

# A

## APPENDIX A

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**Public Participation Materials**





*Waupaca Chain O' Lakes Protection and Rehabilitation District*


**Waupaca Chain O' Lakes Management Planning Project**  
*Kick-off Meeting*  
 August 6, 2016

**Tim Hoyman - CLM**  
 Onterra LLC  
*Lake Management Planning*

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## *Presentation Outline*

- Onterra, LLC
- Why Create a Management Plan?
- Elements of a Lake Management Planning Project
  - Data & Information
  - Planning Process
- Early-Season AIS Survey Results



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## *Onterra, LLC*

- Founded in 2005
- Staff
  - Four lead ecologists
  - Three field technicians
  - Five summer interns
- Services
  - Science and planning
- Philosophy
  - Promote realistic planning
  - Assist, not direct



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## *Why create a lake management plan?*

- To create a better understanding of the lake's positive and negative attributes.
- To discover ways to minimize the negative attributes and maximize the positive attributes.
- To foster realistic expectations and dispel myths.
- To create a snapshot of the lake for future reference and planning.



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## ***Why create a lake management plan?***

- WDNR strongly recommends lakes conducting active management update aspects of the plan every 5 years.
- Having a current and approved plan makes the sponsor eligible for WDNR grants that implement an action.
- Conducting large-scale management requires a current and approved plan.

## ***Elements of an Effective Lake Management Planning Project***

### **Data and Information Gathering**

*Environmental & Sociological*

### **Planning Process**

*Brings it all together*

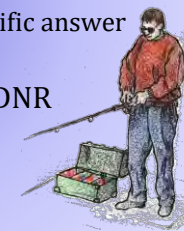


## ***Data and information gathering***

- Study Components
  - Water Quality Analysis
  - Watershed Assessment
  - Aquatic Plant Surveys
  - Fisheries Data Integration
  - Shoreline Assessment (Waupaca County)
  - Stakeholder Survey

## ***Stakeholder Survey***

- Standard survey used as base
  - Planning committee potentially develops additional questions and options
  - Must not lead respondent to specific answer through a "loaded" question
- Survey must be approved by WDNR



### Planning Process

#### Planning Committee Meetings

Study Results (including a stakeholder survey)  
Conclusions & Initial Recommendations

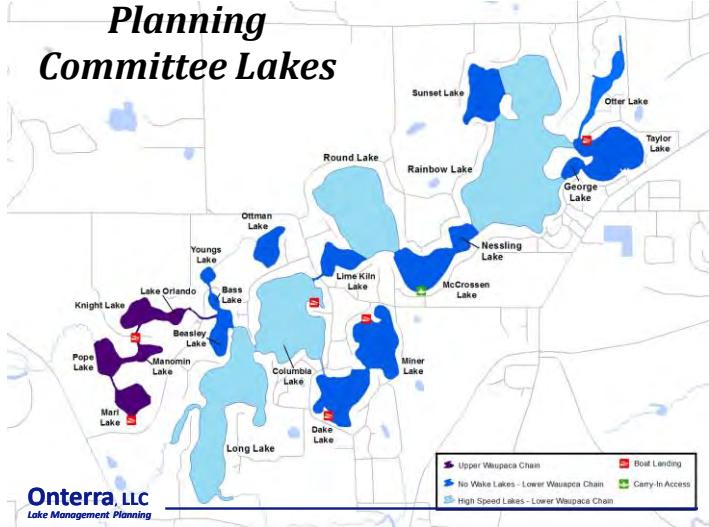
Management Goals  
Management Actions  
Timeframe  
Facilitator(s)



Implementation Plan

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### Planning Committee Lakes



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### Non-native Aquatic Plants

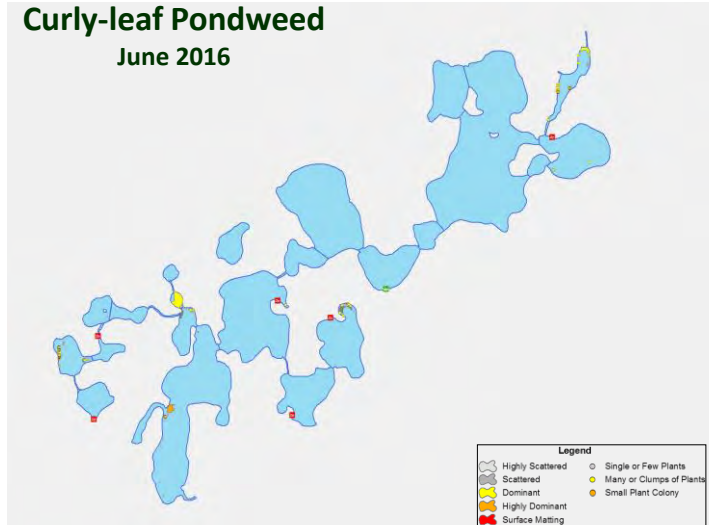
#### Curly-leaf Pondweed



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### Curly-leaf Pondweed

June 2016



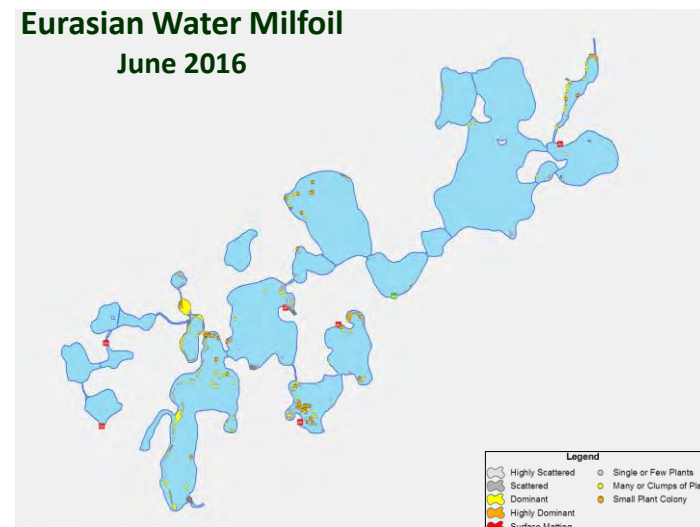
# Non-native Aquatic Plants

## Eurasian Water Milfoil



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# Thank You

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Many of the graphics used in this presentation were supplied by:



Wisconsin  
Lakes  
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## Presentation Outline


- Aquatic Plant Survey Results
- Aquatic Plant Management
  - Alternatives Analysis
  - Herbicide 101
    - Spot vs Whole-lake
    - Defining the strategy: restore ecosystem function or improve ecosystem services
    - HWM & herbicide tolerance
    - Alternative herbicide options & testing
- Discussion

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## Aquatic Plant Surveys

- Concerned with both native and non-native plants
- Multiple surveys used in assessment
  - Early Season AIS Survey
  - Point-intercept Survey
  - Floating-leaf and Emergent Community Mapping Survey
  - Late-Summer EWM Survey



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## Species List

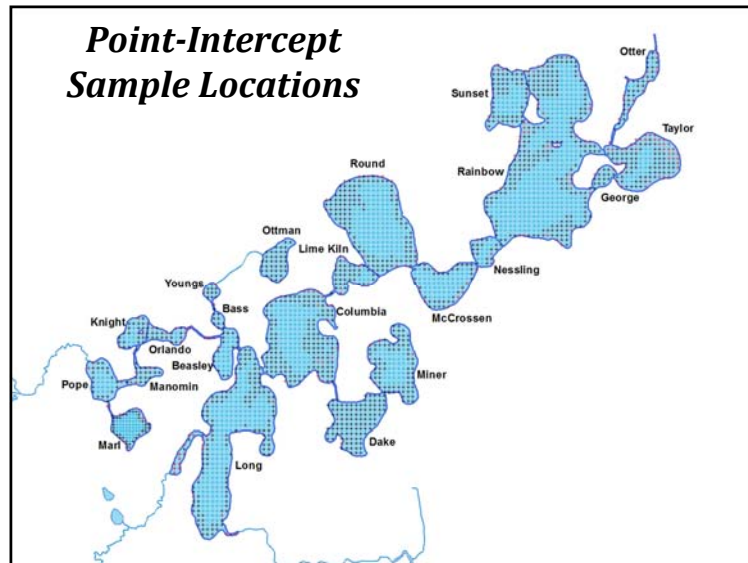
**44 Native Species in 2016 (29 on rake)**

- 5 non-native species
  - Sweet flag (naturalized)
  - Pale yellow iris
  - Purple loosestrife
  - Curly-leaf pondweed
  - Eurasian watermilfoil (hybrid)
    - Taylor in 2013
    - Sunset, Round George, Rainbow, Otter in 2016
- No native species listed as *endangered, threatened* or of *special concern*

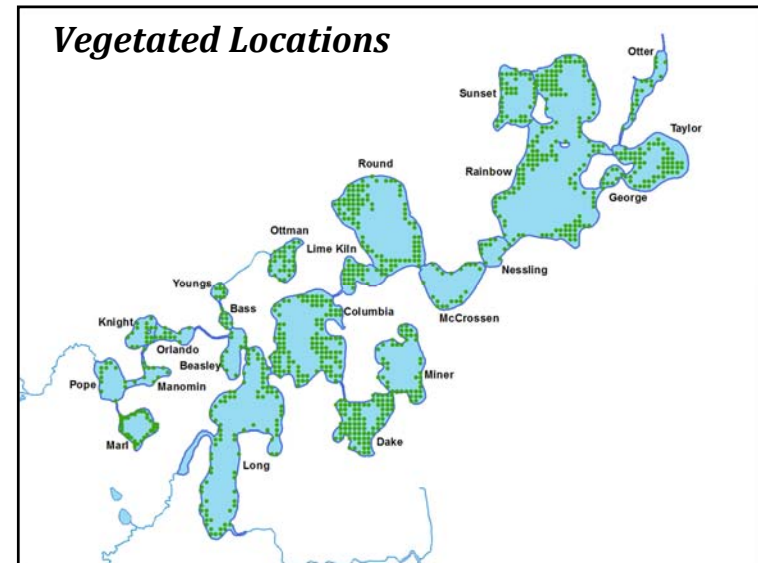
Growth Form	Scientific Name	Common Name	Coefficient of Conservatism (C)	2016 (Onterra)
Emergent	<i>Acorus calamus</i>	Sweetflag	Naturalized	I
	<i>Calla palustris</i>	Water arum	9	I
	<i>Ceratophyllum demersum</i>	Sage sp. 1	N/A	I
	<i>Cladium mariscoides</i>	Smooth sawgrass	10	I
	<i>Decodon verticillatus</i>	Watermilfoil	7	I
	<i>Eleocharis palustris</i>	Crooking spikegrass	6	I
	<i>Eleocharis sp.</i>	Spikegrass sp.	N/A	I
	<i>Iris pseudacorus</i>	Pale-yellow iris	Exotic	I
	<i>Iris versicolor</i>	Northern blue flag	5	I
	<i>Lythrum salicaria</i>	Purple loosestrife	Exotic	I
	<i>Sagittaria latifolia</i>	Common arrowhead	9	I
	<i>Sagittaria sp. (latifolia)</i>	Arrowhead sp. (latifolia)	N/A	I
	<i>Scheuchzeria palustris</i>	Hardstem bulrush	5	X
	<i>Scheuchzeria palustris</i>	Three-square rush	5	I
	<i>Scheuchzeria palustris</i>	Softstem bulrush	4	I
<i>Typha sp.</i>	Cattail spp.	1	I	
L	<i>Brasenia schreberii</i>	Watershield	7	X
	<i>Najas verticillata</i>	Spatterdock	6	X
	<i>Najas verticillata</i>	White water lily	6	X
	<i>Potamogeton amplifolius</i>	Water smartweed	5	I
Submergent	<i>Ceratophyllum demersum</i>	Coontail	3	X
	<i>Chara spp.</i>	Muskgrasses	7	X
	<i>Elodea canadensis</i>	Common waterweed	3	X
	<i>Heteranthera dubia</i>	Water stargrass	6	X
	<i>Myriophyllum abricum</i>	Northern water milfoil	7	X
	<i>Myriophyllum spicatum</i>	Eurasian water milfoil	Exotic	X
	<i>Najas flexilis</i>	Slender naiad	6	X
	<i>Najas spp.</i>	Stoneworts	7	X
	<i>Potamogeton amplifolius</i>	Large-leaf pondweed	7	X
	<i>Potamogeton crispus</i>	Curly-leaf pondweed	Exotic	X
	<i>Potamogeton foliosus</i>	Lady pondweed	6	X
	<i>Potamogeton leaf</i>	Friar pondweed	8	X
	<i>Potamogeton gramineus</i>	Variable-leaf pondweed	7	X
	<i>Potamogeton ilicoides</i>	Willow pondweed	6	X
	<i>Potamogeton natans</i>	Floating-leaf pondweed	5	X
	<i>Potamogeton nodosus</i>	Long-leaf pondweed	5	I
	<i>Potamogeton perfoliatus</i>	Small pondweed	7	X
	<i>Potamogeton richardsonii</i>	Cloaking-leaf pondweed	5	X
<i>Potamogeton sarcocollus</i>	Stiff pondweed	8	X	
<i>Potamogeton zosterifolius</i>	Fat-stem pondweed	6	X	
<i>Ranunculus aquatilis</i>	White water crowfoot	8	X	
<i>Sagittaria sp. (ovatifolia)</i>	Arrowhead sp. (ovatifolia)	N/A	X	
<i>Stratiotis perfoliata</i>	Flag pondweed	3	X	
<i>Utricularia gibba</i>	Croaking bladderwort	9	X	
<i>Utricularia vulgaris</i>	Common bladderwort	7	X	
<i>Valisneria spiralis</i>	Wild celery	6	X	
S/I	<i>Eleocharis acicularis</i>	Needle spikegrass	5	X
	<i>Sagittaria graminea</i>	Grass-leaved arrowhead	9	I
L	<i>Sparganium polytrichum</i>	Greater duckweed	5	X

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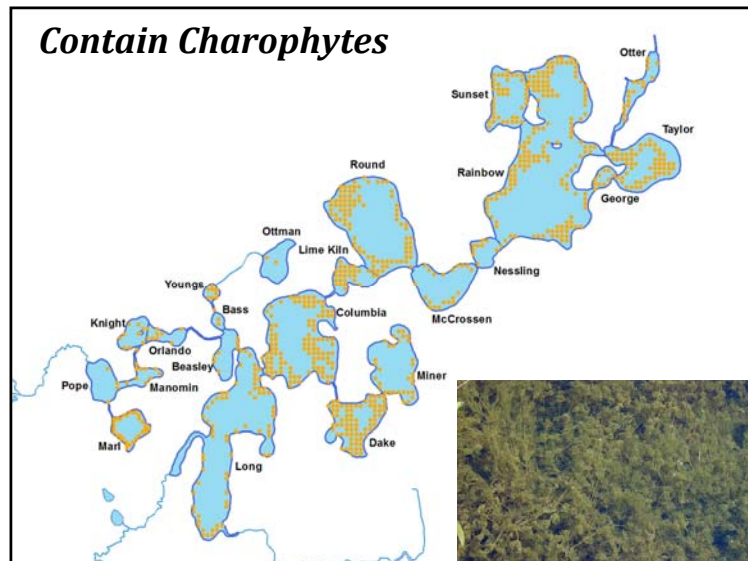
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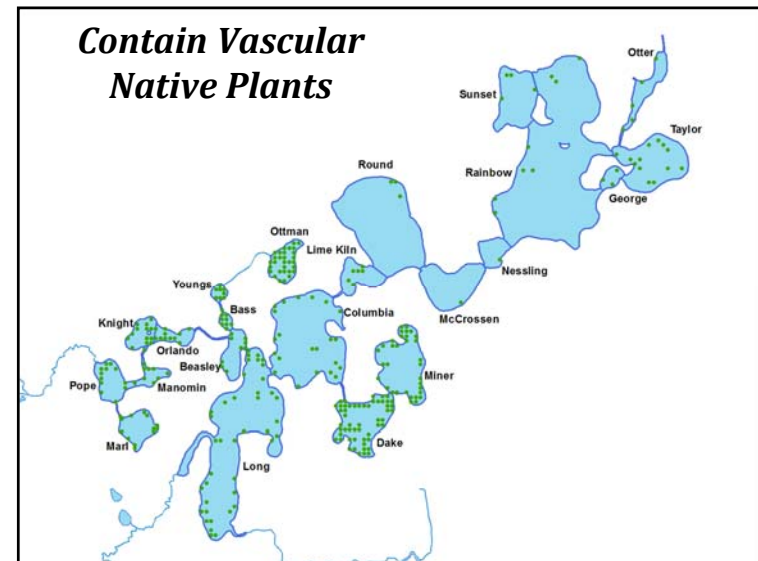
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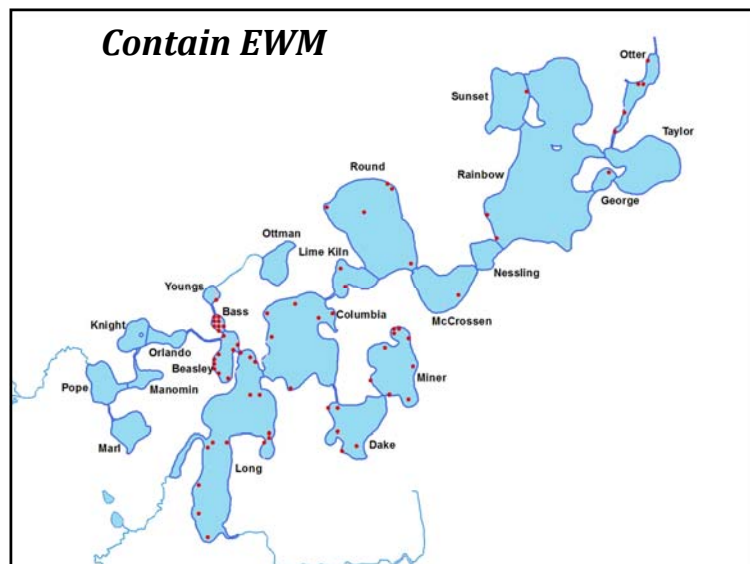


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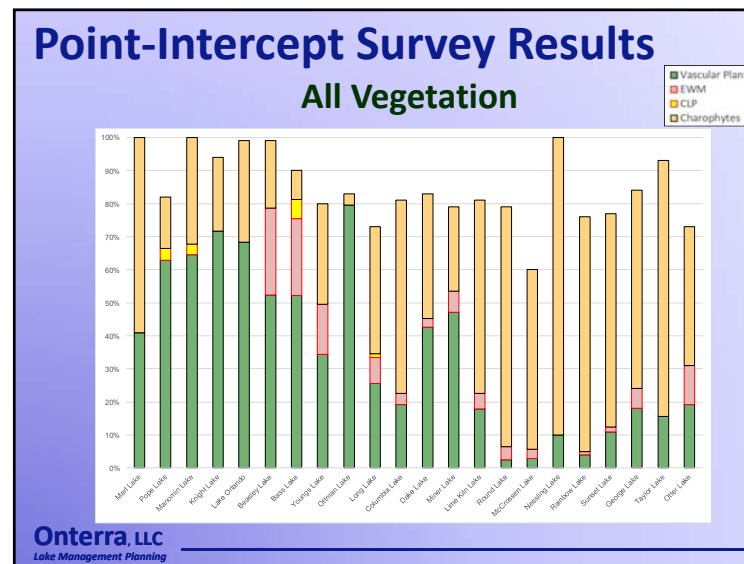


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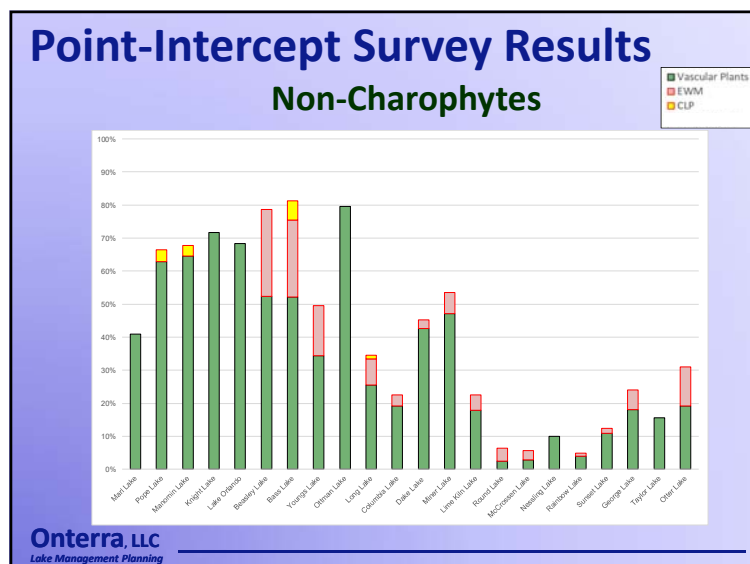




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## Professional AIS Mapping

### Point-Based Mapping

- Single plants to colonies or areas less than 40-feet in diameter
- Abundance descriptions:
  - Single or Few Plants
  - Clumps of Plants
  - Small Plant Colony

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## Professional AIS Mapping

### Polygon-Based Mapping

- Colonies or areas over 40-foot diameter
- Boundary at target plant extent or morphological feature (depth contour, shoreline)
- Density ratings:
  - Highly Scattered
  - Scattered
  - Dominant
  - Highly Dominant
  - Surface Matting

*May not represent true colonies or "beds"*

**Increase in Ecological Impact** ↓

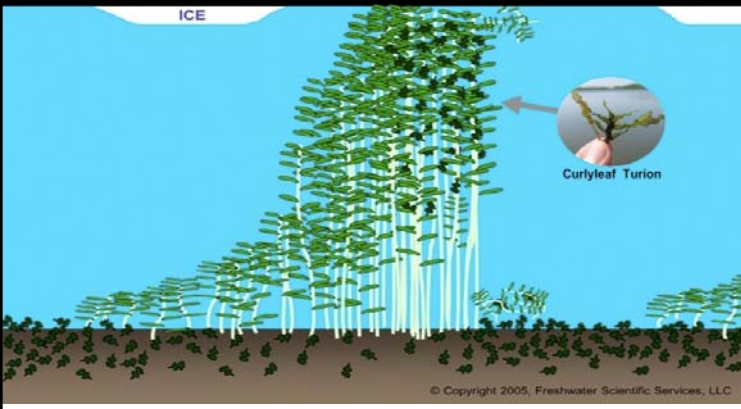


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## Curly-leaf Pondweed

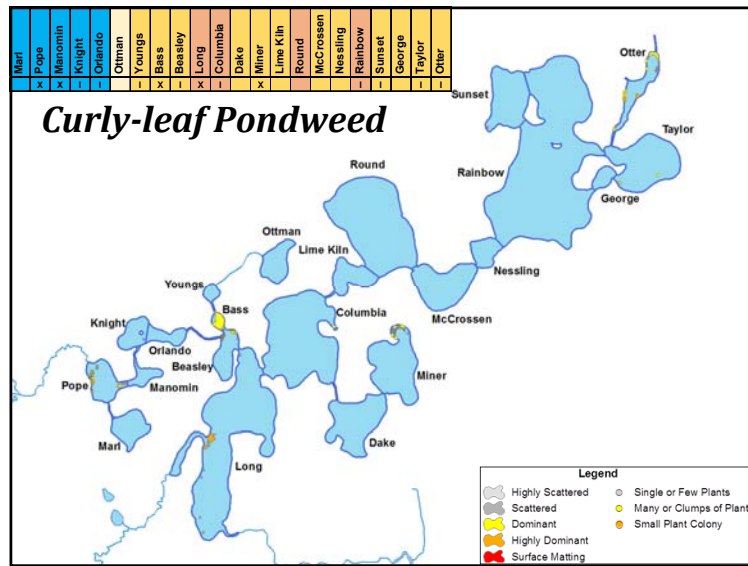
FALL      WINTER      SPRING      SUMMER      FALL



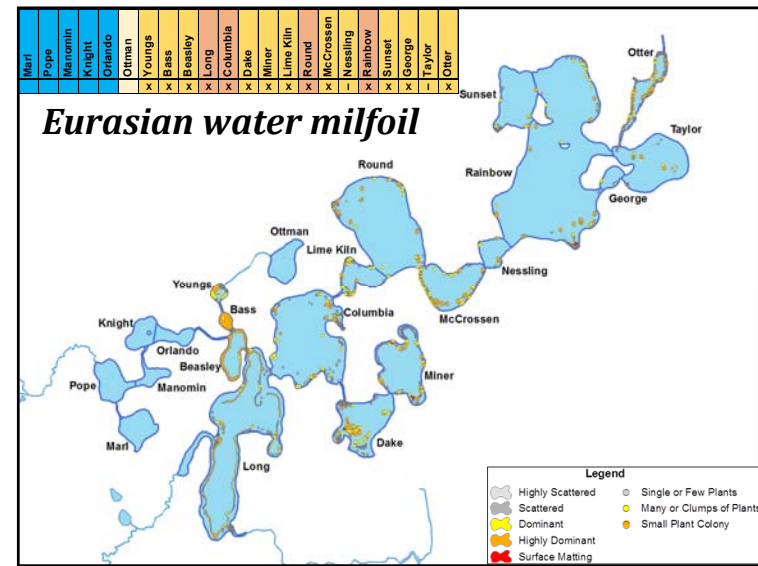
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### AIS Control Strategies

- Do nothing (monitor)
- Biocontrol (weevils)
- Herbicide treatment
- Hand removal (& DASH)
- Winter drawdown
- Mechanical harvesting

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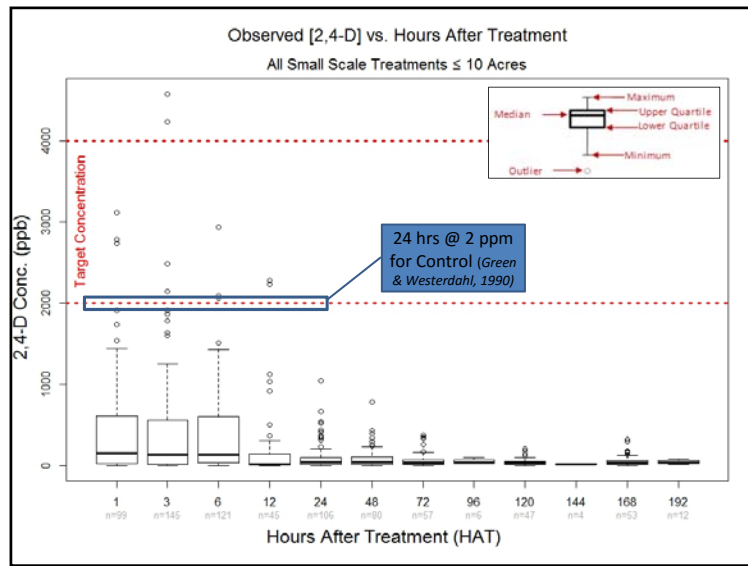
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### Herbicide Spot Treatment

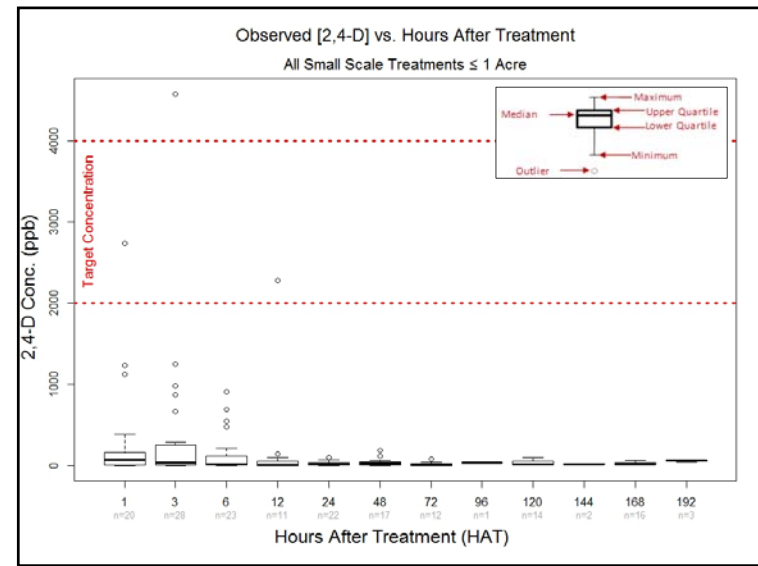
- **Ecological Definition:** Herbicide applied at a scale where dissipation will not result in significant lake wide concentrations; impacts are anticipated to be localized to in/around application area.

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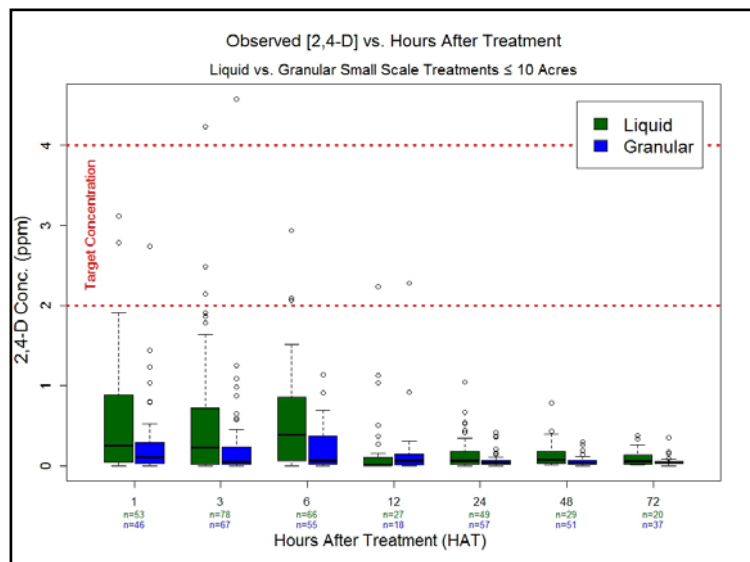
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### Spot Treatment Specifications

- Treatments size (>5 acres), shape (broad vs narrow), and location (protected vs exposed) are important design components
- Winds within 6hrs of treatment greatly impact outcomes
- Consider using herbicides with short CETs
  - Diquat
  - Diquat + endothall

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### 2015 Treatment on Loon Lake

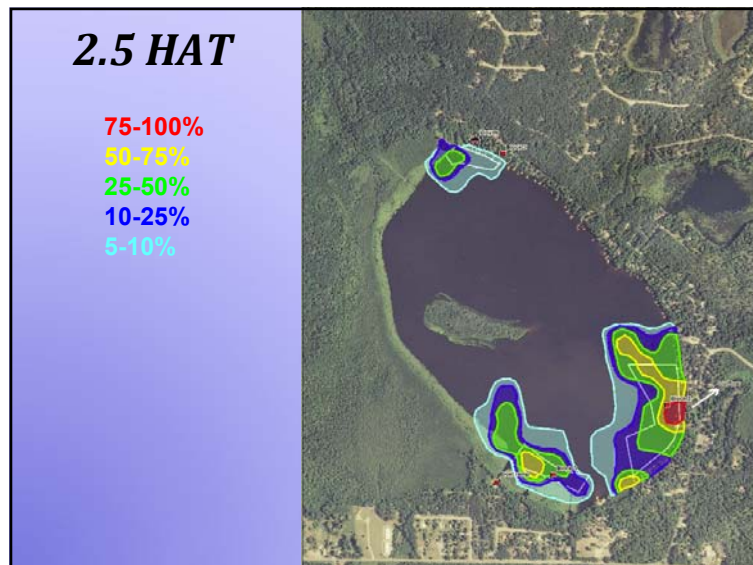
- **Diquat (2 gallons per surface acre of application area)**
- ~24 acres of 305 acre lake (7.8%)
- Tracer Dye (Rhodamine WT) Survey
- Pre (spring) & post (late-summer) point-intercept sub-sampling

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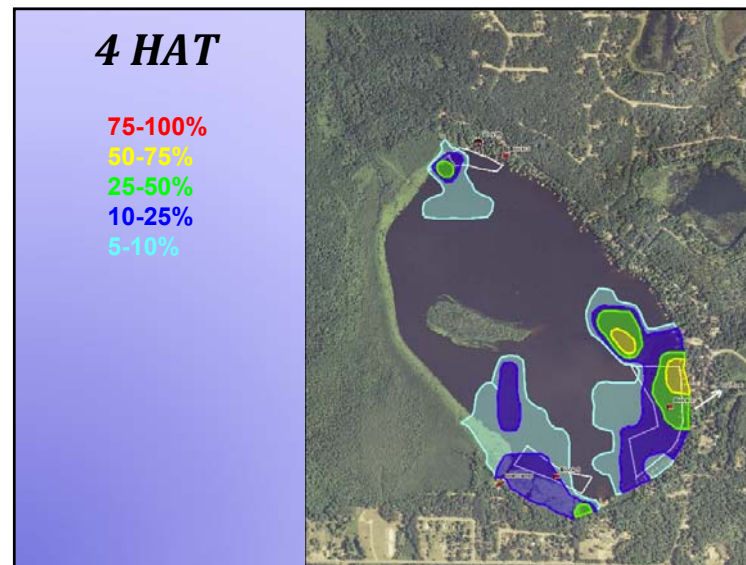
### 1 HAT

- 75-100%
- 50-75%
- 25-50%
- 10-25%
- 5-10%

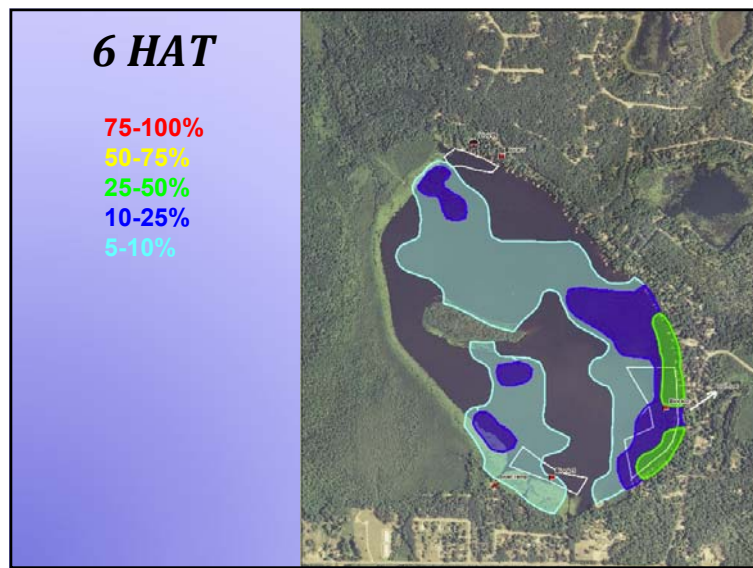
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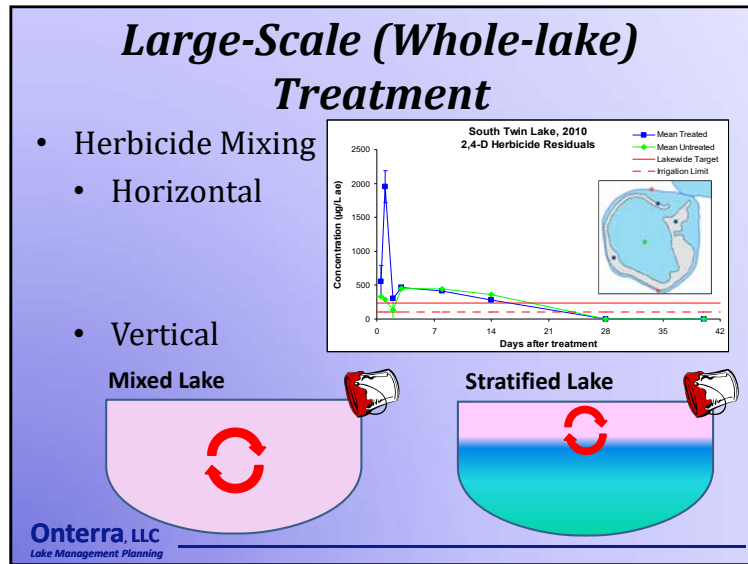
### Large-Scale (Whole-lake) Treatment

- Ecological Definition: *Herbicide applied at a scale where dissipation will result in significant lake wide concentrations; impacts are anticipated to be on a lake wide scale*

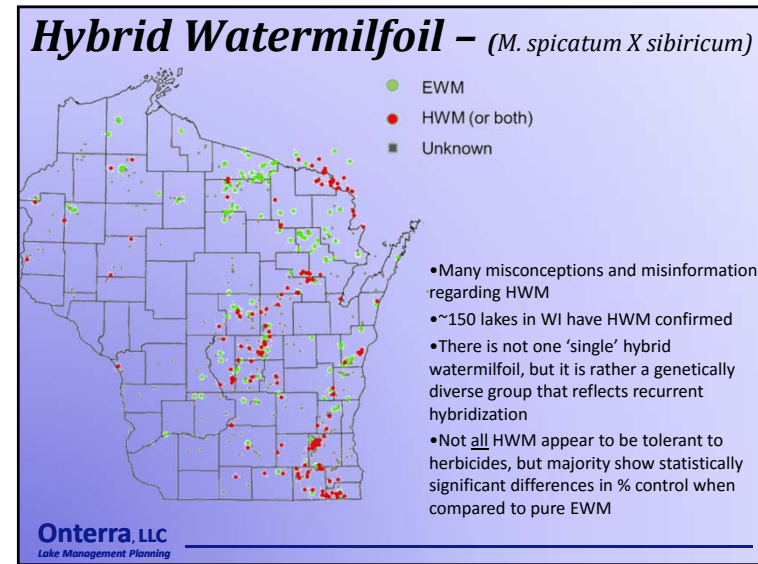
#### 2,4-D Concentration/Exposure Time

Green & Westerhäll, 1998  
 JAPM 26:25-32

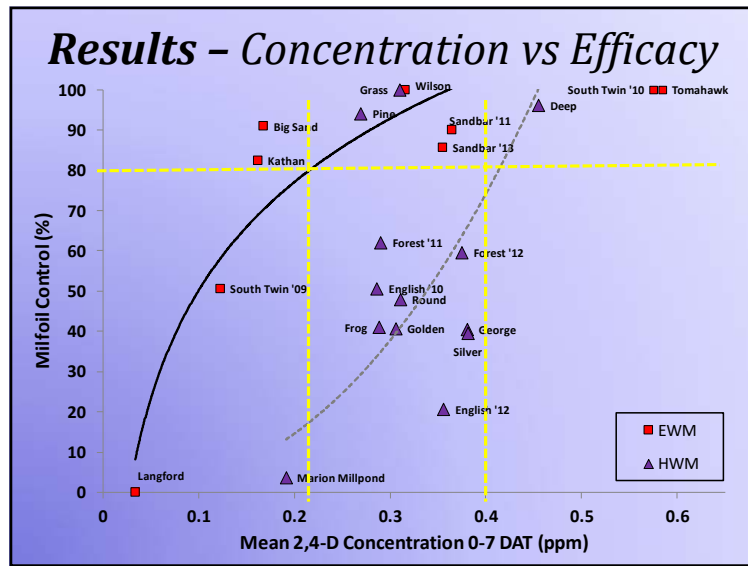
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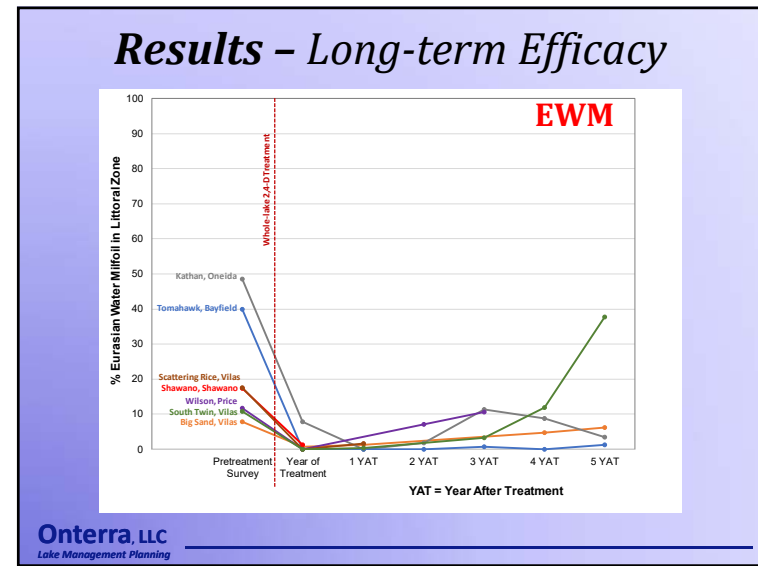
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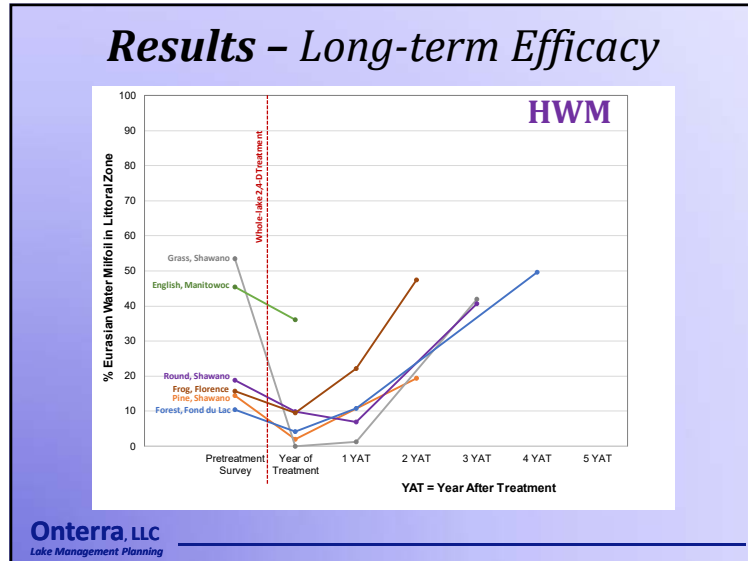
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### Large-Scale (Whole-lake) Treatment Specifications

- Planning is required to understand fate of herbicide mixing to achieve target concentrations
  - Bathymetry
  - Stratification depth
  - Water exchange (flow)
- If achieve target 2,4-D CETs, EWM control can be sustained for 5+ years
- Even if achieve target 2,4-D CETs, HWM control is variable and often short-lived
  - Consider aquaria sensitivity screening, mesocosm challenge testing, or trial field studies
  - Consider alternative herbicide use patterns

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### Whole-Lake Herbicide Treatment Options

**2,4-D**

- Concerns about controlling HWM

**2,4-D + Endothall Combo**

- Single application, exposure time 21-35 days
- Combo treatments have provided good short-term control, but long term control has been variable, especially on HWM
- Native plants impacts have been variable

**Fluridone**

- Less commonly used in WI, mostly because trials in early 2000s showed impacts to common native plants
- Up to 3 applications (bumps) may be required in a year, exposure time entire growing season
- Emerging “low & long” trials are ongoing

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#### Aquaria Sensitivity Screening

~\$3K

#### Mesocosm Challenge Testing

~\$5.5K


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### **Field Trials**

**Youngs, Bass, Beasley**

- 2,4-D (0.4 ppm ae)
  - ~\$5,500 for application
- 2,4-D+Endothall (0.3/0.53 ppm ae)
  - ~\$13,500 for application
- Retention time (modeled)
  - 4.5 days for Youngs & Bass
  - 14 days for Beasley



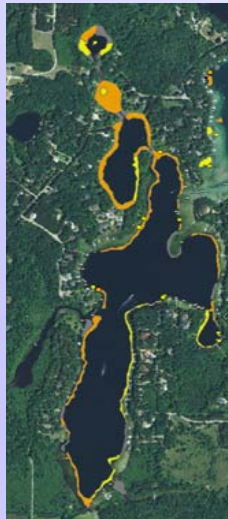
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### **Field Trials**

**Youngs, Bass, Beasley, & Long**

- 2,4-D (0.4 ppm ae)
  - ~\$25,000 for application
- 2,4-D+Endothall (0.3/0.53 ppm ae)
  - ~\$98,000 for application
- Retention time (modeled)
  - 4.5 days for Youngs & Bass
  - 14 days for Beasley
  - 48 days for Long




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### **Field Trials**

**Otter**

- 2,4-D (0.4 ppm ae)
  - ~\$3,000 for application
- 2,4-D+Endothall (0.275/0.54 ppm ae)
  - ~\$10,000 for application
- Retention time (modeled)
  - 480 days



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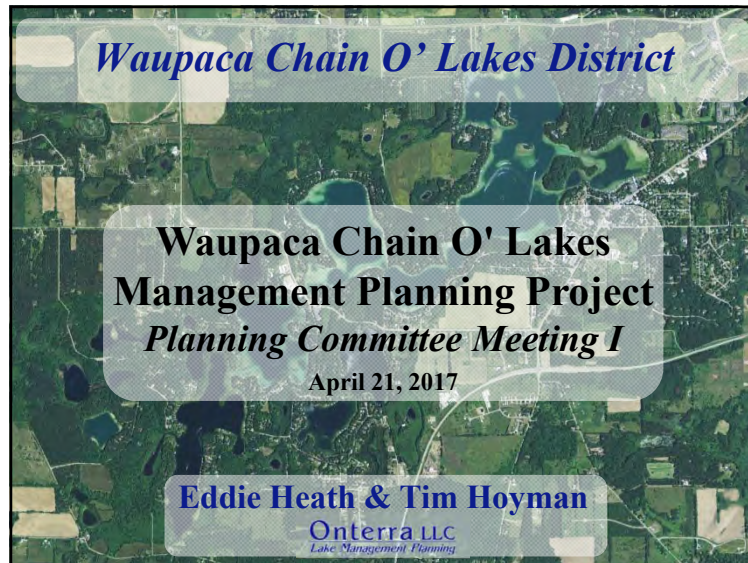
### **Considerations for Waupaca Chain**

- Is active management of CLP necessary?
- Especially in some lakes, EWM/HWM may be causing ecological and recreational impacts
  - Spot vs Whole-lake treatment strategies
  - Strategy to restore ecosystem function or improve ecosystem services
  - Lack of vascular plants in many lakes
    - Competition, restoration, etc
  - 2,4-D may not allow management goals to be reached
    - Trials (aquaria, mesocosom, or field)

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## Presentation Outline

- Introductions
- Aquatic Plant summary from previous meeting
  - Focus on Eurasian watermilfoil (EWM) & Curly-leaf Pondweed (CLP)
  - Summary of AIS-EPC Grant
- Water Quality of Chain
- Watershed of Chain
- Shoreland & Coarse Woody Habitat of Chain
  - Overview only because Dan McFarlane already presented
- Next Steps – including setting up Planning Meeting II

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## Species List

**44 Native Species in 2016 (29 on rake)**

- EWM, CLP, & 5 emergent invasive plant species located
- No native species listed as *endangered*, *threatened* or of *special concern*

Littoral Frequency of Occurrence (%)

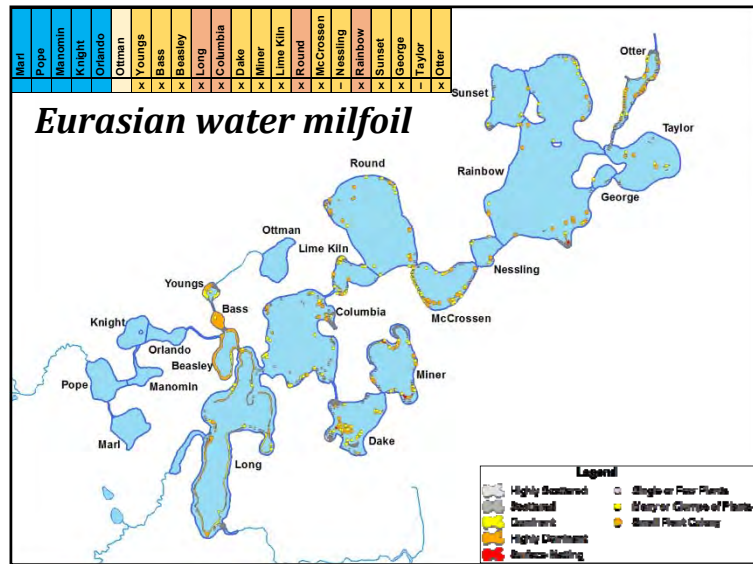
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## Non-native Aquatic Plants

### Curly-leaf Pondweed

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## Aquatic Plant Management

### Ecosystem Restoration

- Target AIS population so native ecosystem can function as it did prior to AIS
- Aimed at the entire AIS population
- Applicable to WDNR AIS Grant funding
- An ecosystem restoration plan may restore ecosystem services

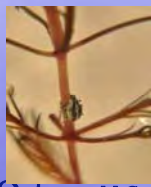
### Restore Ecosystem Services

- Target plants (AIS and/or natives) so they do not cause recreational, navigational, or aesthetic issues
- Aimed only at the portion of the plant population interfering with human use
- No grant funding available
- A plan to restore ecosystem services does not lead to ecosystem restoration

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### APM Control Strategies

- Do nothing (monitor)
- Biocontrol (weevils)
- Herbicide treatment
- Hand removal (& DASH)
- Winter drawdown
- Mechanical harvesting



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## Aquatic Plant Management Implementation Challenges

### Herbicide Control Strategies

- Duration of CLP projects
- Heterosis (hybrid vigor) of EWM
- Herbicide tolerance evolution
- Native plant & other secondary ecosystem impacts
- Large-scale (whole-lake) vs spot treatments
- Water exchange/flow
- Herbicide use-pattern

### Hand Removal Strategies

- Difficulties targeting CLP
- Efficiencies & limitations of Diver Assisted Suction Harvesting

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### 2017-2019 AIS-EPC Grant

- Management Goal 1: Conduct Aquatic Invasive Species Population Management in the Waupaca Chain O' Lakes**
  - Management Action 1: Conduct Three Year Field Trial Herbicide Control Program to Restore Ecosystem
    - Lakes with longer residence times
      - Conduct large-scale 2,4-D treatment on Dake and Miner Lakes in 2017
      - Conduct large-scale 2,4-D/endothall treatment on Otter Lake in 2017
    - Lakes with shorter residence times
      - Monitor water discharge during early season on Youngs, Bass, Beasley, and Long Lakes in 2017 (Waupaca County assistance)
      - Large-scale treatments plans of 2018 would be developed for these lakes, if applicable, based on 1) results of 2017 large-scale treatments, & 2) water discharge study

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### 2017-2019 AIS-EPC Grant

- Management Goal 1: Conduct Aquatic Invasive Species Population Management in the Waupaca Chain O' Lakes**
  - Management Action 2: Restore Ecosystem Services HWM Populations are Impairing
    - If the following trigger is met, consider conducting herbicide spot treatments: "colonized areas of where a sufficiently large treatment area can be constructed to hold CETs (preference to dominant or greater density) for herbicide use pattern"
    - If trigger is not met but management is desired, consider implementing hand-harvesting (traditional or DASH methods)
  - Management Action 3: Monitor CLP Population
    - CLP can assimilate into plant communities on some lakes
    - Access if active management is appropriate after population trends are understood
  - Management Action 4: Conduct Clean Boats Clean Waters
    - 200 Hours per year target

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### 2017-2019 AIS-EPC Grant

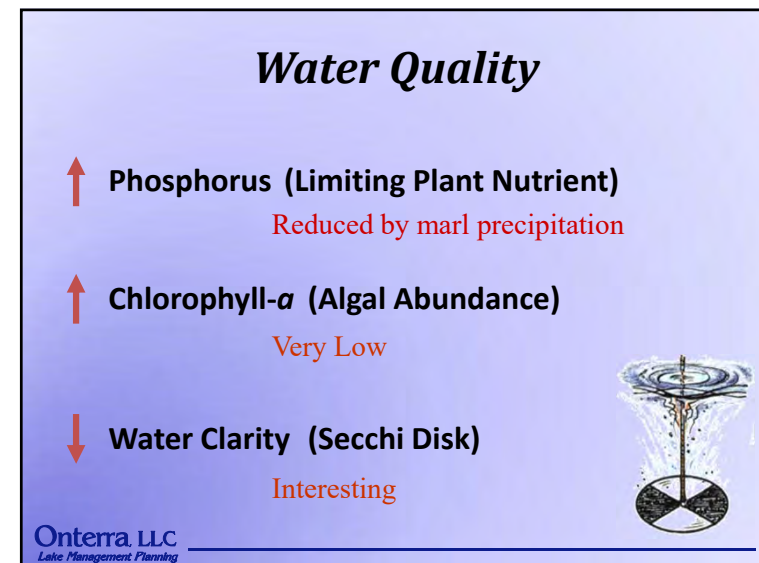
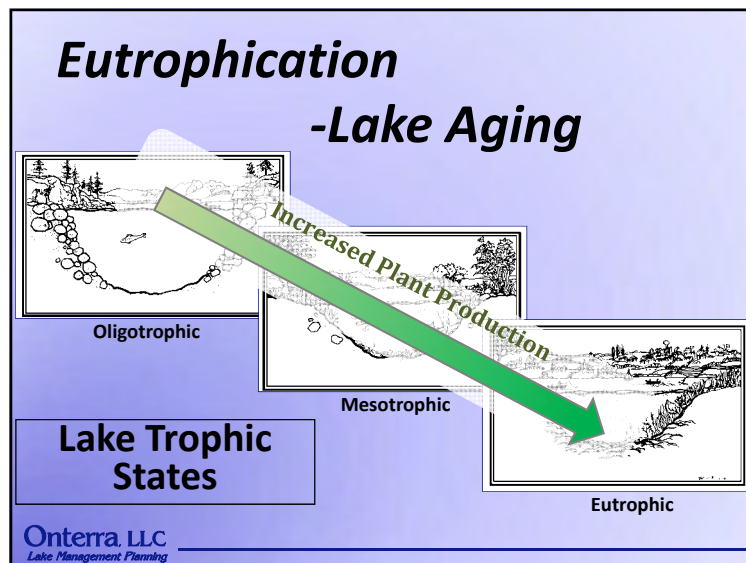
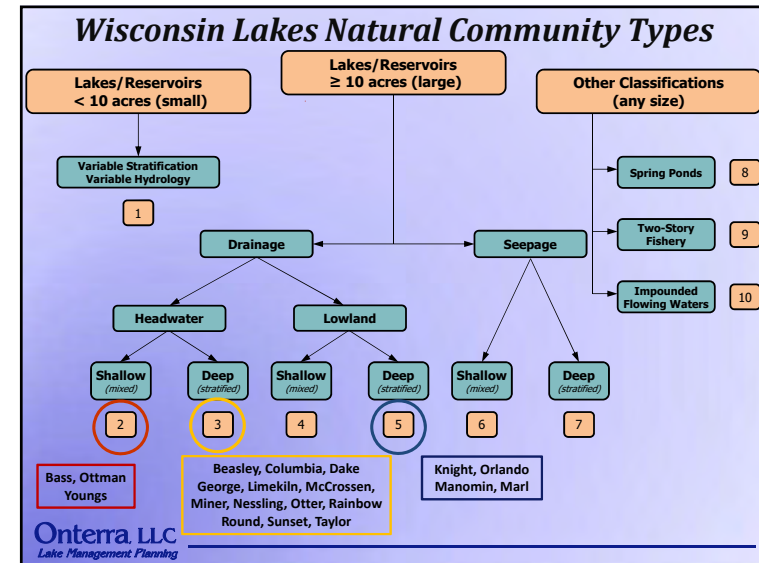
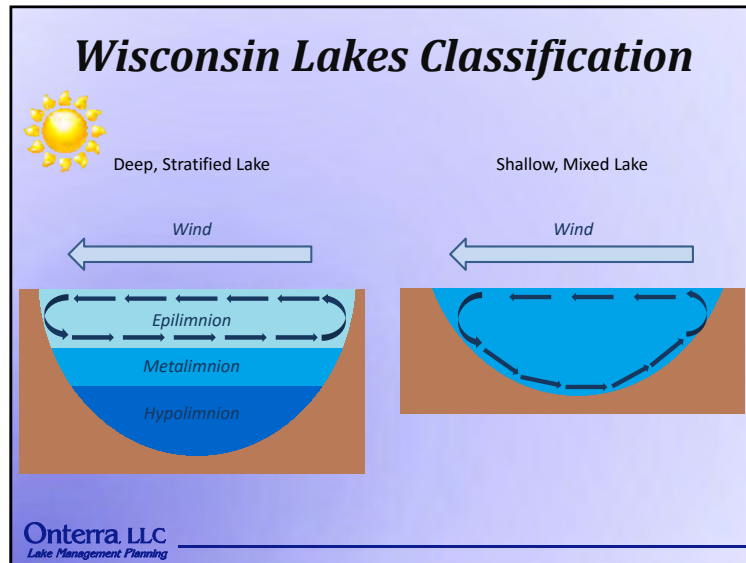
Task	Planning Project				AIS - EPC Grant											
	2016			2017			2018			2019			2019			
	W	Su	F	W	Su	F	W	Su	F	W	Su	F	W	Su	F	
Acoustic Bathymetry Survey																
Discharge Study																
Pretreatment Survey																
Control: Ecosystem Restoration																
Control: Restore Ecosystem Services																
Early-Season AIS Survey																
Follow-up Management of Ecosystem Restoration																
Point-Intercept Survey																
EWM/HWM Peak-biomass Survey																
Annual AIS Monitoring Reporting																

■ = Dake, Miner, Otter  
■ = Bass, Beasley, Youngs, Long  
■ = Entire Chain

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### Wisconsin Ecoregions

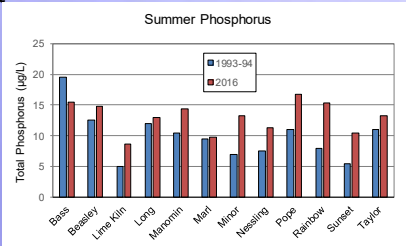
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### Long-Term Trends in Water Quality

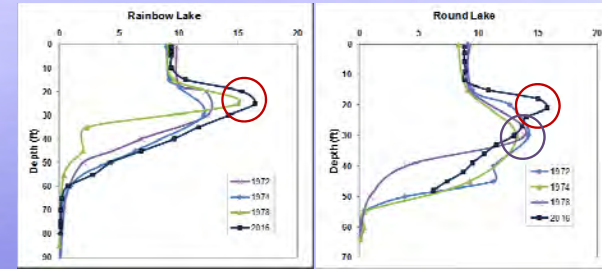
- Twelve lakes were sampled in 1993-94 and 2016 for phosphorus, chlorophyll-*a*, and clarity.
- Eleven of the lakes experienced an increase in phosphorus over the 22 years
- Chlorophyll-*a* and clarity were mixed, but due to metalimnetic oxygen maxima, are difficult to interpret



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### Long-Term Trends in Water Quality

- Changes in metalimnetic oxygen maxima also indicate that some lakes in the Chain are experiencing changes in water quality



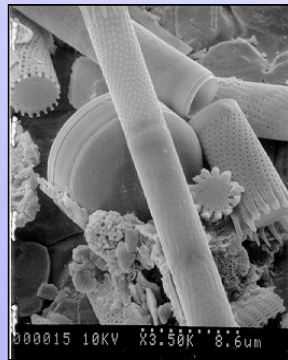
Increased maxima = increased nutrients  
Earlier maxima in Round was deeper  
indicating greater water clarity

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### Paleoecology



SEDIMENT CORE



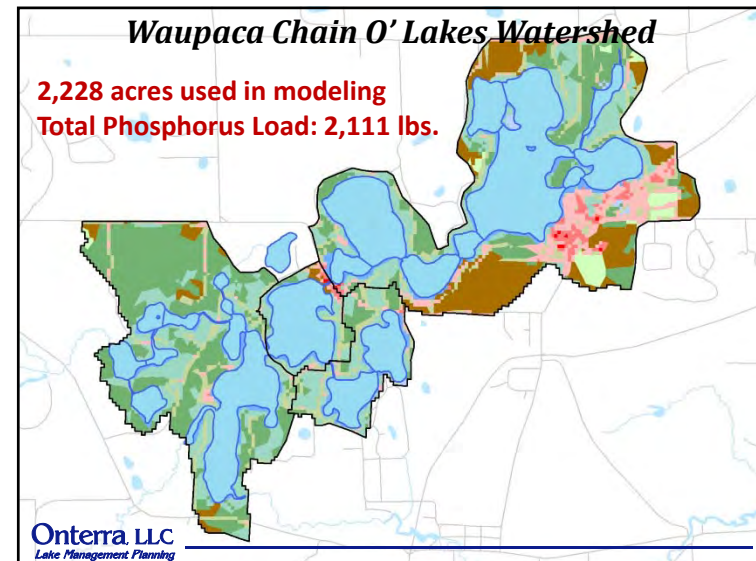
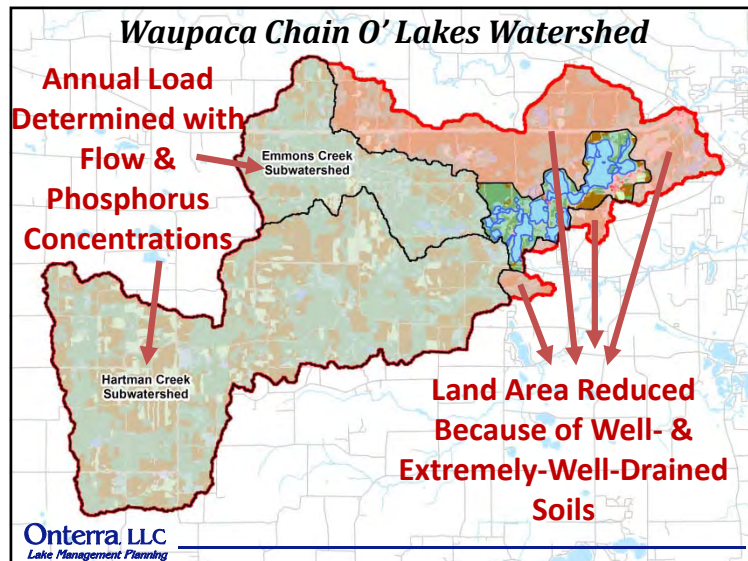
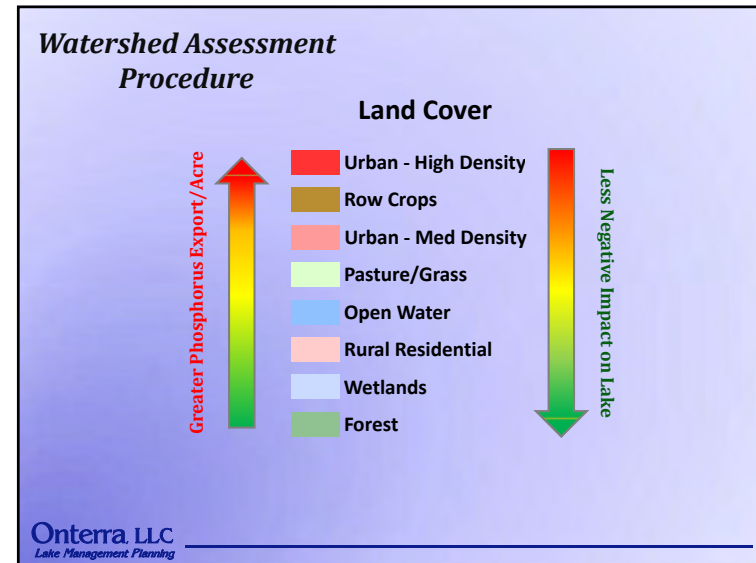
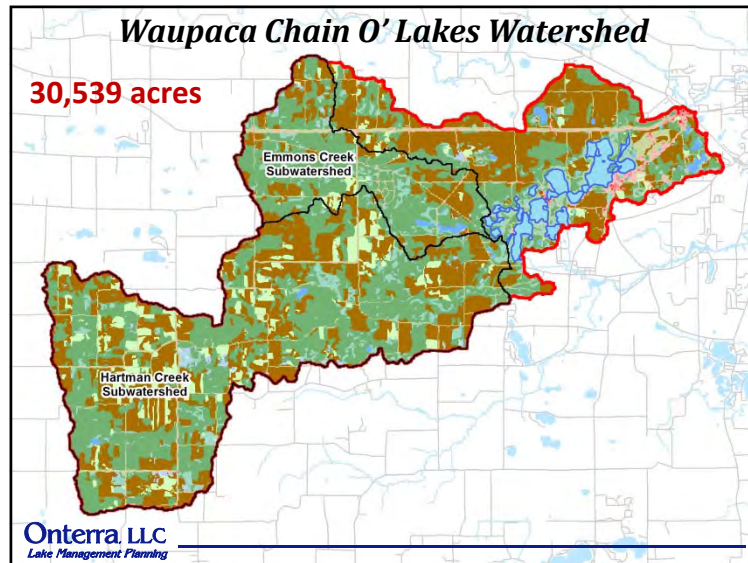
DIATOMS

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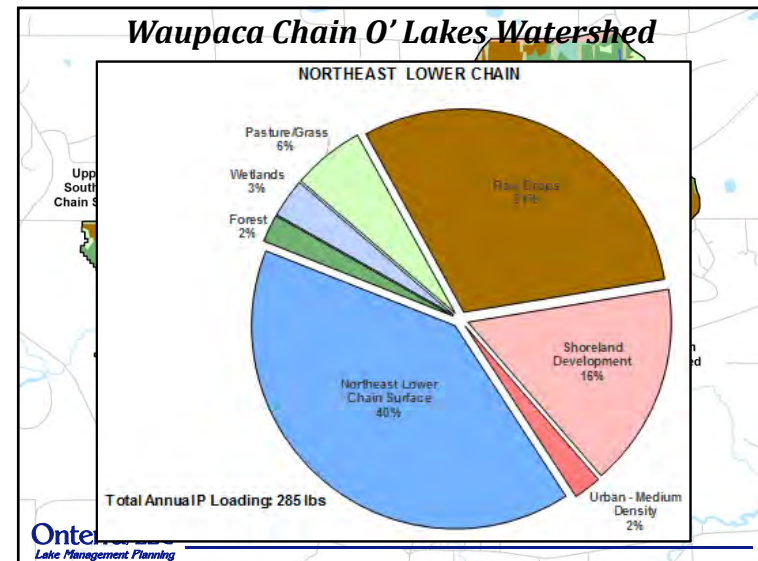
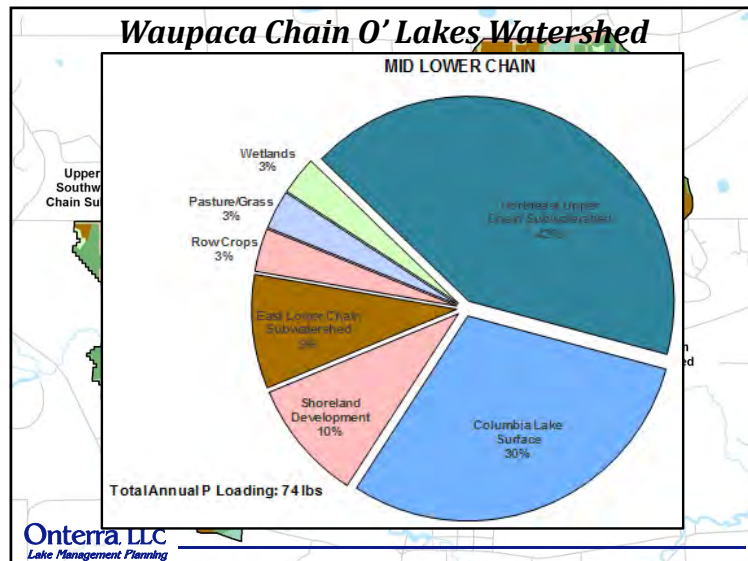
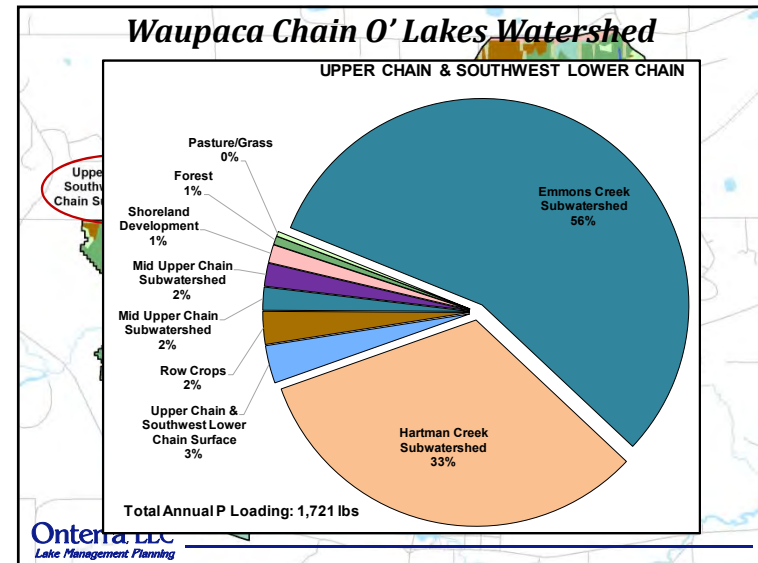
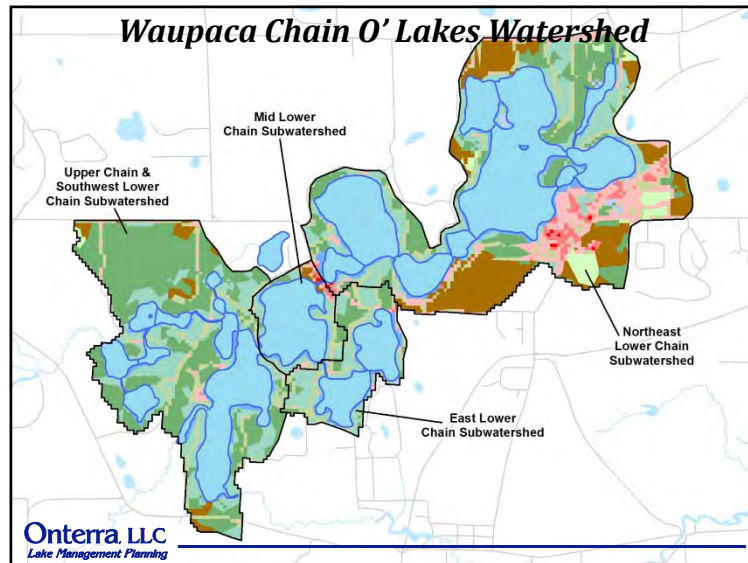
### Long-Term Trends in Water Quality

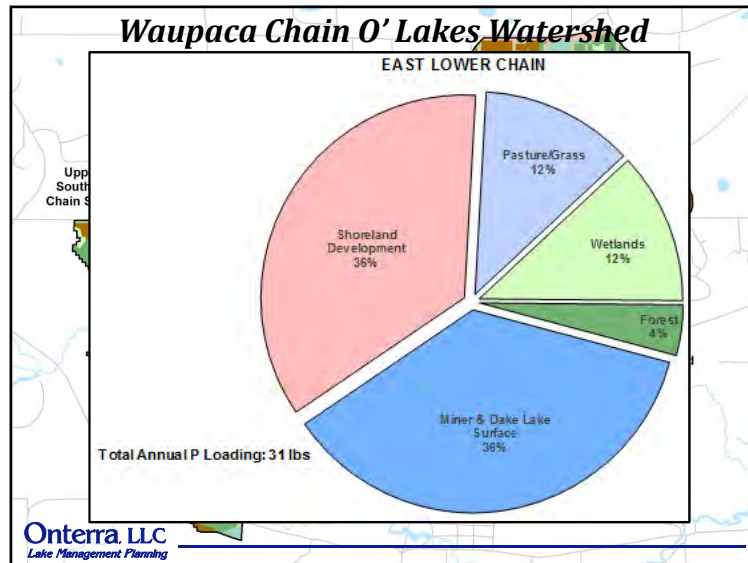
- Paleocores analyzed for Marl Lake indicate that pre-European settlement phosphorus levels were about 4 µg/L, compared to current levels of 10 µg/L.
- Paleocore from Youngs Lake revealed that pre-European settlement values were only slightly lower than they are now.

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## Shoreland Assessment

- Shoreland area is important for buffering runoff and provides valuable habitat for aquatic and terrestrial wildlife.
- EPA National Lakes Assessment results indicate shoreland development has greatest negative impact to health of our nation's lakes.
- Waupaca County assessment considered shoreland area from water's edge back 50 feet

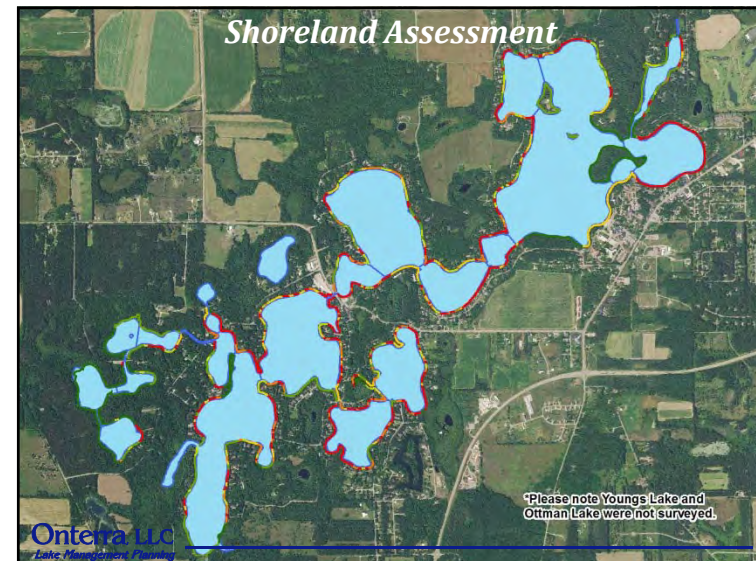
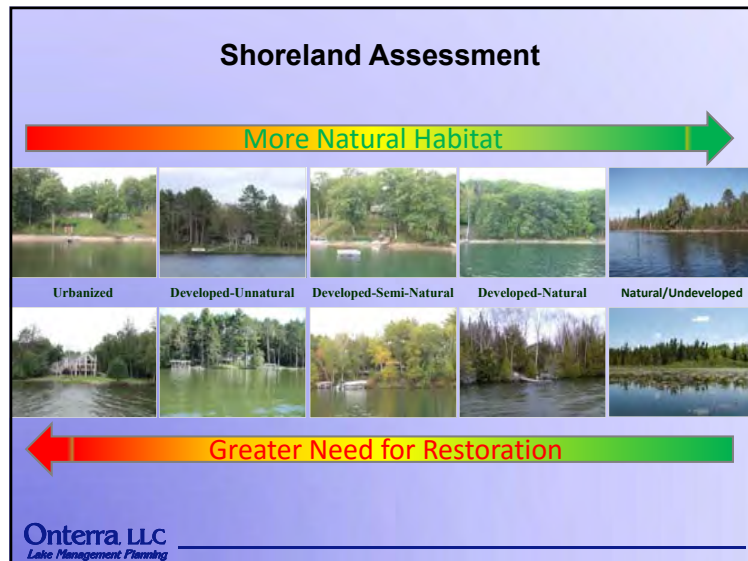
### Urbanized

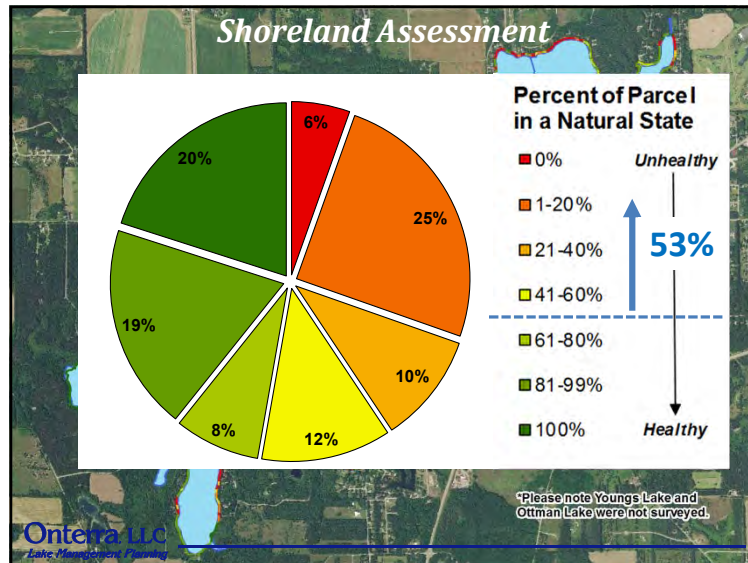


### Natural



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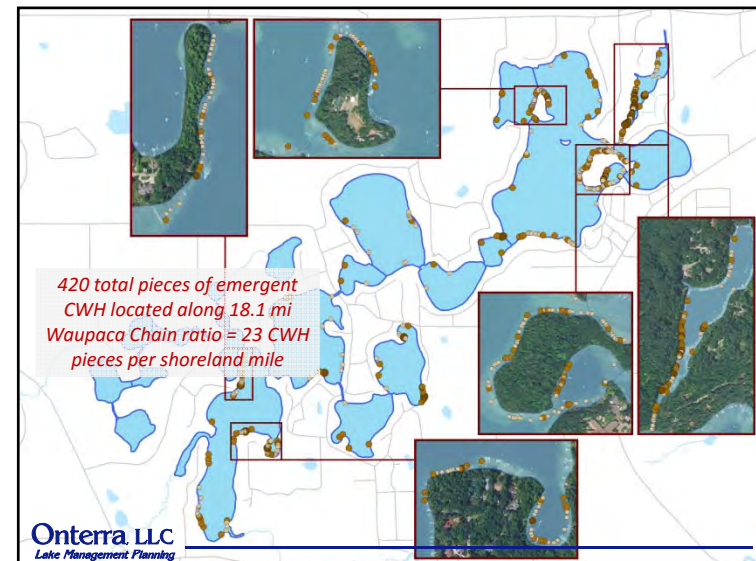
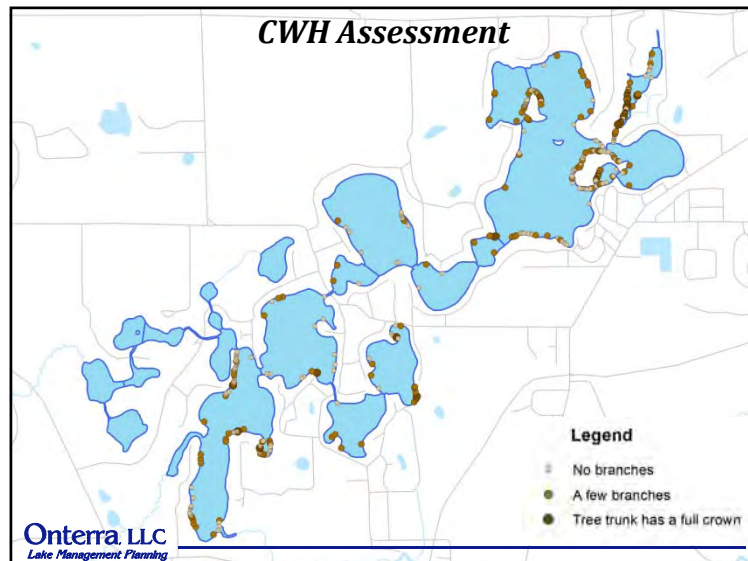




### Coarse Woody Habitat

- Provides shoreland erosion control and prevents suspension of sediments.
- Preferred habitat for a variety of aquatic life.
  - Periphyton growth fed upon by insects.
  - Refuge, foraging and spawning habitat for fish.
  - Complexity of CWH important.
- Changing of logging and shoreland development practices = reduced CWH in Wisconsin lakes.
- Survey aimed at quantifying CWH in Waupaca Chain O' Lakes

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### ***Conclusions***

#### **Water Quality**

- Overall, Waupaca Chain O' Lakes has very good water quality
  - Marl precipitation is dominating factor in keeping Chain water quality good
- Evidence exists that the water quality of the Chain has decreased in recent decades
  - Cultural eutrophication
    - Watershed & shorelands

#### **Watershed**

- While the surface watershed is large, well-drained and excessively-well-drained soils reduce actual surface runoff
- The bulk of the phosphorus load enters the system through Hartman and Emmons creeks
- Shoreland disturbance is likely the best target to slow the eutrophication process

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### ***Next Steps***

- Schedule Planning Meeting II for May (or June)
  - Develop a list of challenges the Chain and District are facing
  - Convert challenges to management goals
  - Create actions that will allow District and its partners to meet goals
- Create draft implementation plan
  - Committee reviews and adjustments made
- First official draft of management plan created
  - District, WDNR, & partner reviews
- Final draft of plan created (Fall 2017)

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**Thank You**  
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**Waupaca Chain O' Lakes Management Plan**

- **Management Goal (multiple)**
  - Management Action 1
  - Management Action 2...
- **Aquatic Plan Management Plan**
  - Centers on hybrid watermilfoil (HWM) control
  - Accepted by WDNR in December 2016
    - Made District eligible for \$134,000 2017 AIS Grant



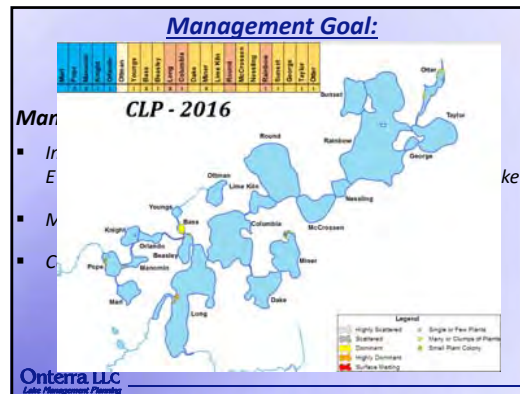
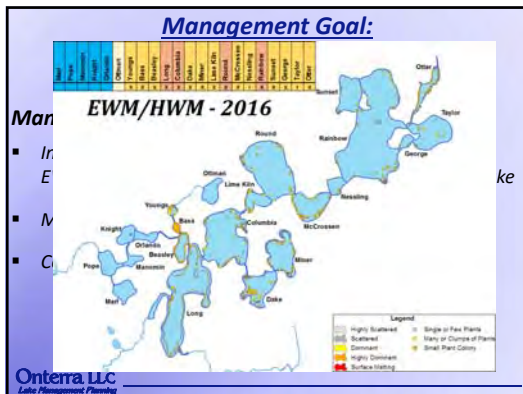
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**Management Goal:**  
**Conduct Aquatic Invasive Species Population Management**

**Management Actions**

- *Initiate AIS Early Detection and Response Strategy if EWM/HWM is located in the Upper Chain or Ottman Lake*
- *Monitor CLP Population*
- *Continue Clean Boats Clean Waters Program*  
200 hours/year – combination of paid and volunteer  
First 3 years are covered under current grants

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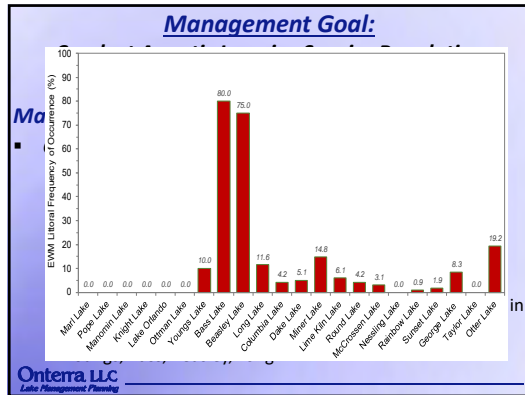


**Management Goal:**  
**Conduct Aquatic Invasive Species Population Management**

**Management Actions**

- **Conduct Three-Year Field Trial HWM Control Program**  
Challenges of hybridity, water flow, and connectivity  
Large-scale (AKA whole-lake) approach for ecological restoration  
High HWM lakes with long residence times treated in 2017  
Dake, Miner, Otter  
High HWM Lakes with short residence times potential treat in 2018  
Youngs, Bass, Beasley, Long

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**Preliminary Results**  
Year 1 of 3 (2017)

**Dake – Low Dose 2,4-D**

- HWM (5% to 0%) ↓ 100%
- Sago pondweed & slender naiad negatively impacted

**Miner – Low Dose 2,4-D**

- HWM (16% to 3%) ↓ 80%
- Sago pondweed & slender naiad negatively impacted
- Reports of white water lily impacts (verified)

**Otter – Low Dose 2,4-D/endothall**

- HWM (19% to 0%) ↓ 100%
- Native plant impacts observed, but none statistically valid

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**Management Goal:**  
**Conduct Aquatic Invasive Species Population Management**

**Management Actions**

- Restore Cultural Ecosystem Services that HWM Populations are Impairing (particularly recreation & navigation)
  - Encourage native plant populations
  - Herbicide Treatment Trigger: colonized areas where a sufficiently large treatment area can be constructed to hold CETs (preference to dominant or greater)
  - If an herbicide treatment is not likely to be effective but management of the area is desired, consider hand-harvesting (includes Diver-Assisted Suction Harvest)

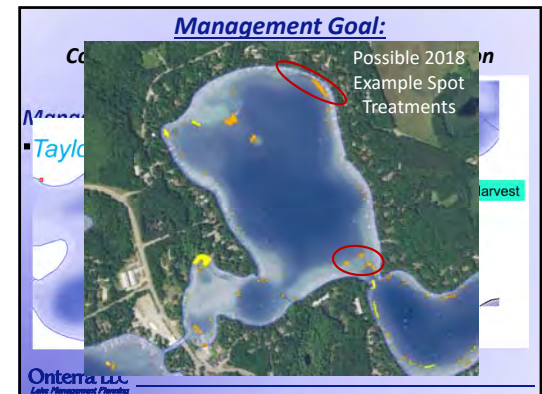
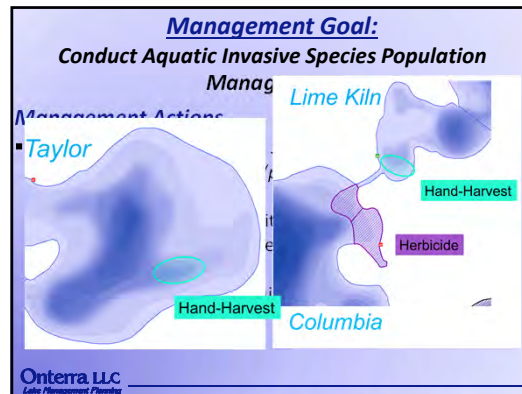
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**Management Goal:**  
**Conduct Aquatic Invasive Species Population Management**

**Management Actions**

- Restore Cultural Ecosystem Services that HWM Populations are Impairing (particularly recreation & navigation) – cont'
  - WDNR will only issue permit to District, not individuals
  - District may defer management costs to affected riparians
  - 2017 Strategy included mix of herbicide and hand-harvesting

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**Management Goal:**  
**Improve Lake Resource by Protecting & Restoring Chain O' Lakes Shorelands (Aimed Primarily at Water Quality & Fishery)**

**Management Actions**

- Educate Riparians on the Importance of Shoreland Condition
  - Phosphorus levels are increasing in the Chain
- Protect Remaining Natural Shoreland Zones
- Expand Coarse Woody Habitat



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**Management Goal:**  
**Continue to Increase WCOLD's Communication Capacity & Work with other Management Units**

**Management Actions**

- Provide Information to Riparians to Promote Lake Protection and Enjoyment
  - AIS identification
  - Basic lake ecology
  - Boater Safety
- Continue WCOLD Involvement with other Entities that have Hand in Managing the Waupaca Chain O' Lakes
  - Waupaca Chain O' Lakes Association
  - Waupaca County LWCD
  - Golden Sands RC&D

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