

**WDNR WATER QUALITY PLANNING PROGRAM PROGRESS REPORT – OCTOBER, 2013  
EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

SSA Plan Updates & Mapping

East Central staff continued to work on the 2030 SSA Fond du Lac, Brillion and Sherwood Plan Updates as follows:

- The Fond du Lac Outlying Sewer Group Technical Committee meeting was held where discussions included progress reporting on sewer/system improvements being anticipated or have been completed, metering and sampling involving manholes within the Town of Fond du Lac Sanitary District #3, a phosphorus effluent limit and compliance presentation by a private consultant and expected action on the proposed amendment to the OSG Contract by the Executive Committee in December, 2013.
- Staff met with the Town of Brillion Board members whereby all issues were resolved and the Town Board formally approved the 2030 Brillion Sewer Service Area Plan update.
- Staff made a presentation to the City of Brillion Common Council whereby the Common Council moved to approve the 2030 Brillion Sewer Service Area Plan update as presented.

Sewer Extension / Facilities Plan Reviews

The following number of projects were received, reviewed and commented on:

○ Private Laterals: 0	○ Public Interceptors: 0
○ Private Interceptor: 1	○ Preliminary/Final Subdivision Plats: 0
○ Sewer Extensions: 2	○ Facilities Plans: 0
○ Lift Stations: 0	○ Comp. Plans: 1

Other

- Staff provided 2010 existing and future land use data for a Fond du Lac Urbanized Area transportation project.
- Staff updated future land use designations for the Town of Harrison and the Heart of the Valley Sewer Service Area based on a submittal by the Town amending their Comprehensive Land Use Plan.
- Staff prepared materials for an upcoming Community Facilities Committee meeting focusing on technical assistance projects and sewer service area plan progress reporting.
- Staff prepared materials for the regularly scheduled East Central Quarterly Commission meeting.

**Expenditures for October, 2013 totaled \$10,256.14**

**WDNR WATER QUALITY PLANNING PROGRAM PROGRESS REPORT – NOVEMBER, 2013  
EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

SSA Plan Updates & Mapping

East Central staff continued to work on the 2030 SSA Fond du Lac, Sherwood and Brillion Plan Updates as follows:

The Fond du Lac Outlying Sewer Group Technical Committee meeting was held where discussions continued on progress reporting on sewer/system improvements being completed, or proposed, updated information on the Clearwater Reduction Funding and where regional sewer design and construction standards are being applied. In addition, many standards, amendments, compliance procedures and specifications to the overall OSG Agreement continue to be discussed. The Executive Committee meeting, failing to reach a quorum, was not held this month. However, reporting was given on billing disputes within the outlying sanitary districts, the template for CMOM and costs associated in its development and a true-up quote was distributed for informational purposes.

- Updates to the 2030 Fond du Lac area sanitary districts and associated existing and future land uses were performed.
- Staff contacted and received the summary of proceedings from the Brillion Town Board meeting where the Board acted and approved the 2030 Brillion Sewer Service Area Plan update.
- Staff prepared the draft 2030 Brillion Sewer Service Area Plan text document, proposed mapping and final draft acreage tables. Portions of this document were distributed to regional Wisconsin Department of Natural Resources officials for input and comment.

Sewer Extension / Facilities Plan Reviews

The following number of projects were received, reviewed and commented on:

○ Private Laterals: 1	○ Public Interceptors: 0
○ Private Interceptor: 0	○ Preliminary/Final Subdivision Plats: 0
○ Sewer Extensions: 1	○ Facilities Plans: 0
○ Lift Stations: 0	○ Comp Plans: 0

Other

- Staff filled data requests from the City of Menasha with respect to the Town/Village of Harrison. The City of Menasha is preparing to challenge the Waverly Sanitary District in portions within their corporate limits.
- Staff assisted the Town of Poygan and the Poygan/Poysippi Sanitary District in wetland determinations that are part of the sanitary district. The issue at hand involved the detachment of property from the sanitary district that includes wetlands and undevelopable lands. This has the potential of minimizing district tax levies or assessments.
- Staff assisted a private citizen in a dispute regarding his property and its involvement within the Menasha Utility District. It appears there were mistakes made in subdividing the property through the CSM process.

**Expenditures for November, 2013 totaled \$7,662.89**

**WDNR WATER QUALITY PLANNING PROGRAM PROGRESS REPORT – DECEMBER, 2013  
EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION**

SSA Plan Updates & Mapping

East Central staff continued to work on the sewer service area activities for the Fond du Lac, Sherwood and Brillion updates as follows:

- The Fond du Lac Outlying Sewer Group Technical Committee reported on the receipt of sewer project closeout records and shared sewer cost calculations, updates to the regional sewer design and construction standards and Clearwater Reduction Fund status and activity. The City of Fond du Lac Common Council approved the OSG Contract Amendments as proposed through OSG discussions. The OSG Executive Committee did not meet in December, 2013 with the next meeting scheduled for January, 2014.
- Staff continued to produce Fond du Lac area sanitary district mapping depicting existing and future land use conditions. These products to be used in working sessions with the districts.
- Staff made further edits to the 2030 Brillion Sewer Service Area Plan document based on review comments submitted by regional Wisconsin Department of Natural Resources officials.
- Staff met with the Madison Department of Natural Resources officials to discuss issues and concerns within the East Central region. These discussion included, among other things, wastewater reverse flow situations arising between two distinct planning areas, sewer service area and planning area amendment policy shortcomings, navigable stream determination processes, sewer interceptor service areas and the Surface Water Data Viewer program update.

Sewer Extension / Facilities Plan Reviews

The following projects were received, reviewed and commented on:

○ Private Laterals: 3	○ Public Interceptors: 0
○ Private Interceptor: 0	○ Preliminary/Final Subdivision Plats: 0
○ Sewer Extensions: 1	○ Facilities Plans: 0
○ Lift Stations: 0	○ Comp. Plans: 1

Other

- Staff reviewed and updated land use mapping, (within the 2030 Oshkosh SSA Plan), based on a comprehensive land use plan amendment submitted by the City of Oshkosh.
- Staff met private consultants who presented a long-term sewer infrastructure design for the Waverly Sanitary District and the Town/Village of Harrison. Included in this proposal are future lift station needs, possible abandonment of existing lift stations, sewer pipe sizing for the proposed study area and planning area issues and concerns involving the Neenah-Menasha and Heart of the Valley Sewer service Areas.

**Expenditures for December, 2013 totaled \$7,926.64**

## **Additional follow-up and strategy for the 2030 Sherwood Sewer Service Area Plan Update**

The circumstances and political activity involving the incorporation of the new Village of Harrison and its subsequent annexation action within the Town of Harrison that was played out in calendar year 2013 proved to be the catalyst for halting progress on the 2030 Sherwood Sewer Service Area Plan update.

As the Sherwood plan was nearing final completion the stumbling block proved to be two-fold: 1) failure of the Village of Sherwood to adequately address the concerns surrounding communities voiced regarding the '*Analysis of Firelane 12/13 Service Area*' and, 2) the subsequent annexation of the Town of Harrison into the Village of Harrison. East Central had repeatedly called for the Village of Sherwood to disseminate this report and hold meetings to discuss issues and concerns by other communities. These requests went largely ignored to the extent that the opportunity presented itself to the Village of Harrison to petition their annexation. When the final annexation was completed the results successfully 'hemmed-in' the Village of Sherwood thus limiting the village's growth potential. It is expected the two villages may embark on some municipal agreements for growth, although predictably, will likely take perhaps years to achieve.

To this end, it became nearly impractical to continue the update to the Sherwood Sewer Service Area Plan. East Central understands the Village of Sherwood is likely to pursue legal action against the Village of Harrison, (other municipalities are also engaging their legal options and it is possible a joint legal complaint will be filed), to reverse the annexation that left them no growth areas. East Central's strategy moving forward will be one of soliciting cooperation between the communities where possible and deal with the Sherwood Sewer Service Area with amendment procedures as situations arise. East Central will continue to foster and direct cooperation between all the parties involved until either this situation is resolved locally or until a circuit court judge makes a determination or decision based on the rule of law. In either event, East Central is still committed and obligated to submit a Sherwood Sewer Service Area Plan to the Wisconsin Department of Natural Resources as per the 2013 Water Quality Management contractual agreement.