A. Consumption Improvement Program

Section 10(a)(2)(C) of the FPA requires the Commission, in acting on a license application such as this, to consider the electricity consumption improvement program of the applicant, including its plans, performance, and capabilities for encouraging or assisting its customers to conserve electricity cost-effectively, taking into account the published policies, restrictions, and requirements of state regulatory authorities. Nekoosa Papers feeds the power generated from the project directly to its paper manufacturing facilities. To reduce system losses, Nekoosa Papers purchases and installs high-efficiency lights, motors, and transformers that are consistent with Wisconsin Power and Light's "Bright Idea" program. Other load management practices include water conservation and cogeneration. Based on this information, we believe Nekoosa Papers is making a good faith effort to conserve electric energy and promote energy conservation.

6/ 16 U. S. C. §§ 803(a)((2)(C) and 808(a).

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B. Compliance History and Ability to Comply with the New License

We have reviewed Nekoosa Papers' license application in order to evaluate its ability to comply with the terms and conditions of a new license. Nekoosa Papers has complied with the terms and conditions of the existing license. Nekoosa Papers' overall record of making timely filings and compliance with its license is satisfactory. Therefore, and in consideration of the requirements of the new license, we conclude that Nekoosa Papers will be able to provide the resources and expertise necessary to carry out its plans and comply with all terms and conditions of the new license and of orders issued thereunder.

C. Safe Management, Operation, and Maintenance of the Project

Based upon our review of the specific information provided by Nekoosa Papers on various aspects of the project that affect public safety and inspection reports by the Commission's Regional Director and independent consultant reports filed under Part 12 of our regulations, we conclude that Nekoosa Papers' plans to manage, operate, and maintain the Port Edwards Hydroelectric Project safely are adequate. Nekoosa Papers' application provides for the continuation of its current management, operation, and maintenance methods. Nekoosa Papers' plans are adequate to manage, operate, and maintain the project safely. 7/

D. Ability to Provide Efficient and Reliable Electric Service

We have examined records of Nekoosa Papers' operation of the Port Edwards Hydroelectric Project and found that it has operated the project in an efficient manner. Nekoosa Papers is able to provide efficient and reliable service from the Port Edwards Hydroelectric Project based on its experience in operating the project, and based on its coordination efforts with developments operated by other parties.

The Port Edwards Hydroelectric Project plant operator contacts the Nekoosa mill load dispatcher hourly for information on river flow at other operating stations on the Wisconsin River.

7/ See Safety and Design Assessment for the Port Edwards Project. The project's low dam height and low-hazard classification make it exempt from the requirements in Part 12 of the Commission's regulations.

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Based on that information, the operator is able to prepare for changes in river flow.

Nekoosa Papers generally feeds all power produced at the project into its paper manufacturing facilities. Nekoosa Papers, however, still needs to purchase nearly 50 percent of its electricity from Wisconsin Power and Light. Wisconsin Power and Light has installed a new transformer at the interface between its system and Nekoosa Papers' system. The new transformer provides increased line capacity that will allow Nekoosa Papers to purchase more power when necessary.

Based on the above considerations and our review of the operation inspection reports by the Regional Director and Nekoosa Papers' past performance and future plans to operate the project, we believe that the project is, and under the new license will continue to be, operated and maintained in an efficient and reliable manner.

E. Need for Power

To assess the need for power, we reviewed Nekoosa Paper's use of the project power to date and in the future, together with that of the operating region in which the project is located.

The Port Edwards Project is located in the Midcontinent Area Power Pool (MAPP) region of the North American Electric Reliability Council (NERC). NERC annually forecasts electrical supply and demand in the nation and the region for a ten-year period. NERC's most recent report 8/ on annual supply and demand projections indicates that for the period 1995-2004, loads in the MAPP area will grow faster than planned capacity additions, resulting in decreased reserve margins.

The Port Edwards Project has historically generated an annual average of 19,700 megawatt-hours (MWh) of power, all of which has been and will be consumed in Nekoosa Paper's two paper mills. Nekoosa Papers is able to run the project at a 0.8 leading power factor 9/, which compensates for the lagging power factor of some of the manufacturing facility equipment. This source of power factor compensation would no longer be available if purchased power were to replace the project power.

8/ Electric Supply and Demand 1995-2004, Summary of Electric Utility Supply and Demand Projections (1995).

9/ A power factor is defined as the ratio of the true power or watts to the apparent power or voltamperes. A leading power factor means that current leads the voltage. A lagging power factor means that the current lags the voltage.

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To avoid the penalties charged by Wisconsin Power and Light when the power factor lags, Nekoosa Papers would have to add capacitors to its manufacturing facility electrical system to duplicate the effect of the project. Nekoosa Papers estimates that the power factor correction equipment would cost \$125,000.

In addition, the project displaces nonrenewable fossil-fired generation and contributes to diversification of the generation mix in the MAPP area.

We conclude that present and future use of the project's power, its displacement of nonrenewable fossil-fired generation and contribution to a diversified generation mix, and the likelihood of shrinking reserve margins support a finding that the power from the Port Edwards project will help meet a need for power in the MAPP area in the short and long-terms.

F. Transmission Service

All power generated by the project is used in Nekoosa Papers' paper manufacturing facilities. During plant shut-down, excess power is routed to Wisconsin Power and Light's grid system. There are no plans to modify the existing transmission system.

Because all power generated is used by Nekoosa Papers, a decision not to relicense the project would not have a significant effect on Wisconsin Power and Light's power flows. If the project is not relicensed, Nekoosa Papers would need to increase the amount of power purchased from Wisconsin Power and Light or install a combustive turbine to generate power. Purchasing additional power from Wisconsin Power and Light would require Nekoosa Papers to increase cable capacity and capacitance 10/ to balance the system power factor.

G. Cost Effectiveness of Plans

Nekoosa Papers plans to continue to operate the dam in a run-of-river mode and to implement various other environmental modifications. In addition, Nekoosa Papers plans to use the project power to meet some of the needs of its manufacturing process. These plans can be achieved in a cost-effective manner. We conclude that the project, as presently constructed and as Nekoosa Papers proposes to operate it, fully develops and uses the economical hydropower potential of the site.

10/ Capacitance is defined as the concept of energy storage in an electric field.

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Environmental enhancement measures included in this license will result in beneficial changes to the environmental quality of the project area, including aquatic resources and public recreation.

V. WATER QUALITY CERTIFICATION

Under Section 401(a)(1) of the Clean Water Act (CWA), 11/ the Commission may not issue a license for a hydroelectric project unless the state certifying agency has either issued water quality certification for the project or has waived certification. 12/ On December 22, 1990, pursuant to Section 401, Nekoosa Papers applied to Wisconsin DNR for water quality certification for the Port Edwards Hydroelectric Project. By letter dated May 17, 1991, Wisconsin DNR waived the requirement for certification for the continued operation of the Port Edwards Hydroelectric Project.

VI. SECTION 18 FISHWAY PRESCRIPTION

Section 18 of the FPA 13/ provides that the Commission shall require the construction, operation, and maintenance by a licensee of such fishways as may be prescribed by the Secretary of the Interior or the Secretary of Commerce, as appropriate. Interior, by letter dated July 27, 1993, requests that its authority to prescribe the construction, operation, and maintenance of fishways pursuant to Section 18 be reserved at this project.

We recognize that future fish passage needs cannot always be determined at the time of project licensing. The Commission's practice has been to include a license article that reserves the Secretary's authority to prescribe facilities for fish

11/ 33 U.S.C. § 1341(a)(1).

12/ Section 401(a)(1) requires an applicant for a federal license or permit to conduct any activity that may result in any discharge into navigable waters to obtain from the state in which the discharge originates certification that any such discharge will comply with applicable water quality standards.

13/ 16 U.S.C. § 811.

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passage. 14/ Therefore, Article 406 of the license reserves authority to the Commission to require the licensee to construct, operate, and maintain such fishways as the Secretary of Interior may prescribe pursuant to Section 18 of the FPA.

VII. RECOMMENDATIONS OF FEDERAL AND STATE FISH AND WILDLIFE AGENCIES

Section 10(j)(1) of the FPA 15/ requires the Commission, when issuing a license, to include license conditions, based on recommendations of federal and state fish and wildlife agencies submitted pursuant to the Fish and Wildlife Coordination Act, to "adequately and equitably protect, mitigate damages to, and enhance, fish and wildlife (including related spawning grounds and habitat)" affected by the project. Section 10(j) is further discussed in the Master Order. Wisconsin DNR and Interior filed 12 fish and wildlife recommendations. 16/

The license contains conditions consistent with 11 recommendations submitted by Wisconsin DNR and Interior that are subject to the provisions of Section 10(j): (1) providing run-of-river operations; (2) prohibiting operation of the turbines at both the low and high ends of the operating range on a daily basis; (3) modifying run-of-river operation temporarily in case of emergency and coordinating scheduled reservoir drawdowns; (4) installing automatic water level recorders; (5) maintaining a daily record of operations; (6) installing a staff gage on the upstream side of the dam; (7) providing flow continuation during power outages; (8) installing pipes sized to provide 30 cfs minimum flow through the spillway; (9) preserving necessary supercanopy trees; (10) implementing a land management plan; and (11) consulting with Wisconsin DNR on wildlife management decisions.

Pursuant to Section 10(j), the Commission staff made a preliminary determination that the resource agencies' remaining fish and wildlife recommendation, regarding flashboard

- 14/ The Commission has specifically sanctioned the reservation of fishway prescription authority at relicensing. See Wisconsin Public Service Corporation, 62 FERC ¶ 61,095 (1993); affirmed, Wisconsin Public Service Corporation v. FERC, 32 F. 3d. 1165 (1994).
- 15/ 16 U. S. C. ± 803(j)(1).
- 16/ A number of the recommendations do not qualify for processing under Section 10(j); these were instead considered under Section 10(a)(1), pursuant to which the Commission considers all aspects of the public interest.

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replacement, is inconsistent with the purpose and requirements of Part I of the FPA because the cost of alternative systems is not justified given the minimal environmental benefit that would be obtained. 17/

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Interior are outside of the scope of Section 10(j) in that they involve studies that could have been performed prior to licensing, or do not otherwise qualify as measures to protect, mitigate damages to, or enhance fish and wildlife: 18/

(1) developing and implementing a down-stream fish protection plan 19/; (2) helping to finance and implement a United States Geological Survey (USGS) basin-wide flow monitoring system; (3) providing long-term fish and wildlife protection; 20/ (4) establishing a project retirement fund; (5) implementing recreation enhancements; (6) retaining all lands within the project boundary for the life of the license; (7) allowing public access to a 100-foot strip around all islands; (8) cooperating with resource agencies on controlling purple loosestrife; and (9) providing recreation review and consultation every five years. We have, however, considered these recommendations under Section 10(a)(1) of the FPA.

In response to these preliminary determinations, comment letters were received from Wisconsin DNR and Interior. On November 2 and 3, 1995, representatives from Nekoosa Papers, Wisconsin DNR, and Interior met with Commission staff to resolve inconsistencies. No resolution was reached on the issue of

17/ See Master Order at IV.D.

18/ See 18 C.F.R. § 4.30(b)(9)(ii) (1995), and Regulations Governing Submittal of Proposed Hydropower License Conditions and other Matters, 56 Fed. Reg. 23, 108 (May 20, 1991) (Order No. 533) at pp. 31, 108-10.

19/ Although the development of a resource enhancement plan to mitigate for turbine-induced impacts would be within the purview of Section 10(j), the set-aside of money for the development of a resource enhancement fund is not a recommendation pursuant to Section 10(j) because it is not a specific measure to protect or enhance fish and wildlife.

20/ A recommendation to provide for future, yet unspecified long-term fish and wildlife protection and enhancement measures is not within the scope of Section 10(j). The Commission's standard fish and wildlife reopener article provides sufficient opportunity to address future conditions and needs.

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flashboard replacement. In the following section, we discuss our determination on this Section 10(j) issue, as well as Section 10(a) issues.

As discussed in the Master Order, the Centralia, Port Edwards, and Nekoosa project dams are equipped with wooden flashboards that raise the reservoir water level from three to four feet higher than the normal crest spillway. Wisconsin DNR

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and Interior recommend replacing these flashboards. Based on studies of the flashboards at the Nekoosa Papers projects, pursuant to Section 313(b) of the FPA, we decline to adopt the agencies' recommendation to replace the existing wooden flashboards with an alternative technology because of the lack of substantial evidence supporting this measure. Consistent with the Commission's balancing responsibilities under Section 10(a) of the FPA, we conclude that the high cost of replacing the flashboards is not commensurate with the likely environmental benefits. We have included a license article requiring that the licensee develop a plan to recover debris after a flashboard failure. 21/

Regarding the nine Section 10(a)(1) recommendations (issues outside of the scope of Section 10(j)), the following actions were agreed to at the Section 10(j) meeting or adopted as staff's recommendations in the EIS. As discussed in the Master Order: (1) we are requiring the licensee to establish a fish enhancement fund in the amount of \$2,800 for the Port Edwards Hydroelectric Project; (2) we are not requiring that Nekoosa Papers provide funds for basin-wide flow gaging, because Wisconsin Valley Improvement Company (Wisconsin Valley), the licensee of the Headwaters Project No. 2113, will be required to maintain a basin-wide gaging system as part of its headwaters operations; (3) we are providing flexibility for long-term fish and wildlife protection enhancement through the standard license articles; (4) we are not requiring the establishment of a pre-retirement trust fund; (5) we are requiring that the licensee install interpretive signs, establish a new canoe portage trail, develop a new public access facility on the west shore and develop a brochure; (6) we are not requiring Nekoosa Papers to retain all lands it owns within the project boundary for the life of the license and consult with resource agencies prior to modifying the project boundary; (7) we are not requiring public access on 100-foot strips of shoreline on all fee-owned islands; (8) we are requiring cooperation with the resource agencies on purple loosestrife control; and (9) we are requiring a six-year review cycle for recreation plans and facilities.

21/ See EIS at Section 5.2.2.

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VIII. COMPREHENSIVE PLANS

Section 10(a)(2)(A) of the FPA, 16 U.S.C. § 803(a)(2)(A), requires the Commission to consider the extent to which a project is consistent with federal or state comprehensive plans for improving, developing, or conserving a waterway or waterways affected by the project. 22/ Of the comprehensive plans filed with the Commission, the Commission staff identified four that are relevant to the Port Edwards Hydroelectric Project. 23/ The project does not conflict with any of these comprehensive

plans.

IX. COMPREHENSIVE DEVELOPMENT

In making our comprehensive development determinations under Sections 4(e) and 10(a)(1) of the FPA, we considered the project both with the applicant's mitigative proposals and with the Commission's mitigative proposals. Based on current economic conditions, without future escalation or inflation, the Port Edwards Hydroelectric Project, if licensed as Nekoosa Papers proposes, would produce 18.3 gigawatt-hours (GWh) of energy, at an annual cost of \$172,000 (9.41 mills/kWh) greater than currently available alternative power. If licensed with the Commission's required enhancement measures, the project would produce 18.3 GWh of energy, at an annual cost of \$176,000 (9.64 mills/kWh) greater than currently available alternative power.

The EIS analyzed the effects associated with the issuance of the new license for Project No. 2291. It recommends a number of measures to protect and enhance environmental resources, which we adopt, as discussed herein. These measures include: (1) operating in run-of-river mode (Articles 402 and 404); (2) installing pipes in the spillway channel to provide a 30 cubic feet per second (cfs) year-round minimum release (Article 403); (3) installing automatic water level recorders and maintaining a daily record of operation (Article 404); (4) installing a staff gage on the upstream side of the dam (Article 404); (5) contributing \$2,800, adjusted annually by the previous year's Consumer Price Index, for fisheries enhancement (Article

22/ Comprehensive plans for this purpose are defined at 18 C. F. R. § 2.19 (1995).

23/ State Comprehensive Outdoor Recreation Plan, 1985 and 1991, Wisconsin DNR; Wisconsin Water Quality: Report to Congress, 1986 and 1992, Wisconsin DNR; Upper Wisconsin River Southern Sub-Basin Water Quality Management Plan, 1992, Wisconsin DNR; and North American Waterfowl Plan, 1986, Interior and Canadian Wildlife Service.

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407); (6) consulting and cooperating with Wisconsin DNR on wildlife surveys on project lands (Article 413); (7) implementing the bald eagle protection plan, and preserving necessary supercanopy trees (Article 409); (8) cooperating with resource agencies on purple loosestrife control (Article 408); (9) submitting a revised recreation plan to include implementation of recreation enhancements, addressing shoreline access to islands within the project boundary owned by Nekoosa Papers, and provisions for conducting six-year recreation reviews with agencies (Article 412); (10) implementing a land management plan (Article 413); and (11) abiding by the provisions of the long-term fish and wildlife protection reopener and the standard

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land use reopeners (standard articles).

Based on our review of the agency and public comments filed on this project, our review of staff's evaluation of the environmental and economic effects of the proposed project and its alternatives, and our analysis pursuant to Sections 4(e) and 10(a)(1), we find that the Port Edwards Hydroelectric Project, with our mitigative and enhancement measures, will be best adapted to the comprehensive development of the Wisconsin River for all beneficial public uses.

X. SUMMARY

The EIS issued for this project includes background information, analysis of impacts, and support for related license articles.

The design of this project is consistent with engineering safety standards. The project will be safe if operated and maintained in accordance with the requirements of this license. Analysis of related issues is provided in the Safety and Design Assessment prepared for this project.

The Commission orders:

(A) This license is issued to Nekoosa Papers Inc. for a period of 30 years, effective the first day of the month in which this order is issued, to operate and maintain the Port Edwards Hydroelectric Project. This license is subject to the terms and conditions of the FPA, which is incorporated by reference as part of this license, and subject to the regulations that the Commission issues under the provisions of the FPA.

(B) The project consists of:

(1) All lands, to the extent of the Licensee's interests in those lands, shown by Exhibit G, filed on July 29, 1991:

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Exhibit	FERC No. 2291-	Showing
G (Sheet G-1)	1	Project area
G (Sheet G-2)	2	Project area

(2) The project works consisting of: (1) a 1,215-foot-long dam that comprises (a) a 524.6-foot-long by 16-foot-high uncontrolled overflow timber crib spillway, with crest elevations of 960.06 and 960.49 feet above mean sea level, and surmounted by 3.3-foot-high flashboards, (b) a 190-foot-long gated spillway section that contains three, 17.5-foot-high by 30-foot-wide radial gates with a sill elevation of 947.7 feet and two, 14-foot-high by 20-foot-wide radial gates with a sill elevation of 950.74 feet, (c) a 238.7-foot-long emergency timber crib spillway capped with concrete with crest elevations of 963.83 feet and 963.97 feet, (d) a 184-foot-long timber crib guard lock

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section at the entrance of the forebay channel, and (e) nonoverflow abutment sections; (2) a 1-mile-long reservoir with a normal pool elevation of 963.3 feet and a surface area of 150 acres; (3) a 1-mile-long forebay channel that extends from the guard lock section of the dam to the powerhouse; (4) a 166-foot by 129-foot powerhouse at the end of the forebay channel containing five turbine/generator units with a combined nameplate rating of 3,443 kilowatts (kW); and (5) appurtenant facilities.

The project works generally described above are more specifically shown and described by those portions of Exhibits A and F shown below:

Exhibit A--The following sections of Exhibit A filed July 29, 1991:

The dam, spillway, powerhouse/intake flumes, tailrace, project reservoir, generating equipment, and additional appurtenant equipment as described on pages A-1 through A-9.

Exhibit F--The following Exhibit F drawings filed July 29, 1991:

Exhibit	FERC No.	2291-	Showing
F (Sheet F-1)	1		Project works
F (Sheet F-2)	2		Powerhouse plan
F (Sheet F-3)	3		Powerhouse elevation
F (Sheet F-4)	4		Powerhouse elevation
F (Sheet F-5)	5		Powerhouse plan
F (Sheet F-6)	6		Guardlock sections
F (Sheet F-7)	7		Project works

(3) All structures, fixtures, equipment, or facilities used to operate or maintain the project and located within the

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project boundary; all portable property that may be employed in connection with the project and located within or outside the project boundary; and all riparian or other rights necessary or appropriate in the operation or maintenance of the project.

(C) The Exhibits A, F, and G described above are approved and made part of the license.

(D) This license is subject to the articles set forth in Form L-3 (October 1975), entitled "Terms and Conditions of License for Constructed Major Project Affecting Navigable Waters of the United States," and the following additional articles:

Article 201. The Licensee shall pay the United States an annual charge, effective the first day of the month in which this license is issued for the purposes of reimbursing the United States for the costs of administering Part I of the Federal Power

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Act, a reasonable amount as determined in accordance with the provisions of the Commission's regulations in effect from time to time. The authorized installed capacity for that purpose is 3,443 kilowatts.

Article 202. If the Licensee's project was directly benefitted by the construction work of another Licensee, a permittee, or the United States on a storage reservoir or other headwater improvement during the term of the original license (including extensions of that term by annual licenses), and if those headwater benefits were not previously assessed and reimbursed to the owner of the headwater improvement, the Licensee shall reimburse the owner of the headwater improvement for those benefits, at such time as they are assessed, in the same manner as for benefits received during the term of this new license.

Article 203. Pursuant to Section 10(d) of the FPA, a specified reasonable rate of return upon the net investment in the project shall be used for determining surplus earnings of the project for the establishment and maintenance of amortization reserves. The Licensee shall set aside in a project amortization reserve account at the end of each fiscal year one-half of the project surplus earnings, if any, in excess of the specified rate of return per annum on the net investment.

To the extent that there is a deficiency of project earnings below the specified rate of return per annum for any fiscal year, the Licensee shall deduct the amount of that deficiency from the amount of any surplus earnings subsequently accumulated, until absorbed. The Licensee shall set aside one-half of the remaining surplus earnings, if any, cumulatively computed, in the project

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amortization reserve account. The Licensee shall maintain the amounts established in the project amortization reserve account until further order of the Commission.

The specified reasonable rate of return used in computing amortization reserves shall be calculated annually based on current capital ratios developed from an average of 13 monthly balances of amounts properly includible in the Licensee's long-term debt and proprietary capital accounts as listed in the Commission's Uniform System of Accounts. The cost rate for such ratios shall be the weighted average cost of long-term debt and preferred stock for the year, and the cost of common equity shall be the interest rate on 10-year government bonds (reported as the Treasury Department's 10-year constant maturity series) computed on the monthly average for the year in question plus 4 percentage points (400 basis points).

Article 401. At least 90 days before the scheduled start of any land-disturbing or land-clearing activities, the Licensee shall file with the Commission, for approval, a plan to control dust and erosion, to stabilize slopes, and to minimize the

quantity of sediment and other potential air or water pollutants likely to result from site access, project construction, spoil-disposal, and project operation.

The dust and erosion control plan shall be based on actual-site geological, soil, and groundwater conditions and on project design, and shall include, at a minimum, the following four items:

- (1) a description of the actual site conditions;
- (2) measures proposed to control erosion, to prevent slope instability, and to minimize the quantity of sediment resulting from project construction and operation;
- (3) detailed descriptions, functional design drawings, and specific topographic locations of all control measures; and
- (4) a specific implementation schedule and details for monitoring and maintenance programs for project construction and operation.

The Licensee shall prepare the plan after consultation with the U.S. Fish & Wildlife Service, the Wisconsin Department of Natural Resources, and appropriate federal and state soil conservation agencies. The Licensee shall include with the plan documentation of consultation, copies of comments and

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recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how the agencies' comments are accommodated by the plan. The Licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the Licensee does not adopt a recommendation, the filing shall include the Licensee's reasons, based on geological, soil, and groundwater conditions at the site.

The Commission reserves the right to require changes to the plan. No land-disturbing or land-clearing activities shall begin until the Licensee is notified by the Commission that the plan is approved. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Article 402. The Licensee shall operate the project in a run-of-river mode for the protection of fish spawning in the project impoundment, riparian vegetation below the project, and recreational opportunities in the project impoundment on the Wisconsin River. The Licensee shall at all times act to minimize the fluctuation of the reservoir surface elevation by maintaining a discharge from the project so that, at any point in time, flows, as measured immediately downstream from the project

tailrace, approximate the sum of inflows to the project reservoir.

To ensure run-of-river operation, the Licensee shall maintain a reservoir water surface elevation between a minimum of 963.0 feet and a maximum of 963.6 feet National Geodetic Vertical Datum (NGVD), as measured immediately upstream from the project dam.

Run-of-river operation and reservoir water surface elevations may be temporarily modified if required by operating emergencies beyond the control of the Licensee, including flood and ice conditions, and for short periods, upon mutual agreement among the Licensee, the Wisconsin Department of Natural Resources, and the U.S. Fish and Wildlife Service. If the operation is so modified, the Licensee shall notify the Commission as soon as possible, but no later than ten days after each such incident. If run-of-river operation and reservoir water surface elevation are modified due to an emergency, the Licensee shall notify the Wisconsin Department of Natural Resources and the U.S. Fish and Wildlife Service within 24 hours. In the case of project shut-down, the Licensee shall pass river inflow through the project instantaneously, or within a few minutes.

Article 403. The Licensee shall release from the Port Edwards Hydroelectric Project into the Wisconsin River a

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continuous minimum flow of 30 cubic feet per second (cfs) year round, through two pipes in the spillway.

This flow may be temporarily modified if required by operating emergencies beyond the control of the Licensee, and for short periods upon agreement between the Licensee and the Wisconsin Department of Natural Resources. If the flow is so modified, the Licensee shall notify the Commission as soon as possible, but no later than ten days after each such incident.

Article 404. Within 90 days of license issuance, the Licensee shall file with the Commission, for approval, an operational compliance plan to document compliance with the run-of-river operation and reservoir elevation range specified by Article 402 and minimum flow requirements of Article 403.

The plan, at a minimum, shall include these measures:

- (1) install, calibrate, and maintain a staff gage in the project impoundment with the prescribed operating levels clearly marked;
- (2) install, calibrate, and maintain automatic water level sensors to record continuous headwater and tailwater elevation;

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- (3) maintain records of turbine operations, including turbine start-up and shut-down times;
- (4) maintain records of hourly headwater and tailwater elevations;
- (5) maintain records of hourly flow releases from the powerhouse and spillway;
- (6) maintain records of the minimum flow release; and
- (7) establish frequency of reporting, emergency procedures, procedures during power outages, procedures during flashboard failure, and maintenance schedules.

The Licensee shall provide these data to the U.S. Fish and Wildlife Service and the Wisconsin Department of Natural Resources upon receiving a written request for such information.

The Licensee shall prepare the plan after consultation with the U.S. Fish and Wildlife Service and the Wisconsin Department of Natural Resources. The Licensee shall include with the plan documentation of consultation, copies of comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how

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the agencies' comments are accommodated by the plan. The Licensee shall allow a minimum of 30 days for the agencies to comment and make recommendations before filing the plan with the Commission. If the Licensee does not adopt an agency's recommendation, the filing shall state the Licensee's reasons, based on project-specific information.

The Commission reserves the right to require changes to the plan. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Article 405. At least 90 days before reservoir drawdown, the Licensee shall file with the Commission, for approval, a reservoir drawdown plan. The purpose of the drawdown plan is to minimize the impact of any project maintenance requiring a reservoir drawdown on aquatic resources in the project impoundment and downstream of the project. The plan shall include:

- (1) a schedule for implementation;
- (2) documentation of consultation concerning the development and implementation of the plan;
- (3) documentation on planned reservoir drawdowns; and
- (4) agency comments, and the Licensee's response to agency comments.

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The Licensee shall prepare the plan after consultation with the U.S. Fish and Wildlife Service and the Wisconsin Department of Natural Resources. The Licensee shall include with the plan copies of comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how the agencies' comments are accommodated by the plan. The Licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the Licensee does not adopt a recommendation, the filing shall state the Licensee's reasons, based on project-specific information.

The Commission reserves the right to require changes to the plan. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Article 406. The Commission reserves the authority to require the Licensee to construct, maintain, and operate or to provide for the construction, maintenance, and operation of such fishways as may be prescribed by the Secretary of the U.S. Department of the Interior.

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Article 407. The Licensee, after consulting with the Wisconsin Department of Natural Resources and the U.S. Fish and Wildlife Service, shall develop fisheries resource plans and implementation schedules to address turbine-induced impacts on fish at the Port Edwards Hydroelectric Project, using the funds described in the following paragraph. Within 180 days from the date of issuance of this license, and every ten years thereafter, the Licensee shall file a fisheries resource plan and implementation schedule for Commission approval. The plan shall describe specific activities to be undertaken and contain provisions to monitor the success of these measures. The Licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. The plan shall include any comments received from the consulted agencies on the proposed plan, and a description of how the agency comments are accommodated by the developed plan. The Commission reserves the right to modify the proposed plan and schedule. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

By January 1 of each year following the issuance of this license, the Licensee shall provide up to \$2,800 in 1995 dollars, adjusted annually by the previous year's Consumer Price Index (CPI), to finance fisheries resource plans.

The Commission reserves the right to: (1) require the Licensee to assess the applicability of new technology regarding cost-effective measures for reducing turbine-induced mortality or injury at the Port Edwards Hydroelectric Project; (2) require the installation of fish protection at the Port Edwards Hydroelectric

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Project in lieu of other proposed measures, should fish protection be feasible; and (3) after notice and opportunity for comment, modify or eliminate the compensatory measures and their funding, should it be necessary or appropriate.

Article 408. Within 180 days after the date of issuance of this license, the Licensee shall, in consultation with the U. S. Fish and Wildlife Service, and the Wisconsin Department of Natural Resources, develop a plan to monitor purple loosestrife (*Lythrum salicaria*) in project waters. The plan shall include, but is not limited to: (a) the method of monitoring, (b) the frequency of monitoring, and (c) documentation of transmission of monitoring data to the U. S. Fish and Wildlife Service, and the Wisconsin Department of Natural Resources. The plan shall be filed with the Commission for approval. If at any time during the period of the license, the U. S. Fish and Wildlife Service and the Wisconsin Department of Natural Resources deem it necessary to control/eliminate purple loosestrife, the Licensee shall cooperate in this measure. The Commission reserves the right to require changes in the plan.

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The Licensee shall include documentation of consultation with the U. S. Fish and Wildlife Service and the Wisconsin Department of Natural Resources before preparing the plan, copies of the agencies' comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how the agencies' comments were accommodated by the plan. The Licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations prior to filing the plan with the Commission. If the Licensee does not adopt a recommendation, the filing shall include the Licensee's reasons, based on project-specific information.

The Commission reserves the right to require changes to the plan. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Article 409. Within one year of license issuance, the Licensee shall file with the Commission, for approval, a final plan to protect the bald eagle (*Haliaeetus leucocephalus*) in the project area.

The bald eagle protection plan shall be updated and re-filed with the Commission every five years. The original and updated plans shall include, but not be limited to, the following:

- (1) measures to protect existing habitat in the project area, including protection of necessary supercanopy trees;
- (2) plans to control public access to project lands if eagle nesting begins;
- (3) measures to protect winter roosting or feeding sites

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identified in the future from adverse human
disturbance;

- (4) measures to limit the use of herbicides and pesticides on project lands; and
- (5) a schedule for implementing the plan.

The plan and plan updates shall be submitted to the Commission for approval as part of the Comprehensive Land and Wildlife Management Plan required by Article 413. The Licensee shall prepare the plan and plan updates in consultation with the U.S. Fish and Wildlife Service and the Wisconsin Department of Natural Resources. The Licensee shall include with the original and updated plans documentation of consultation, copies of comments and recommendations on the completed plan after it has been prepared and provided to the agency, and specific descriptions of how the agency's comments and recommendations are

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accommodated by the plan. The Licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the Licensee does not adopt a recommendation, the filing shall include the Licensee's reasons, based on project-specific information.

The Commission reserves the right to require changes to the plan. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Article 410. The Licensee shall implement the "Programmatic Agreement Among the Federal Energy Regulatory Commission, the Advisory Council on Historic Preservation, the State of Wisconsin, State Historic Preservation Officer, and the State of Michigan, State Historic Preservation Officer, for Managing Historic Properties That May Be Affected By New and Amended Licenses Issuing For the Continued Operation of Existing Hydroelectric Projects in the State of Wisconsin and adjacent Portions of the State of Michigan," executed on December 30, 1993, including, but not limited to, the Historic Resources Management Plan for the project. If the Programmatic Agreement is terminated, the Licensee shall implement the provisions of its approved Historic Resources Management Plan. The Commission reserves the authority to require changes to the Historic Resources Management Plan at any time during the term of the license. If the Programmatic Agreement is terminated prior to Commission approval of the Historic Resources Management Plan, the Licensee shall obtain Commission approval before engaging in any ground-disturbing activities or taking any other action that may affect any historic properties within the project's area of potential effect.

Article 411. Within 180 days of license issuance, the Licensee shall file with the Commission, for approval, a plan to recover debris as soon as possible after flashboard failure.

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The purpose of this plan is to ensure that flashboard debris does not result in prolonged adverse visual impacts or ongoing navigational hazards. The debris recovery plan shall specifically address procedures to be used for documenting when a flashboard failure occurs, for recovering the debris in a timely manner, for documenting injuries and property damage, for documenting recovery success, and for notifying the Commission, the Wisconsin Department of Natural Resources, and the U.S. Fish and Wildlife Service concerning debris recovery and flashboard reconstruction.

The Licensee shall prepare the plan after consultation with the Wisconsin Department of Natural Resources and the U.S. Fish and Wildlife Service. The Licensee shall include with the plan documentation of consultation, copies of comments and

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recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how the agencies' comments and recommendations are accommodated by the plan. The Licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the Licensee does not adopt a recommendation, the filing shall include the Licensee's reasons, based on project-specific information.

The Commission reserves the right to require changes to the plan. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Article 412. Within one year of license issuance, the Licensee shall file with the Commission, for approval, a Recreation Plan describing existing recreation facilities, evaluating whether the existing recreation facilities are meeting public recreation needs, and proposing specific recreation improvements to address the need for new public recreation facilities and improvements at the project. The Recreation Plan shall provide for implementing specific new recreation facilities and improvements as already agreed to by the Licensee in consultation with federal and state fish and wildlife agencies, and other providers of public recreation at the project. These specific agreed-upon recreation facilities and improvements are described below. The Recreation Plan shall be consistent with the protection of federal and state-listed threatened and endangered species.

The Licensee shall also file with the Commission, for approval, reports updating the Recreation Plan consistent with the every sixth year due date in the Form 80 reporting cycle, for the term of the license, pursuant to Part 8 of the Commission's regulations. The first such update report will be due April 1, 2003. The update reports shall identify changes to the Recreation Plan.

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The Recreation Plan and update reports shall include, at a minimum, the following:

- (1) the type and estimated amount of public and private recreation use at the project;
- (2) a discussion of the adequacy of existing recreation improvements to meet existing and future public recreation demand;
- (3) final site plans for proposed new recreation facilities, if any, to be funded in part or in whole by the Licensee;

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- (4) a discussion of how existing and proposed facilities consider the needs of persons with disabilities;
- (5) an identification of the entity or entities responsible for the construction, operation, and maintenance of existing or proposed facilities and, if this is not the Licensee, documentation of the Licensee's construction, operation, and maintenance agreement with the entity or entities;
- (6) the implementation schedule for proposed new recreation improvements; and
- (7) documentation of consultation.

The Licensee shall prepare the Recreation Plan and update reports in consultation with the Wisconsin Department of Natural Resources, the U.S. Fish and Wildlife Service, affected citizens organizations, other providers of public recreation at the project, and local agencies having land management or planning/zoning authority in the area. The Licensee shall make the Recreation Plan and update reports available to consulting entities for comment at least 30 days prior to filing the Recreation Plan and update reports with the Commission for approval. The Licensee's documentation of consultation shall include copies of the consulted entities' comments and recommendations on the completed plan or plan updates and a discussion of how the entities' comments are specifically accommodated by the Recreation Plan or update reports. If the Licensee does not adopt a recommendation made by any of the consulted entities, the Licensee shall include the Licensee's reasons, based on project-specific information.

The Recreation Plan filed pursuant to this article shall provide for implementing the specific recreation facilities and improvements described below:

- (1) development of a new canoe portage trail around the east side of the dam, construction of a stairway from the upper river bank to the water's edge at the put-in

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location, and providing signage at the put-in and take-out points, and along the trail;

- (2) development of a new recreation facility on the west shore of the reservoir east of State Trunk Highway 54 consisting of a boat launch, a convenience dock, and ten parking spaces;
- (3) preparation of a development and implementation plan to extend the existing trail system through Heron Bottoms;

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- (4) development of a brochure describing the recreational facilities and opportunities available at the project reservoir;
- (5) consultation with government officials (local, county, or state) with oversight over roadway signage issues to determine appropriate locations for installing directional signage to project facilities; and
- (6) consultation with the Wisconsin Department of Natural Resources to determine appropriate locations for providing public access to a 100-foot strip of Nekoosa-owned islands (as required in the Comprehensive Land and Wildlife Management Plan -- Article 413).

The Commission reserves the right to require changes to the Recreation Plan and update reports. No land-disturbing or land-clearing activities for recreational facilities shall begin until the Licensee is notified that the plan is approved. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Within 90 days of completion of construction, the Licensee shall file as-built drawings of the recreation facilities with the Commission.

Article 413. Within one year of the issuance date of this license, the Licensee shall file with the Commission, for approval, a Comprehensive Land and Wildlife Management Plan for all Licensee-owned lands within the project boundary. The Comprehensive Land and Wildlife Management Plan may be consolidated into a single plan for the following three projects: Centralia (Project No. 2255), Port Edwards (Project No. 2291), and Nekoosa (Project No. 2292).

The Licensee shall review and update the Comprehensive Land and Wildlife Management Plan every five years, in consultation with the Wisconsin Department of Natural Resources and the U.S. Fish and Wildlife Service. The Licensee shall submit the updated plan to the Commission for approval.

The intent of the plan will be to maintain project lands in

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a manner that protects environmentally sensitive habitat and ensures that land use is compatible with wildlife management. The plan shall include, at a minimum:

- (1) identification of all Licensee-owned land in the project area;
- (2) land management goals and objectives;

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- (3) allowed uses and activities on project lands, and provisions to protect environmentally sensitive areas;
- (4) a discussion of the Licensee's forestry and timber management practices, including the locations of proposed forestry and timber management activities;
- (5) a discussion of land development plans, including lease policies and other conveyances of land use rights;
- (6) a discussion of reservoir shoreline buffer management policies;
- (7) a discussion and analysis of where public access to a 100-foot strip along Nekoosa-owned shoreline islands can be provided (with maps identifying areas where public access should be restricted due to industrial operations or activities);
- (8) incorporation of other management plans, including the Bald Eagle Management Plan (Article 409) and the Recreation Plan (Article 413); and
- (9) provision for consultation with the Wisconsin Department of Natural Resources for input regarding decisions affecting wildlife management, and cooperation with the Wisconsin Department of Natural Resources in conducting wildlife surveys on project lands.

The plan shall be prepared in consultation with the Wisconsin Department of Natural Resources, the U.S. Fish and Wildlife Service, and agencies having land management or planning/zoning authority in the area. The Licensee shall include with the plan documentation of consultation, copies of comments and recommendations on the completed plan after it has been prepared and provided to the agencies, and specific descriptions of how the agencies' comments are accommodated by the plan. The Licensee shall allow a minimum of 30 days for the agencies to comment and to make recommendations before filing the plan with the Commission. If the Licensee does not adopt a recommendation, the filing shall include the Licensee's reasons, based on project-specific information.

The Commission reserves the right to require changes to the

plan. Upon Commission approval, the Licensee shall implement the plan, including any changes required by the Commission.

Article 414. (a) In accordance with the provisions of this article, the Licensee shall have the authority to grant permission for certain types of use and occupancy of project

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lands and waters and to convey certain interests in project lands and waters for certain types of use and occupancy, without prior Commission approval. The Licensee may exercise the authority only if the proposed use and occupancy is consistent with the purposes of protecting and enhancing the scenic, recreational, and other environmental values of the project. For those purposes, the Licensee shall also have continuing responsibility to supervise and control the use and occupancies for which it grants permission, and to monitor the use of, and ensure compliance with the covenants of the instrument of conveyance for, any interests that it has conveyed, under this article. If a permitted use and occupancy violates any condition of this article or any other condition imposed by the Licensee for protection and enhancement of the project's scenic, recreational, or other environmental values, or if a covenant of a conveyance made under the authority of this article is violated, the Licensee shall take any lawful action necessary to correct the violation. For a permitted use or occupancy, that action includes, if necessary, canceling the permission to use and occupy the project lands and waters and requiring the removal of any noncomplying structures and facilities.

(b) The type of use and occupancy of project lands and water for which the Licensee may grant permission without prior Commission approval are: (1) landscape plantings; (2) noncommercial piers, landings, boat docks, or similar structures and facilities that can accommodate no more than 10 watercraft at a time and where said facility is intended to serve single-family type dwellings; (3) embankments, bulkheads, retaining walls, or similar structures for erosion control to protect the existing shoreline; and (4) food plots and other wildlife enhancement. To the extent feasible and desirable to protect and enhance the project's scenic, recreational, and other environmental values, the Licensee shall require multiple use and occupancy of facilities for access to project lands or waters. The Licensee shall also ensure, to the satisfaction of the Commission's authorized representative, that the use and occupancies for which it grants permission are maintained in good repair and comply with applicable state and local health and safety requirements. Before granting permission for construction of bulkheads or retaining walls, the Licensee shall: (1) inspect the site of the proposed construction; (2) consider whether the planting of vegetation or the use of riprap would be adequate to control erosion at the site; and (3) determine that the proposed construction is needed and would not change the basic contour of the reservoir shoreline. To implement this paragraph (b), the Licensee may, among other things, establish a program for issuing

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permits for the specified types of use and occupancy of project lands and waters, which may be subject to the payment of a reasonable fee to cover the Licensee's costs of administering the permit program. The Commission reserves the right to require the

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Licensee to file a description of its standards, guidelines, and procedures for implementing this paragraph (b) and to require modification of those standards, guidelines, or procedures.

(c) The Licensee may convey easements or rights-of-way across, or leases of, project lands for: (1) replacement, expansion, realignment, or maintenance of bridges or roads where all necessary state and federal approvals have been obtained; (2) storm drains and water mains; (3) sewers that do not discharge into project waters; (4) minor access roads; (5) telephone, gas, and electric utility distribution lines; (6) nonproject overhead electric transmission lines that do not require erection of support structures within the project boundary; (7) submarine, overhead, or underground major telephone distribution cables or major electric distribution lines (69-kV or less); and (8) water intake or pumping facilities that do not extract more than 1 million gallons per day from a project reservoir. No later than January 31 of each year, the Licensee shall file three copies of a report briefly describing for each conveyance made under this paragraph (c) during the prior calendar year, the type of interest conveyed, the location of the lands subject to the conveyance, and the nature of the use for which the interest was conveyed.

(d) The Licensee may convey fee title to, easements or rights-of-way across, or leases of project lands for: (1) construction of new bridges or roads for which all necessary state and federal approvals have been obtained; (2) sewer or effluent lines that discharge into project waters, for which all necessary federal and state water quality certification or permits have been obtained; (3) other pipelines that cross project lands or waters but do not discharge into project waters; (4) nonproject overhead electric transmission lines that require erection of support structures within the project boundary, for which all necessary federal and state approvals have been obtained; (5) private or public marinas that can accommodate no more than 10 watercraft at a time and are located at least one-half mile (measured over project waters) from any other private or public marina; (6) recreational development consistent with an approved Exhibit R or approved report on recreational resources of an Exhibit E; and (7) other uses, if: (i) the amount of land conveyed for a particular use is 5 acres or less; (ii) all of the land conveyed is located at least 75 feet, measured horizontally, from project waters at normal surface elevation; and (iii) no more than 50 total acres of project lands for each project development are conveyed under this clause (d)(7) in any calendar year. At least 60 days before conveying any interest in project lands under this paragraph (d), the Licensee must submit a letter to the Director, Office of Hydropower Licensing, stating its

intent to convey the interest and briefly describing the type of interest and location of the lands to be conveyed (a marked

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Exhibit G or K map may be used), the nature of the proposed use, the identity of any federal or state agency official consulted, and any federal or state approvals required for the proposed use. Unless the Director, within 45 days from the filing date, requires the Licensee to file an application for prior approval, the Licensee may convey the intended interest at the end of that period.

(e) The following additional conditions apply to any intended conveyance under paragraph (c) or (d) of this article:

(1) Before conveying the interest, the Licensee shall consult with federal and state fish and wildlife or recreation agencies, as appropriate, and the State Historic Preservation Officer.

(2) Before conveying the interest, the Licensee shall determine that the proposed use of the lands to be conveyed is not inconsistent with any approved Exhibit R or approved report on recreational resources of an Exhibit E; or, if the project does not have an approved Exhibit R or approved report on recreational resources, that the lands to be conveyed do not have recreational value.

(3) The instrument of conveyance must include the following covenants running with the land: (i) the use of the lands conveyed shall not endanger health, create a nuisance, or otherwise be incompatible with overall project recreational use; (ii) the grantee shall take all reasonable precautions to ensure that the construction, operation, and maintenance of structures or facilities on the conveyed lands will occur in a manner that will protect the scenic, recreational, and environmental values of the project; and (iii) the grantee shall not unduly restrict public access to project waters.

(4) The Commission reserves the right to require the Licensee to take reasonable remedial action to correct any violation of the terms and conditions of this article, for the protection and enhancement of the project's scenic, recreational, and other environmental values.

(f) The conveyance of an interest in project lands under this article does not in itself change the project boundaries. The project boundaries may be changed to exclude land conveyed under this article only upon approval of revised Exhibit G or K drawings (project boundary maps) reflecting exclusion of that land. Lands conveyed under this article will be excluded from the project only upon a determination that the lands are not necessary for project purposes, such as operation and maintenance, flowage, recreation, public access, protection of environmental resources, and shoreline control, including

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shoreline aesthetic values. Absent extraordinary circumstances, proposals to exclude lands conveyed under this article from the project shall be consolidated for consideration when revised Exhibit G or K drawings would be filed for approval for other purposes.

(g) The authority granted to the Licensee under this article shall not apply to any part of the public lands and reservations of the United States included within the project boundary.

(E) The Licensee shall serve copies of any Commission filing required by this order on any entity specified in this order to be consulted on matters related to that filing. Proof of service on these entities must accompany the filing with the Commission.

(F) This order is final unless a request for rehearing by the Commission is filed within 30 days of the date of this order, pursuant to 18 C.F.R. § 385.713. The filing of a request for rehearing does not operate as a stay of the effective date of this order or of any other date specified in this order, except as specifically ordered by the Commission. The Licensee's failure to file a request for rehearing shall constitute acceptance of this order.

By the Commission.

(S E A L)

Lois D. Cashell,
Secretary.

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